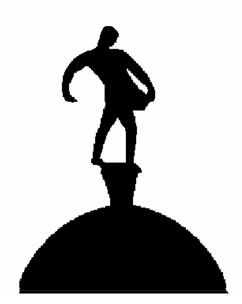
# **State of Nebraska** FY2003-04 and FY2004-05 Biennial Budget



# As Revised During the 2004 Legislative Session

June 2004

Prepared by the Legislative Fiscal Office

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# HIGHLIGHTS

# **General Fund Financial Status**

<u>*Current Biennium (FY04 / FY05)*</u> With the 2004 Session changes, the state would finish this current biennium (FY04 / FY05) with a projected ending balance of -\$4.5 million, a balanced position from the standpoint that total funds available are enough to meet all legal obligations authorized. However, this is still \$154 million **below** the minimum 3% reserve for the FY04/FY05 biennium. Interpretation of the statute relating to the minimum reserve has been that this reserve requirement is applicable at the time the Legislature initially enacts a two-year biennial budget.

Total budget actions taken during the 2004 Session consist of a net \$54.2 million reduction in appropriations over the two year period (see below), \$103.7 million transfers from the Cash Reserve Fund, \$14.6 million of fund lapses and transfers, and \$9.8 million of revenue bills of which \$6.4 million is attributed to the creation of a tax amnesty program in LB1107. Of the \$104 million Cash Reserve Fund transfers, \$58.2 million equals the amount received from the federal government as part of the Temporary State Assistance enacted late last spring.

*Following biennium (FY06 and FY07)* In the following biennium, where the 3% minimum reserve will be applicable, the projected ending balance is a negative \$118.1 million. This is \$295 million **below** the minimum 3% reserve calculated at \$176 million. This "shortfall" is the result of (1) \$160 million related to the low-level radioactive waste lawsuit (see page 31)and (2) finishing the current biennium (and starting the next biennium) \$154 million below the minimum reserve.

A key to the financial status for the following biennium is the October 2004 meeting of the Nebraska Economic Forecast Advisory Board (NEFAB) when FY03-04 actual revenue performance will be known, and the impact that revenue performance might have on the current FY04-05 forecast as well as the initial NEFAB forecasts for FY05-06 and FY06-07.

# **General Fund Revenues**

Revenues for the current biennium used in the Financial Status are the February 2004 forecasts from the Nebraska Economic Forecast Advisory Board (NEFAB). When adjusted for rate and base changes, the February forecasts reflect a 3.9% growth in FY03-04 and 4.1% in FY04-05. Both years are below the 22 year average of 5.1%. If these forecasts are correct, this would be five consecutive years of below average growth.

For the following biennium, the revenue estimates used are derived using a "capped" historical average methodology. Inherent in this methodology is the concept that within any five-year period, below average revenue growth in some years will be offset by above average growth in others. The revenue growth needed to arrive at the estimates under this method are 6.8% per year as compared to the NEFAB FY04-05 forecast. While these revenue numbers for the following biennium using this methodology are almost the same as preliminary estimates run using the LFO and NDR models, the growth rates implied to achieve the LFO/NDR forecast numbers is substantially lower as their FY04-05 base year estimate is higher than the NEFAB forecast.

# **General Fund Budget Adjustments**

The enacted budget adjustments **reduce** General Fund appropriations by \$54.2 million over the two year period. This net reduction is \$6.5 million more than the Governors original recommendation.

Y2003-04 Deficits	FY2004-05	2 Yr Total
(578,113) 6,900,000 0 3,620,000 500,000 0 0	10,871,597 1,100,000 7,339,451 3,620,000 1,105,100 1,500,000 1,121,237	10,293,484 8,000,000 7,339,451 7,240,000 1,605,100 1,500,000 1,121,237
(43,153,639) (7,400,000) (4,200,000) (4,120,540) (3,956,259) 0 0 (1,300,819)	0 (2,000,000) (4,200,000) (4,119,433) (3,626,931) (4,342,779) (3,221,895) 0	(43,153,639) (9,400,000) (8,400,000) (8,239,973) (7,583,190) (4,342,779) (3,221,895) (1,300,819)
		156,464
(6,535,703) (394,240)	0	(6,535,703) (394,240) (54,199,502)
	(578,113) 6,900,000 0 3,620,000 500,000 0 (43,153,639) (7,400,000) (4,200,000) (4,120,540) (3,956,259) 0 0 (1,300,819) (665,251) (53,822,621) (6,535,703)	$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$

# **Cash Reserve Fund**

Cash flow could again be a concern in FY04-05 as the state continues to attempt to get back to the minimum 3% General Fund reserve which provides the primary cash flow for the General Fund. Even with the enacted transfers of \$104 million to the General Fund, a projected \$71 million balance is maintained in the Cash Reserve Fund in FY04-05 for additional cash flow purposes.

# **Major Budget Issues**

Addressed in more detail throught this report, major budget issues during the 2004 session included funding to carryout the Childrens Task Force recommendations (page 38), reform of Nebraska behavioral health services (LB 1083, page 35), changes in the Ethanol Production Incentive program (LB 1065, page 20), implement recommendations of the Water Policy Task Force (LB 962, page 39), and potential payout pursuant to the Low Level Radioactive Waste lawsuit (page 31.

# **GENERAL FUND FINANCIAL STATUS**

## General Fund Financial Status Sine Die 2004 Session

		Actual	Biennia	l Budget	Following	Biennium
	April 19, 2004	FY2002-03	FY2003-04	FY2004-05	FY2005-06	FY2006-07
1	BEGINNING BALANCE					
2	Beginning Cash Balance	55,970,978	2,654,247	(32,135,418)	4,520,119	(159,962,172)
3	Cash Reserve transfers-automatic		(30,000,000)	(02,100,110)	0	(100,002,112)
4	Carryover obligations from FY03 (current law)		(79,804,483)	0	0	0
5	Lapse FY03 carryover obligations (2004 Session)		6,929,943	0	0	0
6	Allocation for potential deficits			(5,000,000)	(5,000,000)	(5,000,000)
7	Unobligated Beginning Balance	55,970,978	(100,220,293)	(37,135,418)	(479,881)	(164,962,172)
8	REVENUES					
9	Net Receipts (Feb 04 NEFAB+capped Hist Avg)	2,453,579,418	2,610,000,000	2,751,000,000	2,921,000,000	3,127,000,000
10	General Fund transfers-out	(5,300,000)	(1,640,000)	(1,640,000)	(1,640,000)	(1,640,000)
11	General Fund transfers-in	in receipts	in receipts	in receipts	0	0
12	Cash Reserve transfers-legislative	87,400,000	3,000,000	(19,500,000)	0	0
13	Cash Reserve transfers-cash flow	30,000,000	0	0	0	0
14	Cash Reserve Fund transfers (2004 Session)		58,191,862	45,500,000	0	0
15	General Fund transfers-In (2004 Session)		0	14,653,000	0	0
16	Revenue Bills (2004 Session)		0	9,826,115	7,676,115	10,333,115
17	General Fund Net Revenues	2,565,679,418	2,669,551,862	2,799,839,115	2,927,036,115	3,135,693,115
18	APPROPRIATIONS					
19	Expenditures/Approp-2003 Session	2,618,996,149	2,655,289,608	2,751,630,516	2,995,014,241	3,161,117,414
20	Mainline budget adjustments (2004 Session)		(53,994,376)	4,599,317	(71,453,535)	(76,307,195)
21	State Claims (2004 Session)		171,755	0	0	0
22	"A" Bills (2004 Session)		0	1,953,745	2,957,700	3,952,200
23	Allocation for potential LLRW lawsuit payout		0	0	160,000,000	0
24	General Fund Appropriations	2,618,996,149	2,601,466,987	2,758,183,578	3,086,518,406	3,088,762,419
25	ENDING BALANCE					
26	Dollar ending balance (Financial Status as shown)	2,654,247	(32,135,418)	4,520,119	(159,962,172)	(118,031,476)
27	Dollar ending balance (at Minimum Reserve)			158,506,172		176,716,000
28	Excess (shortfall) from Minimum Reserve			(153,986,053)		(294,747,476)
29	Biennial Reserve (%)			0.08%		-1.91%

#### Cash Reserve Fund Status

	FY2002-03	FY2003-04	FY2004-05	FY2005-06	FY2006-07
Beginning Balance	110,066,099	59,142,545	89,372,790	70,733,932	68,304,628
To/from Gen Fund per current law	(87,400,000)	(3,000,000)	19,500,000	0	0
To/from Gen Fund-cash flow (payback in line 3)	(30,000,000)	30,000,000	0	0	0
From Federal fiscal assistance, flexible grant	29,095,931	29,095,931	0	0	0
From cigarette tax, stamp discount, MV sales tax	37,380,515	32,711,983	8,119,322	0	0
To/From Muni Natural Gas Fund	0	370,000	0	0	0
To NCCF for new Fitzgerald Vets Home (est cash flow)	0	(755,807)	(758,180)	(2,429,304)	(1,784,416)
To/from Gen Fund per 2004 Session	0	(58,191,862)	(45,500,000)	0	0
Projected Ending Balance	59,142,545	89,372,790	70,733,932	68,304,628	66,520,212

# **CHRONOLOGY OF THE FINANCIAL STATUS**

# 2003 Session

Entering the 2003 Session, the Legislature was faced with a \$759 million shortfall from the minimum reserve which was the sum of a \$215 million "shortfall" carried forward from the FY02/FY03 biennium plus a cumulative \$544 million gap between revenues and appropriations projected for FY03-04 and FY04-05. The large shortfall carried forward from the FY02/FY03 biennium occurred in spite of continued efforts to re-balance the budget. Revenue growth in those two years were two of the three lowest revenue growth years (rate and base adjusted) in the past 22 years and compounded the problem by occurring consecutively. The cumulative growth of the two years was 11.5% below the historical average, causing FY03 revenues to be \$310 million less than if revenues had grown at that average rate. This large shortfall persisted in spite of all the budget actions previously taken.

Budget actions to eliminate this \$759 million "shortfall" were evenly split between the revenue and spending sides of the budget equation. The budget cuts included (1) reducing TEEOSA state aid below the certified level which had been built into the projected status by incorporating the provisions of LB 540 (\$81.8 million in FY04 and \$130.6 million in FY05), and (2) operations and other non-TEEOSA state aid cuts totaling \$78.2 million in FY04 and \$94 million in FY05. Revenue items include (1) cash fund lapses of \$22 million and Cash Reserve Fund transfer of \$6 million, (2) extension of the sales, income, and cigarette tax rate increases enacted in the 2002 Session (LB1085) and (3) expansion of sales tax base to construction and repair labor (excluding new construction and motor vehicles) and increasing the liquor tax.

At the end of the 2003 Session, the projected General Fund financial status for FY04/FY05 showed an ending balance of \$171 million, an amount that was \$8.5 million above the required minimum reserve. In July 2003, the status deteriorated somewhat due to the fact that FY02-03 actual receipts were \$61 million below forecast and federal tax law changes reduced FY04 and FY05 revenues by \$17 million even after incorporating the provisions of LB596. These "losses" were partially offset by lapses of unexpended appropriations and included the General Fund savings due to a higher federal Medicaid match rate as part of the federal Temporary State Fiscal Relief. The net impact of these transactions reduced the variance from the minimum reserve from a positive \$8.5 million to a negative \$1.3 million.

# Fall 2003

The General Fund Financial Status further deteriorated in the fall of 2003 where the variance from the minimum reserve went from the projected \$1.3 million <u>below</u> the minimum reserve to \$211 million <u>below</u> the minimum reserve. There were two primary reasons for this decline. First, there were revisions in the FY03-04 and FY04-05 forecasts by the Nebraska Economic Forecast Advisory Board on October 31, 2003. At that meeting, revenue forecasts were reduced by a total of \$197.7 million, \$80.9 million in FY03-04 and \$116.8 million in FY04-05. These reductions were a combination of the "base year" (FY02-03) being \$61 million below the April forecasts, and lower growth projections. Second, there was an increase in projected deficits from a one-time \$5 million allocation for deficits in FY03-04 to a total of \$23.1 million of deficits over the two years based on (a) deficit requests totaling \$7.1 million in FY03-04 and \$10.5 million in FY04-05 and (b) updated TEEOSA school aid figures indicating a \$5.5 million increase over the current FY04-05 appropriation level. Virtually all the deficit requests were from a one-year restoration for medically needy caretaker relatives per the KIA lawsuit (\$6.9 million in FY04 and \$1.1 million in FY05),

restoration of funding for the Lincoln Correctional Center (\$7.3 million in FY05) and a reduction in the base Medicaid match rate (\$2.6 million in FY05).

# 2004 Session

Entering the 2004 Session, the projected financial status yielded an unobligated ending balance for the FY04/FY05 Biennium of negative \$(52.9) million, a figure that was \$211 million **below** the minimum 3% reserve (calculated at \$160 million). Revised forecasts by the Nebraska Economic Forecast Advisory Board (NEFAB) in February reduced revenues by \$104 million over the two years resulting in a projected ending balance of **negative** \$157 million and increaseing the "shortfall" (variance from the minimum reserve) to \$315 million.

However, by incorporating the 2004 budget actions enacted, the projected unobligated ending balance improves to a balanced position from the standpoint that total funds available are enough to meet all legal obligations authorized (\$4.5 million projected balance), but still \$154 million **below** the minimum 3% reserve for the FY04/FY05 biennium. Interpretation of the statute relating to the minimum reserve has been that this reserve requirement is applicable at the time the Legislature initially enacts a two-year biennial budget and will be applicable for the following biennium budget in the 2005 Session.

This \$161 million improvement in the financial status is achieved by an overall lower than projected level of deficits (\$34 million over the two years), additional cash fund lapses (\$14.6 million), \$104 million transfers from the Cash Reserve Fund (CRF), and revenue bills (\$9.8 million). Of the \$104 million Cash Reserve Fund transfers, \$58.2 million equals the amount received from the federal government as part of the Temporary State Assistance enacted late last spring.

Millions of Dollars	FY2002-03	FY2003-04	FY2004-05	Cumulative			
2003 Session "Shortfall" Prior to Budget Actions				(758.9)			
Plus: TEEOSA Aid below certified level per LB 540	0.0	73.2	122.0	195.2			
Plus: State Aid cuts (non-TEEOSA)	0.0	31.8	34.3	66.1			
Plus: Operations cuts	0.0	42.4	48.6	91.0			
Less: Operations increases greater than estimated	0.0	(12.5)	(5.0)	(17.5)			
Plus: State aid increases lower than estimated	0.0	9.2	10.0	19.2			
Plus: Cash Reserve Fund transfer	0.0	3.0	3.0	6.0			
Plus: Cash fund lapses, transfers-out	0.0	9.2	9.8	19.0			
Plus: Highway Trust MV sales tax, 1/2 cent (LB 408)	0.0	6.9	15.2	22.1			
Committee Budget to Floor (April 2003)				(358.0)			
Plus: Revenue Forecasts (revised April 2003)	9.0	0.0	3.0	12.0			
Less: Transfer revised FY03 forecast above certified	0.0	(9.0)	0.0	(9.0)			
Plus: Post hearing fund lapses not included	0.0	1.3	0.0	1.3			
Plus: Floor Amendments-Additional Cuts (Operations)	0.0	5.8	12.8	18.6			
Plus: Floor Amendments-Additional Cuts (State Aid)	0.0	6.9	6.9	13.8			
Plus: Floor Amendments-Reduce Adds (Operations)	0.0	2.5	2.5	5.0			
Plus: Floor Amendments-Reduce Adds (State Aid)	0.0	(0.2)	3.8	3.6			
Less: Shift 1/2 cent MV to LB 759	0.0	(6.9)	(15.2)	(22.1)			
Less: Impact of MIRF / Ed Lottery amendments, missed lapses	0.0	1.8	0.5	2.3			
Plus: LB 759 (includes 1/2 cent on MV)	0.0	110.4	234.4	344.8			
Plus: other revenue bills	1.2	9.2	(2.6)	7.8			
Less: "A" Bills	(0.3)	(0.1)	0.1	(0.3)			
Less: Change in Minimum Reserve	(0.4)	0.0	(11.0)	(11.4)			
Sine Die 2003 Session				8.5			

#### Table 1 Chronology for FY04 / FY05 Biennium

Millions of Dollars	FY2002-03	FY2003-04	FY2004-05	Cumulative
Less: FY02-03 actual receipts below forecast	(60.9)	0.0	0.0	(60.9)
Plus: Nullified estimated "automatic" CRF transfer	9.0	0.0	0.0	<b>9</b> .0
Plus: Estimated lapse of FY03 unexpended funds	12.0	0.0	0.0	12.0
Less: Fed tax law changes & LB596 offset (net impact)	0.0	(5.5)	(11.3)	(16.8)
Plus: Fed State Fiscal Relief: higher fed Medicaid FMAP	0.0	50.3	0.0	50.3
Plus: Fed State Fiscal Relief: flexible assistance (to CRF)	0.0	0.0	0.0	To CRF
Plus: Cash Reserve Fund cash flow borrowing	30.0	(30.0)	0.0	0.0
Less: Revise "out year" revenue est, revised historical avg	0.0	0.0	0.0	0.0
Less: Accounting adjustment, other minor adjustments	(2.7)	0.0	0.0	(2.7)
Less: Change in Minimum Reserve	(0.6)	0.0	(0.1)	(0.7)
July 2003 Tax Rate Review Committee				(1.3)
Less: Revenue Forecasts (revised Oct 2003)	0.0	(81.0)	(116.8)	(197.8)
Plus: Update of estimated lapse, FY03 unexpended funds	0.0	7.3	0.0	7.3
Less: Lower est, State Fiscal Relief, Medicaid FMAP	0.0	(7.2)	0.0	(7.2)
Plus: Revised TEEOSA aid estimates (Oct 2003 Joint Meeting)	0.0	0.6	(5.5)	(4.9)
Less: Requested deficit requests vs \$5M allocation	0.0	(2.1)	(10.5)	(12.6)
Plus: Change in Minimum Reserve	0.0	0.0	5.7	5.7
Nov. 2003 Tax Rate Review Committee				(210.8)
Less: Revenue Forecasts (revised Feb 2004)	0.0	(41.0)	(63.0)	(104.0)
Plus: Committee Proposed-recommendaiton vs pre-session est	0.0	`17.Ó	`12.Ź	` 29.Ź
Plus: Committee Proposed-Lapse FY03 reappropriations	0.0	6.9	0.0	6.9
Plus: Committee Proposed-Fund Lapses	0.0	6.6	8.0	14.6
Plus: Committee Proposed-Cash Reserve Fund transfers	0.0	58.2	45.5	103.7
Plus: Committee Proposed-doc stamp+Ed Innovation	0.0	0.0	1.5	1.5
Plus: Change in Minimum Reserve	0.0	0.0	(0.7)	(0.7)
Committee Budget (March 2004)				(159.6)
Plus: Floor Amendments	0.0	0.0	0.4	0.4
Less: Savings in LB391-Age of Majority amended out	0.0	0.0	(0.9)	(0.9)
Plus: Revenue bills (2004 Session)	0.0	0.0	8.3	8.3
Less: "A" Bills (2004 Session)	0.0	0.0	(1.9)	(1.9)
Less: Change in Minimum Reserve	0.0	0.0	(0.2)	(0.2)
Sine Die 2004 Session				(154.0)

# **CASH RESERVE FUND**

Cash flow could again be a major concern in FY04-05 as the state continues to attempt to get back to the minimum 3% General Fund reserve which provides the primary cash flow for the General Fund. Even with the enacted transfer of \$104 million to the General Fund, a projected \$71 million balance is maintained in the Cash Reserve Fund for additional cash flow purposes.

#### Cash Reserve Fund Transfers - Automatic

Shown on line 3 of the Financial Status, revenues in excess of "certified" forecasts are required by statute to be transferred from the General Fund to the Cash Reserve Fund. FY99-00 was the last year in which revenues exceeded the certified forecast. Those excess amounts were transferred to the Cash Reserve Fund at the start of FY00-01. Actual receipts for both FY00-01 and FY01-02, AND FY02-03 were well below the certified forecast therefore no automatic transfers to the Cash Reserve Fund.

	FY2002-03	FY2003-04	FY2004-05	FY2005-06	FY2006-07
Beginning Balance	110,066,099	59,142,545	89,372,790	70,733,932	68,304,628
Excess of certified forecasts (line 3 in Status)	0	0	0	0	0
To/from Gen Fund per current law	(87,400,000)	(3,000,000)	19,500,000	0	0
To/from Gen Fund-cash flow (payback in line 3)	(30,000,000)	30,000,000	0	0	0
From Federal fiscal assistance, flexible grant	29,095,931	29,095,931	0	0	0
From cigarette tax, stamp discount, MV sales tax	37,380,515	32,711,983	8,119,322	0	0
To/From Muni Natural Gas Fund	0	370,000	0	0	0
To NCCF for new Fitzgerald Vets Home (est cash flow)	0	(755,807)	(758,180)	(2,429,304)	(1,784,416)
To/from Gen Fund per 2004 Session	0	(58,191,862)	(45,500,000)	0	0
Projected Ending Balance	59,142,545	89,372,790	70,733,932	68,304,628	66,520,212

#### Table 2 Cash Reserve Fund Status

## Cash Reserve Fund Transfers – Cash Flow

The initial primary purpose of the Cash Reserve Fund was to provide cash flow within a fiscal year when the General Fund balance was not adequate to make timely payments. When displaying the financial status of the fund on a fiscal year basis, these transfers only appear when any transfers-in are not repaid at the close of a fiscal year. There were \$30 million of cash flow "borrowings" that were made in June 2003 that were not yet repaid at the close of FY02-03. Therefore the status here shows the "borrowed" amount in FY02-03 with a subsequent repayment in FY03-04.

#### Cash Reserve Fund Transfers-Legislative

Unlike the automatic transfers that occur after the close of the fiscal year and are statutorily required, other transfers can take place as specifically enacted by the Legislature.

<u>2001 Session</u>: The budget enacted in the 2001 Session included transfers from the Cash Reserve Fund to the General Fund totaling \$89.7 million over the two-year biennium, \$24.8 million in FY01-02 and \$64.9 million in FY02-03.

<u>2002 Session</u>: The FY02-03 transfer was increased by \$22.5 million (to a total of \$87.4 million) with this \$22.5 million transfer being reversed back to the Cash Reserve Fund in FY04-05. In addition, LB1085 contained a 30 cent increase in the cigarette tax for two years with the revenues credited to the Cash Reserve Fund totaling \$64 million over the next three years.

<u>2002 Special Session</u>: LB 1 provided for a \$14.4 million transfer from Highway Trust which is the equivalent to the sales tax on motor vehicles generated from the one-time 1/2 cent increase in LB1085. Also LB 46 changed a discount provision for cigarette tax stamps and increased the net amount of the 30 cent tax increase in LB1085.

<u>2003 Session</u> LB 798 provided for additional legislative transfers to the General Fund of \$3 million in both FY04 and FY05. Also in LB 798, a total of \$5,727,707 is to be transferred to the Nebraska Capital Construction Fund (NCCF) at the discretion of the Budget Administrator to finance the replacement of the Fitzgerald Veterans Home in Omaha. The cash flow shown in the above table is based on the estimated cash flow of the project.

<u>Temporary State Fiscal Relief</u> The federal "Jobs and Growth Tax Relief Act of 2003" contained provisions for temporary state fiscal relief. Although the timing of the passage of the act and adjournment of the 2003 legislative session did not allow time to incorporate these provisions into the Sine Die financial status, LB 798 did include a provision that " .... the Cash Reserve Fund shall receive federal funds received by the State of Nebraska for undesignated general government purposes, federal revenue sharing, or general fiscal relief of the state." Nebraska received \$29 million late in FY02-03 and another \$29 million in FY03-04.

<u>2004 Session</u> LB1092 includes a total of \$103.7 million of transfers from the Cash Reserve Fund to the General Fund; \$58.2 million in FY03-04 and \$45.5 million in FY04-05. The \$58.2 million FY03-04 transfer ) equals the amount received from the federal government as part of the Temporary State Assistance enacted late last spring as noted above.

	Beginning Balance	Direct Deposit and Interest	Cash Flow (cross FY)	Legislative Transfers	Automatic Transfers	Ending Balance
FY1983-84 Actual	0	37,046,760	0	0	0	37,046,760
	-		0	-	-	
FY1984-85 Actual	37,046,760	(1,472,551)		0	0	35,574,209
FY1985-86 Actual	35,574,209	227,855	0	(13,500,000)	0	22,302,064
FY1986-87 Actual	22,302,064	1,428,021	0	0	0	23,730,085
FY1987-88 Actual	23,730,085	1,654,844	0	(7,700,000)	0	17,684,929
FY1988-89 Actual	17,684,929	139,000	0	32,600,000	0	50,423,929
FY1989-90 Actual	50,423,929	113,114	0	(10,500,000)	0	40,037,043
FY1990-91 Actual	40,037,043	0	na	(8,100,000)	0	31,937,043
FY1991-92 Actual	31,937,043	0	na	(5,000,000)	0	26,937,043
FY1992-93 Actual	26,937,043	0	na	(9,500,000)	0	17,437,043
FY1993-94 Actual	17,437,043	0	na	7,250,000	3,063,462	27,750,505
FY1994-95 Actual	27,750,505	0	na	1,250,000	(8,518,701)	20,481,804
FY1995-96 Actual	20,481,804	0	na	18,189,565	(20,481,804)	18,189,565
FY1996-97 Actual	18,189,565	0	na	3,032,333	19,740,786	40,962,684
FY1997-98 Actual	40,962,684	0	na	0	91,621,018	132,583,702
FY1998-99 Actual	132,583,702	0	na	(98,500,000)	111,616,422	145,700,124
FY1999-00 Actual	145,700,124	0	na	(24,500,000)	20,959,305	142,159,429
FY2000-01 Actual	142,159,429	0	na	(49,500,000)	77,576,670	170,236,099
FY2001-02 Actual	170,236,099	0	na	(60,170,000)	0	110,066,099
FY2002-03 Actual	110,066,099	66,476,446	(30,000,000)	(87,400,000)	0	59,142,545
FY2003-04 Est	59,142,545	61,807,914	30,000,000	(61,577,669)	0	89,372,790
FY2004-05 Est	89,372,790	8,119,322	na	(26,758,180)	0	70,733,932
FY2005-06 Est	70,733,932	0	na	(2,429,304)	0	68,304,628
FY2006-07 Est	68,304,628	0	na	(1,784,416)	0	66,520,212

#### Table 3 Cash Reserve Fund – Historical Balances

# FINANCIAL STATUS – FOLLOWING BIENNIUM

**<u>Revenues</u>** For the following biennium (FY05-06 and FY06-07), the revenue estimates used are derived using a "capped" historical average methodology. Inherent in this methodology is the concept that within any five-year period, below average revenue growth in some years will be offset by above

average growth in others. The revenue growth needed to arrive at the estimates under this method are 6.8% per year as compared to the NEFAB FY04-05 forecast. These revenue numbers for the following biennium using this methodology are almost the same as preliminary estimates run using the LFO and NDR models. These model estimates however, reflect a lower growth than a 6.8% average but only because the FY04-05 model estimates were higher than the FY04-05 number arrived at by the NEFAB.

**Spending** For the "following biennium" (FY05-06 and FY06-07), the mainline budget numbers reflect the annualized impact of the current budget actions plus an estimate of future year increases in entitlement programs, salary and health insurance increases, and other funding requirements that are normally not optional. While the actual funding needs in these areas will not be known until the biennial budget process starts again in two years, some level of funding for these items must be acknowledged and shown as likely funding commitments for planning purposes. Table 4 shows the individual items and assumption used in arriving at a projected budget.

		Est for Followi	ng Biennium
Numbers are annual increases	Factor	FY2005-06	FY2006-07
Special Education	5%	8,220,248	8,631,261
Aid to K-12 Schools (TEEOSA)	Calculated	129,029,627	56,916,700
Aid to ESU's (LB1100/1108-1998)	2.5%	282,227	289,283
Developmental Disability aid-transition	Estimated	1,200,000	1,200,000
Developmental Disability aid-pay equity	3%	702,555	723,631
Behavioral Health	3%	927,574	955,401
Public Assistance	8%	16,025,744	17,307,803
Children's Health Insurance (CHIP)	10%	700,546	770,600
Medicaid-	10%	47,676,038	52,443,642
Inmate per diem costs	6%	1,991,736	2,111,240
Annualize cut of Lincoln Correctional Center	Na	(2,779,818)	0
Community Colleges	3%	1,896,110	1,952,993
Retirement-Defined Benefit Plans	Estimated	13,000,000	0
Salaries	1.00%	8,368,237	8,451,919
Health Insurance	10%	10,102,127	11,112,340
Operations increase	2%	2,819,960	2,876,359
Depreciation Surcharge	Estimated	4,287,100	0
County Property Relief program (restore per LB622	Estimated	2,592,000	0
Aid to Municipalities (apply when MIRF cut expires)	Estimated	(3,000,000)	0
Construction	Reaff Only	(658,285)	360,000
Annual \$ Increase		243,383,726	166,103,172
Annual % Increase		8.8%	5.5%

 Table 4
 Projected Budget Increases-Following Biennium

#### NOTE THAT THE ON-GOING IMPACT OF 2004 SESSION ACTIONS ARE SHOWN SEPARATELY ON THE FINANCIAL STATUS AND ARE NOT INCLUDED IN THIS TABLE. THE POTENTIAL PAYMENT RELATED TO THE LOW LEVEL RADIOACTIVE WASTE (LLRW) LAWSUIT IS ALSO SHOWN SEPARATELY ON THE FINANCIAL STATUS.

**Special Education** Increases for FY05-06 and FY06-07 reflect a 5% per year increase as provided for in current law (LB1243-2000).

**State Aid to Schools (TEEOSA)** The estimates for FY06 and FY07 are based on the same methodology utilized for the November 15 estimates required under current law for the current biennial budget but with Fiscal Office assumptions and should be considered Fiscal Office estimates.

The key assumptions in the estimates for the following biennium are growth in school disbursements

(3.55% for FY06 aid year based on budget to budget growth in FY04, and 3.5% in FY07 aid year based in lower allowable growth in FY05) and growth in property valuations (4.5% in FY06 and 5% in FY07). These assumptions, *coupled with an assumed expiration of any temporary formula reductions*, yield a growth in school aid of 20.4% in FY06 and 7.6% in FY07. The large growth in FY06 reflects the expiration of LB898 (passed in the 2002 Session and operative for three years, FY03, FY04, and FY05) and LB 540-2003 Session would likewise expire after FY05 with some "spill over savings" into FY06.

<u>Aid to ESU's</u> The amount of aid to ESU's is based on funding of a certain level of core services and technology infrastructure. Growth in aid is set at the same rate as the basic allowable growth rate under the school spending limitation (2.5% per year).

**Behavioral Health aid**. This area includes substance abuse and mental health aid. The increases in the following biennium reflect a 3% increase to reflect some annual increase in provider rates.

**Developmental Disability-Rate Equity** There are two components to the projected increase in developmental disability aid. First is a \$1.2 million increase in both FY05-06 and FY06-07 for clients transitioning from K-12 programs. The second component, \$1.7 million increase in FY05-06 and an additional \$1.8 million in FY06-07 reflects a 3% increase in aid to maintain the 100% "rate equity" achieved from FY96 through FY03. The 3% increase approximates the state employee salary increases as the rate equity is keyed to salaries at the Beatrice State Developmental Center (BSDC).

**Public Assistance** A growth rate of 8.0% per year is utilized for the various Public Assistance programs for the following biennium.

**<u>Children's Health Insurance (CHIP)</u>** For the following biennium, a 10% per year increase is used which is the same as Medicaid. The General Fund would pick up all increases in this program because the \$5 million allocation from the Health Care Cash Fund is a fixed amount.

**Medicaid** For the following biennium, a 10% per year increase is used reflecting the average growth (including FY02 and FY03) over the past 5 and 10 years.

**Inmate Per Diem Costs** While some costs at the Dept of Correctional Services such as staffing are "fixed" within a range of inmate population, some costs change directly with each inmate such as food, clothing, and medical care. A 6% per year increase is included to reflect both inflationary costs and an increase in the number of inmates.

**<u>Aid to Community Colleges</u>** A 3% per year annual increase is included for the following biennium budget reflecting increased state aid to support operations budget increases and meet community college area aid eligibility per LB269-1997. This increase amounts to about a \$1.8 million per year increase.

**Retirement-Defined Benefit Plans** Recent information from the Retirement Board indicates that the past returns on the defined benefit plans are likely to create an increase in the unfunded liability and require additional state contribution into the system. An additional \$13 million per year is included to acknowledge some level of additional commitment.

**Employee Salary Increases** Although salary increases will be the result of bargaining, some level of increase is factored in more for illustration than planning purposes. A 1.00% per year increase is used here, lower than the FY02/FY03 or FY04/FY05 salary contract

**Employee Health Insurance** For planning purposes, a 10% per year increase in health insurance is included for the following biennium. Note that insurance costs change with calendar year contracts.

**Operations Inflation** Included in the projected status is an across the board 2% increase in agency non-personnel operating costs. This would include data processing, rent, fuel/oil, supplies, etc....

**Depreciation Surcharge** An additional \$4.3 million is included to reflect expiration of the suspension of this surcharge in the FY04/FY05 budget. This increase funds a 2% surcharge level compared to the 0% in FY04 and 1% in FY05.

**Capital Construction** General Fund dollars included in the projected budget for the following biennium for capital construction reflect reaffirmations only based on the enacted FY04/FY05 biennial budget. Funding would still be available for the 309 Task Force through the earmark of cigarette tax funds and use of the depreciation surcharge. No other new construction is included.

**County Property Tax Relief** The projected budget incorporates the provisions of LB622 which calls for no funding for this program in FY04 and FY05 but restoration starting in FY06 at a reduced level.

**<u>Aid to Municipalities</u>** The budget calls for a \$3 million reduction in state aid to cities. Since the proposed repeal of the MIRF program does not occur until FY06, a two year \$3 million reduction was applied to this aid program. This restores that \$3 million when the MIRF reduction occurs.

# **GENERAL FUND REVENUES**

# **GENERAL FUND REVENUE FORECASTS**

# **Current Biennium**

For the current biennium (FY03-04 and FY04-05) forecasts used in the Financial Status are the February 2004 forecasts from the Nebraska Economic Forecast Advisory Board (NEFAB). Although these forecasts were significantly below the estimates given to the NEFAB by the Legislative Fiscal Office (LFO) and Nebraska Dept of Revenue (NDR), this was not necessarily unusual as the Board had consistently arrived at a number lower than the average of the LFO/NDR forecasts the previous five times that the Board has reviewed the FY04 and FY05 forecasts. When adjusted for rate and base changes, the forecasts reflect a 3.9% growth in FY03-04 and 4.1% in FY04-05. Both years are below the 22 year average of 5.1%. If these forecasts are correct, this would be five consecutive years of below average growth.

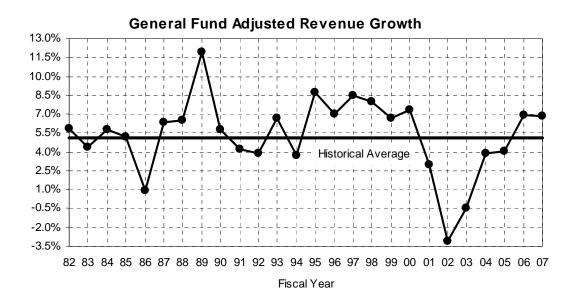
# **Following Biennium**

For the following biennium (FY05-06 and FY06-07), the revenue estimates used are derived based on a "capped" historical average methodology. Inherent in this methodology is the concept that within any five-year period, below average revenue growth in some years will be offset by above average growth in others. The revenue growth needed to arrive at the estimates under this method are 6.8% per year as compared to the NEFAB FY04-05 forecast.

These revenue numbers for the following biennium using this methodology are almost the same as preliminary estimates run using the LFO and NDR)models. These model estimates however, reflect a lower growth than a 6.8% average because the FY04-05 model estimates were higher than the FY04-05 number arrived at by the NEFAB. With a higher FY04-05 "base", the revenue growth to achieve the FY06 and FY07 numbers as shown is significantly lower.

				<b>)</b>	
Revenue Estimates	Actual	NEFAB	NEFAB	LFO Prelim	LFO Prelim
Used in Financial Status	FY2002-03	FY2003-04	FY2004-05	FY2005-06	FY2006-07
Actual/Forecast					
Sales and Use Tax	1,028,931,065	1,111,000,000	1,170,000,000	1,237,000,000	1,310,000,000
Individual Income Tax	1,129,421,651	1,196,000,000	1,260,000,000	1,365,000,000	1,501,000,000
Corporate Income Tax	111,597,406	143,000,000	149,000,000	152,000,000	159,000,000
Miscellaneous receipts	186,449,714	160,000,000	172,000,000	167,000,000	157,000,000
	. <u></u> ,				
Gen Fund Forecasts	2,456,399,836	2,610,000,000	2,751,000,000	2,921,000,000	3,127,000,000
2004 Session – Transfers In	Na	Na	14,653,000	0	0
2004 Session – Revenue Bills	Na	Na	9,826,115	7,676,115	10,333,115
Total Can Fund Devenues		2 640 000 000	2 775 470 445	2 0 0 0 0 7 0 1 1 5	2 4 2 7 2 2 2 4 4 5
Total Gen Fund Revenues	2,456,399,836	2,610,000,000	2,775,479,115	2,928,676,115	3,137,333,115
Adjusted Growth					
Total Gen Fund Revenues	-0.5%	3.9%	4.1%	6.9%	6.8%
Five Yr Average	2.7%		1.5%		4.2%

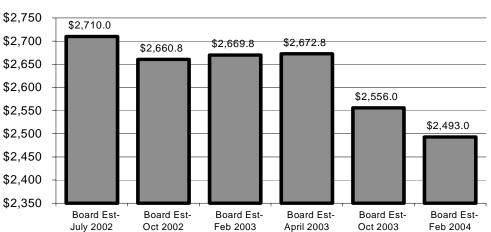
#### Table 5 - General Fund Revenue Forecasts



# **CHRONOLOGY OF REVENUE FORECASTS**

Table 6 provides a chronology of revenue forecasts for FY03-04 and FY04-05 since the initial NEFAB forecast in July 2002. The table shows the actual forecast and the change from the prior forecast broken down by the cause of the change whether it be bills enacted, federal tax law changes, or revised economic assumptions ("base").

Over the two year period, the impact of base forecast changes and federal tax changes reduced available revenues by \$451 million, \$218 million in FY04 and \$217 million in FY05. This was offset by \$451 million of revenue increases over the two year period, mostly a continuation of the sales and income tax increase initially enacted for FY2002-03 during the 2002 Session.



#### Chronology of FY2004-05 Forecasts

(Excludes Revenue Bills Enacted)

	Total				
	Forecast	Base	Fed Chnge	Bills	Total
FY2003-04					
Board Est-July 2002	2,676,000	0	0	0	0
Spec Session-August 2002	2,703,159	0	0	27,159	27,159
Board Est-Oct 2002	2,635,000	(68,159)	0	0	(68,159)
Board Est-Feb 2003	2,607,000	(28,000)	0	0	(28,000)
Board Est-April 2003	2,607,000	0	0	0	0
Sine Die-2003 Session	2,737,497	0	0	130,497	130,497
TRR Committee-July 2003	2,731,975	0	(5,522)	0	(5,522)
Board Est-Oct 2003	2,651,000	(80,975)	0	0	(80,975)
Board Est-Feb 2004	2,610,000	(41,000)	0	0	(41,000)
Sine Die-2004 Session	2,610,000	0	0	0	0
Change since initial forecast	(66,000)	(218,134)	(5,522)	157,656	(66,000)
FY2004-05					
Board Est-July 2002	2,710,000	0	0	0	0
Spec Session-August 2002	2,737,243	0	0	27,243	27,243
Board Est-Oct 2002	2,688,000	(49,243)	0	0	(49,243)
Board Est-Feb 2003	2,697,000	9,000	0	0	9,000
Board Est-April 2003	2,700,000	3,000	0	0	3,000
Sine Die-2003 Session	2,942,046	(0)	0	242,046	242,046
TRR Committee-July 2003	2,930,793	Ó	(11,253)	0	(11,253)
Board Est-Oct 2003	2,814,000	(116,793)	0	0	(116,793)
Board Est-Feb 2004	2,751,000	(63,000)	0	0	(63,000)
Sine Die-2004 Session	2,775,479	0	0	24,479	24,479
Change since initial forecast	65,479	(217,036)	(11,253)	293,768	65,479

#### Table 6 Chronology of Revenue Forecasts

# **GENERAL FUND TRANSFERS - OUT**

This section tabulates funds that are transferred from the General Fund to another fund within the state treasury. These items have the same affect as an appropriation but are not expended as such and thus are shown under the revenue category (see line 10 on the Financial Status). There were no changes in transfers-out in the 2004 Session.

Table / General Fund Transfers-Out						
	Biennial	Budget	Est for Following Biennium			
	FY2003-04	FY2004-05	FY2005-06	FY2006-07		
Ethanol Credits (EPIC Fund) Trail Development Assistance Fund	(1,500,000) (140,000)	(1,500,000) (140,000)	(1,500,000) (140,000)	(1,500,000) (140,000)		
General Fund Transfers-Out (in Status)	(1,640,000)	(1,640,000)	(1,640,000)	(1,640,000)		
2004 Changes:	0	0	0	0		
Total-General Fund Transfers-Out	(1,640,000)	(1,640,000)	(1,640,000)	(1,640,000)		

#### Table 7 General Fund Transfers-Out

# **GENERAL FUND TRANSFERS - IN**

General Fund transfers-in are instances where monies in a cash fund are transferred to the General Fund at the discretion of the Legislature and are included as revenues. These transfers must be a statutorily authorized use of the fund. These are commonly referred to as fund lapses.

In the 2003 Session, transfers from cash funds to the General Fund totaled \$26.3 million in FY03-04 and \$25.5 million in FY04-05. The largest portion of these transfers was \$15 million each year from the Securities Act Cash Fund. These transfers have already been incorporated into the General Fund "Net Receipts" figures as part of the NEFAB October forecasts.

In the 2004 Session additional lapses of \$14.6 million in FY04-05 were enacted as noted in the following table. The \$553,000 lapse of unused funds from the Education Innovation Fund in FY03-04 and the \$5 million transfer of excess unclaimed lottery prize monies assumes passage of LB1091.

	Biennial Budget Est for Following			
	FY2003-04	FY2004-05	FY2005-06	FY2006-07
Securities Act Cash Fund	15,000,000	15,000,000	0	0
Dept of Insurance Cash Fund	2,000,000	2,000,000	0	0
Dept of Motor Vehicles Cash Fund	575,962	575,962	0	0
Charitable Gaming Oper Fund	814,360	432,456	0	0
Tobacco Products Admin Cash Fund	1,800,000	0	0	0
MV Industry Licensing Board	100,000	50,000	0	0
Light Density Rail Line Assistance Fund	118,323	0	0	0
Military Dept, excess of building sales	0	2,500,000	0	0
Game & Parks Recreation Road Fund	2,000,000	2,000,000	0	0
Unclaimed Property lapse	200,000	500,000	0	0
Info Technology Infrastructure Fund	1,088,472	0	0	0
Internet Enhancement Fund	100,000	0	0	0
MIRF	2,480,000	2,480,000	0	0
Transfers-In already in the forecast	26,217,117	25,538,418	0	0
Securities Act Cash Fund (LB1089)	0	4,100,000	0	0
Dept of Insurance Cash Fund (LB1089)	0	2,000,000	0	0
Dept of Motor Vehicles Cash Fund (LB1089)	0	2,000,000	0	0
Education Innovation Fund (LB 1091)	0	553,000	0	0
Excess unclaimed Lottery prize money (LB1091)	0	5,000,000	0	0
General Fund Transfers-In 2004 Session	0	14,653,000	0	0
Total General Fund Transfers-In	26,217,117	40,191,418	0	0

#### Table 8 General Fund Transfers-In

# **REVENUE BILLS - 2004 SESSION**

Compared to the past two sessions, there were relatively few revenue bills enacted during the 2004 Session.

	FY2003-04	FY2004-05	FY2005-06	FY2006-07
LB 485 Change/eliminate licenses, Liquor Control Act	0	5,115	5,115	5,115
LB 841 Change sales tax exemptions, ICF-MR provider tax	0	1,421,000	1,421,000	1,421,000
LB 962 Changes relating to water resources	0	1,500,000	0	0
LB 1017 Redefine contractors (sales tax), tax amnesty	0	5,400,000	1,750,000	4,407,000
LB 1083 Affordable Housing trust reallocation	0	1,500,000	1,500,000	1,500,000
LB 1091 Ed Innovation Fund, to GF and reorg incentives	0	0	3,000,000	3,000,000
Revenue Bills Enacted – 2004 Session	0	9,826,115	7,676,115	10,333,115

#### Table 9 Revenue Bills Enacted - 2004 Session

**LB 841** enacts the ICF/MR Reimbursement Protection Act. The bill directs that a tax equal to six percent of gross revenue be imposed on intermediate care facilities for the mentally retarded with the proceeds used for (1) administrative expenses (\$55,000), (2) reimbursement of the tax, (3) provider rates (\$300,000 plus any federal medicaid matching funds), and (3) community-based developmental disabilities services (\$312,000 plus any federal medicaid matching funds).

Estimated gross revenues of the ICF/MRs in the state is estimated at \$58 million (\$17 million private facilities, \$41 million Beatrice State Developmental Center (BSDC) yielding tax of \$3,480,000 at the 6% rate. Reimbursement of the tax would be \$1,392,000 annually. The amount provided for rates to non-state operated facilities is \$300,000 along with federal funds of \$450,000. The amount for community-based services would be \$312,000 with a federal match of approximately \$361,000. The General Fund would then receive the residual estimated at \$1,421,000 annually.

Note that this estimate assumes this tax is determined to comply with federal requirements. The tax cannot be imposed until after federal approval has been secured to adjust rates to reimburse facilities. The tax must be discontinued if any of the following occurs: the waiver is disapproved; rates drop below those paid on September 1, 2003 or the money is used for purposes other than those authorized by the act.

**LB 962** implemented many of the changes in Nebraska's water policy that were recommended by the Governor appointed Water Policy Task Force. A total of \$2.5 million was appropriated for FY04-05 to carryout the provisions of LB962. Of this amount, \$1 million is a cash fund appropriation financed with a like transfer from Environmental Trust Fund to the Water Resources Trust Fund. The other \$1.5 million was financed by a transfer of \$1.5 million from the Petroleum Release Remedial Action Cash Fund to the General Fund and then a \$1.5 million General Fund appropriation. This route was taken as current law allows for transfers from the Petroleum Release Remedial Action Cash Fund.

**LB 1017** makes changes to contractor labor that is subject to the sales tax and implements a tax amensty program. The tax amnesty program would run from August 1, 2004 to October 31, 2004, for certain state and local tax types (sales, income, motor fuel, etc.). Collections from the tax amnesty

program would be distributed as follows: Local option sales tax is returned to the municipalities and the gas tax is deposited into the Highway Trust Fund. No less than 80% of the rest of the tax collections is remitted to the General Fund. A new Enforcement Fund gets 10% of the tax collections capped at \$500,000 for employing investigators, agents, and auditors and other enforcement personnel. A new Enforcement Technology Fund gets also gets 10% capped at \$500,000 for purposes of acquiring lists, software, programming, computer equipment, and other technology for collecting taxes. After FY06, 20% of all proceeds due to the Dept of Revenue's collection effort, not to exceed \$750,000, shall be credited to the Enforcement Fund. Additional revenues shown after FY06 can be attributed to the enhanced tax enforcement.

LB 1017	FY2003-04	FY2004-05	FY2005-06	FY2006-07
Gross collections under Amnesty Program Less: To Enforcement Fund Less: To Enforcement Technology Fund	0 0 0	6,400,000 0 0	3,750,000 (500,000) (500,000)	6,157,000 (750,000) 0
Amnesty Program Revenues (net)	0	6,400,000	2,750,000	5,407,000
Change Definition of Contractor Labor	0	(1,000,000)	(1,000,000)	(1,000,000)
Net General Fund Revenues – LB1017	0	5,120,875	1,750,000	4,407,000

**LB 1083** enacted the Nebraska Behavioral Health Services Act, a major overhaul of the state's mental health system. Included in the bill is a provision which expands the use of the Affordable Housing Trust Fund under the Department of Economic Development by allowing the department to use the fund for housing assistance for adults with serious mental illness. For FY2004-05, the cash fund appropriation for the program was increased from \$5 to \$6 million with an earmark of up to \$2 million for housing assistance for adults with serious mental illness. The bill also provides for a \$1.5 million transfer from the Affordable Housing Trust Fund to the General Fund for FY2004-05, FY2005-06 and FY2006-07. The increased expenditures and transferred funds will be derived from the existing fund balance, which is approximately \$9.5 million.

**LB 1091** contains a variety of fund transfers and fund shifts. The provision which has a General fund impact is a two year extension of the reallocation of monies from the Education Innovation Fund (lottery proceeds) to the General Fund. Under prior legislation, the revenues were reallocated to the General Fund only for FY2003-04 and FY2004-05. LB1091 extends this to FY2005-06 and FY2006-07 but with \$1 million diverted to .School District Reorganization Fund. An amendment to LB1091 provides that the state will fund incentive payments to encourage Class II and III school districts with less than 390 students to reorganize into Class II, III, IV or V school districts with greater than 390 students. The incentive payments apply to consolidations after May 31, 2005 and before June 1, 2007 and are paid for two years.

LB 1091	FY2003-04	FY2004-05	FY2005-06	FY2006-07
Reallocate Education Innovation Fund Less: To School Dist Reorg Fund	na na	na na	4,000,000 (1,000,000)	4,000,000 (1,050,000)
Net Reallocation to General Fund	na	na	3,000,000	3,000,000

**LB 1065** provided additional funding for the ethanol production incentive program. Under current law, ethanol plants in production at a minimum rate of 100,000 gallons annually by June 30, 2004 are eligible for a production credit of 18 cents per gallon. Funding for this program originally anticipated that two new ethanol plants would receive the 18 cent production credit. However, because it is anticipated that four or more plants may become eligible for credits, additonal funding sources were established in LB 1065 to prevent a deficit occurring as soon as FY2005-06. Additional funding sources for the Ethanol Production Incentive Cash Fund (EPIC) created in LB 1065 include the following:

Increase in the non-highway fuel tax refund checkoff -- LB 1065 increased by 1.25 cents the amount of the non-highway fuel tax refund checkoff retained by the state. The increase will begin January 1, 2005 and end on December 31, 2009. The additional 1.25 cents will be deposited in the Ethanol Production Incentive Cash Fund (EPIC). It is estimated that \$375,000 in additional revenue will be deposited into the EPIC fund on an annual basis.

(2) Increase in the grain checkoff – The checkoff on corn and grain sorghum that is currently designated for the EPIC fund will be increased from the current ½ cent per bushel or hundredweight to ¾ cent per bushel or hundredweight on October 1, 2004. The checkoff would continue at that level until October 1, 2010. Currently, approximately \$5,000,000 is deposited into EPIC from the ½ cent checkoff; the ¾ cent checkoff approved in LB 1065 will produce an estimated total of \$7,300,000 to \$7,500,000 in annual revenue.

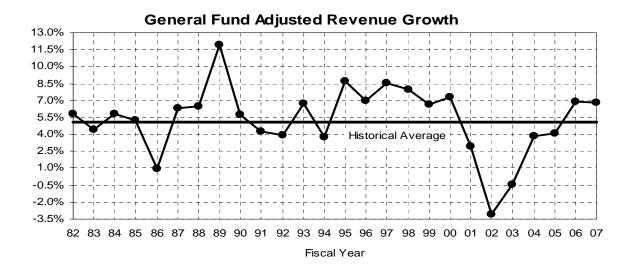
(3) Transfer from the Petroleum Release Remedial Action Cash Fund – Amendments to LB 1065 authorize a transfer of \$1,500,000 from the Petroleum Release Remedial Action Fund in the Department of Environmental Quality to the EPIC fund on July 1 of the years 2004 through 2011.

The long-term adequacy of funding created in LB 1065 will depend upon the total number of new ethanol plants that become eligible for production credits by June 30, 2004. If a total of four new plants receive credits, funding created in LB 1065 is estimated to be adequate through FY2010-11. If five or more plants become eligible for credits, the need for additional funding will occur at a much faster rate.

# **HISTORICAL GENERAL FUND REVENUES**

(Revenue growth adjusted for tax rate and tax base changes)

	Sales/	Individual	Corporate	Misc.	Total GF	Adjusted
millions of dollars	Use	Income	Income	Receipts	Receipts	Growth
FY1984-85 Actual	300.5	324.6	48.9	109.3	783.3	5.2%
FY1985-86 Actual	310.4	357.2	54.5	112.1	834.2	0.9%
FY1986-87 Actual	345.2	365.8	67.4	108.0	886.4	6.3%
FY1987-88 Actual	393.1	437.7	73.8	111.4	1,016.0	6.5%
FY1988-89 Actual	430.1	479.7	80.6	143.0	1,133.4	11.9%
FY1989-90 Actual	444.2	501.1	71.9	135.4	1,152.6	5.8%
FY1990-91 Actual	547.4	609.4	81.9	128.3	1,367.0	4.3%
FY1991-92 Actual	592.4	658.6	103.6	135.7	1,490.3	3.9%
FY1992-93 Actual	586.4	690.3	102.7	145.2	1,524.6	6.7%
FY1993-94 Actual	648.8	722.4	113.1	169.4	1,653.7	3.7%
FY1994-95 Actual	683.8	746.7	123.9	151.0	1,705.4	8.7%
FY1995-96 Actual	711.0	846.5	126.8	152.4	1,836.7	7.0%
FY1996-97 Actual	755.9	944.1	137.3	172.2	2,009.5	8.5%
FY1997-98 Actual	803.8	981.6	142.2	177.8	2,105.4	8.0%
FY1998-99 Actual	744.7	1,078.5	135.0	165.7	2,123.9	6.7%
FY1999-00 Actual	900.4	1,180.4	140.0	183.1	2,403.9	7.3%
FY2000-01 Actual	905.0	1,233.4	138.1	180.4	2,456.9	3.0%
FY2001-02 Actual	918.9	1,159.8	107.6	179.2	2,365.5	-3.1%
FY2002-03 Actual	1,028.9	1,129.4	111.6	186.4	2,456.4	-0.4%
FY2003-04 NEFAB	1,111.0	1,196.0	143.0	160.0	2,610.0	3.9%
FY2004-05 NEFAB	1,170.0	1,260.0	149.0	172.0	2,751.0	4.1%
FY2005-06 LFO Prelim	1,237.0	1,365.0	152.0	167.0	2,921.0	6.9%
FY2006-07 LFO Prelim	1,310.0	1,501.0	159.0	157.0	3,127.0	6.8%
AVERAGE GROWTH:						
FY93 to FY98 (Five Yr)	6.7%	- 8.3%	6.9%	0.9%	7.0%	7.0%
FY98 to FY03 (Five Yr)	2.7%	3.6%	-3.6%	0.9%	2.7%	2.7%
Above Average Years (14)	6.1%	8.6%	8.6%	2.8%	6.9%	6.9%
Below Average Years (8)	1.9%	4.0%	-5.9%	1.4%	2.1%	2.1%
Historical Average (22 yrs)	4.6%	6.8%	2.5%	1.3%	5.1%	5.1%



# GENERAL FUND APPROPRIATIONS

# OVERVIEW FY04 AND FY05 BIENNIAL BUDGET

This section of the report provides a summary of current General Fund appropriations which reflect the cumulative impact of (1) the original budget as enacted in the 2003 Session and (2) changes made during the 2004 Session. A more detailed breakdown of operations and state aid is contained in Table 12 while Table 11 provides a summary listing of the FY04 and FY05 significant increases and reductions which account for about 96% of the \$119.7 million increase in FY2000-01 appropriations.

# While this report provides a narrative description of the major changes enacted during the 2004 Session, the reader should refer to the 2003 Biennial Budget Report for a more detailed description of the budget actions taken in that session for the initial enactment of the FY04 / FY05 biennial budget.

	Agency	Aid to	Aid to	Capital	
FY2002-03	Operations	Individuals	Local Govt	Construction	Total
Total Per 2001 Session	1,080,580,178	716,126,243	986,326,996	30,133,356	2,813,166,773
2001 Special Session Actions	(25,977,331)	(16,763,676)	(15,837,745)	(7,347,056)	(65,925,808)
2002 Regular Session Budget Actions 2002 Spec Session Actions	(21,446,352)	(17,912,365)	(12,914,125)	(2,847,843)	(55,120,685)
2002 Spec Session Actions 2002 Third Special Session	(29,168,347) (259,404)	(34,200,406) 361,998	(5,663,848) 166	(1,894,200) 0	(70,926,801) 102,760
·					
Adjusted Total Per 2002 Spec Sess.	1,003,728,744	647,611,794	951,911,444	18,044,257	2,621,296,239
Deficits (2003 Session)	8,035,091	10,000,000	4,786,693	0	22,821,784
Final Appropriation with deficits	1,011,763,835	657,611,794	956,698,137	18,044,257	2,644,118,023
	Agency	Aid to	Aid to	Capital	
FY2003-04	Operations	Individuals	Local Govt	Construction	Total
Total Per 2003 Session	999,655,261	705,434,305	929,685,011	20,515,031	2,655,289,608
Deficits (2004 Session)	(10,188,539)	(46,579,005)	3,041,887	(96,964)	(53,822,621)
Final Appropriation with deficits	989,466,722	658,855,300	932,726,898	20,418,067	2,601,466,987
Change over prior year (excluding deficits)					
Dollar	(4,073,483)	57,822,511	(22,226,433)	2,470,774	33,993,369
Percent	-0.4%	8.9%	-2.3%	13.7%	1.3%
	Agency	Aid to	Aid to	Capital	
FY2004-05	Operations	Individuals	Local Govt	Construction	Total
Total Per 2003 Session	1,019,560,263	790,856,587	922,167,350	19,046,316	2,751,630,516
Mid-Biennium Adjustments (2004 Session)	(1,718,699)	(5,109,484)	13,381,245	0	6,553,062
Total Per 2004 Session	1,017,841,564	785,747,103	935,548,595	19,046,316	2,758,183,578
Change over prior year (excluding deficits)					
Dollar	18,186,303	80,312,798	5,863,584	(1,468,715)	102,893,970
Percent	1.8%	11.4%	0.6%	-7.2%	3.9%
	-1-6				
Two Year Change (over FY02-03 excluding of Dollar	<u>deficits)</u> 14,112,820	138,135,309	(16,362,849)	1,002,059	136,887,339
Percent (Total)	1.4%	21.3%	-1.7%	5.6%	5.2%
Percent (2 Yr Avg)	0.7%	10.1%	-0.9%	2.7%	2.6%

#### Table 10 General Fund Appropriations FY2003-04 and FY2004-05

Excluding deficits, FY03-04 reflects a \$34 million (1.3%)increase over FY02-03, while FY04-05 includes an additional \$102.9 million (3.9%) above FY03-04 or \$136.9 million increase compared to the FY02-03 base year appropriation. Cumulatively, a total of \$170.9 million is appropriated over the two year period compared to the FY02-03 level.

Virtually all the increase in the budget is in the aid to individuals area. Over the two year period, agency operations increased a total of \$10 million an average percent change of +.7%. This was offset by an actual decline in aid to local governments of \$38 million over the two year period, an average percent change of about -1% per year. However, aid to individuals increased by \$196 million over the two years, and average percent change of +10.1%.

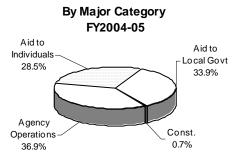
The following table highlights the major changes in the FY04 and FY05 General Fund budget as compared to the FY02-03 base year appropriation. All items shown reflect the cumulative impact of actions taken in the 2003 Session and subsequently modified in the 2004 Session. While this report provides a narrative description of the major changes enacted during the 2004 Session, the reader should refer to the 2003 Biennial Budget Report for a more detailed description of the budget actions taken in the 2003 session in the iinitial enactment of the FY04 / FY05 biennial budget.

		FY03 Base Year	
	FY2003-04	FY2004-05	the Biennium
Public Assistance	41,106,986	53,944,801	95,051,787
Medicaid	16,503,232	70,106,630	86,609,862
Salary and Health Insurance costs	23,946,667	49,599,442	73,546,109
Special Education	7,308,241	14,981,894	22,290,135
Medical costs (Corrections)	11,661,691	9,642,081	21,303,772
Homestead Exemption	5,120,000	10,958,100	16,078,100
Childrens Health Insurance (CHIP)	25,456	12,510,455	12,535,911
Developmental Disability aid-rate equity+transition	1,744,987	3,512,736	5,257,723
Shift cash/GF revenue and approp (Fire Marshal)	1,786,772	2,621,509	4,408,281
Missouri River / LLRW / school finance litigation (AG)	550,000	1,655,100	2,205,100
Computer replacement (HHS)	1,161,600	1,161,600	2,323,200
Retirement, Teachers/Judges/Patrol	580,190	1,701,427	2,281,617
Replace one-time use of cash (DPAT)	900,000	1,260,000	2,160,000
Staffing, York renovations (Corrections)	275,088	1,228,771	1,503,859
Base Cuts - Agency Operations	(48,066,711)	(61,065,152)	(109,131,863)
TEEOSA school aid	(21,562,238)	(28,909,063)	(50,471,301)
Community Colleges	(2,782,182)	(2,271,092)	(5,053,274)
Aid to ESU's	(1,729,993)	(1,783,083)	(3,513,076)
County Prop Tax Relief	(4,505,374)	(4,505,374)	(9,010,748)
Aid to Cities	(1,834,863)	(1,891,432)	(3,726,295)
Aid to Counties	(554,536)	(579,490)	(1,134,026)
Behavioral health aid	(350,918)	(837,385)	(1,188,303)
Aid to NRD's	(172,585)	(180,351)	(352,936)
All other (net)	2,881,859	4,025,215	6,907,074
TOTAL GENERAL FUND CHANGE (without deficits)	33,993,369	136,887,339	170,880,708

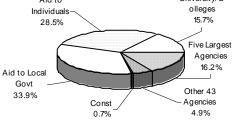
#### Table 11 Major Changes in the FY04 & FY05 General Fund Budget

			Change over Prior Yr (excluding deficits)				Two Yr	% of Total
	w/o Deficits	Revised	FY2003		FY2004-0		Average	GF Budget
	FY2003-04	FY2004-05	\$	%	\$	%	Change	FY04-05
AGENCY OPERATIONS								
University/Colleges	427,535,958	433,776,904	(21,171,634)	-4.7%	6,240,946	1.5%	-1.7%	15.7%
Health/Human Services System	195,115,592	197,936,676	5,308,162	2.8%	2,821,084	1.4%	2.1%	7.2%
Correctional Services	130,914,594	132,139,178	13,813,223	11.8%	1,224,584	0.9%	6.2%	4.8%
Courts	54,950,666	55,392,810	561,090	1.0%	442,144	0.8%	0.9%	2.0%
State Patrol	39,648,855	41,539,950	382,073	1.0%	1,891,095	4.8%	2.9%	1.5%
Revenue	20,590,698	20,986,669	187,651	0.9%		1.9%		0.8%
Other 43 Agencies	130,898,898	136,069,377	(3,154,048)	-2.4%		3.9%	0.7%	4.9%
Total-GF Operations	999,655,261	1,017,841,564	(4,073,483)	-0.4%	18,186,303	1.8%	0.7%	36.9%
STATE AID TO INDIVIDUALS								
Medicaid	416,751,984	470,355,382	16,503,232	4.1%	53,603,398	12.9%	8.4%	17.1%
Public Assistance	178,283,984	191,121,799	41,106,986	30.0%	12,837,815	7.2%	18.0%	6.9%
Developmental disabilities	56,264,621	58,032,370	1,744,987	3.2%	1,767,749	3.1%	3.2%	2.1%
Behavioral Health aid	31,405,597	30,919,130	(350,918)	-1.1%	(486,467)	-1.5%	-1.3%	1.1%
Childrens Health Insurance (CHIP)	25,456	12,510,455	25,456		12,484,999		na	0.5%
Higher Ed Student Aid programs	5,795,794	5,766,815	(78,416)	-1.3%	(28,979)	-0.5%	-0.9%	0.2%
Aging Programs	5,696,975	5,696,975	0	0.0%	0	0.0%	0.0%	0.2%
Water Conservation Fund	2,715,610	2,688,454	0	0.0%	(27,156)	-1.0%	-0.5%	0.1%
Public Health Aid	2,911,792	2,898,516	0	0.0%	(13,276)	-0.5%	-0.2%	0.1%
All Other Aid to Individuals/Other	5,582,492	5,757,207	(1,128,816)	-16.8%	174,715	3.1%	-7.4%	0.2%
Total-GF Aid to Individuals/Other	705,434,305	785,747,103	57,822,511	8.9%	80,312,798	11.4%	10.1%	28.5%
STATE AID TO LOCAL GOVT								
State Aid to Schools (TEEOSA)	625,915,582	618,568,757	(21,562,238)	-3.3%	(7,346,825)	-1.2%		22.4%
Special Education	153,473,068	161,146,721	7,308,241	5.0%		5.0%		5.8%
Aid to Community Colleges	62,376,556	62,887,646	(2,782,182)	-4.3%	511,090	0.8%	-1.8%	2.3%
Homestead Exemption	43,000,000	48,838,100	5,120,000	13.5%	5,838,100	13.6%	13.5%	1.8%
Aid to Cities	11,313,762	11,257,193	(1,834,863)	-14.0%	(56,569)	-0.5%	-7.5%	0.4%
Aid to ESU's	10,618,003	10,564,913	(1,729,993)	-14.0%	(53,090)	-0.5%		0.4%
Aid to Counties	4,990,820	4,965,866	(554,536)	-10.0%	(24,954)	-0.5%		0.2%
County jail cost reimbursement	3,519,000	3,501,405	(391,000)	-10.0%	(17,595)	-0.5%	-5.4%	0.1%
County Property Tax Relief	0	0	(4,505,374)		0	na		0.0%
Other Aid to Local Govt	14,478,220	13,817,994	(1,294,488)	-8.2%	(660,226)	-4.6%	-6.4%	0.5%
Total-GF Aid to Local Govt	929,685,011	935,548,595	(22,226,433)	-2.3%	5,863,584	0.6%	-0.9%	33.9%
CAPITAL CONSTRUCTION	20,515,031	19,046,316	2,470,774	13.7%	(1,468,715)	-7.2%	2.7%	0.7%
TOTAL-GENERAL FUNDS	2,655,289,608	2,758,183,578	33,993,369	1.3%	102,893,970	3.9%	2.6%	100.0%

#### Table 12 General Fund Budget by Major Area



#### By Relative Size FY2004-05 Individuals-28.5% university/C olleges 15.7%



# **Agency Operations**

This area accounts for the costs of actually operating state agencies including employee salaries and benefits, data processing, utilities, vehicle and equipment purchases, fuel and oil, etc... In the FY04-05 budget, 36.9% of all General Fund appropriations are for agency operations. Although there are 54 state agencies that receive General Fund appropriations, higher education (University of Nebraska and State Colleges) and the five largest agencies (Health and Human Services, Corrections, Courts, and State Patrol) account for over 87% of all state operations. The other 43 agencies account for only 13% of operations and only 4.9% of the total General Fund budget.

Operations show a net <u>decrease</u> of \$4.1 million (.4%) in FY03-04 with an \$18.2 million increase (1.8%) in FY04-05 compared to FY03-04. Over the 2 year period, funding for operations increased by \$10 million an average change of .7%

Agency Operations (change over FY03 base yr)	FY2003-04	FY2004-05	Two Yr Total
Salary and Health Insurance costs Medical costs (Corrections)	23,946,667 11,661,691	49,599,442 9,642,081	73,546,109 21,303,772
Shift cash/GF revenue and approp (Fire Marshal)	1,786,772	2,621,509	4,408,281
Missouri River / LLRW / school finance litigation (AG)	550,000	1,655,100	2,205,100
Staffing, York renovations (Corrections)	275,088	1,228,771	1,503,859
Computer replacement (HHS)	1,161,600	1,161,600	2,323,200
Retirement, Teachers/Judges/Patrol	580,190	1,701,427	2,281,617
Replace one-time use of cash (DPAT)	900,000	1,260,000	2,160,000
Base Cuts	(48,066,711)	(61,065,152)	(109,131,863)
All other (net)	3,131,220	6,308,042	9,439,262
Total Dollar Change-Agency Operations	(4,073,483)	14,112,820	10,039,337

Major increases in FY03-04 and FY04-05 were salary and health insurance (\$23.9 million) and Corrections medical costs (\$11.7 million relating to annualizing the FY03 deficit).

These increases were offset by base budget cuts of \$48 million in FY04 and \$61 million in FY04-05, led by a \$26 million reduction in the University of Nebraska (roughly 6% in FY03-04). Overall, these cut amounts are roughly equal to 4.5% of agency operations (excluding constitutional officers salaries) varying from agency to agency.

Note that these operations reductions would be in addition to the cumulative 8% across the board cuts in FY02-03 implemented in the 2001 Special Session and 2002 Regular Session.

# **Aid to Individuals**

About 28.5% of all General Fund appropriations are classified as state aid to individuals. Aid to individuals includes programs such as Medicaid, Temporary Assistance to Needy Families (TANF), student scholarships, etc. This area also includes aid to quasi-government units that are those local agencies that do not have the authority to levy property taxes such as area agencies on aging, mental health regions and developmental disability regions.

This area is by far the largest growth area in the budget with a net increase of \$57.8 million (8.9%) in FY03-04 and \$80.3 million (11.4%) in FY04-05. Over the two year biennial budget, this area accounts for

all the budget growth. The other three areas combined show no net increase. Public Assistance programs increased by \$41 million in FY03-04, a 30% increase and an additional \$12.8 million (7.2%) in FY04-05. About one-third relates to annualizing the large FY03 deficit. Medicaid shows a moderate 4.1% increase in FY03-04 but mostly due to incorporating a full year reduction of the program cuts made in the 2002 Special Session and a 3% cut in hospital rates. Without the annualizing affects of these special session cuts, Medicaid growth would have been closer to 10%. Medicaid growth in FY04-05 reflects a \$53.6 (12.9%) growth over FY04 even with a shift of \$10.5 million to the CHIP program. There were few cuts in this area but one was elimination of Ribicoff coverage in Medicaid (\$2.4 million in FY04, \$3.2 million in FY05).

Aid to Individuals (change over FY03 base yr)	FY2003-04	FY2004-05	2 Yr Total
Medicaid Public Assistance Developmental Disability aid-rate equity+transition Behavioral health aid Childrens Health Insurance (CHIP) All other (net)	16,503,232 41,106,986 1,744,987 (350,918) 25,456 (1,207,232)	70,106,630 53,944,801 3,512,736 (837,385) 12,510,455 (1,101,928)	86,609,862 95,051,787 5,257,723 (1,188,303) 12,535,911 (2,309,160)
Total Dollar Change-Aid to Individuals	57,822,511	138,135,309	195,957,820

# Aid to Local Governments

This area accounts for aid payments to local governments and accounts for 34% of all General Fund appropriations. This category includes those local entities that have the authority to levy a property tax such as cities, counties, and schools and includes programs such as state aid to schools (TEEOSA), special education, community colleges, and homestead exemption reimbursements. Note that state payments for teachers retirement are not included under this category as those amounts are credited directly to the teacher retirement fund and are not checks written to school districts nor do those amounts show up as a school revenue or subsequent expenditure.

Overall aid decreases by \$22.2 million in FY04 (-2.3%) and an additional \$7.5 million (-.8%) in FY05. Large increases in TEEOSA aid per the original law were subsequently offset by subsequent changes in LB 540.

Aid to Local Govt (change over FY03 base yr)	FY2003-04	FY2004-05	Two Yr Total
TEEOSA school aid	(21,562,238)	(28,909,063)	(50,471,301)
Special Education	7,308,241	14,981,894	22,290,135
Community Colleges	(2,782,182)	(2,271,092)	(5,053,274)
Aid to ESU's	(1,729,993)	(1,783,083)	(3,513,076)
Homestead Exemption	5,120,000	10,958,100	16,078,100
County Prop Tax Relief	(4,505,374)	(4,505,374)	(9,010,748)
Aid to NRD's	(172,585)	(180,351)	(352,936)
Aid to Cities	(1,834,863)	(1,891,432)	(3,726,295)
Aid to Counties	(554,536)	(579,490)	(1,134,026)
All other (net)	(1,512,903)	(2,182,958)	(3,695,861)
		·····	
Total Dollar Change-Aid to Local Govt	(22,226,433)	(16,362,849)	(38,589,282)

# **Capital Construction**

Which accounts for about 2% of General Fund appropriations, includes costs for new construction and major repairs and renovation of state-owned facilities. The term "major" is used with respect to repair and renovations as relatively small projects and routine repairs are done within agencies operating budgets. Note that road construction and maintenance is **not** included in this category. This is included under cash fund agency operations.

General Funds for capital construction total \$20.5 million in FY03-04 and \$19 million for FY04-05. These amounts are virtually the same as the FY02-03 level. Of the total amounts for FY04 and FY05, about 98% is for "reaffirmations" which is funding needed to complete projects authorized and initial funding provided in prior legislative sessions.

# **2004 SESSION – BUDGET ACTIONS**

A summary listing of 2004 Session General Fund adjustments (excluding shifts between programs) is shown in Table 13. The amount of mid-biennium budget adjustments **reduces** FY03-04 and FY04-05 General Fund appropriations by a total of \$47.3 million over the two year period. An additional \$6.9 million of reappropriated FY02-03 appropriations are also deleted.

The largest item is a \$43 million General Fund reduction in FY03-04 (and a like increase in federal funds) in Health and Human Services attributed to a higher federal Medicaid match rate. Increases include \$10.8 million to fund the February 1 TEEOSA school aid certification for FY04-05, \$8 million for a one year extension of medically needy caretaker funds per the KAI lawsuit, \$7.3 million to restore funds in FY04-05 for operation of the Lincoln Correctional Center, and \$3.6 million each year (\$7.2 million total) to fully reimburse local governments for homestead exemptions.

Table 13 General Fana Dauget Aujustment			
	FY2003-04	FY2004-05	2 Yr Total
Increase Appropriations			
TEEOSA state aid to schools (Education)	(578,113)	10,871,597	10,293,484
One yr restoration, medically needy caretaker (KAI lawsuit) (HHS)	6,900,000	1,100,000	8,000,000
Reinstate funding for Lincoln Correctional Center (Corrections)	0	7,339,451	7,339,451
Homestead exemption (Revenue)	3,620,000	3,620,000	7,240,000
Litigation costs, school finance lawsuit (Attorney Gen)	500,000	1,105,100	1,605,100
Water Policy Task Force recommendations (LB 962) (Nat Resources)	0	1,500,000	1,500,000
School retirement and OPS service annuity (Retirement Brd)	0	1,121,237	1,121,237
Fund source shift, cash shortfall (Prop Tax/Assess)	280,000	360,000	640,000
Voc Rehab match (Education)	252,000	225,000	477,000
State Claims (DAS)	171,755	0	171,755
Nebraska State Fair premiums (Fair Board)	0	153,104	153,104
Nebr Forest Service funding (LB 917) (University)	0	300,000	300,000
Maintenance costs, State Fair Park (DAS)	196,560	0	196,560
Patrol retirement (Retirement Brd) (includes LB512)	0	183,911	183,911
State insurance program increases (DAS)	0	170,940	170,940
Interstate compact support	53,639	88,905	142,544
Tuberculosis aid (HHS System)	66,724	66,724	133,448
Directors' retirement costs (Liquor Control)	28,345	0	28,345
Boiler replacement and water main repair (Hist Society)	24,822	0	24,822
Livestock market reporting service funding (Agriculture)	0	15,000	15,000
Property liability insurance, State Fair Board (DAS)	9,492	0	9,492
Mental Health Reform, behavioral health aid (LB 1083) (HHS)	0	Cash	C
Children's Task Force recommendations (HHS & AG)	Cash	Cash	C
Other A Bills	0	453,745	453,745
Subtotal-Increases	11,525,224	28,674,714	40,199,938
Reduce Appropriations			
	0	0	FY06/FY07
LB 1093 TEEOSA extend temp aid adjust+LER \$1.00 (\$1.10 levy limit)	0	0	
One-time Fed fiscal assistance, Medicaid match rate (HHS) TANF bonus funds to offset General Funds (HHS)	(43,153,639) (7,400,000)	(2,000,000)	(43,153,639 (9,400,000
		(2,000,000)	• • •
Enhanced treatment group home, leverage fed funds offset GF (HHS)	(4,200,000)	(4,200,000)	(8,400,000)
Health insurance reductions, lower rates than budgeted (All Agencies)	(4,120,540)	(4,119,433)	(8,239,973)
Inmate medical cost containment initiatives (Corrections)	(3,956,259)	(3,626,931)	(7,583,190)

#### Table 13 General Fund Budget Adjustments – 2004 Session

	FY2003-04	FY2004-05	2 Yr Total
Across the board reductions (0% to 1%) (All Agencies)	0	(4,342,779)	(4,342,779)
Utilize One-time Excess Cash Funds (Corrections)	(1,300,819)	0	(1,300,819)
Utilize one-time excess cash funds (Fire Marshal)	(964,624)	0	(964,624)
Lapse, reappropriated GF, shift to federal funds (EEOC)	(140,000)	0	(140,000)
Reduce new appropriation equal to excess reappropriation (NETC)	(96,964)	0	(96,964)
Emergency Medical Services, fund source change (HHS System)	0	(80,000)	(80,000)
Fund source correction-A Bill (Supreme Court)	(15,000)	0	(15,000)
Correct funding source, LB626A (DAS)	0	(6,526)	(6,526)
Depreciation surcharge change (LB 1092) (All Agencies)	0	(3,221,895)	(3,221,895)
Shift public transportation aid from GF to cash (LB 1144) (Roads)	0	(524,088)	(524,088)
Subtotal-Reductions	(65,347,845)	(22,121,652)	(87,469,497)
Change in General Fund New Appropriations	(53,822,621)	6,553,062	(47,269,559)
Lapse excess GF carryover funds (Corrections)	(6,535,703)	0	(6,535,703)
Lapse GF reappropriation for renovations (Parole Board)	(183,840)	0	(183,840)
Lapse GF reappropriation, DNA testing to cash (Public Advocacy)	(154,500)	0	(154,500)
Lapse GF reapppropriation, unused construction funds (HHS System)	(55,900)	0	(55,900)
Subtotal-Lapse FY03 reappropriations	(6,929,943)	0	(6,929,943)
Total Change in General Fund Appropriations	(60,752,564)	6,553,062	(54,199,502)

#### **ACROSS THE BOARD BUDGET REDUCTIONS**

The budget changes include a relatively small across the board (ATB) cut for FY04-05. Total savings from these reductions, ranging from 0% to 1%, amount to \$4,342,779, (operations \$3,749,207, state aid

FY04-05 Appropriation	Operations	State Aid	Total
Exempted	420,780,881	1,598,157,596	2,018,938,477
.5% Cut	447,724,595	110,487,213	558,211,808
1.0% Cut	151,054,787	4,379,128	155,433,915
Total Operation/Aid	1,019,560,263	1,713,023,937	2,732,584,200
Construction			19,046,316
Original GF Appropriation		-	2,751,630,516
ATB Cut	Operations	Aid	Total
Exempted	0	0	0
.5% Cut	(2,238,658)	(549,780)	(2,788,438)
1.0% Cut	(1,510,549)	(43,792)	(1,554,341)
Total Operation/Aid	(3,749,207)	(593,572)	(4,342,779)

\$593,572).

Overall, about 74% of all General Fund appropriations were exempted from any across the board cut; this includes 41% of operations and 93% of state aid.

In general, constitutional officers salaries, 24 hour care/treatment facilities (regional centers, veterans homes, Beatrice State Developmental Center and YRTC's in Geneva and Kearney), vocational rehabilitation, Blind and Visually Impaired, Deaf and Hard of Hearing, public safety (Patrol, Corrections, Military,

Fire Marshal), and retirement were excluded from the across the board cuts. The Court System and Legislative Council were also exempted. Higher Education agencies received a .5% cut. The remainder basically received a 1% cut. Basic aid to education and individuals were exempted from the across the board cuts while general aid to cities, counties, and NRDs received a .5% cut.

## **HEALTH INSURANCE REDUCTIONS**

During the 2003 Session, health insurance cost increases to be charged to agencies were projected to increase by 10.7% in FY03-04 and were included in the enacted budget accordingly. These estimates were based on claims projections for calendar years 2003, 2004 and 2005 done in late summer of 2002 (health insurance contracts are on a calendar year basis). Since that time, actual 2003 calendar year rates have been enacted at a lower rate than projected last fall. The current estimate, on a fiscal year basis, is that FY03-04 health insurance costs will increase by only 2.8% allowing for a reduction in the original amount budgeted. Total reductions amount to \$4.1 million in FY04 and extended into FY05.

#### **DEPRECIATION SURCHARGE CHANGES (LB1192)**

LB1192 GF Savings	FY03-04	FY04-05	FY05-06	FY06-07
	1105-04	110400	1105-00	1100-07
#46 Corrections	0	796,563	796,563	796,563
# 47 NETC	0	46,532	45,104	45,104
# 50 State Colleges	0	245,774	372,146	372,146
#51 University	0	1,904,843	2,837,364	2,837,364
#65 DAS	0	28,483	31,014	31,014
# 78 Crime Comm.	0	199,700	199,700	199,700
	0	3,221,895	4,281,889	4,281,889

LB 410 passed in the 2003 Session reduced the annual 2% depreciation assessment charged on new construction to 0% in FY03-04, 1% in FY04-05 and then returning to the 2% level thereafter. LB1192 revised the FY04-05 assessment from 1% to 0% and set the FY05-06 and FY06-07 level

at 1% rather than 2%. Overall savings amounts to \$3.2 million general funds in FY04-05 and \$4.3 million for FY06 and FY07.

### **ATTORNEY GENERAL**

#### Litigation Costs, School Finance Lawsuit

The Legislature provided additional funding (\$500,000 FY03-04, \$1,105,100 FY04-05) for the Attorney General for litigation costs as a result of the lawsuit over the school funding formula. The lawsuit was filed in June 2003 by the Nebraska Schools Trust which is comprised of three school districts; the Omaha Public Schools, the Grand Island Public Schools and the South Sioux City Community Schools). The funding includes the estimated cost of hiring outside legal counsel and the addition of one staff attorney to coordinate the states case.

#### Low Level Radioactive Waste Lawsuit

In late December 1998, several major generators of low-level radioactive waste in the compact region, the Central Interstate Commission and US Ecology filed a lawsuit in federal court, alleging that the State of Nebraska acted in bad faith in making its determination to deny US Ecology's license application. On September 30, 2002, a federal court issued a decision against the State of Nebraska. At that time, the court ruled that the state must pay damages totaling \$151 million dollars. The State appealed the decision against the State of Nebraska. On February 18, 2004, the Court of Appeals issued a decision against the State of Appeals issued a decision against the State of Nebraska. The Attorney General filed a request for rehearing before the full 8th Circuit Court of Appeals. On March 5, the court gave the Compact until March 15 to respond. The rehearing request was subsequently denied.

The state has 90 days from the denial of the rehearing to request that the U.S. Supreme Court hear the case. The opposing side would then have 30 days to respond. This process would be completed in late June to the first week of July 2004. The U.S. Supreme Court is in recess from July 1 through October 1 so it would not be known until October 2004 whether the Supreme Court would take the case.

If the Supreme Court does not take the case, it would be sent back to the 8th Circuit Court of Appeals for a final determination, likely October/November 2004. If the Supreme Court does hear the case, a decision would be forthcoming in 2005. If the final appeal is unsuccessful, the State must pay the original damage award of \$151 million dollars, plus interest (under 2%) accruing to that amount since September 2002, the date of the original federal court decision. If final resolution occurs in late 2005, damages plus interest would be approximately \$160 million.

While the state is in the appeals process, there remains a possibility that this liability will not occur. However, it should be acknowledged that a damage award could ultimately become an obligation of the state and at a minimum should be accounted for at least as a potential liability. At this point, the Financial Status simply acknowledges this as a potential obligation for planning purposes, without any measures for offseting this potential liability.

### **DEPT OF EDUCATION**

<u>Vocational Rehabilitation</u> The budget provides an additional \$252,000 in FY03-04 and \$225,000 in FY04-05 to the Dept of Education to restore vocational rehabilitation (VR) to the FY2002-03 level. The federal match rate is \$3.69 for each \$1.00 provided by the state (79% federal/21% state). VR estimates that approximately 780 new clients will not be able to start services and prepare for employment each year, if the funds are not restored. Some of the unserved population will be referrals from the new voluntary Ticket-to-Work Program initiated by the federal government to allow people with disabilities or mental illness to work without losing Medicaid or Medicare health coverage. VR will be the major, if not the only, service provider for this program.

#### **TEEOSA School Aid**

<u>FY2003-04</u>: During floor debate in the 2003 Session, the Legislature reduced state aid an additional \$8 million for each year of the current biennium and amended LB 540 to allow an additional \$.01 of levy authority for schools. The action on the floor was not based on the final certification amount. The amount appropriated for FY03-04 was \$578,113 higher than the amount actually certified, so the state appropriation can be reduced to the certified amount.

<u>FY2004-05</u>: The budget does not reflect any changes in the FY04-05 aid certification. In fact, an additional \$10.8 million is funded in FY04-05 to fully fund the certified aid amount as compared to the estimated amount funded in the budget last spring.

<u>Following Biennium</u>: Entering the 2004 Session, previous formula changes enacted in the 2002 and 2003 Sesson would have expired after FY2004-05 with the levy limit returning to \$1.00 from \$1.05 and the temporary aid adjustment eliminated. Expiration of these provisions would have resulted in a very large increase in TEEOSA state aid in the following biennium, \$118.1 million (19.1%) in FY05-06 and an additional \$56.9 million (7.7%) in FY06-07 for an average growth of 13.5% over the two year period.

**LB 1093** passed in the 2004 Session extends the \$1.05 levy limit for school districts and the temporary aid adjustment factor for an additional three years, FY2005-06, FY2006-07 and FY2007-08 reducing the projected aid amounts by \$75.6 million in FY05-06 and \$79.6 million in FY06-07. The \$.05 increase in the levy limit increases the local effort rate in the state aid formula by \$.05 and reduces state aid by an estimated \$49.1 million in FY05-06 and \$51.6 million in FY06-07. School systems will have the authority to levy an additional \$.05 each year which may increase property taxes levied statewide by up to \$54 million. The continuation of the temporary aid adjustment factor will reduce the amount of state aid distributed by an estimated \$26.5 million in FY05-06 and \$28.0 in FY06-07. School districts may also exceed the levy limit by the amount of state aid reduced by the aid adjustment factoras under prior law.

Even with the \$155 million savings (two year total) as compared to the estimates without LB1093, state aid would still increase by \$42.6 million (6.9%) in FY05-06 and an additional \$52.8 million (8.0%) in FY06-07 for an average growth of 7.4% over the two year period.

#### **DEPT OF REVENUE**

#### Homestead Exemption

An additional \$3,620,000 is appropriated for both FY03-04 and FY04-05 for homestead exemption reimbursements. The Department of Revenue states that the total amount of homestead exemption payments for FY03-04 is about \$46.6 million, \$3.6 million higher than the existing appropriation. The deficit is probably due to a decrease in income for the elderly (65+) in the following areas: interest, pensions, and annuities. This decrease in income has also resulted in some partial exemptions becoming full exemptions. With this deficit adjustment, the Homestead Exemption Program is now budgeted at \$46,620,000 for FY2003-04 and \$48,820,000 for FY2004-05.

### **FIRE MARSHAL**

Beginning in fiscal year 2003-04 (current year) the Legislature shifted the Fire Marshal's main funding source from Cash Funds to General Funds. The Cash Funds the Fire Marshal's was receiving from Insurance Tax Premiums was not received until late spring each year. This resulted in a cash flow problem. To correct this deficiency, the Legislature appropriated General Funds and directed the Insurance Tax Premiums to the General Fund instead of the Fire Marshal Cash Fund. The Insurance Tax Premiums received by the Fire Marshal in the Spring of 2003 (last fiscal year) exceeded estimates by \$964,634. This windfall was retained by the Fire Marshal and can now be utilized to off-set the current General Fund appropriation.

#### HEALTH AND HUMAN SERVICES SYSTEM

#### Medicaid - KAI lawsuit

The state was sued after the legislature changed the formula for treating family income in determining Medicaid eligibility. The change was made in LB 8 during the 2002 special session. The Nebraska Appleseed Center filed the suit in federal district court arguing that those who lost eligibility were entitled

to a year of transitional Medicaid assistance. Under federal law, transitional Medicaid is provided to those leaving Aid to Dependent Children assistance. There is no federal or state provision to provide a transitional Medicaid benefit.. The lower court ruled for the state. A three judge panel of the 8th Circuit remanded the case back to the lower court with a strongly worded opinion that the decision should be made for the appellants. After unsuccessfully petitioning to have the full 8th Circuit Court hear the appeal, the state entered into a settlement agreement.

Under the agreement, those that lost Medicaid eligibility due to the change in the formula are entitled to an additional four months of coverage. For eligibility between months four and 12, eligibility will be redetermined to see if the recipients meet standard Medicaid eligibility criteria.

Approximately 7,500 adult caretaker relatives are anticipated to be reinstated for between 4 and 12 months of coverage. Note, during the special session, the estimated number of adults anticipated to lose eligibility was 11,0000. The figure of those expected to be reinstated is lower due to several reasons. First, approximately 1,600 qualified for Medicaid for other reasons, i.e. disability. Second, although notices were sent to the last known address, some people have not been located. Others may have chosen not to be reinstated or may have left the state. The settlement applies to prospective coverage only and does not cover medical expense incurred between October 1, 2002 and September 30, 2003.

### Temporary Enhanced Federal Medicaid Match Rate

In May 2003, Congress passed a temporary enhanced federal match rate for the Medicaid Program as part of an economic recovery package. The increase was 2.95% for all states. The period covered is April

General Fund Savings	FY2003-04	FY2004-05
#25-424 BSDC	(1,081,829)	0
#25-365 Regional Centers	(126,081)	0
#26-038 Behavioral Health aid	(369,720)	0
#26-348 Medicaid	(37,690,903)	0
#26-424 Developmental Disabilites aid	(3,885,106)	0
Total GF Savings	(43,153,639)	0

2003 to June 2004. The state anticipates receiving \$43 million based on new match rate for the time period covered. This additional federal funding was not anticipated when the FY03-04 budget was set and passed by the

2003 legislature, as the congressional action was in late May of last year, after adjournment of the 2003 Session. The budget includes a one-time reduction in General Funds and like increase in federal funds for the following agencies and programs

### Temporary Assistance for Needy Families (TANF) Bonuses

The state has received \$6,450,686 in high performance bonuses in the TANF Program in each of the last two years. The state received the awards for exceeding national averages in the area of job entry, job retention and earnings gain. The 2004 budget changes include using \$9.4 million of this bonus amount to offset General Fund appropriations (\$7.4 million in FY03-04 and \$2 million in FY04-05)

### Enhanced Treatment Group Home Services-Fund Shifts

Foster care and group home payments are primarily funded with state general funds. HHS established a higher level of group home service category as the need for more intensive and therapeutic services have been identified. The new level of group home service is called Enhanced Treatment Group Homes and the level of service provided as of July 2003, qualifies for a Medicaid match. The new services offered by

the Enhanced Treatment Group Homes include 24-hour mental health/substance abuse services. Treatment services include individual, group and family counseling, intensive cognitive behavioral interventions, vocational training, recreational therapy and skill building.

The 2004 Session actions transfers \$3 million funding from the child welfare aid budget to the Medicaid budget. The additional Medicaid match frees up \$4.2 million in state general funds allowing for a \$4.2 million overall savings in General Funds.

	General Funds	Fed Funds	Total Funds
Current Funding (Prog 347)	\$7,2000,000	0	7,200,000
Proposed (Prog 348)	3,000,000	4,200,000	7,200,000
Change	(4,200,000)	4,200,000	0

### LB 1083 - Nebraska Behavioral Health Services Act

LB 724 passed in the 2003 Session laid the groundwork for future major changes in the way in which Nebraska delivers behavioral health care. LB 724 stated legislative intent for reforming the behavioral health care system to more community-based mental health services versus institutionalized settings in the state's three regional centers. The bill envisioned decreased reliance on inpatient commitments at the state regional centers and uses the revenue saved for developing a statewide, community-based, behavioral health system. The bill directed the chairperson of the Legislature's Health and Human Services Committee to prepare and introduce bills in the next legislative session to implement LB 724.

LB 1083 contains those statutory changes to carryout LB724. The bill establishes a Division of Behavioral Health Services within the Department of Health and Human Services (HHS). The division is to direct the administration and coordination of the public behavioral health system. Six behavioral health regions are established to replace the existing regional system for mental health and substance abuse services and are responsible to the division for the administration and coordination of the public system within their region.

The bill provides that regional center services may be reduced or discontinued if appropriate communitybased services or other regional center services are available for every person receiving regional center services and no further commitments, admissions, or readmissions for such services are required due to the availability of community-based or other regional center services. Funding provided for the regional centers will be reallocated for the development and provision of community-based services. Stateoperated community-based services may also be developed to replace regional center services. Regional centers may close when the occupancy is 20% of licensed capacity and the Executive Board of the Legislative Council approves such closure by a majority vote. A State Behavioral Health Council is created and advisory committees for mental health, substance abuse and compulsive gambling services are authorized. A Behavioral Health Oversight Commission of the Legislature, consisting of up to 20 members, is created to oversee implementation of the act. The Commission terminates on June 30, 2008.

<u>Implementation Costs</u>: The increased costs to implement the bill are \$1,512,178 in FY04-05 and \$1,036,121 in FY05-06 These costs include an additional 3.5 FTE permanent staff and 8.0 temporary staff (18 months), increased expenditures each year to contract with the Administrative Services

Implementation Costs	FY 2003-04	FY 2004-05	FY 2005-06	FY 2006-07
General Reallocate-NRC+HRC	0	1,044,840	712,531	563,519
Cash Health Care Cash	0	0	0	0
Federal Medicaid Match	0	467,338	323,590	259,728
Total	0	1,512,178	1,036,121	823,247

Organization/Managed Care contractor for data maintenance, client tracking and authorization of services (\$570,000), and \$200,000 in FY04-05 for one-time

consulting services. Also included is an estimated \$15,000 in FY04-05 and \$5,000 in FY05-06 for meetings of the newly created State Behavioral Health Council. Annual expenditures for the Behavioral Health Oversight Commission of the Legislature may vary depending upon oversight activities. In FY04-05 and FY05-06, \$100,000 of Health Care Cash funds are provided each year for Commission acitivities.

<u>Regional Center Reallocation</u> Estimates provided by HHS are based on initial movement of clients from the Norfolk Regional Center (NRC) to community-based services in November 2004 and from the Hastings Regional Center (HRC) in April 2005. At the point when enough clients have moved so that wards at the centers can be closed, there will be a savings in regional center expenditures for staff and operations.

HHS projects that 42 FTE at Norfolk Regional Center will be reduced in FY04-05 and a total of 392 FTE will be reduced at both facilities by the end of FY05-06.

Estimated savings from the elimination of regional center operations are \$2.7 million in FY04-05, \$25 million in FY05-06 and \$29 million in FY06-07. The general fund portion of

Shift of Clients	HRC	NRC	Total	Cumulative
November 2004	0	25	25	25
December 2004	0	25	25	50
January 2005	0	25	25	75
February 2005	0	24	24	99
March 2005	0	25	25	124
April 2005	9	25	34	158
May 2005	9	21	30	188
June 2005	8	0	8	196
July 2005	7	0	7	203
August 2005	7	0	7	210
September 2005	7	0	7	217
October 2005	7	0	7	224
November 2005	7	0	7	231
Total	61	170	231	

Reallocate Gen Funds	FY2003-04	FY2004-05	FY2005-06	FY2006-07
Implementation Costs Services for relocated clie Services for new clients	ents 0 0	1,044,840 0 1,369,513	712,531 17,226,850 4,376,817	563,519 17,514,000 7,812,363
Total Reallocated GF	0	2,414,353	22,316,198	25,889,882

these savings (\$2.4 million FY04-05; \$22.3 million FY05-06; \$25.9 million FY06-07) will be shifted to community-based services or to state operated community-based services. The calculation of estimated savings includes an adjustment factor to account for the possibility of increased employee benefits for displaced employees (sick leave, vacation leave etc.).

<u>Community Based Services</u>: The amount and level of community-based services to be provided is determined based upon a snapshot of the persons being served at NRC and HRC in August, 2003. At that point in time, there were a total of 231 patients receiving services at the NRC and HRC. Funding estimates assume that a like number of persons with similar needs will be transitioned to community services pursuant to the bill. The estimates also assume that providers will be available from which to purchase the array of required services at the assumed rates.

In order to hire staff to begin providing new community-based services while regional center services are still being provided, it is necessary to have funds to transition to the new service delivery system. LB1083A provides that \$6 million of one-time unobligated cash funds from the Health Care Cash Fund will be used to jump-start the process. This \$6 million is broken down with \$1,328,190 of this allocation allocated for contractual services in FY03-04 to begin implementation and identify areas of need and to develop community-based services, and \$4,671,810 in FY04-05 to fund alternative community based

services for a portion of the year for an estimated 170 persons moved from the NRC and 26 persons from the HRC.

The meriovity of the several					
The majority of the general	Community Based Services	FY2003-04	FY2004-05	FY2005-06	FY2006-07
funds freed up from the					
downsizing of the regional	<u>Reallocate for existing clied</u> General Reallocate-NRC+		0	17,226,850	17,514,000
centers in FY04-05 will be	Cash Health Care Cash	1,328,190	4,671,810	17,220,050	17,514,000
	Federal Medicaid Match	0	1,845,240	6,823,200	6,912,000
used to fund additional staff	Total	1,328,190	6,517,050	24,050,050	24,426,000
and related operating		_//	-,,	,,	,,
expenses necessary to	Available for new clients				
implement the bill, while the	General Reallocate-NRC+H		1,369,513	4,376,817	7,812,363
•	Federal Medicaid Match	0	487,797	1,800,132	1,828,272
cash fund allocation is used	Total	0	1,857,310	6,176,949	9,640,635
to provide services.					
Beginning in FY05-06,	Eemergency Protective Ser			2 500 000	2 500 000
approximately \$17.2 to \$17.5	General New Gen Funds Cash Health Care Cash	0 0	2 500 000	2,500,000	2,500,000 0
		-	2,500,000	0	•
million of general funds	Total	0	2,500,000	2,500,000	2,500,000
reallocated from regional	Total: Additional Aid for Co	ommunity Based Se	ervices		
center operations will be	General Reallocate-NRC+I		1,369,513	24,103,667	27,826,363
used each year to provide	Cash Health Care Cash	0	7,171,810	0	0
, ,	Federal Medicaid Match	0	2,333,037	8,623,332	8,740,272
services for persons	Total	1 229 100	10.974.260	32,726,999	26 566 625
previously served at the	I OLdi	1,328,190	10,874,360	32,720,999	36,566,635
regional centers. Persons					

receiving mental health services at the regional centers who are between the ages of 21 to 65 are ineligible for Medicaid funding but are eligible if served in community-based services. HHS estimates \$1,845,240 of federal Medicaid funding will be received as a match in FY04-05 for the community-based services developed for persons moved from both NRC and HRC in FY04-05. Estimated Medicaid funding of \$6,823,200 is projected for FY05-06, when the remaining 35 persons are moved into community-based services from the HRC. In the first full year, FY06-07, of serving all persons displaced from the regional centers in community-based services, an estimated \$6,912,000 of Medicaid funding will be leveraged. In addition to these funds, it is also assumed that providers will receive increased cash fund revenue of roughly \$1 million each year from clients and insurance companies. An estimated \$400,000 of cash funds will also be received by providers each year pursuant to Sec. 83-376 which requires counties to pay inpatient treatment facilities a portion of the cost of care for the first 30 days of treatment for patients committed by a mental health board.

After providing services for relocated existing clients, it is estimated there will also be additional funds available from downsizing the regional centers that will be available for additional services to this population or to serve an increased number of persons in the community. Estimated amounts available, including federal Medicaid matching funds, amounts to \$1.8 million in FY04-05, \$6.2 million in FY05-06 and \$9.6 million in FY06-07.

An additional \$2.5 million is also appropriated in LB1083A bill each year for the maintenance and treatment of persons in emergency protective custody. Cash funds are appropriated in FY04-05 and general funds are provided in FY05-06 for this purpose.

<u>Housing</u> The provisions of LB 931 were incorporated into LB1083 expanding the use of the Affordable Housing Trust Fund in the Dept of Economic Development by allowing the department to use the fund for housing assistance for adults with serious mental illness. In FY04-05, the existing cash fund appropriation of the program will be increased from \$5 to \$6 million and up to \$2 million will be earmarked for housing assistance for adults with serious mental illness. It's assumed that the additional funding level and fund earmarking will continue in FY05-06.

### Childrens Task Force Recommendations, Child Protective Services

In response to a number of violent child deaths that have occurred in Nebraska in recent years, the Governor appointed a Childrens Task Force charged with assessing the child protection system, identifying strengths and weaknesses in the system and developing recommendations for improvements aimed at preventing future violent child deaths. The Task Force was comprised of 36 individuals representing various disciplines, areas of expertise and interests. Information about the child protection system was gathered from the public and from professionals who play key roles within the system through a series of public forums and focus groups that were held across the state.

The 2004 budget adjustments includes \$2,576,969 in FY03-04 (\$2,160,725 cash, \$416,244 federal) and \$6,248,090 in FY04-05 (\$5,218,285 cash, \$1,092,505 federal) to implement recommendations of the Governor's Children's Task Force. **Starting in FY05-06, the \$5.2 million on-going costs would revert to General Funds.** The source of the cash funds for FY03-04 (\$2.7 million) and FY04-05 (\$5.5 million) is a one-time \$7.8 million transfer from the Nebraska Medicaid Intergovernmental Trust Fund. LB1091 contains language authorizing such transfers.

	FY2003-04			FY2004-05		
	Cash	Federal	Total	Cash	Federal	Total
Increased CPS staff (120 FTE)	814,108	162,861	976,969	4,705,278	942,812	5,648,090
Public education	83,330	16,670	100,000	83,320	16,680	100,000
CJIS enhancement	833,300	166,700	1,000,000			0
Child Advocacy Center staff	291,655	58,345	350,000	291,655	58,345	350,000
Increased training/law enforcement	29,166	5,834	35,000	29,166	5,834	35,000
Increase training/medical professionals	29,166	5,834	35,000	29,166	5,834	35,000
Subtotal - HHS	2,080,725	416,244	2,496,969	5,138,585	1,029,505	6,168,090
Crimes Against Children funding (Attorney Gen)	80,000	0	80,000	80,000	0	80,000
Total	2,160,725	416,244	2,576,969	5,218,585	1,029,505	6,248,090

Contained in LB1089 is (1) funding for increased child protectiive services (CPS) staff including 80 caseworkers, 16 intake staff, 8 supervisors, and 16 aides, (2) funding for a public information campaign, (3) enhancements to the Criminal Justice Information System (CJIS) to improve information exchange between law enforcement, the courts and child welfare staff, (4) funding for coordinators at 7 Child Advocacy Centers, (5) funding for additional training for law enforcement and medical professionals, and (6) additional funding for the Attorney General's Office to prosecute crimes against children.

## **DEPT OF ROADS**

<u>Public Transportation Aid</u> LB1144 shifts all general fund public transportation aid to highway funds (cash) with General Fund savings of \$524,088 starting in FY04-05.

<u>Prior Law:</u> Before LB1144, transit aid was funded with a combination of money from the Highway Trust Fund (\$1,000,000) and the General Fund (\$524,088). Based on the allocation of the Highway Trust Fund, the impact of the \$1 million was split between the city/county portion (46.7% or \$466,667) and Dept of Roads portion (53.3% or \$533,333). The amount applicable to the city/county portion was funds they would have received if not diverted for transit aid while the variable fuel tax replaces the revenue lost from the diversion to transit aid for the Dept of Roads portion.

<u>LB 1144</u> eliminates the General Fund and Highway Trust as a source and funds the entire \$1,524,088 with the Department of Road's Highway Cash Fund. The Legislature will determine through the appropriations process the amount of transit aid to be provided each year, which in turn will determine the variable fuel tax needed to fund the appropriation. This process mirrors the current process used for highway funding whereby the level of expenditures are set through the appropriations process and the variable fuel tax is then set to meet the appropriation. By leaving the FY04-05 total aid funding at the current level (\$1,524,088), it was possible that the variable fuel tax would increase by 1/10 of one cent, the smallest increment the tax can be adjusted. However, the Governor line-item vetoed other appropriations to the Dept of Roads in an amount equal to the increased cash fund appropriation here, negating the potential impact on the variable gas tax rate.

### **DEPT OF NATURAL RESOURCES**

### LB 962 – Water Policy Task Force Recommendations

LB 962 established into law the recommendations of the Water Policy Task Force. The bill amended sections of law relating to the administration of surface and ground water rights and established a process for the Dept of Natural Resouces to determine if a river basin is over-appropriated. The bill also mandated that the Dept of Natural Resouces and affected natural resouces districts to develop integrated management plans for over-appropriated basins and allows an Interrelated Water Review Board to be convened to resolve conflicts between the Dept of Natural Resouces and affected natural resources districts when integrated management plans are developed or amended.

Funds appropriated to the Dept of Natural Resources to carry out LB 962 will provide additional funding for agency staff and operating costs. Funds appropriated to the Department may also be used to offset some expenses incurred by natural resouces districts. It will be necessary for the Department and natural resouces districts to undertake a process to gather data and develop integrated water use computer models. Initial expenses will focus upon hiring staff in the Department to implement the workload created by LB 962 and to begin the development of water use models.

LB 962A provides a total of \$2.5 million in FY2004-05; \$1,000,000 cash funds financed with a like transfer from the Environmental Trust Fund to the Water Resources Trust Fund on July 1, 2004) and \$1,000,000 General Funds. This General Fund appropriation is financed with a \$1.5 million transfer from the Petroleum Release Remedial Action Cash Fund (in the Dept of Environmental Quality) to the General

Fund. State funding mechanisms for LB 962 were not established for FY2005-06 or for subsequent fiscal years. In its recommendations, the Water Policy Task Force estimated that FY 2005-06 expenses could total as much as \$4,700,000. Costs will come from the General Fund unless a source of cash fund revenue is created in future legislation.

LB 962 also gave natural resources districts an additonal one cent levy authority to administer and implement ground water management activities and integrated management activities under the Nebraska Ground Water Management and Protection Act. Individual district boards will determine the need for an additional levy.

In addition to the transfer to the General Fund as noted above, LB 962 extends the final date that applications for reimbursement from the Petroleum Release Remedial Action Cash Fund may be accepted by the Dept of Environmental Quality. This fund is used to reimburse property owners who replace petroleum product underground storage tanks. Prior law sets the closing date at June 30, 2005; LB 962 extends that closing date to June 30, 2009. LB 962 also provide that beginning July 1, 2009, owners of new underground storage tanks at sites where tanks have not been previously located shall be fully insured through private insurance. The extension of the application date will not have a near-term impact upon the program, but will extend the time period that claims could be made from reimbursement from the fund. Similarly, the self-insurance requirement will serve to limit the scope of the program beginning in FY2009-2010.

# **DEPT OF CORRECTIONAL SERVICES**

**Reinstate funding for Lincoln Correctional Center** The budget adjustments include \$7,339,451 General Funds in FY04-05 for restoration of the funding and continued operations of the Lincoln Correctional Center facility. Last session, on Select File during the debate on the mainline budget bill (LB407) the Legislature adopted an amendment to close the Lincoln Correctional Center effective October 1, 2004 saving \$7,339,451 in FY04-05 and a full year savings thereafter (\$10,119,269). The Lincoln Correctional Center is a medium-maximum security correctional facility that currently houses approximately 468 prisoners. Reduction of this number of inmates was expected to be achieved through parole and utilizing alternatives to incarceration, such as improved community corrections programs and parole as authorized under LB 46.

**Inmate medical expenditure savings** The budget changes include a reduction of \$3.9 million in FY03-04 and \$3.6 million in FY04-05 as a result of cost initiatives implemented by the Medical Services Division. Inmate medical expenditures are expected to be less than anticipated due to: (1) delays in implementation of provisions in LB 154, (2) over-estimating the number of inmates needing referral to a infectious disease specialist for Hepatitis C virus treatment, (3) negotiated savings in the development of hospital contracts through discounts with hospital systems in Omaha and Lincoln, (4) established a strict drug formulary with non-formulary (non prescription ) medication reviewed and approved by the Medical Director, (5) established a specialty referral process that includes internal management controls for outside services that lowered medical cost and reduced out of network referrals, (6) centralized pharmaceutical services eliminating multiple contracts, (7) established specific treatment protocols across all intuitions, (8) eliminate unnecessary and or duplicative specialty services including the elimination of a contracted Ophthalmologist in Omaha, and (9) work with the HHS to obtain

Medicaid rates at hospitals for inmates eligible for Medicaid, if they were not incarcerated. Note that even with these savings, the increase in medical costs for FY04 and FY05 are still significant.

<u>One-Time Use of Cash Fund Balances</u> There is a one-time reduction of General Funds and offseting increase n cash funds to draw down the cash fund balance. One-time general fund savings of \$1,300,819 in FY03-04.

Lapse Excess FY03 Reappropriation The committee proposes lapsing \$6.5 million of reappropriated FY03 funds. These excess carryover funds are primarily attributed to unspent medical budget of \$3.65 million, vacancy savings of \$2.31 million, and one-time deferred equipment savings of \$.56 million.

### **UNIVERSITY OF NEBRASKA**

<u>Nebraska Forest Service</u> During the 2003 Legislative Session, the University of Nebraska proposed eliminating all funding for the Nebraska Forest Service (NFS) in response to reductions in its state-funded budget. Rather than eliminating state-wide services on such short notice, the Legislature voted to provide minimal funding for NFS and adopted LR 141 to explore options for the NFS. LB 917 was introduced pursuant to the findings of the LR 141 study committee. Included in LB1089 is additional funding for the Nebraska Forest Service (within the University of Nebraska) amounting to \$300,000 in FY04-05. It is intended that this amount would increase to \$590,000 starting in FY05-06.

# STATE FAIR BOARD

The budget includes \$153,104 General Funds for 4-H, FFA and Open Class premiums at the Nebraska State Fair and the operating costs for the 4-H and FFA programs for FY04-05 only. General Funds allocated for this purpose were eliminated in FY2002-03, but a one-time transfer from funds in the Department of Agriculture provided funding for the 2002 State Fair. In FY2003-04, funding from all sources was eliminated and premiums were not awarded at the 2003 State Fair.

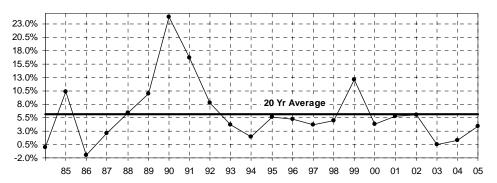
A total of \$206,052 General Funds is also included in the Department of Administrative Services budget for FY03-04 for expenses relating to the State Fair Board. The appropriations placed in DAS are for State Fair Park maintenance costs and property/liability insurance allocations. The DAS allocations are onetime appropriations to assist the Fair Board in FY2003-04.

The Legislature also enacted LR211CA which is a constitutional amendment to have 10% of state lottery proceeds (after payment of prizes and operating expenses) to the State Fair Board. This proposed amendment will be voted on in November 2004.

# HISTORICAL GENERAL FUND APPROPRIATIONS

Excludes Deficits	Agency Operations	Aid to Ind/Other	Aid to Local Govt	Construction	Total	% Change
FY1983-84 Approp	353,675,850	117,566,387	273,242,483	1,798,159	746,282,879	na
FY1984-85 Approp	401,069,265	138,691,075	270,350,331	13,243,449	823,354,120	10.3%
FY1985-86 Approp	400,996,057	136,866,643	262,647,194	10,838,460	811,348,354	-1.5%
FY1986-87 Approp	408,294,337	161,361,044	261,353,664	1,874,529	832,883,574	2.7%
FY1987-88 Approp	433,985,912	175,222,587	271,927,372	5,556,592	886,692,463	6.5%
FY1988-89 Approp	480,627,905	191,589,382	295,020,917	8,225,128	975,463,332	10.0%
FY1989-90 Approp	544,560,284	221,178,670	422,499,446	25,001,066	1,213,239,466	24.4%
FY1990-91 Approp	628,674,380	240,396,705	520,534,433	25,493,478	1,415,098,996	16.6%
FY1991-92 Approp	636,491,819	250,280,037	628,832,134	17,318,861	1,532,922,851	8.3%
FY1992-93 Approp	662,252,737	320,453,679	608,476,914	4,976,777	1,596,160,107	4.1%
FY1993-94 Approp	676,313,141	346,925,250	597,470,895	7,264,678	1,627,973,964	2.0%
FY1994-95 Approp	695,215,177	384,986,604	632,800,849	5,954,449	1,718,957,079	5.6%
FY1995-96 Approp	725,807,466	410,667,029	652,872,658	20,831,107	1,810,178,260	5.3%
FY1996-97 Approp	750,780,005	440,560,798	674,626,255	19,843,088	1,885,810,146	4.2%
FY1997-98 Approp	781,597,662	461,110,001	695,809,228	41,250,742	1,979,767,633	5.0%
FY1998-99 Approp	818,104,542	489,241,856	860,238,657	60,994,066	2,228,579,121	12.6%
FY1999-00 Approp	877,214,679	523,191,459	868,861,646	54,676,163	2,323,943,947	4.3%
FY2000-01 Approp	928,262,744	598,132,840	885,946,791	46,446,858	2,458,789,233	5.8%
FY2001-02 Approp	989,205,923	646,149,155	944,211,406	27,384,852	2,606,951,336	6.0%
FY2002-03 Approp	1,003,728,744	647,611,794	951,911,444	18,044,257	2,621,296,239	0.6%
FY2003-04 Approp	999,655,261	705,434,305	929,685,011	20,515,031	2,655,289,608	1.3%
FY2004-05 Approp	1,017,841,564	785,747,103	935,548,595	19,046,316	2,758,183,578	3.9%
Average Annual Growth						
FY85-86/FY86-87 Biennium	0.9%	7.9%	-1.7%	-62.4%	0.6%	
FY87-88/FY88-89 Biennium	8.5%	9.0%	6.2%	109.5%	8.2%	
FY89-90/FY90-91 Biennium	14.4%	12.0%	32.8%	76.1%	20.4%	
FY91-92/FY92-93 Biennium	2.6%	15.5%	8.1%	-55.8%	6.2%	
FY93-94/FY94-95 Biennium	2.5%	9.6%	2.0%	9.4%	3.8%	
FY95-96/FY96-97 Biennium	3.9%	7.0%	3.3%	82.6%	4.7%	
FY97-98/FY98-99 Biennium	4.4%	5.4%	12.9%	75.3%	8.7%	
FY99-00/FY00-01 Biennium	6.5%	10.6%	1.5%	-12.7%	5.0%	
FY01-02/FY02-03 Biennium	4.0%	4.1%	3.7%	-37.7%	3.3%	
FY03-04/FY04-05 Biennium	0.7%	10.1%	-0.9%	2.7%	2.6%	
Avg Growth FY85 to FY95 (10	5.7%	10.7%	8.9%	-7.7%	7.6%	
Avg Growth FY95 to FY05 (10	3.9%	7.4%	4.0%	12.3%	4.8%	
Avg Growth FY85 to FY05 (20	4.8%	9.1%	6.4%	1.8%	6.2%	

General Fund Budget Growth - Past 20 Years



# TOTAL APPROPRIATIONS ALL FUND SOURCES

# **TOTAL APPROPRIATIONS – ALL FUNDS**

Table 14 shows the total appropriation from all fund sources as enacted in the 2003 legislative session with the 2004 session budget adjustments.

FY2002-03	General	Cash	Federal	Rev/Other	Total
Total Per 2001 Session	2,813,166,770	1,208,644,805	1,675,905,037	500,811,952	6,198,528,564
2001 Special Session Actions	(65,925,808)	3,097,197	(6,187,781)	(1,888,773)	(70,905,165)
2002 Session Actions	(55,120,682)	5,387,124	370,052	3,891,834	(45,471,672)
2002 Special Session Actions	(70,926,801)	6,318,726	(23,728,968)	3,894,200	(84,442,843)
2003 Spec Session	102,760	0	(,,,)	0	102,760
Update cash/federal estimates	0	29,404,411	103,800,262	10,134,805	143,339,478
Adjusted Per 2002 Special Session	2,621,296,239	1,252,852,263	1,750,158,602	516,844,018	6,141,151,122
2003 Session Deficits	22,216,984	1,851,483	691,491	800,000	25,559,958
2003 Session State Claims	354,800	217,050	0	46,301	618,151
2003 Session "A" bills	250,000	150,000	0	0	400,000
Final Appropriation per 2003 Session	2,644,118,023	1,255,070,796	1,750,850,093	517,690,319	6,167,729,231
FY2003-04	General	Cash	Federal	Rev/Other	Total
Total Per 2003 Session	2,655,289,608	1,285,728,367	1,814,045,740	509,307,018	6,264,370,733
2004 Session Deficits	(53,994,376)	14,170,447	63,920,039	(57,948)	24,038,162
2004 Session State Claims	171,755	4,995,893	0	27,858	5,195,506
2004 Session "A" bills	0	0	0	0	0
2004 Session Actions	(53,822,621)	19,166,340	63,920,039	(30,090)	29,233,668
Final Appropriation per 2004 Session	2,601,466,987	1,304,894,707	1,877,965,779	509,276,928	6,293,604,401
Change over prior year (without deficits)					
Dollar	33,993,369	32,876,104	63,887,138	(7,537,000)	123,219,611
Percent	1.3%	2.6%	3.7%	-1.5%	2.0%
FY2004-05	General	Cash	Federal	Rev/Other	Total
Total Per 2003 Session	2,751,630,516	1,279,815,987	1,881,722,440	507,562,775	6,420,731,718
2004 Session-Mainline	4,599,317	17,264,651	39,728,419	366,098	61,958,485
2004 Session "A" bills	1,953,745	5,901,096	4,375,000	(64,487)	12,165,354
2004 Session Actions	6,553,062	23,165,747	44,103,419	301,611	74,123,839
Total Per 2004 Session	2,758,183,578	1,302,981,734	1,925,825,859	507,864,386	6,494,855,557
Change over prior year (without deficits)					
Dollar	102,893,970	17,253,367	111,780,119	(1,442,632)	230,484,824

### Table 14 Total Appropriations - All Funds

### **Cash Funds**

These funds are used to account for the revenues and expenditures of dedicated fees and charges. Unlike the single General Fund, there are more than 200 individual cash funds contained in 74 different agencies. Monies held in these funds generally can only be used for the specific purpose for which the fund was created. Cash funds are used to account for revenues such as University and State College tuition and fees, hunting/fishing permits, highway revenues (gas tax and sales tax on motor vehicles), and agricultural commodity check-off fees. In addition, most inspection, regulatory, and license fees and charges, are dedicated to and accounted for through the use of cash funds.

Changes in the 2004 Session total \$19,166,340 in FY03-04 and \$23,165,747 in FY04-05. The major items which account for virtually all the changes is in the following table.

Major Cash Fund	Items - 2004 Session	FY2003-04	FY2004-05	Two Yr Total
HHS-Finance	HIPAA spending authority	9,143,538	0	9,143,538
HHS-Services	Children's Task Force recommendations	2,080,725	5,138,585	7,219,310
HHS-Finance	Behavioral health reform, transition (LB 1083)	1,328,190	4,671,810	6,000,000
DAS	State Claims	4,995,893	0	4,995,893
HHS System	LB 841 ICF/MR Reimbursement Protection Act, sales tax exemption	0	3,043,000	3,043,000
HHS-Services	Additional funding for tobacco prevention.	0	2,500,000	2,500,000
HHS-Finance	Behavioral health reform, emergency protective custody (LB 1083)	0	2,500,000	2,500,000
State Patrol	Equipment/upgrades, use federal drug forfeiture monies	1,620,522	426,033	2,046,555
University	Research Center of Excellence II project - Bioterrorism Laboratories	0	2,000,000	2,000,000
Corrections	Utilize One-time Excess Cash Funds	1,300,819	0	1,300,819
DED	Behavioral health reform, housing (LB 1083)	0	1,000,000	1,000,000
Natural Rsces	LB 962 Water Task Force recommendations	0	1,000,000	1,000,000
Fire Marshal	Utilize one-time excess cash funds	964,624	0	964,624
Motor Vehicles	LB 279 Change time for issuance of license plates to six years	0	768,818	768,818
Roads	LB 1144 Shift funding for public transportation assistance to cash	0	524,088	524,088
Prop Tax/Assess	Fund source shift, cash shortfall	(787,539)	(617,936)	(1,405,475)
All	Health insurance reductions	(1,668,058)	(1,667,448)	(3,335,506)
	All Other (net)	187,626	1,878,797	2,066,423
	Total 2004 Session Changes - Cash Funds	19,166,340	23,165,747	42,332,087

#### Table 15 Major Cash Fund Items - 2004 Session

**HIPPA Spending Authority** In FY01-02 the legislature authorized the use of \$9.2 million dollars from the Intergovenmental Transfer Fund to the Health and Human Services Cash Fund for federally mandated information system modifications or enhancements for compliance with the Health Insurance Portability and Accountability Act of 1996 (HIPAA), There is a balance of \$9.1 million in the fund but the appropriation approved for the FY01-02 carried forward through FY02-03 has lapsed at the end of FY02-03. This \$9.1 million "new" appropriation in essence reauthroizes the authority to expend this funding.

**Childrens Task Force Recommendations** The 2004 budget adjustments includes \$2,576,969 in FY03-04 (\$2,160,725 cash, \$416,244 federal) and \$6,248,090 in FY04-05 (\$5,218,285 cash, \$1,092,505 federal) to implement recommendations of the Governor's Children's Task Force. The source of the cash funds for FY03-04 (\$2.7 million) and FY04-05 (\$5.5 million) is a one-time \$7.8 million transfer from the Nebraska Medicaid Intergovernmental Trust Fund. LB1091 contains language authorizing such transfers. Starting in FY05-06, the \$5.5 million on-going costs would revert to General Funds. Contained in LB1089 is (1) funding for increased child protectiive services (CPS) staff including 80 caseworkers, 16 intake staff, 8 supervisors, and 16 aides, (2) funding for a public information campaign, (3) enhancements to the Criminal Justice Information System (CJIS) to improve information exchange between law enforcement, the courts and child welfare staff, (4) funding for coordinators at 7 Child Advocacy Centers, (5) funding for additional training for law enforcement and medical professionals, and (6) additional funding for the Attorney General's Office to prosecute crimes against children (\$80,000 cash each year).

**LB 1083 Behavioral Health Reform**. Three items in the table above relate to behavioral health reforms per LB1083. A more detailed discussion of this bill is found earlier in this report. These three items total \$9.5 million over the two year period: \$6 million for community based services as a transition from regional ceter to community based programs, \$2.5 million for emergency protective custody services, and \$1 million for mental health housing.

**State Claims** LB1241 contains appropriations for state claims including \$4,995,893 cash funds primarily for tort claims against the Dept of Roads.

**LB 841 ICF/MR Reimbursement Protection Act** enacts the ICF/MR Reimbursement Protection Act. The bill directs that a tax equal to six percent of gross revenue be imposed on intermediate care facilities for the mentally retarded with the proceeds used for (1) administrative expenses (\$55,000), (2) reimbursement of the tax, (3) provider rates (\$300,000 plus any federal medicaid matching funds), and (3) community-based developmental disabilities services (\$312,000 plus any federal medicaid matching funds). The cash fund appropriation of \$3,043,000 covers the distribution of the tax.

**Tobacco Prevention and Control Program** In FY04-05, the Tobacco Prevention and Control Program was appropriated \$405,000 in General Funds and \$60,000 in cash funds. Based on projections while setting the two-year budget, it was anticipated that all the cash funds would have been exhausted by the end of the current biennium. However, due to the combination of investment earnings and some funding not used in prior years, the Tobacco Prevention and Control Cash Fund has a balance above the amount originally projected. The budget includes \$2.5 million on a one-time basis in FY 04-05. Also LB 1091 provides for an annual allocation of \$2.5 million (starting in FY05-06) from settlement payments or other revenue received by the state in connection with any tobacco-related litigation.

### University of Nebraska Medical Center Research Center of Excellence II

**project - Bioterrorism Laboratories** The enacted budget changes includes partial state funding for the Research Center of Excellence II project at the University of Nebraska Medical Center. Funding includes a total of \$6 million over 3 years from the Nebraska Health Care Cash Fund and an estimated \$6 million over 3 years from federal funds earmarked for Homeland Security. The Research Center of Excellence II project is envisioned as an 11 story, 227,000 gsf research facility constructed adjacent to the Durham Research Center. The facility would provide additional laboratory space for the Nebraska Bio-terrorism Preparedness Lab, for the Eppley Cancer Institute and for the College of Medicine in approximately equal amounts. State support is primarily intended for the portion of the project that contains the bio-terrorism laboratories. The total project cost is estimated at \$74 million with annual operating costs estimated at \$4 million.

**Health Care Cash Fund** Approximately \$50 million per year is allocated through the <u>Nebraska</u> <u>Health Care Cash Fund</u> for a variety of health care related programs including developmental disability services, minority health, mental health and substance abuse programs, local public health programs, and health research. The \$50 million is financed with annual transfers from the <u>Nebraska Medicaid</u> <u>Intergovernmental Trust Fund</u> and the <u>Nebraska Tobacco Settlement Trust Fund</u>. The source of the monies for these two trust funds are leveraged disproportionate share payments from participating governmental nursing facilities (LB1070-1998) and annual payments received from the tobacco settlement. During the 2004 Session, there were several substantial uses of these various funds. First, the revised budget includes a total of \$12 million directly from the Health Care Cash Fund for two items: \$6 million to expand community based behavioral health services per LB 1083 - Nebraska Behavioral Health Services Act (see page 35) and another \$6 million (\$2 million for FY05, FY06, and FY07) for the University of Nebraska Medical Center as matching funds for the Research Center of Excellence II project. These funds are excess interest and/or unused prior allocations and do not affect the on-going distribution of the fund per LB412 enacted last session. The Research Center of Excellence II project is envisioned as an 11 story, 227,000 gsf research facility constructed adjacent to the Durham Research Center. The proposed facility will provide additional laboratory space for the Nebraska Bioterrorism Preparedness Lab, for the Eppley Cancer Institute and for the College of Medicine in approximately equal amounts. State support is primarily intended for the portion of the project that contains the bio-terrorism laboratories. The total project cost is estimated at \$74 million with annual operating costs estimated at \$4 million.

Second, a one-time transfer of \$7.8 million (\$2.7 million in FY04 and \$5.5 million in FY05) from the Nebraska Medicaid Intergovernmental Trust Fund for initial funding to implement recommendations of the Governor's Children's Task Force (see page 38). Starting in FY05-06, the \$5.5 million on-going costs would revert to General Funds.

Third, as authorized by LB1091, LB1083A transfers \$2.5 million from the Nebraska Medicaid Intergovernmental Trust Fund to the Behavioral Health Services Fund for additional emergency protective services as part of the mental health system reforms. Starting in FY05-06, the \$2.5 million on-going costs would revert to General Funds.

Fourth, LB 1091 LB 1091 directs that starting on or after April 1, 2005, \$2.5 million received for any settlement payments or other revenue received by the state in connection with any tobacco-related litigation shall be credited annually to the Tobacco Prevention and Control Cash Fund. Prior to this amendment, such funds were credited to the Nebraska Tobacco Settlement Trust Fund.

Based on cash flow analysis, these one-time transfers (items 1, 2, and 3) and on-going allocation to the Tobacco Prevention and Control program, should not affect the long-term financial ability of the Health Care Cash Fund to sustain the \$50 million annual distribution of that fund as enacted in LB412 last session.

# **Federal Funds**

Federal funds account for monies received from the federal government either as grants, contracts, or matching funds. Unlike other fund sources, federal fund appropriations are an estimate and agencies are not limited to the amount shown in the appropriation bills though receipts must meet expenditures. Similar to cash funds, there are numerous individual federal funds contained in the accounting system and they are generally limited to specific uses as authorized by the federal program from which the funds came from. Of the 74 state agencies, 34 receive some level of federal funds.

Changes in the 2004 Session total \$63.9 million in FY03-04 and \$44.1 in FY04-05. The major items which account for virtually all the changes is in the following table.

Major Federal F	und Items - 2004 Session	FY2003-04	FY2004-05	Two Yr Total
HHS System	Fed fiscal assistance-Medicaid match rate change-Medicaid	43,153,639	0	43,153,639
Labor	Reed Act funds	0	27,599,516	27,599,516
HHS-Finance	One yr restoration, medically needy caretaker (KAI lawsuit)	10,300,000	1,700,000	12,000,000
HHS-Finance	TANF bonus funds to offset General Funds	7,400,000	2,000,000	9,400,000
HHS-Finance	Enhanced treatment group home services, use fed funds to offset GF	4,200,000	4,200,000	8,400,000
HHS System	LB 841 ICF/MR Reimbursement Protection Act, sales tax exemption	0	4,375,000	4,375,000
University	Research Center of Excellence II project - Bioterrorism Laboratories	0	2,000,000	2,000,000
HHS-Finance	Mental Health Reform, transition (Health Care Cash)	0	1,845,240	1,845,240
HHS-Services	Children's Task Force recommendations	416,244	1,029,507	1,445,751
	All Other (net)	(1,549,844)	(645,844)	(2,195,688)
	Total 2004 Session Changes - Federal Funds	63,920,039	44,103,419	108,023,458

Table 16 Major Federal Fund Items - 2004 Session

Most of the major federal fund items relate to issues more full described elsewhere in this report. This includeds the change in the Medicaid match rate as part of the federal fiscal assistance (page 34), one-year restoration of medically needy caretaker funds per the KIA lawsuit (page 33), TANF bonus funds (page 34) and enhanced treatment group home services (page 34). The one large item not previously discussed is authorization of spending Reed Act funds under the Dept of Labor.

**Reed Act funds** The Dept of Labor received \$48.4 million Reed Act funds in 2002. By federal law, the Reed Act distribution may only be expended for the administration of the Unemployment and Employment Service programs, and for the payment of UI benefits. The agency also needs specific language to expend these funds. These additional funds are distributed on an irregular basis. The agency received Reed Act funds about 5 years ago, and before that, the last distribution was about 25 years ago. Some of these distributions were left for Unemployment Insurance (UI) benefit payments and the rest were held in reserve in case of an emergency. Last year, LB 197 included specific appropriation language for one item. This bill authorized the agency to expend \$6.8 million to design, create and implement a new Benefit Payment System (BPS). The BPS was designed and built 20 years ago to support the UI system and it needs to be updated. The total cost of the BPS system is estimated at approximately \$11 million. The agency also put \$14 million in the UI Trust Fund for the payment of UI benefits.

LB 1089 includes \$27.6 million increase in federal funds for expenditure of the Reed Funds. This includes seven specific items totaling \$3.9 million and include: replacement of the large UI laser printer (\$360,000), building safety/efficiency improvements and upgrades (\$950,000), document imaging system (\$60,000), Nebraska JobLink system improvements and maintenance (\$100,000), replacement of two leased facilities in Omaha and Lincoln (\$1,750,000), expand the UI re-employment service program (\$152,336), and replace computer network servers and operating system (\$533,578). Because of concerns the federal government might "recapture" unappropriated Reed Act Funds, the remainder of the Reed Act funds (\$23.7 million) are technically appropriated to the agency, however the agency must receive approval through the normal budget process before they are allowed to spend these funds

# Appendix A Detailed Listing of All Budget Adjustments – 2004 Session

General Fund It	ems		Туре	FY2003-04	FY2004-05
3 Legislative Council	All	Health insurance reduction	Oper	(110,393)	(110,393)
<ol> <li>Supreme Court</li> <li>Supreme Court</li> <li>Supreme Court</li> <li>Supreme Court</li> <li>Supreme Court</li> </ol>	6	Judges salary savings	Oper	(40,000)	0
	52	Court Administrator retirement costs	Oper	40,000	0
	67	Interstate compact support	Oper	53,639	88,905
	570	Fund source correction-A Bill	Oper	(15,000)	0
	All	Health insurance reduction	Oper	(444,289)	(444,289)
<ol> <li>Governor</li> <li>Governor</li> <li>Governor</li> </ol>	18	ATB Cut (1.0%) - Policy Research Office	Oper	0	(4,511)
	21	ATB Cut (1.0%) - Office of the governor	Oper	0	(8,626)
	All	Health insurance reduction	Oper	(10,734)	(10,734)
<ul><li>8 Lt. Governor</li><li>8 Lt. Governor</li></ul>	124	ATB Cut (1.0%) - Office of the Lieutenant Governor	Oper	0	(360)
	All	Health insurance reduction	Oper	(1,149)	(1,149)
<ul><li>9 Sec of State</li><li>9 Sec of State</li><li>9 Sec of State</li><li>9 Sec of State</li><li>9 Sec of State</li></ul>	22 45 86 All	ATB Cut (1.0%) - Departmental administration ATB Cut (1.0%) - Election Administration ATB Cut (1.0%) - Records management Health insurance reduction	Oper Oper Oper Oper	0 0 (4,932)	(2,023) (2,408) (1,978) (4,932)
10 Auditor	506	ATB Cut (1.0%) - State audits	Oper	0	(18,962)
10 Auditor	All	Health insurance reduction	Oper	(13,520)	(13,520)
<ul><li>11 Attorney General</li><li>11 Attorney General</li><li>11 Attorney General</li><li>11 Attorney General</li><li>11 Attorney General</li></ul>	507 507 551 All	Litigation costs, school finance lawsuit LB 1084 Change/expand the False Medicaid Claims Act Children's Task Force - prosecution costs Health insurance reduction	Oper Oper Oper Oper	500,000 0 (31,390)	1,105,100 0 (31,390)
12 Treasurer 12 Treasurer 12 Treasurer 12 Treasurer 12 Treasurer	24 119 120 149 All	ATB Cut (1.0%) - State Disbursement Unit ATB Cut (.5%) - Aid to NRD's ATB Cut (.5%) - Aid to Cities ATB Cut (.5%) - Aid to Counties Health insurance reduction	Oper Aid Aid Aid Oper	0 0 0 (7,837)	(14,996) (7,766) (56,569) (24,954) (7,837)
<ul> <li>13 Education</li> </ul>	25 25 25 25 25 25 25 351 All	LB 1093 TEEOSA extend temp aid adjust+LER \$.95 LB 1091 School reorganization incentives (LB 1091) TEEOSA aid, fund certified level ATB Cut (.5%) - Adult Education ATB Cut (.5%) - Aid to ESU's ATB Cut (.5%) - High ability learner programs ATB Cut (1.0%) - Departmental administration Voc Rehab, match available fed funds Health insurance reduction	Aid Aid Aid Aid Aid Oper Oper Oper	0 (578,113) 0 0 0 252,000 (66,863)	0 0 10,871,597 (1,159) (53,090) (11,743) (90,774) 225,000 (66,863)
<ol> <li>Public Service Com.</li> <li>Public Service Com.</li> <li>Public Service Com.</li> </ol>	16	ATB Cut (1.0%) - Expenses-PSC commissioners	Oper	0	(483)
	54	ATB Cut (1.0%) - Enf of stds-common carriers	Oper	0	(18,453)
	All	Health insurance reduction	Oper	(19,773)	(19,773)
15 Parole Board	358	ATB Cut (1.0%) - Board of Parole	Oper	0	(2,980)
15 Parole Board	All	Health insurance reduction	Oper	(6,804)	(6,804)
16 Revenue	102	ATB Cut (1.0%) - Revenue admininistration	Oper	0	(209,487)
16 Revenue	102	LB 1017 Tax amesty, redefine contractors	Oper	0	279,125
16 Revenue	108	Homestead exemption	Aid	3,620,000	3,620,000
16 Revenue	108	LB 986 Changes, veteran homestead exemptions	Aid	0	18,100
16 Revenue	All	Health insurance reduction	Oper	(142,929)	(142,929)
18 Agriculture	27	Livestock market reporting service funding	Oper	0	15,000
18 Agriculture	All	Health insurance reduction	Oper	(40,872)	(40,872)
20 HHS-Regulation	177	ATB Cut (1.0%) - Administration	Oper	0	(39,551)
20 HHS-Regulation	178	ATB Cut (1.0%) - Bureau of Examining Boards	Oper	0	(700)
20 HHS-Regulation	All	Health insurance reduction	Oper	(25,720)	(25,720)
21 Fire Marshal	193	Utilize one-time excess cash funds	Oper	(964,624)	0
21 Fire Marshal	All	Health insurance reduction	Oper	(10,290)	(10,290)
23 Labor	194	ATB Cut (1.0%) - Protection of people and prope	Oper	0	(5,352)
23 Labor	All	Health insurance reduction	Oper	(2,370)	(2,370)
25 HHS-Services	30	ATB Cut (1.0%) - Tobacco Prevention and Control Staff reallocations to #26-341	Oper	0	(4,050)
25 HHS-Services	33		Oper	(19,456)	(19,456)

General Fund Items (Contin	nued)		Туре	FY2003-04	FY2004-05
25 HHS-Services	33	ATB Cut (1.0%) - Administration	Oper	0	(400,568)
25 HHS-Services	39	Children's Task Force recommendations	Oper	CASH	CASH
25 HHS-Services	365	Fed fiscal assist-Medicaid match rate change-Regional Centers	Oper	(126,081)	0
25 HHS-Services	421	Fed fiscal assist-Medicaid match rate change-BSDC	Oper	(1,081,829)	0
25 HHS-Services	All	Health insurance reduction	Oper	(1,475,296)	(1,475,296)
6 HHS-Finance	38	Fed fiscal assistMedicaid match rate change-Behavioral Health		Aid	(369,720)
6 HHS-Finance	38	Mental Health Reform, emergency protective custody	Aid	0	CASH
26 HHS-Finance	324	ATB Cut (.5%) - County Juvenile Services aid	Aid	0	(7,500)
26 HHS-Finance	341	Staff reallocations from #25-33	Oper	19,456	19,456
26 HHS-Finance	341	ATB Cut (1.0%) - Administration	Oper	0	(336,182)
26 HHS-Finance	344	Transfer-Medicaid to CHIP	Aid	9,550,000	10,505,000
26 HHS-Finance	347	Enhanced treatment group homes, use fed funds to offset GF	Aid	(4,200,000)	(4,200,000)
26 HHS-Finance	347	Shift funds, enhanced treatment group home services	Aid	(3,000,000)	(3,000,000)
6 HHS-Finance	347	TANF bonus funds to offset General Funds	Aid	(7,400,000)	(2,000,000)
6 HHS-Finance	348	Fed fiscal assistance-Medicaid match rate change-Medicaid	Aid	(37,690,903)	0
6 HHS-Finance	348	One yr restoration, medically needy caretaker (KAI lawsuit)	Aid	6,900,000	1,100,000
6 HHS-Finance	348	Shift funds, enhanced treatment group home services	Aid	3,000,000	3,000,000
6 HHS-Finance	348	Transfer-Medicaid to CHIP	Aid	(9,550,000)	(10,505,000)
6 HHS-Finance	348	LB 1084 Change/expand the False Medicaid Claims Act	Oper	(2,005,400)	0
26 HHS-Finance 26 HHS-Finance	424	Fed fiscal assist-Medicaid match rate Develop Disabilites	Aid	(3,885,106)	0
6 HHS-Finance	514	Emergency Medical Services, fund source change Tuberculosis aid	Aid	0	(80,000)
	514		Aid	66,724	66,724
6 HHS-Finance	All	Health insurance reduction	Oper	(83,433)	(83,433)
27 Roads	305	LB 1144 Shift public transportation assistance to cash	Aid	0	(524,088)
27 Roads	305	ATB Cut (1.0%) - Assist to local transit	Oper	0	(166)
28 Veterans Affairs	36	ATB Cut (1.0%) - Departmental administration	Oper	0	(7,326)
28 Veterans Affairs	37	LB 1231 Change provisions, state veteran cemetery system	Oper	0	5,600
28 Veterans Affairs	All	Health insurance reduction	Oper	(6,930)	(6,930)
29 Natural Resources	303	ATB Cut (1.0%) - Small Watershed Fund	Aid	0	(240)
29 Natural Resources	304	ATB Cut (1.0%) - Nebr Water Conservation Fund	Aid	0	(27,156)
29 Natural Resources	307	ATB Cut (.5%) - Resources Development Fund	Aid	0	(18,032)
29 Natural Resources	308	ATB Cut (1.0%) - Soil survey fund	Oper	0	(1,445)
29 Natural Resources	310	LB 962 Water Task Force recommendations	Oper	0	1,500,000
29 Natural Resources	334	ATB Cut (1.0%) - Soil & water conservation	Oper	0	(57,760)
29 Natural Resources	334	LB 826 Change provisions relating to state game refuges	Oper	0	8,000
29 Natural Resources	All	Health insurance reduction	Oper	(42,537)	(42,537)
31 Military Dept	All	Health insurance reduction	Oper	(11,655)	(11,655)
2 Ed Lands & Funds	529	ATB Cut (1.0%) - Land surveyors	Oper	0	(4,078)
32 Ed Lands & Funds	All	Health insurance reduction	Oper	(3,573)	(3,573)
3 Game and Parks	337	ATB Cut (1.0%) - Administration	Oper	0	(6,923)
33 Game and Parks	337	ATB Cut (1.0%) - Administration (Prog 336 1% cut)	Oper	0	(10,732)
33 Game and Parks		ATB Cut (1.0%) - Niobrara Council	Aid	0	(414)
33 Game and Parks	549	ATB Cut (1.0%) - Parks admin & oper (Prog 550 1% cut)	Oper	0	(1,342)
33 Game and Parks	549	ATB Cut (1.0%) - Parksadmin & operations	Oper	0	(46,618)
33 Game and Parks	617	ATB Cut (1.0%) - Engineering & area maintenance	Oper	0	(25,213)
33 Game and Parks	All	Health insurance reduction	Oper	(23,411)	(23,411)
84 Library Commission	252	ATB Cut (1.0%) - Library services	Oper	0	(22,230)
34 Library Commission	302	ATB Cut (.5%) - Local libraries	Aid	0	(6,265)
34 Library Commission	All	Health insurance reduction	Oper	(17,900)	(17,900)
35 Liquor Control	73	Directors' retirement costs	Oper	28,345	0
35 Liquor Control	73	ATB Cut (1.0%) - Enforcement and regulation	Oper	0	(7,822)
35 Liquor Control	73	LB 485 Change/eliminate licenses, Liquor Control Act	Oper	0	141,420
35 Liquor Control	All	Health insurance reduction	Oper	(6,322)	(6,322)
6 Corrections	200	Inmate medical cost containment initiatives	Oper	(3,956,259)	(3,626,931)
6 Corrections	200	Program correction, depreciation surcharge amounts	Oper	(52,829)	(52,829)
6 Corrections	200	Reinstate funding for Lincoln Correctional Center	Oper	Ó	7,339,451
	200	Utilize One-time Excess Cash Funds	Oper	(1,300,819)	0
6 Corrections	725	Program correction, depreciation surcharge amounts	Oper	52,829	52,829
6 Corrections 6 Corrections		Depreciation surcharge deferral	Oper	0	(796,563)
	725			•	(17,595)
6 Corrections	725 750	ATB Cut (.5%) - County jail cost reimbursement	Aid	0	(17,595)
<ul><li>6 Corrections</li><li>6 Corrections</li></ul>		ATB Cut (.5%) - County jail cost reimbursement Health insurance reduction	Aid Oper	0 (1,064,570)	(1,064,570)
<ul><li>46 Corrections</li><li>46 Corrections</li><li>46 Corrections</li><li>46 Corrections</li><li>46 Corrections</li></ul>	750 All	Health insurance reduction	Oper	(1,064,570)	(1,064,570)
<ul><li>6 Corrections</li><li>6 Corrections</li><li>6 Corrections</li></ul>	750		_		

General Fund Items (Contir	nued)		Туре	FY2003-04	FY2004-05
47 NETC	900	Reduce new appropriation equal to excess reappropriation	Const	(96,964)	0
47 NETC	All	Health insurance reduction	Oper	(23,120)	(23,120)
<ul> <li>48 Coord Comm</li> </ul>	640 690 690 690 690 690 690	Transfer admin funds in aid program to admin. program ATB Cut (.5%) - Administration Fund shift, NE Scholarship Prog to Community Scholarship Shift aid to operations to FY04 level Shift aid to operations to FY04 level Transfer admin funds in aid program to admin. program ATB Cut (.5%) - Nebr Scholarship Program	Oper Oper Aid Oper Aid Oper Aid	78,416 0 0 0 (78,416) 0	78,416 (5,620) (50,000) 7,000 (7,000) (78,416) (28,729)
48 Coord Comm	691	Fund shift, NE Scholarship Prog to Community Scholarship	Aid	0	50,000
48 Coord Comm	691	ATB Cut (.5%) - Community Scholarship Foundation	Aid	0	(250)
48 Coord Comm	All	Health insurance reduction	Oper	(5,208)	(5,208)
50 State Colleges	48	Depreciation surcharge deferral	Oper	0	(245,774)
50 State Colleges	62	ATB Cut (.5%) - Agency-wide	Oper	0	(177,917)
<ul><li>51 University of Nebr</li><li>51 University of Nebr</li><li>51 University of Nebr</li><li>51 University of Nebr</li></ul>	515	ATB Cut (.5%) - University of Nebr.	Oper	0	(2,011,166)
	515	Depreciation surcharge deferral	Oper	0	(1,904,843)
	715	LB 917 Forest Service funding	Oper	0	300,000
	781	LB 998 Changes Nebr Hospital-Medical Liability Act	Oper	0	0
52 Fair Board	539	Nebraska State Fair premiums/expenses	Oper	0	153,104
52 Fair Board	539	Depreciation surcharge deferral	Oper		0
<ul><li>54 Hist Society</li><li>54 Hist Society</li><li>54 Hist Society</li><li>54 Hist Society</li><li>54 Hist Society</li></ul>	648	Boiler replacement (309 match)	Oper	20,600	0
	648	Water main repair	Oper	4,222	0
	648	ATB Cut (1.0%) - Historical Society	Oper	0	(39,109)
	All	Health insurance reduction	Oper	(28,363)	(28,363)
<ul><li>64 State Patrol</li><li>64 State Patrol</li><li>64 State Patrol</li></ul>	100	Increase retirement contribution, unfunded liability (LB 514)	Oper	0	183,911
	630	LB 439 Capitol Commission, transfer security to State Patrol	Oper	0	359,255
	All	Health insurance reduction	Oper	(263,076)	(263,076)
<ul> <li>65 Admin Services</li> </ul>	49 101 169 171 509 535 536 560 560 560 594 594 605 605	ATB Cut (1.0%) - Departmental administration ATB Cut (1.0%) - Chief Information Officer ATB Cut (1.0%) - Washington consultant Correct funding source, LB626A ATB Cut (1.0%) - Budget administration ATB Cut (1.0%) - State claims administration State Claims Maintenance costs, State Fair Park LB 439 Capitol Commission, transfer security to State Patrol Depreciation surcharge deferral Property liability insurance, State Fair Board State insurance program increases ATB Cut (1.0%) - Personnel Division ATB Cut (1.0%) - Employee Relations Division	Oper Oper Oper Oper Oper Oper Oper Oper	0 0 0 0 171,755 196,560 0 0 9,492 0 0 0	$(310) \\ (3,738) \\ (83) \\ (6,526) \\ (10,641) \\ (859) \\ 0 \\ (3,642,904) \\ (28,483) \\ 0 \\ 170,940 \\ (14,659) \\ (3,136) \\ 2,020,040 \\ (3,136) \\ (3,020,040) \\ $
65 Admin Services	685	LB 439 Capitol Commission, transfer security to State Patrol	Oper	0	3,283,649
65 Admin Services	All	Health insurance reduction	Oper	(42,108)	(41,001)
<ul><li>67 Equal Opportunity</li><li>67 Equal Opportunity</li><li>67 Equal Opportunity</li></ul>	59	Reappropriate lapsed fed funds, offset General Funds	Oper	(140,000)	0
	59	ATB Cut (1.0%) - Enf stds-equal employment/hous	Oper	0	(12,310)
	All	Health insurance reduction	Oper	(11,085)	(11,085)
68 Mexican-American	537	ATB Cut (1.0%) - Mexican American Commission	Oper	0	(1,949)
68 Mexican-American	All	Health insurance reduction	Oper	(1,049)	(1,049)
69 Arts Council 69 Arts Council 69 Arts Council 69 Arts Council	326 327 328 All	ATB Cut (1.0%) - Promotion/development ATB Cut (1.0%) - Aid to arts programs ATB Cut (1.0%) - Council on Humanities Health insurance reduction	Oper Aid Aid Oper	0 0 (4,562)	(5,088) (5,421) (837) (4,562)
70 Foster Care Review	All	Health insurance reduction	Oper	(9,136)	(9,136)
<ul> <li>72 Economic Develop</li> </ul>	600 601 601 618 All	ATB Cut (1.0%) - Managing Mainstreet ATB Cut (1.0%) - Community Affairs ATB Cut (1.0%) - Microenterprise Development Act ATB Cut (1.0%) - Visitors Promotion cash fund Health insurance reduction	Aid Oper Aid Oper Oper	0 0 0 (20,813)	(1,150) (2,549) (2,500) (884) (20,813)
76 Indian Affairs	584	ATB Cut (1.0%) - Commission on Indian Affairs	Oper	0	(1,777)
76 Indian Affairs	All	Health insurance reduction	Oper	(667)	(667)
<ul><li>77 Industrial Relations</li><li>77 Industrial Relations</li></ul>	531	ATB Cut (1.0%) - Commission of Industrial Relat	Oper	0	(2,273)
	All	Health insurance reduction	Oper	(2,487)	(2,487)

General Fund Items (Conti	nued)		Туре	FY2003-04	FY2004-05
78 Crime Commission	150	ATB Cut (1.0%) - Juvenile justice aid	Oper	0	(952)
78 Crime Commission	150	ATB Cut (1.0%) - Juvenile services grants	Aid	0	(5,938)
78 Crime Commission	196	ATB Cut (.5%) - Law Enforce-Indian affairs	Aid	0	(110)
78 Crime Commission	198	ATB Cut (1.0%) - Crimestoppers program	Aid	0	(136)
78 Crime Commission	198	ATB Cut (1.0%) - State & local planning	Oper	0	(4,779)
78 Crime Commission	199	Depreciation surcharge deferral	Oper	0	(199,700)
78 Crime Commission	202	ATB Cut (1.0%) - Crime victims reparations	Oper	0	(85)
78 Crime Commission	203	ATB Cut (1.0%) - Jail standards	Oper	0	(2,498)
78 Crime Commission	All	Health insurance reduction	Oper	(7,317)	(7,317)
82 Deaf/Hard of Hearing	All	Health insurance reduction	Oper	(5,104)	(5,104)
83 Community Colleges	151	ATB Cut (.5%) - Aid to Community Colleges	Aid	0	(210,679)
83 Community Colleges	152	ATB Cut (.5%) - Property Tax Relief / Equalization	Aid	0	(105,339)
84 Environmental Quality	513	ATB Cut (1.0%) - Administration	Oper	0	(34,794)
84 Environmental Quality	585	ATB Cut (1.0%) - Low-level radioactive waste	Oper	0	(3,095)
84 Environmental Quality	All	Health insurance reduction	Oper	(14,731)	(14,731)
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85 Retirement	515	Omaha Public Schools state service annuity (LB 1132)	Oper	0	522,168
85 Retirement	515	Patrol retirement	Oper	0	See #64
85 Retirement	515	School retirement	Oper	0	599,069
87 Account/Disclosure	94	ATB Cut (1.0%) - Accountability & disclosure	Oper	0	(4,048)
87 Account/Disclosure	All	Health insurance reduction	Oper	(3,288)	(3,288)
93 Tax Equal/Review	115	ATB Cut (1.0%) - Tax Equalization and Review	Oper	0	(6,834)
93 Tax Equal/Review	All	Health insurance reduction	Oper	(2,934)	(2,934)
96 Prop Tax/Assess	112	Fund source shift, cash shortfall	Oper	280,000	360,000
96 Prop Tax/Assess	112	LB 644 Require reports, county assessors	Oper	0	1,500
		General Fund Totals	Oper	(10,188,539)	(2,294,171)
		2004 Session	Aid	(43,537,118)	8,847,233
			Const	(96,964)	0
			Total	(53,822,621)	6,553,062

Cash Fund Items	S		Туре	FY2003-04	FY2004-05
<ul> <li>5 Supreme Court</li> </ul>	67 570 570 570 570 All	Probation Info Technology support Fund source correction-A Bill HHS contract refund Justice document number project Statewide Court re-wiring savings Health insurance reduction	Oper Oper Oper Oper Oper Oper	67,346 15,000 120,000 (250,000) (6,460)	124,552 0 0 0 0 (6,460)
7 Governor	All	Health insurance reduction	Oper	(2,340)	(2,340)
<ol> <li>9 Sec of State</li> <li>9 Sec of State</li> </ol>	22 All	State Quarter Commission Health insurance reduction	Oper Oper	5,000 (9,665)	5,000 (9,665)
10 Auditor	All	Health insurance reduction	Oper	(2,166)	(2,166)
11 Attorney Gen	551	Children's Task Force - prosecution costs	Oper	80,000	80,000
12 Treasurer 12 Treasurer	665 All	Convention Center Support Fund Health insurance reduction	Aid Oper	318,747 (5,957)	0 (5,957)
13 Education	All	Health insurance reduction	Oper	(4,026)	(4,026)
<ol> <li>Public Svs Com.</li> <li>Public Svs Com.</li> <li>Public Svs Com.</li> </ol>	583 686 All	Wireless Enhanced 911 implementation (phase 1,2) Universal Service Fund, lifeline/linkup programs Health insurance reduction	Oper Oper Oper	14,995 81,966 (10,905)	51,441 55,040 (10,905)
16 Revenue	All	Health insurance reduction	Oper	(42,670)	(42,670)
<ol> <li>Aeronautics</li> <li>Aeronautics</li> <li>Aeronautics</li> </ol>	26 301 All	Shift airport development funds, Prog 301 to Prog 26 Shift airport development funds, Prog 301 to Prog 26 Health insurance reduction	Oper Oper Oper	0 0 (16,112)	1,494,673 (1,494,673) (16,112)
18 Agriculture	All	Health insurance reduction	Oper	(35,646)	(35,646)
19 Banking	All	Health insurance reduction	Oper	(35,418)	(35,418)
<ol> <li>20 HHS-Regulation</li> <li>20 HHS-Regulation</li> <li>20 HHS-Regulation</li> </ol>	177 178 All	EMS 50 cents for Life LB 906 Licensure / regulation of body artists Health insurance reduction	Oper Oper Oper	250,000 0 (60,578)	250,000 38,361 (60,578)
21 Fire Marshal 21 Fire Marshal	193 All	Utilize one-time excess cash funds Health insurance reduction	Oper Oper	964,624 (26,107)	0 (26,107)
22 Insurance	All	Health insurance reduction	Oper	(47,161)	(47,161)
23 Labor	All	Health insurance reduction	Oper	(7,948)	(7,948)
<ul><li>24 Motor Vehicles</li><li>24 Motor Vehicles</li><li>24 Motor Vehicles</li><li>24 Motor Vehicles</li><li>24 Motor Vehicles</li><li>24 Motor Vehicles</li></ul>	70 70 70 90 All	Reallocate funds from Insurance Database for ADA lawsuit LB 559 Electronic transfer, DMV organ/tissue donations info LB 560 Misc DMV changes LB 279 Change issuance of license plates to six years Health insurance reduction	Oper Oper Oper Oper Oper	YES 0 0 (98,239)	YES 18,400 5,600 768,818 (98,239)
<ul><li>25 HHS-Services</li><li>25 HHS-Services</li><li>25 HHS-Services</li><li>25 HHS-Services</li></ul>	30 39 421 All	Additional funding for tobacco prevention. Children's Task Force recommendations LB 841 ICF/MR Reimbursement Protection Act Health insurance reduction	Oper Oper Oper Oper	0 2,080,725 0 (1,023)	2,500,000 5,138,585 984,000 (413)
<ul> <li>26 HHS-Finance</li> </ul>	38 38 341 341 344 348 424 514 514 All	Mental Health Reform, emergency protective custody Mental Health Reform, transition (Health Care Cash) HIPAA spending authority LB 841 ICF/MR Reimbursement Protection Act Transfer-Medicaid to CHIP LB 841 ICF/MR Reimbursement Protection Act LB 841 ICF/MR Reimbursement Protection Act Emergency Medical Services, fund source change Newborn screening Health insurance reduction	Aid Aid Oper Aid Aid Aid Aid Aid Oper	0 1,328,190 9,143,538 0 (2,137,491) 0 0 0 250,000 (938)	2,500,000 4,671,810 0 55,000 0 1,692,000 312,000 80,000 250,000 (938)
27 Roads 27 Roads	305 All	LB 1144 Shift public transportation assistance to cash Health insurance reduction	Aid Oper	0 (856,273)	524,088 (856,273)
29 Natural Resources	310	LB 962 Water Policy Task Force recommendations	Oper	0	1,000,000
<ul><li>30 Electrical Board</li><li>30 Electrical Board</li><li>30 Electrical Board</li></ul>	197 197 All	Catastrophic leave payout LB 914 Changes, journeyman electricians and installations Health insurance reduction	Oper Oper Oper	57,381 0 (12,014)	0 7,600 (12,014)

Cash Fund Items (Continue	d)		Туре	FY2003-04	FY2004-05
31 Military Dept	All	Health insurance reduction	Oper	(2,625)	(2,625)
32 Ed Lands & Funds	All	Health insurance reduction	Oper	(2,007)	(2,007)
<ul><li>33 Game &amp; Parks</li><li>33 Game &amp; Parks</li></ul>	162 All	Relocate Environ Trust to Ferguson House Health insurance reduction	Oper Oper	16,300 (129,875)	26,510 (129,875)
36 Racing Commission	All	Health insurance reduction	Oper	(2,376)	(2,376)
37 Workers Compensation	All	Health insurance reduction	Oper	(26,301)	(26,301)
39 Brand Committee	All	Health insurance reduction	Oper	(32,377)	(32,377)
40 Motor Vehicles Dealers	All	Health insurance reduction	Oper	(2,297)	(2,297)
41 Real Estate Comm	All	Health insurance reduction	Oper	(6,068)	(6,068)
45 Barber Examiners	All	Health insurance reduction	Oper	(1,124)	(1,124)
46 Corrections	200	Utilize One-time Excess Cash Funds	Oper	1,300,819	0
47 NETC 47 NETC	566 All	Increase in Assoc Press fees Health insurance reduction	Oper Oper	11,786 (430)	11,786 (430)
51 University of Nebr	900	Research Center of Excellence II - Bioterrorism Laboratories	Const	0	2,000,000
53 Real Estate Appraisers	All	Health insurance reduction	Oper	(454)	(454)
54 Historical Society	All	Health insurance reduction	Oper	(15,462)	(15,462)
56 Nebr Wheat Board	All	Health insurance reduction	Oper	(2,295)	(2,295)
57 Oil & Gas Commission	All	Health insurance reduction	Oper	(2,793)	(2,793)
<ul><li>58 Engineers/Architects</li><li>58 Engineers/Architects</li></ul>	82 All	LB 599 Misc changes and fees, engineers and architects Health insurance reduction	Oper Oper	0 (2,120)	79,150 (2,120)
60 Ethanol Board	All	Health insurance reduction	Oper	(2,021)	(2,021)
63 Public Accountancy	All	Health insurance reduction	Oper	(2,310)	(2,310)
<ul> <li>64 State Patrol</li> </ul>	100 100 100 250 325 325 325 325 325 325 325 325 630 685 All	Adjust base for one-time cash fund transfer AFIS maintenance agreements Criminal history data storage Criminal history file platform conversion Criminal history maintenance agreements Increase retirement contribution, unfunded liability (LB 514) Operational improvement-Air Wing Operational improvement-Crime Lab Operational improvement-Field Operations Operational improvement-Field Operations Operational improvement-Information Technology Division Operational improvement-Shop Maintenance / Facility Security LB 139 Change provisions relating to the State DNA Data base LB 439 Capitol Commission, transfer security to State Patrol LB 439 Capitol Commission, transfer security to State Patrol Health insurance reduction	Oper Oper Oper Oper Oper Oper Oper Oper	$\begin{array}{r} 414,000\\ 0\\ 20,000\\ 515,387\\ 0\\ 0\\ 450,000\\ 227,500\\ 501,175\\ 373,000\\ 68,847\\ 0\\ 0\\ 0\\ (40,130)\end{array}$	$(414,000) \\ 100,000 \\ 0 \\ 0 \\ 110,000 \\ 33,190 \\ 426,033 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 697,764 \\ 17,250 \\ (40,130) \\ (40,130) \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\$
<ul><li>65 Admin Services</li><li>65 Admin Services</li><li>65 Admin Services</li></ul>	536 573 All	State Claims Oper Vacation/sick leave payout, retired employee Health insurance reduction	4,995,893 Oper Oper	0 21,109 (7,651)	0 (7,651)
<ul><li>72 Econ Development</li><li>72 Econ Development</li></ul>	601 All	Mental health housing Health insurance reduction	Aid Oper	0 (8,458)	1,000,000 (8,458)
74 Power Review Board	All	Health insurance reduction	Oper	(2,355)	(2,355)
75 Investment Council	All	Health insurance reduction	Oper	(4,123)	(4,123)
78 Crime Commission	All	Health insurance reduction	Oper	(6,474)	(6,474)
81 VisuallyImpaired	357	Cash fund authority, services for out-of-state client	Oper	21,600	0
<ul><li>84 Environ Quality</li><li>84 Environ Quality</li><li>84 Environ Quality</li></ul>	513 513 All	LB 449 Application fee, air quality construction permits. LB 916 Livestock waste management provisions and fees Health insurance reduction	Oper Oper Oper	0 0 (51,832)	82,560 23,000 (51,832)
<ul><li>85 Retirement Board</li><li>85 Retirement Board</li><li>85 Retirement Board</li></ul>	41 42 All	LB 1097 Misc retirement changes, OPS service annuity LB 1097 Misc retirement changes, OPS service annuity Health insurance reduction	Oper Oper Oper	0 0 (23,249)	115,000 4,593 (23,249)

Cash Fund Items (Contine	ued)		Туре	FY2003-04	FY2004-05
87 Account/Disclosure	All	Health insurance reduction	Oper	(413)	(413)
88 Nebr Corn Board	All	Health insurance reduction	Oper	(3,422)	(3,422)
92 Grain Sorghum Brd	All	Health insurance reduction	Oper	(943)	(943)
<ul><li>93 Tax Equal/Review</li><li>93 Tax Equal/Review</li></ul>	115 All	Additional cash fund authority to offset health/ATB cuts Health insurance reduction	Oper Oper	20,000 (140)	0 (140)
<ul><li>94 Public Advocacy</li><li>94 Public Advocacy</li><li>94 Public Advocacy</li><li>94 Public Advocacy</li><li>94 Public Advocacy</li></ul>	425 425 455 All	Additional travel costs Psychological services Lapse, DNA testing GF reappropriation, shift to cash Health insurance reduction	Oper Oper Oper Oper	0 0 154,500 (4,287)	18,000 8,000 0 (4,287)
96 Prop Tax/Assess	112	Fund source shift, cash shortfall	Oper	(787,539)	(617,936)
		Cash Fund Totals 2004 Session	Oper Aid Const Total	19,406,894 (240,554) 0 19,166,340	12,139,849 9,025,898 2,000,000 23,165,747

Federal Fund Ite	ms		Туре	FY2003-04	FY2004-05
7 Governor	All	Health insurance reduction	Oper	(6,095)	(6,095)
12 Treasurer	All	Health insurance reduction	Oper	(14,568)	(14,568)
13 Education 13 Education	351 All	Voc Rehab, match available fed funds Health insurance reduction	Oper Oper	931,000 (187,122)	830,000 (187,122)
18 Agriculture	All	Health insurance reduction	Oper	(5,886)	(5,886)
20 HHS-Regulation	All	Health insurance reduction	Oper	(55,117)	(55,117)
21 Fire Marshal	All	Health insurance reduction	Oper	(563)	(563)
<ul> <li>23 Labor</li> <li>24 Motor Vehicles</li> <li>25 HHS-Services</li> <li>25 HHS-Services</li> <li>25 HHS-Services</li> <li>25 HHS-Services</li> <li>25 HHS-Services</li> </ul>	31 31 31 31 31 31 31 31 31 All All 33 39 365	Expand UI re-employment service program New UI building/grounds Reed Act, building safety/efficiency Reed Act, enhance job link system Reed Act, imaging system Reed Act, UI printer Remainder of Reed Act funds UI infrastructure costs Health insurance reduction Health insurance reduction Staff reallocations to #26-341 Children's Task Force recommendations Fed fiscal assist-Medicaid match rate change-Regional Centers	Oper Oper Oper Oper Oper Oper Oper Oper	0 0 0 0 0 (158,967) (3,332) (19,457) 416,244 126,081	152,336 1,750,000 950,000 60,000 360,000 23,693,602 533,578 (158,967) (3,332) (19,457) 1,029,507 0
<ul><li>25 HHS-Services</li><li>25 HHS-Services</li><li>25 HHS-Services</li></ul>	421 421 All	Fed fiscal assist-Medicaid match rate change-BSDC LB 841 ICF/MR Reimbursement Protection Act Health insurance reduction	Oper Oper Oper	1,081,829 0 (615,888)	0 1,476,000 (615,888)
<ul> <li>26 HHS-Finance</li> </ul>	38 38 341 344 347 348 348 348 348 348 348 348 424 All	Fed fiscal assist-Medicaid match rate change-Behavioral Health Mental Health Reform, transition (Health Care Cash) Staff reallocations from #25-33 Transfer-Medicaid to CHIP TANF bonus funds to offset General Funds Enhanced treatment group home services, fed funds offset GF Fed fiscal assistance-Medicaid match rate change-Medicaid One yr restoration, medically needy caretaker (KAI lawsuit) Transfer-Medicaid to CHIP LB 841 ICF/MR Reimbursement Protection Act Fed fiscal assistance-Medicaid match rate-Develop Disabilites Health insurance reduction	Aid Aid Oper Aid Aid Aid Aid Aid Aid Aid Aid Oper	369,720 0 19,457 19,860,000 7,400,000 4,200,000 37,690,903 10,300,000 (19,860,000) 0 3,885,106 (177,205)	0 1,845,240 19,457 21,846,000 2,000,000 4,200,000 0 1,700,000 (21,846,000) 2,899,000 0 (177,205)
<ul><li>31 Military Dept</li><li>31 Military Dept</li></ul>	900 All	Change intent, federal funds, Joint Operations Center Health insurance reduction	Const Oper	(1,000,000) (22,786)	0 (22,786)
46 Corrections	All	Health insurance reduction	Oper	(42,768)	(42,768)
51 University of Nebr	900	Research Center of Excellence II - Bioterrorism Laboratories	Const	0	2,000,000
54 Historical Society	All	Health insurance reduction	Oper	(2,091)	(2,091)
57 Oil & Gas Comm	All	Health insurance reduction	Oper	(572)	(572)
<ul><li>67 Equal Opportunity</li><li>67 Equal Opportunity</li><li>67 Equal Opportunity</li></ul>	59 59 All	Reappropriate lapsed fed funds, offset General Funds Technical change, offset fo fund source changes Health insurance reduction	Oper Oper Oper	140,000 (256,000) (10,868)	0 (256,000) (10,868)
70 Foster Care Review	All	Health insurance reduction	Oper	(3,915)	(3,915)
72 Econ Development	All	Health insurance reduction	Oper	(11,364)	(11,364)
78 Crime Commission	All	Health insurance reduction	Oper	(2,588)	(2,588)
<ul><li>84 Environ Quality</li><li>84 Environ Quality</li></ul>	513 All	Superfund pre-remedial activities Health insurance reduction	Oper Oper	0 (43,149)	145,000 (43,149)
		Federa Fund Totals 2004 Session	Oper Aid Const Total	1,074,310 63,845,729 (1,000,000) 63,920,039	32,358,179 9,745,240 2,000,000 44,103,419

Rev	volving Fund I	tems	8	Туре	FY2003-04	FY2004-05
9 S	Sec of State	All	Health insurance reduction	Oper	(5,486)	(5,486)
11 A	Attorney General Attorney General Attorney General	507 507 507	Increased revolving fund authority Increased revolving fund authority, additional HHS attorney LB 1084 Change/expand the False Medicaid Claims Act	Oper Oper Oper	20,000 28,750 0	20,000 115,000 630,000
	ducation ducation	25 All	Revolving fund authority, flexibility for shifting shifts Health insurance reduction	Oper Oper	0 (2,795)	500,000 (2,795)
16 R	Revenue	All	Health insurance reduction	Oper	(47)	(47)
18 A	griculture	All	Health insurance reduction	Oper	(2,644)	(2,644)
	Corrections Corrections	725 All	Depreciation surcharge deferral Health insurance reduction	Oper Oper	(52,955) (35,716)	(52,955) (35,716)
64 S	State Patrol	560	LB 439 Capitol Commission, transfer security to State Patrol	Oper	0	(694,487)
65 A 65 A 65 A 65 A	admin Services admin Services admin Services admin Services admin Services admin Services	171 536 567 567 900 All	Correct funding source, LB626A State Claims Employee reclassification costs Hardware, software, employee retirements Renovations/improvements, Ferguson House Health insurance reduction	Oper Oper Oper Const Oper	0 27,858 0 180,000 58,623 (245,678)	6,526 0 52,000 0 19,000 (246,785)
			Revolving Fund Totals 2004 Session	Oper Aid Const Total	(88,713) 0 58,623 (30,090)	282,611 0 19,000 301,611

# Appendix B General Fund Appropriations by Agency

			FY2000-01	FY2001-02	FY2002-03		FY2003-04			FY2004-05	
			w/o deficits	w/o deficits	w/o deficits	Per 2003 Sess.	2004 Change	Revised Total	Per 2003 Sess	2004 change	Revised Total
#03	Legislative Council	Oper	14,614,449	14,434,174	14,410,432	13,736,743	(110,393)	13,626,350	14,340,434	(110,393)	14,230,04
#03	Legislative Council	Total	14,614,449	14,434,174	14,410,432	13,736,743	(110,393)	13,626,350	14,340,434	(110,393)	14,230,04
#05	Supreme Court	Aid	270,000	259,200	248,400	0	0	0	248,400	0	248,40
#05	Supreme Court	Oper	49,960,972	53,981,584	54,389,576	54,950,666	(405,650)	54,545,016	55,748,194	(355,384)	55,392,81
#05	Supreme Court	Total	50,230,972	54,240,784	54,637,976	54,950,666	(405,650)	54,545,016	55,996,594	(355,384)	55,641,21
#07	Governor	Oper	1,437,673	1,414,611	1,426,521	1,365,432	(10,734)	1,354,698	1,424,786	(23,871)	1,400,91
#07	Governor	Total	1,437,673	1,414,611	1,426,521	1,365,432	(10,734)	1,354,698	1,424,786	(23,871)	1,400,91
#08	Lt. Governor	Oper	101,865	102,264	110,317	116,429	(1,149)	115,280	118,813	(1,509)	117,30
#08	Lt. Governor	Total	101,865	102,264	110,317	116,429	(1,149)	115,280	118,813	(1,509)	117,30
#09	Secretary of State	Oper	725,132	740,060	730,017	707,468	(4,932)	702,536	724,013	(11,341)	712,67
#09	Secretary of State	Total	725,132	740,060	730,017	707,468	(4,932)	702,536	724,013	(11,341)	712,67
#10	State Auditor	Oper	2,004,990	2,066,501	2,052,929	1,912,061	(13,520)	1,898,541	1,977,857	(32,482)	1,945,37
#10	State Auditor	Total	2,004,990	2,066,501	2,052,929	1,912,061	(13,520)	1,898,541	1,977,857	(32,482)	1,945,37
#11	Attorney General	Oper	3,588,227	3,850,978	3,847,650	5,081,842	468,610	5,550,452	5,216,695	1,073,710	6,290,40
#11	Attorney General	Total	3,588,227	3,850,978	3,847,650	5,081,842	468,610	5,550,452	5,216,695	1,073,710	6,290,40
#12	State Treasurer	Aid	27,226,446	26,137,388	20,419,834	17,857,850	0	17,857,850	17,857,850	(89,289)	17,768,56
#12	State Treasurer	Oper	1,838,380	2,204,844	2,199,164	1,556,421	(7,837)	1,548,584	1,577,486	(22,833)	1,554,65
#12	State Treasurer	Total	29,064,826	28,342,232	22,618,998	19,414,271	(7,837)	19,406,434	19,435,336	(112,122)	19,323,21
#13	Education	Aid	711,342,487	799,418,171	814,805,335	797,715,678	(578,113)	797,137,565	787,161,405	10,805,605	797,967,0 <sup>7</sup>
#13	Education	Oper	15,126,998	15,078,575	14,637,493	13,843,871	185,137	14,029,008	14,099,740	67,363	14,167,1(
#13	Education	Total	726,469,485	814,496,746	829,442,828	811,559,549	(392,976)	811,166,573	801,261,145	10,872,968	812,134,17
#14	Public Service Comm	Oper	2,372,247	2,307,360	2,209,621	2,200,021	(19,773)	2,180,248	2,222,995	(38,709)	2,184,28
#14	Public Service Comm	Total	2,372,247	2,307,360	2,209,621	2,200,021	(19,773)	2,180,248	2,222,995	(38,709)	2,184,28
#15	Parole Board	Oper	629,387	647,956	667,041	686,964	(6,804)	680,160	707,739	(9,784)	697,99
#15	Parole Board	Total	629,387	647,956	667,041	686,964	(6,804)	680,160	707,739	(9,784)	697,99
#16	Revenue	Aid	44,620,467	42,007,165	42,385,374	43,000,000	3,620,000	46,620,000	45,200,000	3,638,100	48,838,10
#16	Revenue	Oper	19,803,682	20,141,597	20,403,047	20,590,698	(142,929)	20,447,769	21,059,960	(73,291)	20,986,60
#16	Revenue	Total	64,424,149	62,148,762	62,788,421	63,590,698	3,477,071	67,067,769	66,259,960	3,564,809	69,824,70
#17	Aeronautics	Aid	35,000	0	0	0	0	0	0	0	
#17	Aeronautics	Total	35,000	0	0	0	0	0	0	0	
#18 #18 #18	Agriculture Agriculture Agriculture	Aid Oper Total	1,000,000 6,258,263 7,258,263	960,000 6,072,535 7,032,535	0 5,764,581 5,764,581	0 5,353,386 5,353,386	0 (40,872) (40,872)	0 5,312,514 5,312,514	0 5,512,922 5,512,922	0 (25,872) (25,872)	5,487,0 5,487,0

			FY2000-01	FY2001-02	FY2002-03		FY2003-04			FY2004-05		
			w/o deficits	w/o deficits	w/o deficits	Per 2003 Sess.	2004 Change	Revised Total	Per 2003 Sess	2004 change	Revised Total	
#20	HHS-Regulation	Oper	6,807,370	5,882,302	5,837,411	5,616,092	(25,720)	5,590,372	5,725,085	(65,971)	5,659,11	
#20	HHS-Regulation	Total	6,807,370	5,882,302	5,837,411	5,616,092	(25,720)	5,590,372	5,725,085	(65,971)	5,659,11	
#21	Fire Marshal	Oper	1,199,520	937,395	640,720	2,435,418	(974,914)	1,460,504	3,380,478	(10,290)	3,370,18	
#21	Fire Marshal	Total	1,199,520	937,395	640,720	2,435,418	(974,914)	1,460,504	3,380,478	(10,290)	3,370,18	
#23	Labor	Oper	620,758	559,784	559,784	522,453	(2,370)	520,083	535,195	(7,722)	527,47	
#23	Labor	Total	620,758	559,784	559,784	522,453	(2,370)	520,083	535,195	(7,722)	527,47	
#25 #25 #25	HHS-Services HHS-Services HHS-Services	Aid Oper Total	185,000 133,405,115 133,590,115	0 144,698,452 144,698,452	0 150,409,283 150,409,283	0 156,086,675 156,086,675	0 (2,702,662) (2,702,662)	0 153,384,013 153,384,013	0 160,844,870 160,844,870	0 (1,899,370) (1,899,370)	158,945,50 158,945,50	
#26	HHS-Finance	Aid	580,129,615	630,223,509	634,816,734	694,012,477	(46,579,005)	647,433,472	779,196,371	(5,120,776)	774,075,59	
#26	HHS-Finance	Oper	28,511,686	35,865,506	33,560,736	33,412,825	(63,977)	33,348,848	33,732,221	(400,159)	33,332,06	
#26	HHS-Finance	Total	608,641,301	666,089,015	668,377,470	727,425,302	(46,642,982)	680,782,320	812,928,592	(5,520,935)	807,407,65	
#27 #27 #27	Roads Roads Roads	Aid Oper Total	596,000 0 596,000	764,160 24,000 788,160	582,320 18,400 600,720	524,088 16,560 540,648	0 0 0	524,088 16,560 540,648	524,088 16,560 540,648	(524,088) (166) (524,254)	16,39 16,39	
#28	Veterans Affairs	Oper	639,553	632,377	632,377	709,242	(6,930)	702,312	732,585	(8,656)	723,92	
#28	Veterans Affairs	Total	639,553	632,377	632,377	709,242	(6,930)	702,312	732,585	(8,656)	723,92	
#29	Natural Resources	Aid	6,324,147	7,895,181	6,346,010	6,346,010	0	6,346,010	6,346,010	(45,428)	6,300,58	
#29	Natural Resources	Oper	11,207,131	10,474,073	7,613,048	7,777,148	(42,537)	7,734,611	6,940,529	1,406,258	8,346,78	
#29	Natural Resources	Total	17,531,278	18,369,254	13,959,058	14,123,158	(42,537)	14,080,621	13,286,539	1,360,830	14,647,36	
#31	Military Dept	Aid	1,400,000	594,622	828,000	828,000	0	828,000	828,000	0	828,00	
#31	Military Dept	Oper	3,027,882	3,065,336	3,152,719	3,223,484	(11,655)	3,211,829	3,283,523	(11,655)	3,271,86	
#31	Military Dept	Total	4,427,882	3,659,958	3,980,719	4,051,484	(11,655)	4,039,829	4,111,523	(11,655)	4,099,86	
#32	Ed Lands & Funds	Oper	396,455	404,888	392,292	394,298	(3,573)	390,725	407,776	(7,651)	400,12	
#32	Ed Lands & Funds	Total	396,455	404,888	392,292	394,298	(3,573)	390,725	407,776	(7,651)	400,12	
#33	Game & Parks	Aid	25,000	48,000	46,000	41,400	0	41,400	41,400	(414)	40,98	
#33	Game & Parks	Oper	9,853,307	10,068,854	9,689,372	8,868,003	(23,411)	8,844,592	9,082,805	(114,239)	8,968,56	
#33	Game & Parks	Total	9,878,307	10,116,854	9,735,372	8,909,403	(23,411)	8,885,992	9,124,205	(114,653)	9,009,55	
#34	Library Commission	Aid	1,412,254	1,439,716	1,392,152	1,252,937	0	1,252,937	1,252,937	(6,265)	1,246,67	
#34	Library Commission	Oper	2,209,512	2,218,308	2,213,621	2,154,776	(17,900)	2,136,876	2,222,995	(40,130)	2,182,86	
#34	Library Commission	Total	3,621,766	3,658,024	3,605,773	3,407,713	(17,900)	3,389,813	3,475,932	(46,395)	3,429,53	
#35	Liquor Control	Oper	748,526	771,432	749,132	760,951	22,023	782,974	782,222	127,276	909,49	
#35	Liquor Control	Total	748,526	771,432	749,132	760,951	22,023	782,974	782,222	127,276	909,49	
#38	Status of Women	Oper	195,518	196,298	195,908	15,000	0	15,000	0	0		
#38	Status of Women	Total	195,518	196,298	195,908	15,000	0	15,000	0	0		

			FY2000-01	FY2001-02	FY2002-03		FY2003-04			FY2004-05	
			w/o deficits	w/o deficits	w/o deficits	Per 2003 Sess.	2004 Change	Revised Total	Per 2003 Sess	2004 change	Revised Total
#46	Correctional Services	Aid	6,800,000	4,080,000	3,910,000	3,519,000	0	3,519,000	3,519,000	(17,595)	3,501,405
#46	Correctional Services	Oper	90,592,253	108,056,932	117,101,371	130,914,594	(6,321,648)	124,592,946	130,287,791	1,851,387	132,139,178
#46	Correctional Services	Total	97,392,253	112,136,932	121,011,371	134,433,594	(6,321,648)	128,111,946	133,806,791	1,833,792	135,640,583
#47	NETC	Oper	7,937,294	8,156,840	8,412,140	8,482,093	(23,120)	8,458,973	8,790,909	(113,607)	8,677,302
#47	NETC	Total	7,937,294	8,156,840	8,412,140	8,482,093	(23,120)	8,458,973	8,790,909	(113,607)	8,677,302
#48	Coordinating Comm	Aid	5,674,026	6,949,026	5,874,210	5,795,794	0	5,795,794	5,802,794	(35,979)	5,766,815
#48	Coordinating Comm	Oper	1,041,554	1,045,312	950,579	1,100,107	(5,208)	1,094,899	1,117,082	(3,828)	1,113,254
#48	Coordinating Comm	Total	6,715,580	7,994,338	6,824,789	6,895,901	(5,208)	6,890,693	6,919,876	(39,807)	6,880,069
#50	State Colleges	Oper	32,912,178	35,541,402	36,257,396	34,416,556	0	34,416,556	35,583,490	(423,691)	35,159,799
#50	State Colleges	Total	32,912,178	35,541,402	36,257,396	34,416,556	0	34,416,556	35,583,490	(423,691)	35,159,799
#51	University of Nebraska	Oper	390,848,505	407,357,662	412,450,196	393,119,402	0	393,119,402	402,233,114	(3,616,009)	398,617,105
#51	University of Nebraska	Total	390,848,505	407,357,662	412,450,196	393,119,402	0	393,119,402	402,233,114	(3,616,009)	398,617,105
#52	State Fair Board	Oper	243,967	306,208	0	0	0	0	0	153,104	153,104
#52	State Fair Board	Total	243,967	306,208	0	0	0	0	0	153,104	153,104
#54	Historical Society	Oper	4,014,299	4,095,059	4,059,501	3,808,651	(3,541)	3,805,110	3,910,946	(67,472)	3,843,474
#54	Historical Society	Total	4,014,299	4,095,059	4,059,501	3,808,651	(3,541)	3,805,110	3,910,946	(67,472)	3,843,474
#64	State Patrol	Oper	34,045,307	38,152,179	39,266,782	39,648,855	(263,076)	39,385,779	41,259,860	280,090	41,539,950
#64	State Patrol	Total	34,045,307	38,152,179	39,266,782	39,648,855	(263,076)	39,385,779	41,259,860	280,090	41,539,950
#65	Admin Services (DAS)	Aid	200,000	0	0	0	0	0	0	0	0
#65	Admin Services (DAS)	Oper	10,269,454	9,662,459	9,088,478	8,446,876	335,699	8,782,575	8,586,057	(297,751)	8,288,306
#65	Admin Services (DAS)	Total	10,469,454	9,662,459	9,088,478	8,446,876	335,699	8,782,575	8,586,057	(297,751)	8,288,306
#67	Equal Opportunity	Oper	1,359,717	579,018	993,342	1,195,866	(151,085)	1,044,781	1,231,034	(23,395)	1,207,639
#67	Equal Opportunity	Total	1,359,717	579,018	993,342	1,195,866	(151,085)	1,044,781	1,231,034	(23,395)	1,207,639
#68	Mexican-American	Oper	172,236	206,413	206,413	191,685	(1,049)	190,636	194,896	(2,998)	191,898
#68	Mexican-American	Total	172,236	206,413	206,413	191,685	(1,049)	190,636	194,896	(2,998)	191,898
#69	Arts Council	Aid	927,013	905,993	695,259	625,775	0	625,775	625,775	(6,258)	619,517
#69	Arts Council	Oper	527,713	534,563	534,563	492,864	(4,562)	488,302	508,830	(9,650)	499,180
#69	Arts Council	Total	1,454,726	1,440,556	1,229,822	1,118,639	(4,562)	1,114,077	1,134,605	(15,908)	1,118,697
#70	Foster Care Review	Oper	1,145,465	1,165,061	1,134,558	1,062,977	(9,136)	1,053,841	1,097,082	(9,136)	1,087,946
#70	Foster Care Review	Total	1,145,465	1,165,061	1,134,558	1,062,977	(9,136)	1,053,841	1,097,082	(9,136)	1,087,946
#72	Economic Development	Aid	2,130,305	1,350,305	965,305	365,000	0	365,000	365,000	(3,650)	361,350
#72	Economic Development	Oper	4,038,389	3,778,730	3,879,056	3,574,543	(20,813)	3,553,730	3,653,355	(24,246)	3,629,109
#72	Economic Development	Total	6,168,694	5,129,035	4,844,361	3,939,543	(20,813)	3,918,730	4,018,355	(27,896)	3,990,459
#76	Indian Commission	Oper	177,418	188,252	185,802	173,817	(667)	173,150	177,734	(2,444)	175,290
#76	Indian Commission	Total	177,418	188,252	185,802	173,817	(667)	173,150	177,734	(2,444)	175,290
#77	Industrial Relations	Oper	231,938	237,886	234,715	213,185	(2,487)	210,698	227,297	(4,760)	222,537
#77	Industrial Relations	Total	231,938	237,886	234,715	213,185	(2,487)	210,698	227,297	(4,760)	222,537

			FY2000-01	FY2001-02	FY2002-03		FY2003-04			FY2004-05	
			w/o deficits	w/o deficits	w/o deficits	Per 2003 Sess.	2004 Change	Revised Total	Per 2003 Sess	2004 change	Revised Total
			4 4 9 4 5 9 9	4 400 000	000 500	704.000		704 000	704.000		005 700
#78 #78	Crime Commission Crime Commission	Aid Oper	1,164,586 2,193,877	1,138,296 2,541,041	882,562 2,334,486	701,982 2,375,544	0 (7,317)	701,982 2,368,227	701,982 2,373,828	(6,184) (215,331)	695,798 2,158,497
#78 #78	Crime Commission	Total	3,358,463	3,679,337	3,217,048	3,077,526	(7,317)	3,070,209	2,373,828	(221,515)	2,158,497
#81	Blind & Visually Impaired	Aid	104,147	156,646	167,005	156,769	(,,,,,,,)	156,769	149,261	(,0.0)	149,261
#81	Blind & Visually Impaired	Oper	362,169	380,636	370,277	374,770	0	374,770	381,807	0	381,807
#81	Blind & Visually Impaired	Total	466,316	537,282	537,282	531,539	0	531,539	531,068	0	531,068
#82	Deaf & Hard of Hearing	Oper	638,524	700,186	700,186	678.308	(5,104)	673,204	696,008	(5,104)	690,904
#82	Deaf & Hard of Hearing	Total	638,524	700,186	700,186	678,308	(5,104)	673,204	696,008	(5,104)	690,904
#83 #83	Community Colleges	Aid	92,387,138	65,487,424	65,158,738	62,376,556	0	62,376,556	63,203,664	(316,018)	62,887,646
	Community Colleges	Total	92,387,138	65,487,424	65,158,738	62,376,556	-	62,376,556	63,203,664	(316,018)	62,887,646
#84	Environmental Quality	Aid	126,000	120,959	0	0	0	0	0	0	0
#84 #84	Environmental Quality Environmental Quality	Oper Total	7,664,716 7,790,716	6,495,780 6,616,739	6,591,653 6,591,653	4,385,369 4,385,369	(14,731) (14,731)	4,370,638 4,370,638	3,788,872 3,788,872	(52,620) (52,620)	3,736,252 3,736,252
								, ,			
#85 #85	Retirement Board Retirement Board	Oper Total	14,523,142 14,523,142	14,872,630 14,872,630	15,389,214 15,389,214	15,927,474 15,927,474	0 0	15,927,474 15,927,474	15,927,474 15,927,474	1,121,237 1,121,237	17,048,711 17,048,711
#87 #87	Account/Disclosure Account/Disclosure	Oper Total	421,875 421,875	425,566 425,566	422,526 422,526	393,341 393,341	(3,288) (3,288)	390,053 390,053	404,769 404,769	(7,336) (7,336)	397,433 397,433
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#90 #90	Railway Council Railway Council	Oper Total	6,651 6,651	6,385 6,385	3,029 3,029	2,726 2,726	0 0	2,726 2,726	2,726 2,726	0 0	2,726 2,726
#93	Tax Equal/Review Comm	Oper	575,252	685,956	714,945	667,668	(2,934)	664,734	683,389	(9,768)	673,621
#93	Tax Equal/Review Comm	Total	575,252	685,956	714,945	667,668	(2,934)	664,734	683,389	(9,768)	673,621
#94	Public Advocacy	Aid	0	424,800	0	0	0	0	0	0	0
#94 #94	Public Advocacy Public Advocacy	Oper Total	485,978 485,978	655,147 1,079,947	684,610 684,610	0	0	0	0	0	0
	,		·		,	•	0	0	0	0	Ũ
#95 #95	Rural Develop Comm Rural Develop Comm	Oper Total	355,792 355,792	350,693 350,693	0 0	0 0	0 0	0 0	0	0 0	0 0
#96	Property Assess/Tax	Oper	4.192.483	4.185.883	3.249.734	3,913,063	280.000	4.193.063	4.023.435	361.500	4.384.935
#96	Property Assess/Tax	Total	4,192,483	4,185,883	3,249,734	3,913,063	280,000	4,193,063	4,023,435	361,500	4,384,935
Cons	struction-Total	Total	46,446,858	27,384,852	18,044,257	20,515,031	(96,964)	20,418,067	19,046,316	0	19,046,316
OPE	RATIONS		928,262,744	989,205,923	1,003,728,744	999,655,261	(10,188,539)	989,466,722	1,019,560,263	(1,718,699)	1,017,841,564
	TE AID		1,484,079,631	1,590,360,561	1,599,523,238	1,635,119,316	(43,537,118)	1,591,582,198	1,713,023,937	8,271,761	1,721,295,698
CON	STRUCTION		46,446,858	27,384,852	18,044,257	20,515,031	(96,964)	20,418,067	19,046,316	0	19,046,316
TOT	AL GENERAL FUNDS		2,458,789,233	2,606,951,336	2,621,296,239	2,655,289,608	(53,822,621)	2,601,466,987	2,751,630,516	6,553,062	2,758,183,578

# Appendix C General Fund Appropriations by State Aid Program

		FY2000-01	FY2001-02	FY2002-03		FY2003-04			FY2004-05	
Agency	Aid Program	w/o Deficits	w/o Deficits	w/o Deficits	Per 2003 Sess	2004 Change	Revised Total	Per 2003 Sess	2004 changes	Revised Total
Courts	Dispute resolution	270,000	259,200	248,400	0	0	0	248,400	0	248,400
Treasurer Treasurer Treasurer	Aid to NRD's Aid to Cities Aid to Counties	2,301,138 17,531,500 7,393,808	2,209,092 16,830,240 7,098,056	1,725,853 13,148,625 5,545,356	1,553,268 11,313,762 4,990,820	0 0 0	1,553,268 11,313,762 4,990,820	1,553,268 11,313,762 4,990,820	(7,766) (56,569) (24,954)	1,545,502 11,257,193 4,965,866
Education Education Education Education Education Education Education Education Education Education Education Education Education Education	State Aid to Education (TEEOSA) Special Education Aid to ESU's High ability learner programs Early Childhood program School Lunch Textbook loan program School Breakfast reimbursement Adult Education Option Enrollment Economic education program School reorganization (LB1050) Teacher certification reimbursement Vocational Rehabilitation	552,343,705 139,204,597 12,775,000 3,151,875 560,000 492,500 349,225 232,390 201,884 172,200 0 20,000 750 1,838,361	631,828,496 146,164,827 13,094,375 3,331,221 1,497,600 472,800 407,256 304,694 241,809 189,312 27,500 19,200 720 1,838,361	647,477,820 146,164,827 12,347,996 2,864,377 2,330,200 467,875 390,287 301,520 231,733 0 20,300 18,400 0 2,190,000	625,915,582 153,473,068 10,618,003 2,348,664 2,097,180 421,087 351,259 271,378 231,733 0 0 0 1,987,724	(578,113) 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	625,337,469 153,473,068 10,618,003 2,348,664 2,097,180 421,087 351,259 271,378 231,733 0 0 0 1,987,724	607,697,160 161,146,721 10,618,003 2,348,664 2,097,180 421,087 351,259 271,378 231,733 0 0 0 1,978,220	10,871,597 0 (53,090) (11,743) 0 0 0 (1,1743) 0 0 (1,159) 0 0 0 0 0 0 0 0 0	618,568,757 161,146,721 10,564,913 2,336,921 2,097,180 421,087 351,259 271,378 230,574 0 0 0 0 1,978,220
Revenue Revenue	County Property Tax Relief Homestead Exemption	6,007,165 38,613,302	6,007,165 36,000,000	4,505,374 37,880,000	0 43,000,000	0 3,620,000	0 46,620,000	0 45,200,000	0 3,638,100	0 48,838,100
Aeronautics	Civil Air Patrol	35,000	0	0	0	0	0	0	0	0
Agriculture	Ag Opportunities/Value-Added grants	1,000,000	960,000	0	0	0	0	0	0	0
HHS-Services	Nebr lifespan respite services	185,000	to Pub Assist	0	0	0	0	0	0	0
HHS-Finance HHS-Finance HHS-Finance HHS-Finance HHS-Finance HHS-Finance	Behavioral Health Aid Medical student assistance/RHOP Nursing student assistance Juvenile predisposition detention County Juvenile Services aid Childrens Health Insurance	24,454,550 872,900 0 0 0	28,150,497 645,984 134,400 403,200 1,483,200 0	31,756,515 362,068 257,600 386,400 1,500,000 0	31,405,597 662,068 123,600 386,400 1,500,000 25,456	(369,720) 0 0 9,550,000	31,035,877 662,068 123,600 386,400 1,500,000 9,575,456	30,919,130 662,068 0 386,400 1,500,000 2,005,455	0 0 0 (7,500) 10,505,000	30,919,130 662,068 0 386,400 1,492,500 12,510,455
HHS-Finance HHS-Finance HHS-Finance HHS-Finance HHS-Finance HHS-Finance HHS-Finance HHS-Finance	Public Assistance Medicaid Dvelopmental disabilities aid Renal disease/tuberculosis Pap/Chlamydia testing Native American health services Immunization/vaccinations Nebr Advocacy Services Emerg Medical Services, training	137,991,504 362,313,535 46,574,186 854,653 550,000 500,000 320,000 179,250 200,000	144,816,485 395,219,339 51,012,023 854,653 489,941 500,000 320,000 194,750 180,000	137,176,998 400,248,752 54,519,634 844,653 474,327 500,000 318,000 224,750 178,000	178,283,984 416,751,984 56,264,621 844,653 474,327 500,000 318,000 224,750 178,000	(14,600,000) (37,340,903) (3,885,106) 66,724 0 0 0 0 0 0 0	163,683,984 379,411,081 52,379,515 911,377 474,327 500,000 318,000 224,750 178,000	200,321,799 476,760,382 58,032,370 844,653 474,327 500,000 318,000 224,750 178,000	(9,200,000) (6,405,000) 0 66,724 0 0 0 0 (80,000)	191,121,799 470,355,382 58,032,370 911,377 474,327 500,000 318,000 224,750 98,000

		FY2000-01	FY2001-02	FY2002-03	FY2003-04			FY2004-05			
Agency	Aid Program	w/o Deficits	w/o Deficits	w/o Deficits	Per 2003 Sess	2004 Change	Revised Total	Per 2003 Sess	2004 changes	Revised Total	
HHS-Finance HHS-Finance HHS-Finance HHS-Finance HHS-Finance HHS-Finance HHS-Finance HHS-Finance	Ryan White HIV/AIDS treatment Mammography screening Metabolic screening, food supp. Genetic testing Voter regist, WIC/MCH Community health services Care Management Area agencies on aging	150,000 125,000 34,369 16,760 3,933 1,561,558 3,385,417	150,000 125,000 34,369 16,760 3,933 1,716,558 3,730,417	150,000 125,000 34,369 16,760 3,933 1,771,558 3,925,417	150,000 125,000 34,369 16,760 3,933 1,771,558 3,925,417	0 0 0 0 0 0 0 0	150,000 125,000 34,369 16,760 3,933 1,771,558 3,925,417	150,000 125,000 34,369 16,760 3,933 1,771,558 3,925,417	0 0 0 0 0 0 0 0 0	150,000 125,000 42,000 34,369 16,760 3,933 1,771,558 3,925,417	
Roads Roads	Local transit authorities Intercity bus subsidy	475,000 121,000	648,000 116,160	471,000 111,320	423,900 100,188	0 0	423,900 100,188	423,900 100,188	(423,900) (100,188)	0 0	
Nat Resources Nat Resources Nat Resources Nat Resources	Small Watershed Fund Nebr Water Conservation Fund Resources Development Fund Nat Resources Water Quality Fund	200,000 3,954,147 2,170,000 0	96,000 3,795,981 3,763,200 240,000	24,000 2,715,610 3,606,400 0	24,000 2,715,610 3,606,400 0	0 0 0 0	24,000 2,715,610 3,606,400 0	24,000 2,715,610 3,606,400 0	(240) (27,156) (18,032) 0	23,760 2,688,454 3,588,368 0	
Military Dept Military Dept	Governors Emergency Fund Guard tuition assistance	500,000 900,000	0 594,622	0 828,000	0 828,000	0 0	0 828,000	0 828,000	0 0	0 828,000	
Game & Parks	Niobrara Council	25,000	48,000	46,000	41,400	0	41,400	41,400	(414)	40,986	
Library Comm	Local libraries	1,412,254	1,439,716	1,392,152	1,252,937	0	1,252,937	1,252,937	(6,265)	1,246,672	
Corrections	County jail cost reimbursement	6,800,000	4,080,000	3,910,000	3,519,000	0	3,519,000	3,519,000	(17,595)	3,501,405	
Coord. Comm Coord. Comm Coord. Comm Coord. Comm Coord. Comm Coord. Comm	SSIG grants Scholarship Award Prog (SSAP) Scholarship Assistance Prog (SAP) Postsecond Ed Award Prog (PEAP) Nebr Scholarship Program Community Scholarship Foundation	803,965 816,023 1,619,988 2,434,050 0 0	803,965 1,241,023 2,044,988 2,859,050 0 0	803,965 1,066,448 1,870,413 2,133,384 0 0	0 0 0 5,745,794 50,000	0 0 0 0 0 0	0 0 0 5,745,794 50,000	0 0 0 5,802,794 0	0 0 0 (85,979) 50,000	0 0 0 5,716,815 50,000	
DAS	Local govt technology grants	200,000	0	0	0	0	0	0	0	0	
Arts Council Arts Council	Aid to arts programs Council on Humanities	803,075 123,938	787,013 118,980	602,306 92,953	542,075 83,700	0 0	542,075 83,700	542,075 83,700	(5,421) (837)	536,654 82,863	
Econ Develop Econ Develop Econ Develop Econ Develop	Microenterprise Development Act Managing Mainstreet Community redevelop analysis fund Job training grants	500,000 0 30,000 1,600,305	480,000 120,000 0 750,305	250,000 115,000 0 600,305	250,000 115,000 0 0	0 0 0 0	250,000 115,000 0 0	250,000 115,000 0 0	(2,500) (1,150) 0 0	247,500 113,850 0 0	
Crime Comm Crime Comm Crime Comm Crime Comm Crime Comm Crime Comm Crime Comm	Juvenile services grants Juvenile services planning grants Law Enforce-Indian affairs Crimes Against Children Fund Byrne Incentive Grant Crimestoppers program Victim Witness assistance	625,000 0 97,681 60,000 100,000 14,775 57,130	600,000 120,000 93,907 53,760 0 14,184 54,845	593,750 112,500 90,160 0 13,593 52,559	593,750 0 22,080 0 13,593 52,559	0 0 0 0 0 0 0	593,750 0 22,080 0 13,593 52,559	593,750 0 22,080 0 13,593 52,559	(5,938) 0 (110) 0 0 (136) 0	587,812 0 21,970 0 13,457 52,559	

		FY2000-01 FY2001-02 FY2002-03 FY2003-04			FY2004-05					
Agency	Aid Program	w/o Deficits	w/o Deficits	w/o Deficits	Per 2003 Sess	2004 Change	Revised Total	Per 2003 Sess	2004 changes	Revised Total
Crime Comm	Crime Victims reparations	210,000	201,600	20,000	20,000	0	20,000	20,000	0	20,000
Blind & Vis Imp	Blind rehabilitation	104,147	156,646	167,005	156,769	0	156,769	149,261	0	149,261
Comm Colleges	Aid to Community Colleges	92,387,138	65,487,424	65,158,738	62,376,556	0	62,376,556	63,203,664	(316,018)	62,887,646
Environ Cntrl	Superfund cleanup	126,000	120,959	0	0	0	0	0	0	0
Public Advoc.	Indigent defense reimbursement	0	424,800	0	0	0	0	0	0	0
	Individuals/Other	598,132,840	646,149,155	647,611,794	705,434,305	(46,579,005)	658,855,300	790,856,587	(5,109,484)	785,747,103
	Local Government	885,946,791	944,211,406	951,911,444	929,685,011	3,041,887	932,726,898	922,167,350	13,381,245	935,548,595
	Total State Aid	1,484,079,631	1,590,360,561	1,599,523,238	1,635,119,316	(43,537,118)	1,591,582,198	1,713,023,937	8,271,761	1,721,295,698