

LEGISLATURE OF NEBRASKA  
ONE HUNDRED EIGHTH LEGISLATURE  
FIRST SESSION

**LEGISLATIVE BILL 331**

Introduced by DeBoer, 10.

Read first time January 11, 2023

Committee: Judiciary

1 A BILL FOR AN ACT relating to adoptions; to amend sections 43-104.15 and  
2 43-107, Reissue Revised Statutes of Nebraska, and sections 43-101,  
3 43-101.01, 43-102, 43-104, 43-104.08, and 43-104.13, Revised  
4 Statutes Cumulative Supplement, 2022; to provide for adoption by two  
5 persons jointly; to define a term; to change provisions relating to  
6 consent to adoption, home studies, and terminology; to eliminate  
7 obsolete provisions; to harmonize provisions; and to repeal the  
8 original sections.  
9 Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 43-101, Revised Statutes Cumulative Supplement,  
2 2022, is amended to read:

3 43-101 (1) Subject to sections 43-101 to 43-115 and except ~~Except~~ as  
4 otherwise provided in the Nebraska Indian Child Welfare Act and  
5 subsections (4) and (5) of this section:

6 (a) Any ~~any~~ minor child may be adopted by any adult person or  
7 persons jointly, regardless of their marital status;

8 (b) Any minor ~~and any adult~~ child may be adopted by the spouse of  
9 such child's parent; and in the cases and subject to sections 43-101 to  
10 43-115, except that no person having a spouse may adopt a minor child  
11 unless the spouse joins in the petition therefor. If the spouse so joins  
12 in the petition therefor, the adoption shall be by them jointly, except  
13 that an adult spouse may adopt a child of the other spouse whether born  
14 in or out of wedlock.

15 (c) Any minor child who has a sole legal parent may be adopted by a  
16 second adult person if:

17 (i) The sole legal parent consents as provided in section 43-104;

18 (ii) The child has a parent-child relationship with the second adult  
19 person; and

20 (iii) An adoptive home study is completed as provided in section  
21 43-107.

22 (2) Subject to sections 43-101 to 43-115 and section 2 of this act  
23 and except as otherwise provided in subsections (4) and (5) of this  
24 section:

25 (a) Any adult child may be adopted by the spouse of such adult  
26 child's parent; and

27 (b) ~~(2) Any adult child may be adopted by any person or persons~~  
28 ~~subject to sections 43-101 to 43-115, except that no person having a~~  
29 ~~spouse may adopt an adult child unless the spouse joins in the petition~~  
30 ~~therefor. If the spouse so joins the petition therefor, the adoption~~  
31 ~~shall be by them jointly. The adoption of an adult child by another adult~~

1 or adults who are not the stepparent of the adult child may be permitted  
2 if the adult child has had a parent-child relationship with the  
3 prospective parent or parents for a period of at least six months next  
4 preceding the adult child's age of majority and:

5 (i) The ~~(a)~~ the adult child has no living parents;

6 (ii) The ~~, (b)~~ the adult child's parent or parents had been deprived  
7 of parental rights to such child by the order of any court of competent  
8 jurisdiction;

9 (iii) The ~~, (c)~~ the parent or parents, if living, have relinquished  
10 the adult child for adoption by a written instrument;

11 (iv) The ~~, (d)~~ the parent or parents had abandoned the child for at  
12 least six months next preceding the adult child's age of majority or for  
13 a substantial portion of the time since the adult child reached the age  
14 of majority;

15 (v) The ~~, or (e)~~ the parent or parents are incapable of consenting;  
16 or ~~,~~

17 (vi) The adult child has a sole legal parent who consents as  
18 provided in section 43-104.

19 (3) The substitute consent provisions of section 43-105 do not apply  
20 to adoptions under ~~this~~ subsection (2) of this section.

21 (4) No person with a spouse may adopt a minor child or an adult  
22 child unless the spouse of such person joins in the petition for  
23 adoption, in which case the adoption shall be made by such persons  
24 jointly.

25 (5) An adoption shall not be permitted under this section if it  
26 would result in a minor or adult child having more than two legal  
27 parents.

28 Sec. 2. Section 43-101.01, Revised Statutes Cumulative Supplement,  
29 2022, is amended to read:

30 43-101.01 For purposes of sections 43-101 to 43-115:

31 (1) Acknowledged father means an individual who has:

1 (a) Executed a valid acknowledgment of paternity; or

2 (b) Acknowledged paternity through establishment of a familial  
3 relationship with the child for a period of at least six months;

4 (2) Adjudicated father means an individual who has been determined  
5 by a court of competent jurisdiction, in this state or in another state  
6 or territory of the United States, to be the biological or legal father  
7 of a minor child;~~and~~

8 (3) Juvenile court means the separate juvenile court where it has  
9 been established pursuant to sections 43-2,111 to 43-2,127 and the county  
10 court sitting as a juvenile court in all other counties; and -

11 (4) Sole legal parent means a legal parent of a child with respect  
12 to whom no other person has parental rights.

13 Sec. 3. Section 43-102, Revised Statutes Cumulative Supplement,  
14 2022, is amended to read:

15 43-102 (1) Except as otherwise provided in the Nebraska Indian Child  
16 Welfare Act, any person or persons desiring to adopt a minor child or an  
17 adult child shall file a petition for adoption signed and sworn to by the  
18 person or persons desiring to adopt. The following shall be filed prior  
19 to the hearing required under section 43-103:

20 (a) The consent or consents required by sections 43-101, 43-104, and  
21 43-105 or section 43-104.07;

22 (b) The documents required by section 43-104.07 or the documents  
23 required by sections 43-104.08 to 43-104.24;

24 (c) A completed preplacement adoptive home study if required by  
25 section 43-107;

26 (d) The completed and signed affidavit described in section  
27 43-104.09 if required by such section;

28 (e) The completed and signed affidavit described in section  
29 43-104.16 if required by such section; and

30 (f) When a consent is not required under subdivision (4)(c) of  
31 section 43-104, a certified copy of the termination order.

1           (2) The county court of the county in which the person or persons  
2 desiring to adopt a child reside has jurisdiction of adoption  
3 proceedings, except that if a juvenile court already has jurisdiction  
4 over the child to be adopted under the Nebraska Juvenile Code, such  
5 juvenile court has concurrent jurisdiction with the county court in such  
6 adoption proceeding. If a child to be adopted is a ward of any court or a  
7 ward of the state at the time of placement and at the time of filing an  
8 adoption petition, the person or persons desiring to adopt shall not be  
9 required to be residents of Nebraska. The petition and all other court  
10 filings for an adoption proceeding shall be filed with the clerk of the  
11 county court. The party shall state in the petition whether such party  
12 requests that the proceeding be heard by the county court or, in cases in  
13 which a juvenile court already has jurisdiction over the child to be  
14 adopted under the Nebraska Juvenile Code, such juvenile court. Such  
15 proceeding is considered a county court proceeding even if heard by a  
16 juvenile court judge and an order of the juvenile court in such adoption  
17 proceeding has the force and effect of a county court order. The  
18 testimony in an adoption proceeding heard before a juvenile court judge  
19 shall be preserved as in any other juvenile court proceeding.

20           Sec. 4. Section 43-104, Revised Statutes Cumulative Supplement,  
21 2022, is amended to read:

22           43-104 (1) Except as otherwise provided in this section and in the  
23 Nebraska Indian Child Welfare Act, no adoption shall be decreed unless  
24 written consents thereto are filed in the county court of the county in  
25 which the person or persons desiring to adopt reside or in the county  
26 court in which the juvenile court having jurisdiction over the custody of  
27 the child is located and the written consents are executed by:

28           (a) The minor child, if over fourteen years of age;~~and~~

29           (b) Both parents of a child born in lawful wedlock if living, the  
30 surviving parent of a child born in lawful wedlock, the mother of a child  
31 born out of wedlock, or both the mother and father of a child born out of

1 wedlock as determined pursuant to sections 43-104.08 to 43-104.24; and -

2 (c) In the case of an adoption by a second adult person under  
3 subdivision (1)(c) or (2)(b) of section 43-101, the sole legal parent.  
4 Such consent shall state that the child or adult child has a sole legal  
5 parent and that such sole legal parent wishes for the child or adult  
6 child to be adopted by a second adult person.

7 (2) A written consent or relinquishment for adoption under this  
8 section shall not be valid unless signed at least forty-eight hours after  
9 the birth of the child.

10 (3) A petition for adoption shall attest that, at the time of  
11 filing:

12 (a) There were no pending motions in any other court having  
13 jurisdiction over the minor child; and

14 (b) If a juvenile court has jurisdiction over the child, that  
15 adoption is the permanency goal in proceedings in juvenile court.

16 (4) Consent shall not be required of any parent:

17 (a) Who relinquished the child for adoption by a written instrument;

18 (b) Who abandoned the child for at least six months next preceding  
19 the filing of the adoption petition;

20 (c) Whose parental rights to such child have been terminated by the  
21 order of any court of competent jurisdiction; or

22 (d) Who is incapable of consenting.

23 (5) Consent shall not be required of a putative father who has  
24 failed to timely file:

25 (a) A Notice of Objection to Adoption and Intent to Obtain Custody  
26 pursuant to section 43-104.02 and, with respect to the absence of such  
27 filing, a certificate has been filed pursuant to section 43-104.04; or

28 (b) A petition pursuant to section 43-104.05 for the adjudication of  
29 such father's objection to the adoption and a determination of whether  
30 his consent to the adoption is required and the mother of the child has  
31 timely executed a valid relinquishment and consent to the adoption

1 pursuant to such section.

2 (6) Consent shall not be required of an acknowledged or adjudicated  
3 father (a) when he ~~who~~ has failed to timely file a petition pursuant to  
4 section 43-104.05 for the adjudication of such notice and a determination  
5 of whether his consent to the adoption is required and (b) the mother of  
6 the child has timely executed a valid relinquishment and consent to the  
7 adoption pursuant to such section.

8 (7) Consent shall not be required of an acknowledged father, an  
9 adjudicated father, or a putative father who is not required to consent  
10 to the adoption pursuant to section 43-104.05 or 43-104.22.

11 (8) The validity of a relinquishment and consent for adoption is not  
12 affected by the fact that a relinquishing person is a minor.

13 (9)(a) In private adoptions not involving relinquishment of a child  
14 to the state or to a licensed child placement agency, a parent or parents  
15 who relinquish a child for adoption shall be provided legal counsel of  
16 their choice independent from that of the adoptive parent or parents.  
17 Such counsel shall be provided at the expense of the adoptive parent or  
18 parents prior to the execution of a written relinquishment and consent to  
19 adoption or execution of a communication and contact agreement under  
20 section 43-166, unless specifically waived in writing.

21 (b) In private adoptions and adoptions involving relinquishment of a  
22 child to a licensed child placement agency other than the state, a parent  
23 or parents contemplating relinquishment of a child for adoption shall be  
24 offered, at the expense of the adoptive parent or parents or the agency,  
25 at least three hours of professional counseling prior to executing a  
26 written relinquishment of parental rights or written consent to adoption.  
27 Such relinquishment or consent shall state whether the relinquishing  
28 parent or parents received or declined counseling.

29 Sec. 5. Section 43-104.08, Revised Statutes Cumulative Supplement,  
30 2022, is amended to read:

31 43-104.08 Whenever a child is claimed to be born out of wedlock and

1 the biological mother contacts an adoption agency or attorney to  
2 relinquish her rights to the child, or the biological mother joins in a  
3 petition for adoption to be filed by the second adult person ~~her spouse~~,  
4 the agency or attorney contacted shall attempt to establish the identity  
5 of the biological father and further attempt to inform the biological  
6 father of his rights, including the right to object to the adoption and  
7 the procedure and required timing to object, and his right to execute a  
8 relinquishment and consent to adoption, or a denial of paternity and  
9 waiver of rights, in the form mandated by section 43-106, pursuant to  
10 sections 43-104.08 to 43-104.24.

11 Sec. 6. Section 43-104.13, Revised Statutes Cumulative Supplement,  
12 2022, is amended to read:

13 43-104.13 The notice sent by the agency or attorney pursuant to  
14 section 43-104.12 shall be served sufficiently in advance of the birth of  
15 the child, whenever possible, to allow compliance with subdivision (1)(a)  
16 of section 43-104.02 and shall state:

17 (1) The biological mother's name, the fact that she is pregnant or  
18 has given birth to the child, and the expected or actual date of  
19 delivery;

20 (2) That the child has been relinquished by the biological mother,  
21 that she intends to execute a relinquishment and consent to adoption, or  
22 that the biological mother has joined or plans to join in a petition for  
23 adoption to be filed by another adult person ~~her spouse~~;

24 (3) That the person being notified has been identified as a possible  
25 biological father of the child, whether putative, acknowledged, or  
26 adjudicated;

27 (4) That the person being notified may have certain rights with  
28 respect to such child if he is in fact the biological father;

29 (5) That the person being notified has the right to (a) deny  
30 paternity, (b) waive any parental rights he may have, (c) relinquish and  
31 consent to adoption of the child, (d) file a Notice of Objection to



1 Adoption and Intent to Obtain Custody any time during the pregnancy or as  
2 late as ten business days after birth pursuant to section 43-104.02 if he  
3 is a putative father, and (e) object to the adoption in court within  
4 forty-five days after the later of receipt of notice under this section  
5 or the birth of the child if he is an acknowledged or adjudicated father;

6 (6) That to deny paternity, to waive his parental rights, or to  
7 relinquish and consent to the adoption, the person being notified must  
8 contact the undersigned agency or attorney representing the biological  
9 mother, and that if he wishes to object to the adoption and seek custody  
10 of the child he should seek legal counsel from his own attorney  
11 immediately; and

12 (7) That if the person being notified is the biological father and  
13 if the child is not relinquished for adoption, he has a duty to  
14 contribute to the support and education of the child and to the  
15 pregnancy-related expenses of the mother and a right to seek a court  
16 order for custody, parenting time, visitation, or other access with the  
17 child.

18 The agency or attorney representing the biological mother may  
19 enclose with the notice a document which is an admission or denial of  
20 paternity and a waiver of rights by the person being notified, which such  
21 person may choose to complete, in the form mandated by section 43-106,  
22 and return to the agency or attorney.

23 Sec. 7. Section 43-104.15, Reissue Revised Statutes of Nebraska, is  
24 amended to read:

25 43-104.15 The notification procedure set forth in sections 43-104.12  
26 to 43-104.14 shall, whenever possible, be completed prior to a child  
27 being placed in an adoptive home. If the information provided in the  
28 biological mother's affidavit prepared pursuant to section 43-104.09  
29 presents clear evidence that providing notice to a biological father or  
30 possible biological father as contemplated in sections 43-104.12 to  
31 43-104.14 would be likely to threaten the safety of the biological mother

1 or the child or that conception was the result of sexual assault or  
2 incest, notice is not required to be given. If the biological father or  
3 possible biological fathers are not given actual or constructive notice  
4 prior to the time of placement, the agency or attorney shall give the  
5 adoptive parent or parents a statement of legal risk indicating the legal  
6 status of the biological father's parental rights as of the time of  
7 placement, and the adoptive parent or parents shall sign a statement of  
8 legal risk acknowledging ~~their~~ acceptance of the placement,  
9 notwithstanding the legal risk.

10 Sec. 8. Section 43-107, Reissue Revised Statutes of Nebraska, is  
11 amended to read:

12 43-107 ~~(1)(a) For adoption placements occurring or in effect prior~~  
13 ~~to January 1, 1994, upon the filing of a petition for adoption, the~~  
14 ~~county judge shall, except in the adoption of children by stepparents~~  
15 ~~when the requirement of an investigation is discretionary, request the~~  
16 ~~Department of Health and Human Services or any child placement agency~~  
17 ~~licensed by the department to examine the allegations set forth in the~~  
18 ~~petition and to ascertain any other facts relating to such minor child~~  
19 ~~and the person or persons petitioning to adopt such child as may be~~  
20 ~~relevant to the propriety of such adoption, except that the county judge~~  
21 ~~shall not be required to request such an examination if the judge~~  
22 ~~determines that information compiled in a previous examination or study~~  
23 ~~is sufficiently current and comprehensive. Upon the request being made,~~  
24 ~~the department or other licensed agency shall conduct an investigation~~  
25 ~~and report its findings to the county judge in writing at least one week~~  
26 ~~prior to the date set for hearing.~~

27 (1)(a) A (b)(i) ~~For adoption placements occurring on or after~~  
28 ~~January 1, 1994, a preplacement adoptive home study shall be filed with~~  
29 ~~the court prior to the hearing required in section 43-103. Such , which~~  
30 ~~study shall be is completed by the Department of Health and Human~~  
31 ~~Services or a licensed child placement agency within one year before the~~

1 date on which the adoptee is placed with the petitioner or petitioners  
2 and indicates that the placement of a child for the purpose of adoption  
3 would be safe and appropriate.

4 (b) ~~(ii)~~ An adoptive home study shall not be required when the  
5 petitioner is a stepparent of the adoptee unless required by the court.  
6 An adoptive home study may be waived by the court upon a showing of good  
7 cause by the petitioner when the petitioner is a biological grandparent  
8 or a step-grandparent who is married to the biological grandparent at the  
9 time of the adoption if both are adopting the child. ~~The For all~~  
10 ~~petitions filed on or after January 1, 1994,~~ the judge shall order the  
11 petitioner or his or her attorney to request the Nebraska State Patrol to  
12 file a national criminal history record information check by submitting  
13 the request accompanied by two sets of fingerprint cards or an equivalent  
14 electronic submission and the appropriate fee to the Nebraska State  
15 Patrol for a Federal Bureau of Investigation background check and to  
16 request the department to conduct and file a check of the central  
17 registry created in section 28-718 for any history of the petitioner of  
18 behavior injurious to or which may endanger the health or morals of a  
19 child. An adoption decree shall not be issued until such records are on  
20 file with the court. The petitioner shall pay the cost of the national  
21 criminal history record information check and the check of the central  
22 registry.

23 (c) ~~(iii)~~ The placement of a child for foster care made by or  
24 facilitated by the department or a licensed child placement agency in the  
25 home of a person who later petitions the court to adopt the child shall  
26 be exempt from the requirements of a preplacement adoptive home study.  
27 The petitioner or petitioners who meet such criteria shall have a  
28 postplacement adoptive home study completed by the department or a  
29 licensed child placement agency and filed with the court at least one  
30 week prior to the hearing for adoption.

31 (d) ~~(iv)~~ A voluntary placement for purposes other than adoption made

1 by a parent or guardian of a child without assistance from an attorney,  
2 physician, or other individual or agency which later results in a  
3 petition for the adoption of the child shall be exempt from the  
4 requirements of a preplacement adoptive home study. The petitioner or  
5 petitioners who meet such criteria shall have a postplacement adoptive  
6 home study completed by the department or a licensed child placement  
7 agency and filed with the court at least one week prior to the hearing  
8 for adoption.

9 (e) In the case of an adoption by a second adult person under  
10 subdivision (1)(c) of section 43-101, if the child of a sole legal parent  
11 was adopted by that parent less than six months prior to the filing of an  
12 adoption petition by the second adult person and if the second adult  
13 person was included in an adoptive home study conducted in accordance  
14 with this section, a new adoptive home study is not required unless the  
15 court specifically orders otherwise. The court may order an adoptive home  
16 study, a background investigation, or both if the court determines that  
17 such would be in the best interests of the adoptive party or the person  
18 to be adopted. If the petition for adoption by the second adult person  
19 was filed six months or more after the adoption by the sole legal parent,  
20 a separate adoptive home study report is required as otherwise provided  
21 in this section.

22 (f) ~~(v)~~ The adoption of an adult child as provided in subsection (2)  
23 of section 43-101 shall be exempt from the requirements of an adoptive  
24 home study unless the court specifically orders otherwise. The court may  
25 order an adoptive home study, a background investigation, or both if the  
26 court determines that such would be in the best interests of the adoptive  
27 party or the person to be adopted.

28 (g) ~~(vi)~~ Any adoptive home study required by this section shall be  
29 conducted by the department or a licensed child placement agency at the  
30 expense of the petitioner or petitioners unless such expenses are waived  
31 by the department or licensed child placement agency. The department or

1 licensed agency shall determine the fee or rate for the adoptive home  
2 study.

3 (h) ~~(vii)~~ The preplacement or postplacement adoptive home study  
4 shall be performed as prescribed in rules and regulations of the  
5 department and shall include at a minimum an examination into the facts  
6 relating to the petitioner or petitioners as may be relevant to the  
7 propriety of such adoption. Such rules and regulations shall require an  
8 adoptive home study to include a national criminal history record  
9 information check and a check of the central registry created in section  
10 28-718 for any history of the petitioner or petitioners of behavior  
11 injurious to or which may endanger the health or morals of a child.

12 (2) Upon the filing of a petition for adoption, the judge shall  
13 require that a complete medical history be provided on the child, except  
14 that in the adoption of a child by a stepparent, biological grandparent,  
15 or step-grandparent who is married to the biological grandparent at the  
16 time of the adoption if both are adopting the child, the provision of a  
17 medical history shall be discretionary. ~~The On and after August 27, 2011,~~  
18 ~~the~~ complete medical history or histories required under this subsection  
19 shall include the race, ethnicity, nationality, Indian tribe when  
20 applicable and in compliance with the Nebraska Indian Child Welfare Act,  
21 or other cultural history of both biological parents, if available. A  
22 medical history shall be provided, if available, on the biological mother  
23 and father and their biological families, including, but not limited to,  
24 siblings, parents, grandparents, aunts, and uncles, unless the child is  
25 foreign born or was abandoned. The medical history or histories shall be  
26 reported on a form provided by the department and filed along with the  
27 report of adoption as provided by section 71-626. If the medical history  
28 or histories do not accompany the report of adoption, the department  
29 shall inform the court and the State Court Administrator. The medical  
30 history or histories shall be made part of the court record. After the  
31 entry of a decree of adoption, the court shall retain a copy and forward

1 the original medical history or histories to the department.—This  
2 subsection shall only apply when the relinquishment or consent for an  
3 adoption is given on or after September 1, 1988.

4 (3) After the filing of a petition for adoption and before the entry  
5 of a decree of adoption for a child who is committed to the Department of  
6 Health and Human Services, the person or persons petitioning to adopt the  
7 child shall be given the opportunity to read the case file on the child  
8 maintained by the department or its duly authorized agent. The department  
9 shall not include in the case file to be read any information or  
10 documents that the department determines cannot be released based upon  
11 state statute, federal statute, federal rule, or federal regulation. The  
12 department shall provide a document for such person's or persons'  
13 signatures verifying that such person or persons ~~he, she, or they~~ have  
14 been given an opportunity to read the case file and are aware that such  
15 person or persons ~~he, she, or they~~ can review the child's file at any  
16 time following finalization of the adoption upon making a written request  
17 to the department. The department shall file such document with the court  
18 prior to the entry of a decree of adoption in the case.

19 Sec. 9. Original sections 43-104.15 and 43-107, Reissue Revised  
20 Statutes of Nebraska, and sections 43-101, 43-101.01, 43-102, 43-104,  
21 43-104.08, and 43-104.13, Revised Statutes Cumulative Supplement, 2022,  
22 are repealed.