## State of Nebraska

## FY2005-06 and FY2006-07 Biennial Budget



May 2006

## TABLE OF CONTENTS

I. HIGHLIGHTS ..... 1
A. General Fund Financial Status. ..... 1
B. General Fund Budget Growth ..... 1
C. General Fund Revenue Growth ..... 2
D. 2006 Budget Actions ..... 2
E. Source and Use of Budget "Surplus" ..... 3
II. GENERAL FUND FINANCIAL STATUS ..... 4
A. Financial Status - Sine Die 2006 Session ..... 5
B. Chronology Since Sine Die 2005 ..... 6
C. Cash Reserve Fund ..... 9
D. Estimated Financial Status for the Following Biennium ..... 11
IV. GENERAL FUND REVENUES ..... 15
A. Revenue Forecasts ..... 16
B. General Fund Transfers-Out ..... 18
C. General Fund Transfers-In ..... 19
D. Revenue Legislation - 2006 Session ..... 19

1. LB 904 Change distribution, sales tax on motor vehicles above $5 \%$ ..... 20
2. LB 965 Long-Term Care Savings Plan Act ..... 20
3. LB 968 Sales / income / property / EPIC changes ..... 21
4. LB 1010 Income tax adjust, charitable contributions ..... 22
5. LB 1208 Distance education services ..... 23
6. LB 1256 Nebraska Early Childhood Endowment ..... 23
E. Historical General Fund Revenues ..... 24
V. GENERAL FUND APPROPRIATIONS ..... 25
A. Overview FY2005-06 / FY2006-07 Appropriations (Original and 2006 Changes) ..... 26
7. Summary ..... 26
8. Major Increases/Reductions ..... 27
9. Breakdown of General Fund Budget by Major Area ..... 28
a. Agency Operations ..... 29
b. Aid to Individuals ..... 30
c. Aid to Local Governments ..... 31
d. Capital Construction ..... 31
10. Historical General Fund Appropriations ..... 32
B. 2006 Session Budget Actions ..... 33
11. Summary and Listing of Significant Items ..... 34
12. Dept of Education ..... 35
a. TEEOSA School Aid ..... 35
b. 2006 Legislation Affecting K-12 Schools ..... 37
13. Dept of Revenue ..... 38
a. Homestead Exemption ..... 38
14. Health and Human Services System ..... 38
a. Base Adjustment, Medicaid and Children's Health Insurance ..... 38
b. Federal Medicaid Match Rate ..... 39
c. Developmental Disability Aid ..... 39
d. Behavioral Health Aid ..... 39
e. Ryan White AIDS Program ..... 39
f. Public Health Departments ..... 40
g. Community Health Centers ..... 40
h. LB 1199 Prosecution, treatment, and monitoring of sex offenders ..... 40
15. Dept of Natural Resources ..... 41
a. Water Policy Implementation ..... 41
b. LB 1226 Interrelated Water Management Plan program ..... 41
16. Dept of Correctional Services ..... 42
a. Base Adjustment ..... 42
b. Fund Shift ..... 42
c. County Jail Reimbursement ..... 42
d. LB 1199 Prosecution, treatment, and monitoring of sex offenders ..... 42
17. University of Nebraska ..... 42
a. Environmental Clean-Up Costs at ARDC (Mead) ..... 42
b. Utilities ..... 42
18. Dept of Administrative Services ..... 43
a. Public Safety Communications System ..... 43
19. Crime Commission (includes Community Corrections Council) ..... 44
a. Expand Community Corrections Programs ..... 44
b. Grand Island Training Center Fund Shift ..... 44
20. Community Colleges ..... 44
21. Dept of Environmental Quality ..... 44
a. Superfund Cost-Share costs ..... 44
b. LB 1226 Storm Water Management Plan program ..... 44
22. Retirement Board ..... 45
a. Defined Benefit Retirement Plans, State Contribution per Current Law ..... 45
b. LB 1019 Miscellaneous retirement changes, 30 year amortization ..... 45
c. LB 366 Membership/rate changes, state/county retirement ..... 45
23. Utilities Cost Increases (Multiple Agencies) ..... 46
24. Health Insurance Rate Increase (Multiple Agencies) ..... 46
25. Capital Construction ..... 47
a. Fire/Life Safety Projects, Norfolk Regional Center ..... 47
b. Center for Women-York facilities project, fund shift ..... 47
c. State Capitol Exterior Restoration Project ..... 47
d. LB 605 University/Colleges, capital projects financing ..... 48
C. 2006 Session Vetoes and Overrides ..... 50
V. TOTAL APPROPRIATIONS - ALL FUND SOURCES ..... 51
A. Summary FY05-06 / FY06-07 (All Fund Sources) ..... 52
B. Major Cash and Federal Fund Items - 2006 Session ..... 53
Appendix A Detailed Listing-Mid-Biennium Budget Adjustments General Funds ..... 55
Cash Funds ..... 60
Federal Funds ..... 63
Revolving / Other Funds ..... 64
Appendix B General Fund Appropriations by Agency ..... 65
Appendix C General Fund Appropriations by State Aid Program ..... 69
Appendix D Health Insurance Additions by Agency by Fund ..... 71

## HIGHLIGHTS

## General Fund Financial Status: A Tale of Two Biennium

With the 2006 Session changes, the state would finish this biennium (FY06 \& FY07) with a projected ending balance of $\$ 188.8$ million, or $\$ 1.0$ million above the minimum $3 \%$ reserve for the FY06/FY07 biennium. In addition, the Cash Reserve Fund balance is projected at almost $\$ 442$ million at the end of the FY05/FY06 biennium. Revenue growth (adjusted for rate and base changes) for the two year period averages almost $6 \%$. This is less than the $7.4 \%$ average spending growth but at the start of the biennium there was a positive $\$ 300$ million structural balance when comparing on-going revenues and on-going spending.

In terms of the 2006 Session, over the two year biennium, budget actions include a net increase in spending adjustments of only $\$ 16.2$ million (including lapsed FY05 carryover funds) with $\$ 118.21$ million of revenue reductions mostly the tax cuts in LB968.

Based on current estimates, the financial condition for the following biennium (FY07 \& FY08) is not as bright. The projected ending balance declines from a positive $\$ 188$ million at the end of the current biennium to a negative $\$ 76.4$ million at the end of the following biennium which is $\$ 277.5$ million BELOW the minimum 3\% reserve even with a transfer of $\$ 100$ million from the Cash Reserve Fund. A significant structural imbalance is created through the combination of projected budget growth averaging $6.5 \%$ and revenue growth averaging $2.4 \%$ using the historical average methodology.

A key to the financial status for the following biennium is the October 2006 meeting of the Nebraska Economic Forecast Advisory Board (NEFAB) when the initial NEFAB forecasts for FY07-08 and FY0809 are made.

## Budget Growth: Above Average This Biennium, But Below Average Over 5 Years

For the current biennium (FY06 \& FY07), the General Fund budget, as originally enacted in the 2005 Session and adjusted in the 2006 Session, reflects an average growth of $7.4 \%$ over the two years. Excluding deficits, FY05-06 reflects a $\$ 214.4$ million ( $7.8 \%$ ) increase over FY04-05, while FY06-07 includes an additional $\$ 208.4$ million ( $7.0 \%$ ) above FY05-06 or $\$ 422.7$ million increase compared to the FY04-05 base year appropriation. Cumulatively, a total increase of $\$ 637.1$ million is appropriated over the two year period compared to the FY04-05 level. The bulk of this spending growth was enacted during the 2005 Session. Of the $\$ 637$ total change over the two year period, only $\$ 18$ million $(2.8 \%)$ related to FY06-07 changes made during the 2006 Session.

State aid to individuals was the driving force behind the budget growth with an average growth of $9.3 \%$ over the two year period, $8.3 \%$ in FY05-06 and $10.3 \%$ in FY06-07. Aid to local government increased an average of $6.4 \%$ per year ( $8.9 \%$ in $\mathrm{FY} 05-06$ and $4.0 \%$ in $\mathrm{FY} 06-07$ ) the same as agency operations (6.1\% in FY05-06 and 6.6\% in FY06-07).

The spending growth in the FY06/FY07 biennium has gained attention because of its size, about 7.4\% per year. However, spending growth tends to fluctuate over a series of years. In this case, the high spending growth in FY06 and FY07 follows three consecutive years of budget cuts and reallocations. Budget growth over the prior three years was $0.6 \%$ in FY02-03, 1.3\% in FY03-04, and 3.9\% in FY0405. When factoring in these three years, the five year average growth was $4.1 \%$.

## Revenue Growth: Here Today, Gone Tomorrow?

Revenues for the current biennium used in the Financial Status are the February 2006 forecasts from the Nebraska Economic Forecast Advisory Board (NEFAB). When adjusted for rate and base changes, the February forecasts reflect a $7.7 \%$ growth in FY05-06 and $4.0 \%$ in FY06-07. The revised February 2006 forecasts were higher than the October forecasts and included two significant items that occurred since the October forecast; (1) revenue loss due to extension of the federal bonus depreciation and (2) additional income tax receipts attributed to the Powerball winners.

For the following biennium, the revenue estimates used in the Financial Status are derived using a "capped" historical average method. Inherent in this method is the concept that within any five-year period, below average revenue growth in some years will be offset by above average growth in others and vice versa. The revenue growth needed to arrive at the estimates under this method is $2.4 \%$ per year. These low growth years offset the higher growth early in the five year period; $9.5 \%$ in $\mathrm{FY} 04-05$ and $7.7 \%$ in FY05-06. The preliminary estimates for the two out years arrived at using this method are significantly lower than the range of the Dept of Revenue (NDR) and Legislative Fiscal Office (LFO) preliminary model estimates for those two years. Over the two-year period, the LFO/DOR Global Insight average is $\$ 159$ million higher than the numbers arrived at using the historical average method. This gap however is starting to narrow as the two year gap in October was $\$ 220$ million

## 2006 Session Budget Actions, Mostly Revenue Reductions

Over the two year biennium, a total of $\$ 134$ million of General Fund budget actions were taken. About $88 \%$ or $\$ 118$ million of the budget actions were reductions in revenues, most being in LB968 the omnibus tax bill. The remaining $12 \%$ or $\$ 16$ million was a net increase in spending.

The General Fund budget adjustments increase new General Fund appropriations by $\$ 20.3$ million over the two year period. This equals $.4 \%$ of the original two-year appropriation. There was virtually no change in the overall level of mainline budget appropriations. Lower than projected TEEOSA school aid more than offset a large increase in General Funds due to a decline in the federal Medicaid match rate, higher than projected health insurance costs, and other increases as shown below. In terms of A bills, about $90 \%$ is contained in three bills; LB605 University/Colleges capital projects financing, LB1199 change provisions relating to sex offenders including supervision and treatment, and LB 1226 Interrelated Water Management and storm water management. Several other bills have

| 2006 Session Budget Actions | FY2005-06 | FY2006-07 | Two Yr Total |
| :---: | :---: | :---: | :---: |
| Change in Spending |  |  |  |
| Mainline budget adjustments | 2,402,234 | $(2,197,167)$ | 205,067 |
| Lapse Prior Year reappropriations | $(4,220,990)$ | 0 | $(4,220,990)$ |
| A Bills | 0 | 20,250,709 | 20,250,709 |
| Total Spending Changes | $(1,818,756)$ | 18,053,542 | 16,234,786 |
| Change in Revenues |  |  |  |
| Transfers-Out | $(5,000,000)$ | $(5,000,000)$ | $(10,000,000)$ |
| Other Revenue Bills | 0 | $(108,105,000)$ | $(108,105,000)$ |
| Total Revenue Changes | $(5,000,000)$ | $(113,105,000)$ | $(118,105,000)$ |
| TOTAL BUDGET ACTIONS | 3,181,244 | 131,158,542 | 134,339,786 | significant impacts but not until the FY08/FY09 biennium. These include the homestead and TEEOSA aid impacts of LB968, and TEEOSA aid changes as part of LB1024.

## Source and Use of Budget "Surplus"

Since Sine Die of the 2005 Legislative Session a total of $\$ 431$ million of additional revenues were incorporated into the five year projected financial status either by higher actual receipts or revised forecasts. Although the financial status at Sine Die 2005 showed a projected $\$ 233$ million shortfall at the end of the five year status, this $\$ 431$ million of additional revenues has been described as the so called budget "surplus".

In summary, 76\% of the total was utilized for revenue reductions including the LB968 tax plan, LB904 which reallocated the $1 / 2 \%$ sales tax on motor vehicles to cities and counties, and allowing for state tax reductions with the federal bonus depreciation. Another $22 \%$ was utilized to enhance budgeted reserves, mostly a $\$ 134$ million increase in the Cash Reserve balance. And finally, a total of $1.6 \%$ was used for increased spending (excluding the TEEOSA and homestead exemption provisions of LB968)

|  | Four Year Total | $\%$ of Total |
| :--- | ---: | ---: |
| Source |  |  |
| Actual FY04-05 receipts | $48,245,531$ | $11.2 \%$ |
| October 2005 Revised Forecasts | $314,659,000$ | $73.0 \%$ |
| February 2006 Revised Forecasts (base) | $68,041,000$ | $15.8 \%$ |
|  | $430,945,531$ | $100.0 \%$ |

## Use

| LB 968 Tax Reduction Plan (includes spending portions) | $(236,789,418)$ | 54.5\% |
| :---: | :---: | :---: |
| LB 904 Redirect sales tax on motor vehicles above 5\% | $(41,250,000)$ | 9.5\% |
| LB 1010 Income tax adjust, charitable contributions | $(11,597,000)$ | 2.7\% |
| Other Revenue Bills | $(15,080,724)$ | 3.5\% |
| Allow 2005 Federal Tax Change (bonus depreciation) | $(27,041,000)$ | 6.2\% |
| Subtotal - Revenue Reductions | $(331,758,142)$ | 76.4\% |
| Increase Cash Reserve Fund (\$193M to \$327M) | $(133,987,531)$ | 30.9\% |
| Reduce Gen Fund ending balance (-\$233M to -\$277M) | 44,378,914 | -10.2\% |
| Subtotal - Increase Reserves | (89,608,617) | 20.6\% |
| Mainline Budget Changes (net reduction) | 75,882,174 | -17.5\% |
| LB 1024 Provide for learning communities | $(26,929,910)$ | 6.2\% |
| LB 1199 Change provisions, sex offenders | $(24,511,938)$ | 5.6\% |
| LB 605 University/Colleges, capital projects financing | $(19,875,000)$ | 4.6\% |
| LB 1226 Instream appropriations, ground water mgmt | $(15,000,000)$ | 3.5\% |
| All Other A Bills (excludes LB968) | $(2,471,303)$ | 0.6\% |
| Subtotal - Increased Spending (net) | $(12,905,977)$ | 3.0\% |
| Total Use of Additional Funds | (434,272,736) | 100.0\% |

## GENERAL FUND FINANCIAL STATUS

## GENERAL FUND FINANCIAL STATUS

|  | $\begin{gathered} \text { Actual } \\ \text { FY2004-05 } \end{gathered}$ | Biennial Budget |  | Following Biennium |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | FY2005-06 | FY2006-07 | FY2007-08 | FY2008-09 |
| 1 BEGINNING BALANCE |  |  |  |  |  |
| 2 Beginning Cash Balance | 176,438,015 | 403,258,772 | 338,347,032 | 188,837,292 | 140,739,719 |
| 3 Cash Reserve transfers-automatic | $(108,727,007)$ | $(261,715,297)$ | $(185,742,000)$ | 0 | 0 |
| 4 Carryover obligations from FY05 | 0 | $(101,436,130)$ | 0 | 0 | 0 |
| 5 Lapse excess FY05 carryover obligations | 0 | 4,220,990 | 0 | 0 | 0 |
| 6 Allocation for potential deficits | 0 | 0 | $(6,346,070)$ | $(5,000,000)$ | $(5,000,000)$ |
| 7 Unobligated Beginning Balance | 67,711,008 | 44,328,335 | 146,258,962 | 183,837,292 | 135,739,719 |
| 8 REVENUES |  |  |  |  |  |
| 9 Net Receipts (Feb 06 NEFAB) | 3,031,634,318 | 3,278,000,000 | 3,325,000,000 | 3,365,000,000 | 3,447,000,000 |
| 10 General Fund transfers-out | $(1,640,000)$ | $(4,140,000)$ | $(4,140,000)$ | $(5,640,000)$ | $(2,640,000)$ |
| 11 General Fund transfers-in | in receipts | in receipts | in receipts | 0 | 0 |
| 12 Cash Reserve transfers-legislative | 26,000,000 | 0 | 15,674,107 | 10,177,767 | 4,990,505 |
| 132006 General Fund transfers-out | 0 | 0 | 0 | 0 | 0 |
| 142006 Revenue Bills | 0 | $(5,000,000)$ | $(113,105,000)$ | $(100,499,200)$ | $(105,925,524)$ |
| 152006 Cash Reserve transfers | 0 | 0 | 0 | 50,000,000 | 50,000,000 |
| 16 General Fund Net Revenues | 3,055,994,318 | 3,268,860,000 | 3,223,429,107 | 3,319,038,567 | 3,393,424,981 |
| 17 APPROPRIATIONS |  |  |  |  |  |
| 18 Actual Expenditures / 2005 Appropriations | 2,720,446,554 | 2,972,439,069 | 3,162,797,235 | 3,366,166,957 | 3,624,658,271 |
| 19 Projected increases, following biennium | 0 | 0 | 0 | in line 18 | in line 18 |
| 202006 Mainline (Committee Proposed) | 0 | 5,602,520 | 12,446,772 | $(30,254,103)$ | $(17,743,353)$ |
| 212006 Floor Actions | 0 | 0 | 398,029 | 470,029 | 470,029 |
| 222006 State Claims | 0 | 68,917 | 0 | 0 | 0 |
| 232006 Vetoes | 0 | $(3,269,203)$ | $(15,260,718)$ | $(12,588,718)$ | $(12,588,718)$ |
| 242006 Overrides | 0 | 0 | 218,750 | 218,750 | 218,750 |
| 242006 "A" Bills | 0 | 0 | 20,250,709 | 38,123,225 | 10,601,635 |
| 25 General Fund Appropriations | 2,720,446,554 | 2,974,841,303 | 3,180,850,777 | 3,362,136,140 | 3,605,616,614 |
| 26 ENDING BALANCE |  |  |  |  |  |
| 27 Dollar ending balance (Financial Status as shown) | 403,258,772 | 338,347,032 | 188,837,292 | 140,739,719 | $(76,451,914)$ |
| 28 Dollar ending balance (at Minimum Reserve) |  | -- | 187,808,464 | -- | 201,008,762 |
| 29 Excess (shortfall) from Minimum Reserve |  | -- | 1,028,828 | -- | (277,460,676) |
| 30 Biennial Reserve (\%) |  |  | 3.0\% |  | -1.1\% |
| General Fund Appropriations |  |  |  |  |  |
| 31 Annual \$ Change | 150,670,165 | 225,904,437 | 202,809,188 | 181,285,363 | 243,480,475 |
| 32 Annual \% Change | 3.9\% | 7.8\% | 7.0\% | 5.7\% | 7.2\% |
| 33 Two Year Average | 2.6\% | -- | 7.4\% | -- | 6.5\% |
| 34 Five Year Average | 3.5\% | -- | 4.1\% | -- | 6.3\% |
| General Fund Revenues |  |  |  |  |  |
| 35 Est. Revenue Growth (rate/base adjusted) | 9.5\% | 7.7\% | 3.9\% | 2.3\% | 2.5\% |
| 36 Two Year Average | 8.9\% | -- | 5.8\% | -- | 2.4\% |
| 36 Five Year Average | 3.5\% | -- | 6.2\% | -- | 5.2\% |
| 37 Structural Revenues vs Approp. | 311,187,764 | 298,158,697 | 31,044,223 | $(97,635,340)$ | $(264,542,138)$ |


| CASH RESERVE FUND | FY2004-05 | FY2005-06 | FY2006-07 | FY2007-08 | FY2008-09 |
| :---: | :--- | :--- | :--- | :--- | :--- | :--- |
| Projected Ending Balance-Cash Reserve Fund | $177,167,720$ | $273,616,790$ | $441,900,267$ | $381,722,500$ | $326,731,995$ |

# CHRONOLOGY OF THE GENERAL FUND FINANCIAL STATUS 

Over the past 12 months, the General Fund Financial Status for the current biennium (FY06/FY07) and following biennium (FY08/FY09) improved significantly mostly due to higher revenue forecasts and actual receipts, and then in essence regressed to the original state through enactment of tax cuts, revenue reallocations, and A bills.

For the current biennium, the variance from the minimum reserve started at $\$ 8.3$ million, grew to $\$ 137$ million after enactment of the mainline budget adjustments, and then declined to $\$ 1.0$ million with revenue reductions and A bills.

For the following biennium (FY08/FY09) the variance from the minimum reserve improved from a negative $\$ 233$ million to a positive $\$ 107.3$ million after enactment of the mainline budget adjustments. The four year impact of tax reductions and new A bills then reduced the financial status back to a negative $\$ 277$ million.

The overall financial picture did improve somewhat in that while the General Fund financial status actually returned to its original state, the Cash Reserve Fund unobligated balance increased from $\$ 193$ million to \$327 million.

## SINE DIE 2005

At the end of the 2005 Session, the projected financial status yielded an unobligated ending balance for the $\mathrm{FY} 05 / \mathrm{FY} 06$ Biennium of $\$ 192.8$ million, a figure that was $\$ 8.3$ million above the minimum $3 \%$ reserve (calculated at $\$ 184$ million). However, for the FY07/FY08 biennium, the projected ending balance was calculated at $\$ 233$ million BELOW the minimum reserve.

## 2005 INTERIM

The financial status improved significantly during the 2005 interim. For the current biennium, the variance from the minimum reserve improved from $\$ 8.3$ million to $\$ 107.9$ million while the following biennium improved from a negative $\$ 233$ million to only a negative $\$ 85$ million. In addition to this improvement in the General Fund financial status, the Cash Reserve Fund unobligated balance increased from \$193 million to $\$ 401$ million. This improvement was the result of significant increases in revenue forecasts.

In July 2005, actual receipts for FY2004-05 were $\$ 48.2$ million above the forecast used at Sine Die 2005 which was the April forecast of the Nebraska Economic Forecast Advisory Board (NEFAB). Adjusted revenue growth for FY04-05 based on actual receipts was $9.5 \%$ as compared to the $7.7 \%$ growth calculated per the April 2005 forecast. As these additional revenues were above the "certified forecast", they were transferred to the Cash Reserve Fund.

In October 2005, the FY05-06 and FY06-07 forecasts were revised by the Nebraska Economic Forecast Advisory Board on October 28, 2005. At that meeting, revenue forecasts were increased by a total of $\$ 261.4$ million; $\$ 159.7$ million in FY05-06 and $\$ 101.7$ million in FY06-07. These increases are a combination of the "base year" (FY04-05) being $\$ 48.2$ million above the April forecasts, a large one-time estate tax receipt in FY05-06, and higher growth projections. Because the FY05-06 revenue forecast was certified in July at $\$ 3,092,258,000$, the $\$ 159.7$ million increase in the FY06 forecast would be transferred to the Cash Reserve Fund under current law while the $\$ 101.7$ million increase in the forecast for FY06-07 would be retained in the General Fund and, adjusting for reserve calculation, accounts for most of the improvement in the FY06/FY07 financial status

## 2006 SESSION

February 2006 Revenue Forecast Revisions Two changes occurred in February 2006 related to revenue forecasts. First, federal bonus depreciation was extended per federal law. As current Nebraska tax law allows for this to apply to Nebraska tax, in the absence of any legislative offset, an income tax loss would occur amounting to $\$ 8.4$ million in FY06-07, $\$ 15$ million in FY07-08 and $\$ 3.6$ million in FY08-09. Subsequently on February 24, the NEFAB revised their forecasts increasing FY05-06 by $\$ 26$ million and $\mathrm{FY} 06-07$ by $\$ 29.4$ million. About $\$ 12$ million of this $\$ 55$ million increase can be attributed to likely income tax from the Powerball winners. As before, under current law the $\$ 26$ million additional revenue from FY05-06 would be transferred to the Cash Reserve Fund.

Appropriations Committee Proposal_The Appropriations Committee Preliminary Budget actually reduced appropriations by $\$ 11.3$ million in the $\mathrm{FY} 06 / \mathrm{FY} 07$ biennium. This included a lapse of FY05 carryover obligations ( $\$ 4.2$ million) and reductions in new appropriations of $\$ 5.3$ million (FY06), and $\$ 1.8$ million (FY07). A $\$ 22$ million increase in General Funds to offset a decline in the federal Medicaid match rate was mostly offset by a $\$ 15.9$ million decline in projected TEEOSA school aid. An overall reduction was then achieved largely due to base reductions in Corrections ( $\$ 4.5$ million each year) and Medicaid ( $\$ 1.5$ million FY06 and $\$ 5.7$ million FY07).

After budget hearings and the revised revenue forecasts, the Appropriations Committee included additional General Funds of $\$ 10.9$ million in $\mathrm{FY} 05-06$ and $\$ 14.2$ million in $\mathrm{FY} 06-07$. These increases were largely related to utility costs, Mead environmental cleanup, water policy implementation, expansion of community corrections programs and acceleration of the Capitol exterior renovation project offset by a further decline in TEEOSA aid from the fall 2005 estimate to the certified level. Fund transfers included $\$ 5$ million from the General Fund to the Nebraska Cultural Preservation Endowment Fund in FY06-07 and a total of $\$ 100$ million from the Cash Reserve Fund to the General Fund in the following biennium.

Overall the combination of the February forecasts revisions and the Appropriations Committee proposed actions improved the General Fund financial status. The projected variance from the minimum reserve improved to $\$ 114.5$ million in the FY06/FY07 biennium and for the first time, achieved a positive figure ( $\$ 61.3$ million) in the following biennium.

Floor Action Floor amendments and Governor vetoes amounted to a net reduction of appropriations and transfers of $\$ 19.6$ million in the current biennium and a total of $\$ 46.7$ million over the four year period increasing the positive variance from the minimum reserve to $\$ 137.3$ million in FY06/FY07 and $\$ 107.3$ million in FY08/FY09.

The overall financial status was basically returned to the 2005 Sine Die levels with enactment of various revenue reduction and $A$ bills. Over the four year period a total of $\$ 395$ million of bills were enacted, of which $82 \%$ was reduced revenues and $18 \%$ increased appropriations.

Table 1 - Chronology of the Financial Status

|  | Current Biennium |  |  | Following Biennium |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{gathered} \text { FY } \\ 05-06 \end{gathered}$ | $\begin{gathered} \text { FY } \\ 06-07 \end{gathered}$ | $\begin{aligned} & 2 \mathrm{Yr} \\ & \text { Total } \end{aligned}$ | $\begin{gathered} \hline \text { FY } \\ 07-08 \\ \hline \end{gathered}$ | FY |  |
|  |  |  |  |  | 08-09 | 4 Yr Total |
| Sine Die 2005 Session |  |  | 8.3 |  |  | (233.1) |
| Plus: FY05 Actual vs Est General Fund Net Receipts | 0.0 | 0.0 | 48.2 | 0.0 | 0.0 | 48.2 |
| Less: FY05 Actual vs Est CRF transfers-automatic | 0.0 | 0.0 | (48.2) | 0.0 | 0.0 | (48.2) |
| Less: FY05 Actual vs Est Accounting adjustment | 0.0 | 0.0 | (5.6) | 0.0 | 0.0 | (5.6) |
| Plus: Assumed lapse, FY05 unexpended | 0.0 | 0.0 | 6.0 | 0.0 | 0.0 | 6.0 |
| Less: Change in Minimum Reserve | 0.0 | (3.1) | (3.1) | 0.0 | 3.1 | (0.0) |
| July 2005 Tax Rate Review Committee |  |  | 5.7 |  |  | (232.7) |
| Less: Update FY08/FY09 out year estimated approp. | 0.0 | 0.0 | 0.0 | (2.0) | (4.0) | (6.1) |
| Plus: Adjust lapse to achieve actual reapprop/encumb | 0.0 | 3.5 | 3.5 | 0.0 | 0.0 | 3.5 |
| Plus: Revenue Forecast (NEFAB Oct 28,2005) | 159.7 | 101.7 | 261.4 | 53.7 | (0.5) | 314.7 |
| Less: CRF Transfer revised FY06 forecast | 0.0 | (159.7) | (159.7) | 0.0 | 0.0 | (159.7) |
| Less: Change in Minimum Reserve | 0.0 | (3.0) | (3.0) | 0.0 | (1.7) | (4.6) |
| November 2005 Tax Rate Review Committee |  |  | 107.9 |  |  | (84.9) |
| Less: Fed Tax Changes | 0.0 | (8.4) | (8.4) | (15.0) | (3.6) | (27.0) |
| Plus: Revenue Forecast (revised 2/24/05) - Base | 26.0 | 29.4 | 55.4 | 12.0 | 0.6 | 68.0 |
| Less: CRF Transfer FY06 forecast above certified | 0.0 | (26.0) | (26.0) | 0.0 | 0.0 | (26.0) |
| Plus: Exclude allocation for deficits | 5.0 | 0.0 | 5.0 | 0.0 | 0.0 | 5.0 |
| Plus: Committee Proposed: Lapse excess FY05 carryover | 4.2 | 0.0 | 4.2 | 0.0 | 0.0 | 4.2 |
| Less: Committee Proposed: Midbiennium adjustments | (5.6) | (12.5) | (18.0) | 30.2 | 17.7 | 29.8 |
| Less: Committee Proposed: Transfer to Cultural Trust | 0.0 | (5.0) | (5.0) | 0.0 | 0.0 | (5.0) |
| Plus: Committee Proposed: Cash Reserve Fund |  |  |  |  |  |  |
| Transfers | 0.0 | 0.0 | 0.0 | 50.0 | 50.0 | 100.0 |
| Less: Change in Minimum Reserve | 0.0 | (0.6) | (0.6) | 0.0 | (2.4) | (3.0) |
| Committee Budget (3/9/06) |  |  | 114.5 |  |  | 61.3 |
| Less: Floor amendments-appropriations | 0.0 | (0.4) | (0.4) | (0.5) | (0.5) | (1.3) |
| Plus: Floor amendment-reduce transfer to Cultural Trust | 0.0 | 3.0 | 3.0 | 0.0 | 0.0 | 3.0 |
| Plus: Mainline vetoes-appropriation | 3.3 | 15.3 | 18.5 | 12.6 | 12.6 | 43.7 |
| Plus: Mainline vetoes-transfer to Cultural Trust | 0.0 | 2.0 | 2.0 | 0.0 | 0.0 | 2.0 |
| Less: Mainline veto overrides | 0.0 | (0.2) | (0.2) | (0.2) | (0.2) | (0.7) |
| Less: Revenue bills (2006 Session) | (5.0) | (113.1) | (118.1) | (100.5) | (105.9) | (324.5) |
| Less: A Bills (2006 Session) | (1.3) | (20.3) | (21.6) | (38.1) | (10.6) | (70.3) |
| Less: Change in Minimum Reserve | 0.0 | 3.3 | 3.4 | 0.0 | 6.1 | 9.4 |
| Sine Die 2006 Session |  |  | 1.0 |  |  | (277.5) |

## CASH RESERVE FUND

The current projected status of the Cash Reserve Fund, including proposed changes, is shown below. Details of the components follow Table 2.

Table 2 Cash Reserve Fund Status

|  | FY2004-05 | FY2005-06 | FY2006-07 | FY2007-08 | FY2008-09 |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Beginning Balance | $87,028,337$ | $177,167,720$ | $273,616,790$ | $441,900,267$ | $381,722,500$ |  |
| Excess of certified forecasts (line 3 in Status) | $108,727,007$ | $261,715,297$ | $185,742,000$ | 0 | 0 |  |
| To/from Gen Fund per current law | $(26,000,000)$ | 0 | $(15,674,107)$ | $(10,177,767)$ | $(4,990,505)$ |  |
| From cigarette tax, stamp discount, MV sales tax | $8,170,556$ | 0 | 0 | 0 | 0 |  |
| To NCCF, Eastern Nebr Vets Home (est cash flow) | $(758,180)$ | $(4,454,860)$ | $(1,784,416)$ | 0 | 0 |  |
| To LLRW settlement fund | 0 | $(145,811,367)$ | 0 | 0 | 0 |  |
| To Job Training Cash Fund | 0 | $(15,000,000)$ | 0 | 0 | 0 |  |
| To/From Gen Fund (2006 Session) | 0 | 0 | 0 | $(50,000,000)$ | $(50,000,000)$ |  |
| Projected Ending Balance-Cash Reserve Fund | $177,167,720$ | $273,616,790$ |  | $441,900,267$ |  | $381,722,500$ |
|  | $326,731,995$ |  |  |  |  |  |
| Estimate at Sine Die 2004 | $70,733,932$ | $68,304,628$ | $66,520,212$ | $66,520,212$ | $66,520,212$ |  |
| Estimate at Sine Die 2005 | $177,116,486$ | $225,371,259$ | $207,912,736$ | $197,734,969$ | $192,744,464$ |  |

## EXCESS OF CERTIFIED FORECASTS

Shown on line 3 of the Financial Status, revenues in excess of "certified" forecasts are required by statute to be transferred from the General Fund to the Cash Reserve Fund. These would take place in the fiscal year following completion of that year. For example, in $\mathrm{FY} 04-05$ revenues exceeded the certified forecast by $\$ 177.2$ million. Those excess amounts were transferred to the Cash Reserve Fund at the start of FY05-06.

## TRANSFERS TO / FROM GENERAL FUND

Unlike the automatic transfers that occur after the close of the fiscal year and are statutorily required, other transfers can take place as specifically enacted by the Legislature.

For FY04-05, there is a net $\$ 26$ million transfer from the Cash Reserve Fund to the General Fund. This is the net impact of $\$ 22.5$ million repayment from the General Fund to the CRF (LB1310-2002), and two transfers from the CRF to the General Fund; $\$ 3$ million in LB798-2003 and $\$ 45.5$ million in LB1090-2004.

In the 2005 Session, a total of $\$ 38.6$ million was to be transferred to the General Fund to help cover the additional shortfall in the defined benefit retirement funds; \$15,674,107 in FY06-07, \$17,931,030 in FY0708, and 4,990,505 in FY08-09.

In Table 2 the FY07-08 transfer number shown is the net of the $\$ 17.9$ million retirement transfer to the General Fund as noted above and a $\$ 7.7$ million transfer from the General Fund to the CRF as reimbursement for funds transferred to Nebraska Capital Construction Fund for the new Eastern Nebraska Veterans Home passed in LB798-2003 and increased in the 2005 Session.

## TRANSFERS TO/FROM OTHER FUNDS

In the 2003 Session (LB 798) a total of $\$ 5,727,707$ is to be transferred to the Nebraska Capital Construction Fund (NCCF) at the discretion of the Budget Administrator to finance the replacement of the Fitzgerald Veterans Home in Omaha. Estimated cash flow of these transfers was $\$ 755,807$ FY03-04, $\$ 758,180$ FY04-05, $\$ 2,429,304$ FY05-06, and $\$ 1,784,416$ FY06-07. As noted above, the CRF was to be repaid through transfers from the General Fund. In the 2005 Session, the project total and FY05-06 estimated transfer was increased by $\$ 2,025,556$.

Also in the 2005 Session, $\$ 145.8$ million was transferred to the Low Level Radioactive Waste Settlement Fund to finance a lump sum payment of the lawsuit settlement, and $\$ 15$ million was transferred to the Job Training Cash Fund to expand available monies for job training.

## 2006 SESSION CHANGES

Transfers: LB1131 included a $\$ 100$ million transfer from the Cash Reserve Fund to the General Fund in the following biennium. This consists of a $\$ 50$ million transfer in both FY2007-08 and FY2008-09. This retains $\$ 326$ million as an unobligated balance at the end of FY2008-09.

Reallocation of Interest Earnings Current law (LB1090-2004), requires interest income from the Cash Reserve Fund to be transferred to the Building Renewal Allocation Fund beginning July 1, 2007 (prior to that date interest income is transferred to the General Fund). LB1131 alters the flow of interest income beginning July 1, 2007 to the following: for FY 2007-08 the first $\$ 9,365$,420 of interest income generated by the Cash Reserve Fund will go to the State Capitol Restoration Fund (created in LB 1131). This is the current estimate of scheduled costs of Capitol renovation in FY08-09. The transfer in the year prior to when the funds are needed ensures the assets are on hand for the following construction year, thus minimizing any risk of disruption in bidding and contracting for renovation services. This "transfer-inadvance" approach continues in FY2008-09 $(\$ 7,359,687)$ and FY2009-10 $(\$ 4,272,753)$. Based on construction schedules submitted to the Appropriations Committee the final transfer in FY 2009-10 was to have financed the final year of renovation planned for the Capitol building in FY2010-11. However, a Governor veto of $\$ 2.7$ million for FY06-07 coupled with the uncertainty of actual project costs that will likely occur may result in the need for future transfers.

Should interest income from the Cash Reserve exceed the amounts to be transferred to the State Capitol Renovation Fund the excess will be transferred to the Building Renewal Allocation Fund. Once the final Capitol renovation transfer is made all interest income from the Cash Reserve return to the Building Renewal Allocation Fund.

## FINANCIAL STATUS - FOLLOWING BIENNIUM

For planning purposes, an estimated financial status is constructed for the biennium following the twoyear biennial budget currently being considered. This allows the Legislature to see the future implications of budget actions being considered.

WHILE 2006 ACTIONS ARE SHOWN SEPARATELY ON THE FINANCIAL STATUS ON PAGE 5, THE ON-GOING IMPACT OF 2006 SESSION ACTIONS ARE ALREADY INCORPORATED INTO THE PROJECTED DATA SHOWN IN THIS SECTION.

## REVENUES

For the "out years", the preliminary estimates for FY2007-08 and FY2008-09 are prepared by the Legislative Fiscal Office (LFO) using the "capped" historical average methodology. This method first derives a revenue growth for the "out years" by calculating the level of revenues that would yield a five year average growth (FY04 to FY09) roughly equal to the historical average from FY81 to FY05 (5.2\%). The revenue growth used for the two out years cannot be higher or lower than the average of the "above average" years ( $7.3 \%$ for 15 years of above average growth) or the average of the "below average" years ( $2.4 \%$ for 9 years of below average growth). The cap does not go into effect as the $2.4 \%$ average projected growth for FY08 and FY09 yields the five year average of $5.2 \%$ and is equal to the capped "floor". This low growth for FY08 and FY09 is needed to offset the high $9.5 \%$ growth in FY04-05 and 7.7\% growth in FY06-07.

| Based on Feb 2006 Forecasts adjusted for 2006 Bills | ;urrent Statu Average Average list Avg 5.2\%>̀ lobal InsigrAll Forecasts |  |  | High Est NDR-Fair | Low Est LFO-Global |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Dollar Forecast (thousands of \$) |  |  |  |  |  |
| FY2005-06 NEFAB | 3,278,000 | 3,278,000 | 3,278,000 | 3,278,000 | 3,278,000 |
| FY2006-07 NEFAB+2006 Bills | 3,216,895 | 3,216,895 | 3,216,895 | 3,216,895 | 3,216,895 |
| FY2007-08 Prelim+2006 Bills | 3,264,501 | 3,297,942 | 3,351,015 | 3,422,849 | 3,290,605 |
| FY2008-09 Prelim+2006 Bills | 3,341,074 | 3,466,943 | 3,537,818 | 3,627,929 | 3,460,017 |
| Calculated Growth (adjusted) |  |  |  |  |  |
| FY2005-06 NEFAB | 7.7\% | 7.7\% | 7.7\% | 7.7\% | 7.7\% |
| FY2006-07 NEFAB | 3.8\% | 3.8\% | 3.8\% | 3.8\% | 3.8\% |
| FY2007-08 Prelim | 2.4\% | 3.4\% | 5.1\% | 7.3\% | 3.2\% |
| FY2008-09 Prelim | 2.6\% | 5.4\% | 5.8\% | 6.2\% | 5.4\% |
| Two Year Average | 2.5\% | 4.4\% | 5.4\% | 6.8\% | 4.3\% |
| Five Year Average | 5.2\% | 6.0\% | 6.4\% | 6.9\% | 5.9\% |
| \$ Difference from Status |  |  |  |  |  |
| FY2007-08 | 0 | 33,441 | 86,514 | 158,348 | 26,104 |
| FY2008-09 | 0 | 125,869 | 196,744 | 286,855 | 118,943 |
| Cumulative Total | 0 | 159,310 | 283,258 | 445,203 | 145,047 |

As an alternative to the "capped average method", the national forecast service used for forecasting purposes by the Nebraska Dept of Revenue (NDR) and Legislative Fiscal Office (LFO) included information which allows an econometric forecast for the two "out years" (FY2007-08 and FY2008-09). Although the Forecast Board does not forecast revenues beyond the current biennial budget, both NDR and LFO have calculated revenue estimates for FY2007-08 and FY2008-09 (prepared October 2005). The preliminary estimates for the two out years arrived at using the capped historical average concept (as used in the Financial Status), are significantly lower than the range of the NDR and LFO model estimates for those two years as shown in the table below. Over the two-year period, the LFO/DOR Global Insight average is $\$ 159$ million higher than the numbers arrived at using the historical average method. This gap however is starting to narrow as the two year gap in October was $\$ 220$ million

## APPROPRIATIONS

For the "following biennium" (FY07-08 and FY08-09), the mainline budget numbers reflect the annualized impact of the 2005 AND 2006 session budget actions plus an estimate of future year increases in entitlement programs, salary and health insurance increases, and other funding requirements that are normally not optional. Obviously the actual funding needs in these areas will not be known until the
biennial budget process starts again in the 2007 Session. However for planning purposes, some level of funding for these items must be acknowledged and shown as likely funding commitments

Table 3 Projected Budget Increases-Following Biennium

|  |  | Est for Following Biennium |  |
| :--- | :---: | ---: | ---: |
|  | Factor | FY2007-08 | FY2008-09 |
| Aid to Local Govt |  |  |  |
| Special Education | $5.0 \%$ | $8,714,009$ | $9,149,709$ |
| Aid to K-12 Schools (TEEOSA) | $4 \% \& 13 \%$ | $28,865,899$ | $97,005,311$ |
| Aid to ESU's | $2.5 \%$ | 86,958 | 307,079 |
| Homestead Exemption | $3.0 \%$ | $8,560,980$ | $1,890,989$ |
| Community Colleges | $3.0 \%$ | $2,034,529$ | $2,095,565$ |
|  |  |  |  |
| Aid to Individuals |  |  |  |
| Medicaid | $10.0 \%$ | $60,691,574$ | $60,205,497$ |
| Public Assistance | $8.0 \%$ | $18,677,066$ | $20,065,339$ |
| Childrens Health Insurance (CHIP) | $8.0 \%$ | $2,119,806$ | $2,119,721$ |
| Developmental Disability aid | $3.0 \%$ | $2,569,298$ | $1,868,695$ |
| Behavioral Health aid | $3.0 \%$ | $1,709,562$ | $1,296,062$ |
|  |  |  |  |
| Operations |  |  |  |
| Employee Salaries | $2.0 \%$ | $18,149,534$ | $18,512,524$ |
| Employee Health Insurance | $10.0 \%$ | $11,585,664$ | $12,744,231$ |
| Operations increase | $2.0 \%$ | $5,707,762$ | $5,821,917$ |
| Inmate per diem costs | $6.0 \%$ | $1,991,736$ | $2,111,240$ |
| Sex offender treatment, Norfolk | calculated | 871,500 | $3,630,000$ |
| Public safety communications system | calculated | $(46,854)$ | $5,875,150$ |
| Depreciation surcharge | calculated | $5,238,815$ |  |
| Retirement (defined benefit plans) | calculated | $(33,268)$ | $8,092,000$ |
| Construction | reaffirm only | $4,414,169$ | $(9,480,869)$ |
| All Other | na | $(623,376)$ | 170,313 |
|  |  |  |  |
| Net Annual \$ Increase |  | $181,285,362$ | $243,480,474$ |
| Net Annual \% Increase |  | $5.7 \%$ | $7.2 \%$ |

## Aid to Local Governments

Special Education: Increases for FY07-08 and FY08-09 reflect a 5\% per year increase as provided for in current law as enacted in LB1243-2000.

State Aid to Schools (TEEOSA) The estimates for FY08 and FY09 are based on the same methodology utilized for the November 15 estimates required under current law for the proposed biennial budget. However, these estimates are based on Fiscal Office assumptions and should be considered Fiscal Office estimates. The estimates reflect a growth in school aid of $4 \%$ in FY08 and 13\% in FY09. In a "normal" year where spending growth, valuation growth and "other receipts" growth are all relatively equal, the growth in TEEOSA should be approximately $5.0 \%$ to $5.5 \%$. The growth in FY07-08 reflects an estimated spending growth of $5.5 \%$ in school year FYO6, an extra $1 / 2 \%$ above "normal" due to expiration of the zero percent budget limit. Aid growth is somewhat lower than normal as the slightly higher spending growth is more than offset by a higher projected property valuation growth of $6.3 \%$. This occurs even with the initial impact of valuing agricultural land at $75 \%$ per LB968-2006. For FY08-09, the $13 \%$ growth is largely attributed to expiration of temporary aid adjustment factor (\$31.2 million) and impacts of LB1024 ( $\$ 25.8$ million) which increases the cost growth factor by a full percentage point and provides for inflating the "allowances".

Aid to ESU's The amount of aid to ESU's is based on funding of a certain level of core services and technology infrastructure. Growth in aid is set at the same rate as the basic allowable growth rate under the school spending limitation ( $2.5 \%$ per year).

Homestead Exemption This program is projected to increase by $15.2 \%$ in $\mathrm{FY} 07-08$ and $3 \%$ in FY 08 09. This includes a $3 \%$ per year inflation increase while the large increase in FY08 is attributed to a $\$ 6.9$ million change per LB968 passed during the 2006 Session (see 2006 Revenue bills starting on page 19)

Aid to Community Colleges A 3\% per year annual increase is included for the following biennium budget reflecting increased state aid to support operations budget increases and meet community college area aid eligibility per LB269-1997. This increase amounts to about a $\$ 2$ million per year increase.

## Aid to Individuals

Medicaid For the following biennium, a 10\% per year increase is used. The FY08 increase is slightly higher with annualizing to a full year the decline in the Medicaid match rate.

Public Assistance A growth rate of $8.0 \%$ per year is utilized for the various Public Assistance programs for the following biennium.

Children's Health Insurance (CHIP) For the following biennium, CHIP is projected to increase at almost $20 \%$ per year. This is due to two things. First, a $10 \%$ per year increase is used which is the same as Medicaid. Second, the General Fund would pick up all increases in this program because the $\$ 5$ million allocation from the Health Care Cash Fund is a fixed amount. This almost doubles the General Fund impact.

Developmental Disability Aid A 3\% per year increase is included. This provides the equivalent of $2 \%$ per year for rate equity (similar to the $2 \%$ used for state employees salaries) and $1 \%$ for clients transitioning from K-12 programs. The FY08 increase is slightly higher due to annualizing the decline in the federal Medicaid match rate.

Behavioral Health Aid. This area includes substance abuse and mental health aid. The increases in the following biennium reflect a $3 \%$ increase to reflect some annual increase in provider rates. No projected increase is included due to the mental health reform transition as any increases would come from phase-down of regional center operations and shift in funds.

## Agency Operations

Employee Salary Increases Although salary increases will be the result of bargaining, some level of increase is factored in more for illustration than planning purposes. A $2 \%$ per year increase is included which approximates inflation. This is equal to the FY04 / FYO5 biennium but less than the $3 \%$ and $3.25 \%$ increases in the FY06 / FY07 biennium.

Employee Health Insurance For planning purposes, a 10\% per year increase in health insurance is included for the following biennium. This rate of growth is lower than the increases in the current budget but roughly equal to the average growth over the past 5 to 10 years.

Operations Inflation Included in the projected status is an allocation for operating cost increases equal to $2 \%$ of non-personnel operating costs.

Depreciation Surcharge The increase in FY07-08 reflects the amount needed to take the projects funded in FY06-07 from $1 \%$ to $2 \%$ as required by current law.

Inmate Per Diem Costs While some costs at the Dept of Correctional Services such as staffing are "fixed" within a range of inmate population, some costs change directly with each inmate. This includes items such as food, clothing, and medical care. A 6\% per year increase is included to reflect both inflationary costs and an increase in the number of inmates.

Sex offender treatment, Norfolk LB 1199 revised a number of statutory sections relating to sex crimes, sex offenders and civil commitment including two provisions that result in substantial costs, lifetime supervision and civil commitment. This includes additional parole staff and operation of a treatment facility in Norfolk. These increased costs will be phased in over a four year period. A more detailed description can be found on page 40

Public safety communications system The mainline budget bill provided initial funds for the public safety communications system. Initial costs in FY06 and FY07 are modest and included use of homeland security funds. The larger General Fund costs, in the absence of other funding sources, are assumed to start in FY08-09 with the start of master lease payments on equipment. A more detailed description can be found on page 43.

Defined benefit retirement plans A substantial increase was funded in FY06-07 due to shortfalls in defined benefit retirement plans (school, judges, Patrol). These continue through FY09 and into FY10 and FY11. For a more detailed description of the cause of the shortfalls, see the 2005 Session Budget Summary.

| Chronology of Additional Funding Needs | Biennial Budget |  | Following Biennium |  | "Out Year" Next Fall |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Defined Benefit Retirement Plan | FY2005-06 | FY2006-07 | FY2007-08 | FY2008-09 | FY2009-10 | FY2010-11 |
| Needed to fund shortfall, Fall 2004 (w/o 2005 action) | 17,009,167 | 32,913,033 | 34,319,456 | 21,378,931 | 4,709,398 | 1,666,297 |
| Impact of 2005 Bills | $(17,180,818)$ | $(17,238,926)$ | $(1,360,335)$ | $(1,360,335)$ | $(1,360,335)$ | $(796,054)$ |
| Assumed extension of LB503 | 0 | 0 | (15,028,091) | $(15,028,091)$ | 0 | 0 |
| State Funds Needed Per 2005 Session | 0 | 15,674,107 | 17,931,030 | 4,990,505 | 3,349,063 | 870,243 |
| Change in "shortfall" projection, Fall 2005 | 0 | (1,746,520) | $(16,054,121)$ | 3,169,404 | 13,084,937 | 12,122,757 |
| Deficit: 7/10 of 1\% + Class V annuity | 0 | 478,821 | 0 | 0 | 0 | 0 |
| Delete assumed extension of LB503 | 0 | 0 | 15,028,091 | 15,028,091 | 0 | 0 |
| LB 366 Membership/rates, state/county retirement | 0 | 0 | 2,692,140 | 2,692,140 | 2,692,140 | 2,692,140 |
| LB 1019 Misc changes, 30 year amortization | 0 | 0 | $(5,224,000)$ | $(3,415,000)$ | $(1,704,000)$ | $(499,000)$ |
| State Funds Needed Per 2006 Session | 0 | 14,406,408 | 14,373,140 | 22,465,140 | 17,422,140 | 15,186,140 |
| Annual Change |  | 14,406,408 | $(33,268)$ | 8,092,000 | $(5,043,000)$ | $(2,236,000)$ |

## CAPITAL CONSTRUCTION

General Fund dollars included in the projected budget for the following biennium for capital construction reflect reaffirmations only based on the FY06/FY07 biennial budget. These are dollar amounts needed to complete funding of previously approved projects. Nothing is included for new projects in FY08 or FY09.

## GENERAL FUND REVENUES

## GENERAL FUND REVENUE FORECASTS

Table 4 General Fund Revenue Forecasts

|  | $\begin{gathered} \text { Actual } \\ \text { FY2004-05 } \\ \hline \end{gathered}$ | $\begin{gathered} \text { NEFAB } \\ \text { FY2005-06 } \\ \hline \end{gathered}$ | $\begin{gathered} \text { NEFAB } \\ \text { FY2006-07 } \\ \hline \end{gathered}$ | LFO Prelim FY2007-08 | LFO Prelim FY2008-09 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Actual/Forecast |  |  |  |  |  |
| Sales and Use Tax | 1,231,011,089 | 1,264,000,000 | 1,310,000,000 | 1,333,000,000 | 1,369,000,000 |
| Individual Income Tax | 1,400,076,680 | 1,500,000,000 | 1,575,000,000 | 1,628,000,000 | 1,699,000,000 |
| Corporate Income Tax | 198,380,442 | 245,000,000 | 220,000,000 | 206,000,000 | 196,000,000 |
| Miscellaneous receipts | 207,726,086 | 269,000,000 | 220,000,000 | 198,000,000 | 183,000,000 |
| Total General Fund Revenues | 3,037,194,297 | 3,278,000,000 | 3,325,000,000 | 3,365,000,000 | 3,447,000,000 |
| 2006 Revenue Bills | 0 | 0 | $(108,105,000)$ | $(100,499,200)$ | $(105,925,524)$ |
| Net Receipts per Financial Status | 3,037,194,297 | 3,278,000,000 | 3,216,895,000 | 3,264,500,800 | 3,341,074,476 |
| Adjusted Growth |  |  |  |  |  |
| Total General Fund Revenues | 9.5\% | 7.7\% | 4.0\% | 2.3\% | 2.5\% |
| Five Yr Average | 3.4\% | -- | 5.8\% | -- | 5.2\% |



## CURRENT BIENNIUM

Revenue estimates for FY2005-06 and FY2006-07 are the October 2005 forecasts from the Nebraska Economic Forecast Advisory Board (NEFAB). These forecasts yield a projected adjusted revenue growth of 7.7\% in FY05-06 and 4.0\% in FY06-07, an average growth of 5.8\% slightly higher than the 5.2\% historical average over the past 24 years. Note that the higher growth in FY05-06 is partly attributed to high investment income (larger than normal balances) and high corporate income tax receipts.

## FOLLOWING BIENNIUM

For the "out years", the preliminary estimates for FY2007-08 and FY2008-09 are prepared by the Legislative Fiscal Office (LFO) using the "capped" historical average methodology. This method first derives a revenue growth for the "out years" by calculating the level of revenues that would yield a five year average growth (FY04 to FY09) roughly equal to the historical average from FY81 to FY05 (5.2\%). The revenue growth used for the two out years cannot be higher or lower than the average of the "above average" years ( $7.3 \%$ for 15 years of above average growth) or the average of the "below average" years ( $2.4 \%$ for 9 years of below average growth). The cap does not go into effect as the $2.4 \%$ average projected growth for FY08 and FY09 yields the five year average of $5.2 \%$ and is equal to the capped "floor". This low growth for FY08 and FY09 is needed to offset the high 9.5\% growth in FY04-05 and 7.7\% growth in FY06-07.

As an alternative to the "capped average method", the national forecast service used for forecasting purposes by the Nebraska Dept of Revenue (NDR) and Legislative Fiscal Office (LFO) included information which allows an econometric forecast for the two "out years" (FY2007-08 and FY2008-09). Although the Forecast Board does not forecast revenues beyond the current biennial budget, both NDR and LFO have calculated revenue estimates for FY2007-08 and FY2008-09 (prepared October 2005).

The preliminary estimates for the two out years arrived at using the capped historical average concept (as used in the Financial Status), are significantly lower than the range of the NDR and LFO model estimates for those two years as shown in the table below. Over the two-year period, the LFO/DOR Global Insight average is $\$ 159$ million higher than the numbers arrived at using the historical average method. This gap however is starting to narrow as the two year gap in October was $\$ 220$ million

## CHRONOLOGY OF REVENUE FORECASTS

Table 5 provides a chronology of revenue forecasts for FY2004-05, FY2005-06 and FY2006-07 since the initial NEFAB forecast in October 2002 (FY04-05) and October 2004 (FY05-06 and FY06-07). The table shows the actual forecast and the change from the prior forecast broken down by the cause of the change whether it be bills enacted, federal tax law changes, or revised economic assumptions ("base").

Over the two year period, and through four forecast changes, base forecast changes increased available revenues by $\$ 295$ million in FY05-06 and $\$ 261$ million in FY06-07.


Table 5 Chronology of Revenue Forecasts

|  | Sales/Use | Individual | Corporate | Misc | Total Forecast | Change in Forecast |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  | Base | Fed Chnge | Bills | Total |
| FY2004-05 |  |  |  |  |  |  |  |  |  |
| Board Est-July 2002 | 1,080,000 | 1,345,000 | 135,000 | 150,000 | 2,710,000 |  |  |  |  |
| Spec Session-August 2002 | 1,083,721 | 1,345,000 | 135,000 | 173,522 | 2,737,243 | 0 | 0 | 27,243 | 27,243 |
| Board Est-Oct 2002 | 1,070,000 | 1,345,000 | 123,000 | 150,000 | 2,688,000 | $(49,243)$ | 0 | 0 | $(49,243)$ |
| Board Est-Feb 2003 | 1,070,000 | 1,360,000 | 117,000 | 150,000 | 2,697,000 | 9,000 | 0 | 0 | 9,000 |
| Board Est-April 2003 | 1,070,000 | 1,360,000 | 125,000 | 145,000 | 2,700,000 | 3,000 | 0 | 0 | 3,000 |
| Sine Die-2003 Session | 1,238,571 | 1,397,816 | 125,000 | 180,659 | 2,942,046 | (0) | 0 | 242,046 | 242,046 |
| TRR Committee-July 2003 | 1,238,571 | 1,388,946 | 122,617 | 180,659 | 2,930,793 | 0 | $(11,253)$ | 0 | $(11,253)$ |
| Board Est-Oct 2003 | 1,220,000 | 1,290,000 | 132,000 | 172,000 | 2,814,000 | $(116,793)$ | 0 | 0 | $(116,793)$ |
| Board Est-Feb 2004 | 1,170,000 | 1,260,000 | 149,000 | 172,000 | 2,751,000 | $(63,000)$ | 0 | 0 | $(63,000)$ |
| Sine Die-2004 Session | 1,172,491 | 1,262,599 | 149,271 | 191,118 | 2,775,479 | 0 | 0 | 24,479 | 24,479 |
| Board Est-Oct 2004 | 1,191,000 | 1,318,000 | 167,000 | 190,000 | 2,866,000 | 90,521 | 0 | 0 | 90,521 |
| Board Est-Feb 2005 | 1,220,000 | 1,348,000 | 183,000 | 198,000 | 2,949,000 | 83,000 | 0 | 0 | 83,000 |
| Board Est-April 2005 | 1,220,000 | 1,385,000 | 185,000 | 199,000 | 2,989,000 | 40,000 | 0 | 0 | 40,000 |
| Sine Die-2005 Session | 1,220,000 | 1,385,000 | 185,000 | 199,000 | 2,989,000 | 0 | 0 | 0 | 0 |
| Actual Receipts FY04-05 | 1,231,011 | 1,400,077 | 198,380 | 207,726 | 3,037,194 | 48,194 | 0 | 0 | 48,194 |
| Change: First NEFAB to Current | 151,011 | 55,077 | 63,380 | 57,726 | 327,194 | 44,679 | $(11,253)$ | 293,768 | 327,194 |
| FY2005-06 |  |  |  |  |  |  |  |  |  |
| Board Est-Oct 2004 | 1,240,000 | 1,370,000 | 170,000 | 182,000 | 2,962,000 |  |  |  |  |
| Board Est-Feb 2005 | 1,261,000 | 1,420,000 | 186,000 | 185,000 | 3,052,000 | 90,000 | 0 | 0 | 90,000 |
| Board Est-April 2005 | 1,261,000 | 1,440,000 | 186,000 | 185,000 | 3,072,000 | 20,000 | 0 | 0 | 20,000 |
| Sine Die-2005 Session | 1,251,982 | 1,439,950 | 185,950 | 214,376 | 3,092,258 | 0 | 0 | 20,258 | 20,258 |
| Board Est-Oct 2005 | 1,265,000 | 1,508,000 | 214,000 | 265,000 | 3,252,000 | 159,742 | 0 | 0 | 159,742 |
| Board Est-Feb 2006 | 1,264,000 | 1,500,000 | 245,000 | 269,000 | 3,278,000 | 26,000 | 0 | 0 | 26,000 |
| Sine Die-2006 Session | 1,264,000 | 1,500,000 | 245,000 | 269,000 | 3,278,000 | 0 | 0 | 0 | 0 |
| Change: First NEFAB to Current | 24,000 | 130,000 | 75,000 | 87,000 | 316,000 | 295,742 | 0 | 20,258 | 316,000 |
| FY2006-07 |  |  |  |  |  |  |  |  |  |
| Board Est-Oct 2004 | 1,290,000 | 1,430,000 | 176,000 | 175,000 | 3,071,000 |  |  |  |  |
| Board Est-Feb 2005 | 1,320,000 | 1,500,000 | 186,000 | 175,000 | 3,181,000 | 110,000 | 0 | 0 | 110,000 |
| Board Est-April 2005 | 1,320,000 | 1,520,000 | 186,000 | 175,000 | 3,201,000 | 20,000 | 0 | 0 | 20,000 |
| Sine Die-2005 Session | 1,299,749 | 1,515,678 | 183,591 | 203,275 | 3,202,293 | 0 | 0 | 1,293 | 1,293 |
| Board Est-Oct 2005 | 1,310,000 | 1,580,000 | 200,000 | 214,000 | 3,304,000 | 101,707 | 0 | 0 | 101,707 |
| Board Est-Feb 2006 | 1,310,000 | 1,575,000 | 220,000 | 220,000 | 3,325,000 | 29,421 | $(8,421)$ | 0 | 21,000 |
| Sine Die-2006 Session | 1,266,446 | 1,517,377 | 218,677 | 214,395 | 3,216,895 | 0 | 0 | $(108,105)$ | $(108,105)$ |
| Change: First NEFAB to Current | $(23,554)$ | 87,377 | 42,677 | 39,395 | 145,895 | 261,128 | $(8,421)$ | $(106,812)$ | 145,895 |

## GENERAL FUND TRANSFERS-OUT

General Fund Transfers-Out account for funds that are transferred from the General Fund to another fund within the state treasury. These items have the same affect as an appropriation but are not expended from the General Fund as such and therefore are shown under the revenue category as transfers-out from the General Fund (see line 10 on the Financial Status) and subsequently expended from the receiving fund.

Transfers to the Ethanol Production Incentive Cash Fund (EPIC) and Trail Development Assistance Fund remained unchanged from that enacted during the 2005 Session. The EPIC transfers were authorized by LB536 (2001) which called for transfers of $\$ 1.5$ million per year for FY2001-02 through FY2007-08 and LB90 (2005) which provided $\$ 2.5$ million per year from FY2005-06 through FY2010-11

During the 2006 Session, as part of the omnibus tax package, LB968 also enacted two additional transfers to the EPIC fund, $\$ 5$ million in FY05-06 and $\$ 5$ million in FY06-07. Also, the Appropriations Committee originally recommended a transfer of $\$ 5,000,000$ to the Nebraska Cultural Preservation Endowment Fund on July 1, 2006. Interest earnings from the endowment fund are transferred to the Nebraska Arts and Humanities Cash Fund in the Nebraska Arts Council to provide matching grants to arts organizations. This was reduced by $\$ 3$ million through a floor amendment and the remaining $\$ 2$ million was then vetoed by the Governor.

Table 6 General Fund Transfers Out

|  | $\begin{gathered} \text { Actual } \\ \text { FY2004-05 } \\ \hline \end{gathered}$ | Biennial Budget |  | Est for Following Biennium FY2007-08 FY2008-09 |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Ethanol Credits (EPIC Fund) | $(1,500,000)$ | $(4,000,000)$ | $(4,000,000)$ | $(5,500,000)$ | $(2,500,000)$ |
| Trail Development Assistance Fund | $(140,000)$ | $(140,000)$ | $(140,000)$ | $(140,000)$ | $(140,000)$ |
| General Fund Transfers-Out Per 2005 | $(1,640,000)$ | $(4,140,000)$ | $(4,140,000)$ | $(5,640,000)$ | $(2,640,000)$ |
| LB 968 Additional transfers to EPIC fund | 0 | $(5,000,000)$ | $(5,000,000)$ | 0 | 0 |
| LB 1060 To Cultural Preservation Endowm | 0 | 0 | VETOED | 0 | 0 |
| Total-General Fund Transfers-Out | $(1,640,000)$ | $(9,140,000)$ | $(9,140,000)$ | $(5,640,000)$ | $(2,640,000)$ |

## GENERAL FUND TRANSFERS-IN

There are over 250 individual and distinct cash funds in the state treasury. These funds are created where statute earmarks revenue sources for a specific purpose. Each fund maintains its own balance and must be used for the specific purpose authorized in statute. However, there are several instances where statute authorizes that monies in a cash fund can be transferred to the General Fund at the discretion of the Legislature. For accounting purposes, these are shown as "Transfers in" and are included as revenues.

The transfers shown in Table 7 were enacted in the 2005 Session, are already incorporated into the "Net Receipts" figures of the NEFAB forecasts. There were no additional transfers enacted in the 2006 Session.

Table 7 General Fund Transfers In

|  | ActualFY2004-05 | Biennial Budget |  | Est for Following Biennium |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | FY2005-06 | FY2006-07 | FY2007-08 | FY2008-09 |
| Securities Act Cash Fund | 19,100,000 | 16,000,000 | 16,000,000 | 0 | 0 |
| Tobacco Products Admin Cash Fund | 0 | 6,000,000 | 6,000,000 | 0 | 0 |
| Dept of Insurance Cash Fund | 4,000,000 | 3,000,000 | 3,000,000 | 0 | 0 |
| Dept of Motor Vehicles Cash Fund | 3,575,962 | 1,500,000 | 1,500,000 | 0 | 0 |
| Low Level Radioactive Waste, excess funds | 0 | 1,094,661 | 0 | 0 | 0 |
| Charitable Gaming Oper Fund | 432,456 | 250,000 | 250,000 | 0 | 0 |
| Excess, unclaimed Lottery prize money | 5,000,000 | 0 | 0 | 0 | 0 |
| Military Dept, excess of building sales | 2,500,000 | 0 | 0 | 0 | 0 |
| Game \& Parks Recreation Road Fund | 2,000,000 | 0 | 0 | 0 | 0 |
| Education Innovation Fund | 553,000 | 0 | 0 | 0 | 0 |
| Unclaimed Property lapse | 500,000 | 0 | 0 | 0 | 0 |
| MV Industry Licensing Board | 50,000 | 0 | 0 | 0 | 0 |
| Transfers-In already in the forecast | 37,711,418 | 27,844,661 | 26,750,000 | 0 | 0 |
| 2006 Changes: None | na | None | None | 0 | 0 |
| Total General Fund Transfers-In | 37,711,418 | 27,844,661 | 26,750,000 | 0 | 0 |

## REVENUE BILLS - 2006 SESSION

A substantial amount of revenue reduction bills were enacted during the 2006 legislative session. Table 8 lists the bills enacted followed by a narrative description of the major bills in numerical order.

Table 8 Revenue Bills - 2006 Session

|  | FY2006-07 | FY2007-08 | FY2008-09 |
| :--- | ---: | ---: | ---: |
| LB 647 File biennial reports, limited liability companies | 133,200 | 0 | 133,200 |
| LB 795 Repayment changes, school incentive payments | $(130,000)$ | 0 | 0 |
| LB 872 Provide for emissions trading programs | $(30,000)$ | $(100,000)$ | $(100,000)$ |
| LB 904 Sales tax on motor vehicles above 5\% | $(11,250,000)$ | $(15,000,000)$ | $(15,000,000)$ |
| LB 965 Long-Term Care Savings Plan Act | $(1,920,000)$ | $(1,981,000)$ | $(2,101,000)$ |
| LB 968 Sales / income / property / EPIC changes (1) | $(89,399,000)$ | $(78,503,000)$ | $(83,700,000)$ |
| LB 990 Change Beginning Farmer Tax Credit | 0 | $(38,000)$ | $(132,000)$ |
| LB 1010 Income tax adjust, charitable contributions | $(3,749,000)$ | $(3,863,000)$ | $(3,985,000)$ |
| LB 1189 Change sales tax exemption, molds and dies | $(1,152,200)$ | $(1,014,200)$ | $(1,040,724)$ |
| LB 1208 Distance education services | $(3,808,000)$ | 0 | 0 |
| LB 1256 Nebraska Early Childhood Endowment | $(1,800,000)$ | 0 | 0 |
|  |  | $(113,105,000)$ | $(100,499,200)$ |
|  |  | $(105,925,524)$ |  |

(1) Not shown under LB968 are the $\$ 5$ million transfers to EPIC in FY05-06 and FY06-07 and the property tax related impacts (change in agricultural land valuation and homestead) which impact on General Fund appropriations.

LB 904 Prior law (enacted in 2003) provided that any sales tax on motor vehicles derived from a sales tax rate that is in excess of $5.0 \%$ is deposited into the General Fund. The sales tax up to $5.0 \%$ is credited to the Highway Trust Fund and is divided between the state ( $53.3 \%$ ), cities ( $23.33 \%$ ), and counties (23.33\%). LB 904 redirects the amounts over 5.0\% from the General Fund to the Highway Allocation Fund which is distributed $50 \%$ to cities and $50 \%$ to counties. Annual revenue deposited into the General Fund from the $.5 \%$ sales tax on motor vehicles is estimated at $\$ 15,000,000$. Therefore, LB 904 will decrease annual General Fund revenue by $\$ 15,000,000$ and place this revenue into the Highway Allocation Fund to be distributed to cities and counties. The estimated revenue shift in FY06-07 is $\$ 11,250,000$ due to the partial year impact with an October 2006 operative date.

LB904 also requires cities or counties that levy a local sales tax on motor vehicles, trailers and semi-trailers to use this revenue only for street construction and maintenance purposes. Exceptions to this requirement are allowed if the city or county has issued bonds to be used for street construction/maintenance and pledged non-motor vehicle sales tax revenue for their repayment, or has pledged motor vehicle sales tax revenue for the repayment of non-street related bonds issued prior to January 1, 2006. This provision may require a city/county to reallocate sources of funding to different areas within their budget.

LB 965 allows for the creation of a long-term care savings account. Contributions to this account will be deductible up to $\$ 1,000$ for a single return or $\$ 2,000$ for a joint return. There is a $\$ 160,000$ lifetime maximum that can be put into the account with an annual inflation adjustment. Withdrawals from the account not used for long-term care are added to income and are subject to a $10 \%$ penalty. LB 965 allows for individuals, over the age of 62 , to pay for long-term care insurance premiums out of the aforementioned accounts without being subject to penalty. Revenue losses are projected at $\$ 1.920$ million, $\$ 1.981$ million, and $\$ 2.101$ million in FY07 through FY09, respectively.

Under LB 965, the State Treasurer will be the Trustee of the Nebraska long-term care savings plan trust program and anticipates a single administrator selected by the State Treasurer. The State Treasurer aims to model the program after the Nebraska educational savings plan trust (NESPT). The primary components of the operating expenses are expenditures for marketing and the request for proposals process and are budgeted at $\$ 120,000$ in FY06-07 and \$100,000 for FY07-08.

Because the long-term care savings account is not in the federal tax code, the Department of Revenue is not able to rely on the IRS to enforce the spending restrictions; therefore, in the next seven to ten years,
the cost to administer this program could become significant, in order to insure that the plan pay outs are for approved long-term care expenses.

The bill also includes the Long-Term Care Partnership Program Act. Under this program, an individual will receive a one dollar disregard of a counted asset when determining eligibility for the Medicaid Program for every dollar of a benefit an individual receives from a long term care insurance benefit. The Department of Health and Human Services Finance and Support is required to file a state plan amendment with the federal Centers for Medicare and Medicaid to implement this program. Federal law was recently passed to allow for partnership programs. In the immediate future, there will not be any additional costs or savings associated with the establishment of this program. In the long term, there are potential savings to the Medicaid program but no estimate was possible.

LB 968 was the omnibus tax cut bill for the 2006 Session. LB 968 impacts three different areas of taxation: sales tax, income tax, and property tax. Furthermore, the bill also provides for additional transfers to the Ethanol Production Incentive Cash Fund (EPIC). The figures in Table 8 only reflect the revenue impacts of LB968 which are the sales and income tax provisions. The property tax reduction components are reflected in as higher spending in the TEEOSA school aid formula and homestead exemption for reimbursing local governments. The full impact of LB968, including the property tax/spending provisions is shown on page 22.

Sales Tax: Effective July 1, 2006, sales tax on contractor labor is changed to exempt single family dwellings and duplexes. Moreover, a refund is allowed for sales tax paid on contractor labor for other owner-occupied units (primarily condominiums). Also the definition of "major renovation" is changed for the purposes of commercial property. LB 968 also exempts housing agencies from paying sales and use taxes on building materials and construction services.

Income Tax: LB 968 provides for a refundable earned income tax credit (EITC) equal to $8 \%$ of the Federal EITC allowed under $\S 32$ of the IRS code. The credit is for tax years beginning January 1, 2006. The Department of Revenue estimates between 111,000 and 113,000 returns claiming this credit based on the number of Nebraska filers taking the federal credit.

| Income Brackets | Bracket 1 <br> Up to: | Bracket 2 <br> Up to: | Bracket 3 <br> Up to: | Bracket 4 <br> Up to: |  |
| :--- | :--- | :--- | :---: | :---: | :---: |
| Previous Law | Married-Jointly | $\$ 4,000$ | $\$ 30,000$ | $\$ 46,750$ | $>\$ 46,750$ |
|  | Married-Seperately | $\$ 2,000$ | $\$ 15,000$ | $\$ 23,375$ | $>\$ 23,375$ |
|  | Single | $\$ 2,400$ | $\$ 17,000$ | $\$ 26,500$ | $>\$ 26,500$ |
|  | Head of Household | $\$ 3,800$ | $\$ 24,000$ | $\$ 35,000$ | $>\$ 35,000$ |
| Per LB 968 | Married-Jointly | $\$ 4,000$ | $\$ 31,000$ | $\$ 50,000$ | $>\$ 50,000$ |
|  | Married-Seperately | $\$ 2,000$ | $\$ 15,500$ | $\$ 25,000$ | $>\$ 25,000$ |
|  | Single | $\$ 2,400$ | $\$ 17,500$ | $\$ 27,000$ | $>\$ 27,000$ |
|  | Head of Household | $\$ 3,800$ | $\$ 25,000$ | $\$ 35,000$ | $>\$ 35,000$ |

For tax years beginning January 1, 2006, LB 968 increases the individual income tax brackets, and eliminates the phase-outs of the personal credit, itemized deductions, and standard deductions.

General Fund Transfers-Out: LB 968 provided for two $\$ 5,000,000$ transfers from the General Fund to the EPIC Fund, one in FY06 and one in FY07.

Property Tax (affects General Fund appropriations): As amended, LB 968 reduces the level of assessment of agricultural land from $80 \%$ to $75 \%$ for purposes of taxation. Because of a loss of an estimated $\$ 1.576$ billion in taxable valuations, the Fiscal Office estimates the amount of TEEOSA state aid for equalized systems will increase by up to $\$ 12,500,000$ in FY08 and $\$ 13,000,000$ in FY09.

The maximum value of a homestead that can qualify for the homestead program is increased under LB968. Furthermore, it provides a larger property tax exemption for those who qualify. These provisions will be operative for applications filed in calendar year 2007. The maximum exemptions are increased from $80 \%$ and $100 \%$ to $100 \%$ and $120 \%$ of the assessed value for the over 65 and disabled portions of
the program. The maximum valuations are increased from $150 \%$ and $200 \%$ to $175 \%$ and $225 \%$ for the over 65 and disabled portions of the program. Homestead exemption reimbursement costs are expected to increase by $\$ 6,894,000$ in FY07-08 and $\$ 7,068,000$ in FY08-09.

Lastly, LB 968 amends section 77-3442 (levy limits) to eliminate the reduction in the levy limit for schools from $\$ 1.05$ per $\$ 100$ of taxable value to $\$ 1.00$ that is to take place in FY2008-09 under prior law. It is estimated that the elimination of this decline in the levy limit will save the state an estimated $\$ 59,664,404$ in TEEOSA state aid to schools.

Impact on Political Subdivisions: Under the sales tax section of LB968, political subdivisions will lose an estimated $\$ 7.16, \$ 7.4$, and $\$ 8.0$ million in FY07 through FY09, respectively, in city sales and use tax returned to municipalities. Under the property tax section of LB968, a loss of $\$ 1.576$ billion in taxable valuations translates to a loss of approximately $\$ 27,000,000$ in property tax collections for political subdivisions. About half of this will be replaced with state aid under the TEEOSA school aid formula and it's possible that some of this loss would be recovered by increasing tax levies on other property to the extent that local political subdivisions are under the levy limit.

| LB 968 Summary | FY2005-06 | FY2006-07 | FY2007-08 | FY2008-09 |
| :---: | :---: | :---: | :---: | :---: |
| Revenue Component |  |  |  |  |
| Earned Income Tax Credit (EITC) @ 8\% | 0 | $(16,450,000)$ | $(17,024,000)$ | $(17,598,000)$ |
| Change brackets | 0 | $(24,297,000)$ | $(16,049,000)$ | $(17,112,000)$ |
| Delet phase out of standard deduction | 0 | $(1,500,000)$ | $(1,600,000)$ | $(1,700,000)$ |
| Delete phase out of itemized deduction | 0 | $(3,800,000)$ | $(4,100,000)$ | $(4,300,000)$ |
| Delete phase out of personal exemption | 0 | $(7,200,000)$ | $(7,600,000)$ | $(8,100,000)$ |
| Subtotal - Income Tax | 0 | $(53,247,000)$ | $(46,373,000)$ | $(48,810,000)$ |
| Sales tax-repeal contractor labor (primary residenc | 0 | $(30,414,000)$ | $(30,978,000)$ | $(33,648,000)$ |
| Sales tax-exempt housing authorities | 0 | $(738,000)$ | $(1,152,000)$ | $(1,242,000)$ |
| Total Impact on Revenues | 0 | $(84,399,000)$ | $(78,503,000)$ | $(83,700,000)$ |
| Transfer-Out Component |  |  |  |  |
| Transfers from General Fund to EPIC fund | $(5,000,000)$ | $(5,000,000)$ | 0 | 0 |
| Appropriations Component |  |  |  |  |
| Agricultural land valuation at 75\%, increased TEEC | 0 | 0 | 12,500,000 | 13,000,000 |
| Homestead exemption qualifications | 0 | 0 | 6,894,000 | 7,068,000 |
| Retain \$1.05 school levy limit, aid adjust expires | 0 | 0 | 0 | $(59,664,404)$ |
| Administrative costs |  | 112,546 | 138,638 | 138,638 |
| Total Impact on Appropriations | 0 | 112,546 | 19,532,638 | $(39,457,766)$ |
| Overall Net Impact: Annual | $(5,000,000)$ | $(89,511,546)$ | $(98,035,638)$ | $(44,242,234)$ |
| Overall Net Impact: Four Yr Total |  |  |  | $(236,789,418)$ |

LB 1010 amends LB 28 passed in 2005, which grants tax credits to individuals that make planned gifts, corporations that make direct contributions, and estates and trusts that may make either to Nebraska-based charitable endowments. The changes would cut the credit percentage in half, from 30 percent for individual contributions to 15 percent and 20 percent for corporations to 10 percent, and reduce the maximum credit that could be received in any tax year for individuals, corporations, or estates or trusts from $\$ 10,000$ to $\$ 5,000$. However, the bill will also allow the taxpayer to receive both the federal and state charitable deduction and the LB 28 credit. These changes are operative for the 2006 tax year, the same as for LB 28 (2005) itself. The net impact of these changes would reduce revenues by $\$ 3,749,000$ in FY06-07, $\$ 3,863,000$ in FY07-08 and $\$ 3,985,000$ in FY08-09.

LB1208 implements the recommendations of the Distance Education Enhancement Task Force. Distance education services would be transferred from distance education consortia to educational service units (ESU's). Network Nebraska would be recognized by statute as a series of contracts
coordinated by the Chief Information Officer to provide government and education entities access to a high speed reliable telecommunications network. A Distance Education Council would be created for coordination of courses. Lottery funds would be used for distance education equipment and incentives for districts and E.S.U.'s exchanging courses.

The bill changes the allocation of lottery proceeds between the Education Innovation Fund and the Nebraska Scholarship Fund. Currently, each fund receives $22.25 \%$ of lottery funds. The bill changes the allocation to $19.75 \%$ to the Education Innovation Fund and $24.75 \%$ to the Nebraska Scholarship Fund. It is estimated the change will shift about $\$ 540,000$ of lottery proceeds from the Education Innovation Fund to the Nebraska Scholarship Fund each fiscal year. The bill changes the allocation of the Education Innovation Fund beginning in 2006-07. The fiscal impact of the change in 2006-07 is a loss of revenue for the General Fund. Under current law for 2006-07, $\$ 1$ million of the fund is allocated for school reorganization incentives and the remainder is to be deposited in the General Fund, after administrative expenses are deducted. The bill eliminates the remittance of funds to the General Fund and allocates funds for the Attracting Excellence to Teaching Program Act (teacher loan forgiveness), school reorganization incentives, administrative expenses, and distance education equipment and incentives. The onetime fiscal impact in terms of lost revenue for the General Fund is $\$ 3,808,000$ in FY2006-07

LB 1256 establishes an endowment fund to provide early childhood education grants to programs for at-risk children from birth to age three. A six-member Early Childhood Education Endowment Board of Trustees is created to administer the grant program. Grants may be provided to school districts, cooperatives of school districts and educational service units. Grant recipients are eligible for up to $50 \%$ of the total budget of the program each year. Continuation grants may be awarded.

The State Department of Education is to request proposals from private endowments to be the provider for the Nebraska Early Childhood Endowment within 90 days of passage of the bill. The endowment provider must place at least $\$ 1$ million in the endowment prior to December 31, 2006, $\$ 5$ million prior to June 30, 2007, and not less than $\$ 20$ million in a private endowment within five years. All interest, earnings and proceeds from the endowment are deposited into the Early Childhood Endowment Cash Fund at least quarterly to be used for grants, evaluation and technical assistance.

On the effective date of an endowment agreement until June 30, 2007, the investment income on $\$ 40$ million of the Cash Reserve Fund is to accrue to the Early Childhood Education Cash Fund. This interest, estimated at $\$ 1.8$ million, would have been credited to the General Fund and therefore is a General Fund revenue loss. After July 1, 2007, the Early Childhood Endowment Fund will consist of the greater of \$40 million, or $10 \%$ of the value of funds belonging to the state for educational purposes (Permanent School Fund), if the constitutional amendment contained in LB 1006 passes in November, 2006. Because interest and earnings from the Permanent School Fund are currently allocated to school districts as state apportionment, a $\$ 40$ million decrease in the Permanent School Fund decreases the amount of state apportionment distributed to school districts beginning in 2007-08. The estimated decrease is about $\$ 1.8$ million per year. The reduction in apportionment aid decreases local school district resources for purposes of computing state aid (TEEOSA) beginning in 2007-08. The reduction in local resources increases state aid by a like amount two years later. So, an additional $\$ 1.8$ million of general funds will be required for TEEOSA aid beginning in 2009-10.

## HISTORICAL GENERAL FUND REVENUES

(Revenue growth adjusted for tax rate and tax base changes)

| millions of dollars | Sales/ Use | Individual Income | Corporate Income | Misc. Receipts | Total GF Receipts | Adjusted Growth |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| FY1984-85 Actual | 300.5 | 324.6 | 48.9 | 109.3 | 783.3 | 5.2\% |
| FY1985-86 Actual | 310.4 | 357.2 | 54.5 | 112.1 | 834.2 | 0.9\% |
| FY1986-87 Actual | 345.2 | 365.8 | 67.4 | 108.0 | 886.4 | 6.3\% |
| FY1987-88 Actual | 393.1 | 437.7 | 73.8 | 111.4 | 1,016.0 | 6.5\% |
| FY1988-89 Actual | 430.1 | 479.7 | 80.6 | 143.0 | 1,133.4 | 12.1\% |
| FY1989-90 Actual | 444.2 | 501.1 | 71.9 | 135.4 | 1,152.6 | 5.8\% |
| FY1990-91 Actual | 547.4 | 609.4 | 81.9 | 128.3 | 1,367.0 | 4.3\% |
| FY1991-92 Actual | 592.4 | 658.6 | 103.6 | 135.7 | 1,490.3 | 3.9\% |
| FY1992-93 Actual | 586.4 | 690.3 | 102.7 | 145.2 | 1,524.6 | 6.7\% |
| FY1993-94 Actual | 648.8 | 722.4 | 113.1 | 169.4 | 1,653.7 | 3.7\% |
| FY1994-95 Actual | 683.8 | 746.7 | 123.9 | 151.0 | 1,705.4 | 8.7\% |
| FY1995-96 Actual | 711.0 | 846.5 | 126.8 | 152.4 | 1,836.7 | 7.0\% |
| FY1996-97 Actual | 755.9 | 944.1 | 137.3 | 172.2 | 2,009.5 | 8.5\% |
| FY1997-98 Actual | 803.8 | 981.6 | 142.2 | 177.8 | 2,105.4 | 8.0\% |
| FY1998-99 Actual | 744.7 | 1,078.5 | 135.0 | 165.7 | 2,123.9 | 6.7\% |
| FY1999-00 Actual | 900.4 | 1,180.4 | 140.0 | 183.1 | 2,403.9 | 7.4\% |
| FY2000-01 Actual | 905.0 | 1,233.4 | 138.1 | 180.4 | 2,456.9 | 2.9\% |
| FY2001-02 Actual | 918.9 | 1,159.8 | 107.6 | 179.2 | 2,365.5 | -3.0\% |
| FY2002-03 Actual | 1,028.9 | 1,129.4 | 111.6 | 186.4 | 2,456.4 | -0.5\% |
| FY2003-04 Actual | 1,114.4 | 1,249.9 | 167.4 | 187.0 | 2,718.7 | 8.3\% |
| FY2004-05 Actual | 1,231.0 | 1,400.1 | 198.4 | 207.7 | 3,037.2 | 9.5\% |
| FY2005-06 NEFAB+Bills | 1,264.0 | 1,500.0 | 245.0 | 269.0 | 3,278.0 | 7.7\% |
| FY2006-07 NEFAB+Bills | 1,266.5 | 1,517.4 | 218.7 | 214.3 | 3,217.0 | 3.9\% |
| FY2007-08 LFO Prelim | 1,284.9 | 1,577.1 | 204.6 | 198.0 | 3,264.7 | 2.4\% |
| FY2008-09 LFO Prelim | 1,318.1 | 1,645.3 | 194.5 | 183.1 | 3,341.0 | 2.5\% |
| $\begin{aligned} & \text { AVERAGE GROWTH: } \\ & \text { FY95 to FY00 (Five Yr) } \\ & \text { FY00 to FY05 (Five Yr) } \end{aligned}$ | $5.6 \%$ $2.9 \%$ | - $\begin{array}{r}10.5 \% \\ 3.4 \%\end{array}$ | 4.0\% $7.8 \%$ | $1.8 \%$ $-0.4 \%$ | $\begin{array}{r} -\quad 7.2 \% \\ 3.2 \% \end{array}$ |  |
| Above Average Years (15) | 6.0\% | 9.0\% | 11.7\% | 2.6\% | 7.3\% |  |
| Below Average Years (9) | 2.2\% | 4.1\% | -4.0\% | 1.6\% | 2.4\% |  |
| Historical Average (22 yrs) | 4.7\% | 7.1\% | 4.7\% | 0.9\% | 5.2\% |  |



## GENERAL FUND APPROPRIATIONS

# OVERVIEW OF THE FY06 \&FY07 GENERAL FUND BIENNIAL BUDGET 

This section of the report provides a summary of current General Fund appropriations which reflect the cumulative impact of (1) the original budget as enacted in the 2005 Session and (2) changes made during the 2006 Session. A more detailed breakdown of operations and state aid is contained in Table 11 while Table 10 provides a summary listing of the FY06 and FY07 significant increases and reductions which account for about $93 \%$ of the total increase in General Fund appropriations over the two year period.

While this report provides a narrative description of the major changes enacted during the 2006 Session, the reader should refer to the 2005 Biennial Budget Report for a more detailed description of the budget actions taken in that session for the initial enactment of the FY06 / FY07 biennial budget.

Table 9 General Fund Appropriations FY2005-06 and FY2006-07

| FY2004-05 | Operations | Aid-Ind | Aid-Local | Construction | Total |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Total Per 2004 Session | 1,018,017,210 | 785,572,536 | 935,446,662 | 19,046,316 | 2,758,082,724 |
| FY2005-06 | Operations | Aid-Ind | Aid-Local | Construction | Total |
| Total Per 2005 Session | 1,079,894,592 | 850,904,771 | 1,018,289,225 | 23,350,481 | 2,972,439,069 |
| 2006 Session-Committee Proposed | 4,024,342 | 676,670 | 901,508 | 0 | 5,602,520 |
| 2006 Session-State Claims | 68,917 | 0 |  | 0 | 68,917 |
| 2006 Session-Floor Amendments | 0 | 0 | 0 | 0 | 0 |
| 2006 Session-Governor Vetoes | $(513,122)$ | $(2,756,081)$ | 0 | 0 | $(3,269,203)$ |
| 2006 Session-Veto Overrides | , | 0 | 0 | 0 | 0 |
| 2006 Session "A" bills | 0 | 0 | 0 | 0 | 0 |
| 2006 Session Budget Actions | 3,580,137 | $(2,079,411)$ | 901,508 | 0 | 2,402,234 |
| Final Appropriation with deficits | 1,083,474,729 | 848,825,360 | 1,019,190,733 | 23,350,481 | 2,974,841,303 |
| Change over prior year (excluding deficits) Dollar | 61,877,382 | 65,332,235 | 82,842,563 | 4,304,165 | 214,356,345 |
| Percent | 6.1\% | 8.3\% | 8.9\% | 22.6\% | 7.8\% |
| FY2006-07 | Operations | Aid-Ind | Aid-Local | Construction | Total |
| Total Per 2005 Session | 1,140,640,722 | 920,771,776 | 1,080,034,206 | 21,350,531 | 3,162,797,235 |
| 2006 Session-Committee Proposed | 10,867,347 | 21,896,690 | (26,817,715) | 6,500,450 | 12,446,772 |
| 2006 Session-Floor Amendments | $(579,971)$ | 550,000 | 428,000 | ) | 398,029 |
| 2006 Session-Mainline Governor Vetoes | $(7,565,504)$ | $(4,274,366)$ | $(748,848)$ | $(2,672,000)$ | $(15,260,718)$ |
| 2006 Session-Mainline Veto Overrides | 0 | 218,750 | 0 | 0 | 218,750 |
| 2006 Session "A" bills | 8,101,045 | $(638,256)$ | 6,087,920 | 6,700,000 | 20,250,709 |
| 2006 Session Budget Actions | 10,822,917 | 17,752,818 | $(21,050,643)$ | 10,528,450 | 18,053,542 |
| Total Per 2006 Session | 1,151,463,639 | 938,524,594 | 1,058,983,563 | 31,878,981 | 3,180,850,777 |
| Change over prior year (excluding deficits) |  |  |  |  |  |
| Dollar | 71,569,047 | 87,619,823 | 40,694,338 | 8,528,500 | 208,411,708 |
| Percent | 6.6\% | 10.3\% | 4.0\% | 36.5\% | 7.0\% |
| Two Year Change (over FY04-05 excluding deficits) |  |  |  |  |  |
| Dollar | 133,446,429 | 152,952,058 | 123,536,901 | 12,832,665 | 422,768,053 |
| Percent (2 Yr Avg) | 6.4\% | 9.3\% | 6.4\% | 29.4\% | 7.4\% |
| Percent (5 Yr Avg) | 3.1\% | 7.7\% | 2.3\% | 3.1\% | 4.1\% |

Excluding deficits, $\mathrm{FY} 05-06$ reflects a $\$ 214.4$ million ( $7.8 \%$ ) increase over FY04-05, while FY06-07 includes an additional $\$ 208.4$ million ( $7.0 \%$ ) above FY05-06 or $\$ 422.7$ million increase compared to the FY04-05 base year appropriation. Cumulatively, a total of $\$ 637.1$ million is appropriated over the two year period compared to the FY04-05 level. This large increase over the two year period takes place after three years of budget cuts and reallocations where budget growth was $0.6 \%$ in FY02-03, 1.3\% in FY03-04, and 3.9\% in FY04-05. When factoring in these three years, the five year average growth was $4.1 \%$.

State aid to individuals was the driving force behind the budget growth with an average growth of $9.3 \%$ over the two year period, $8.3 \%$ in $\mathrm{FY} 05-06$ and $10.3 \%$ in $\mathrm{FY} 06-07$. Aid to local government increased an average of $6.4 \%$ per year ( $8.9 \%$ in $\mathrm{FY} 05-06$ and $4.0 \%$ in FY06-07) the same as agency operations ( $6.1 \%$ in FY05-06 and 6.6\% in FY06-07).

The following table highlights the major changes in the FY06 and FY07 General Fund budget as compared to the FY04-05 base year appropriation. The items listed account for about $93 \%$ of the total change in appropriations over the two year period while the top four alone account for $72 \%$ of the total increase. All items shown reflect the cumulative impact of actions taken in the 2005 Session and subsequently modified in the 2006 Session.

Table 10 Major Changes in the FY06 \& FY07 General Fund Budget (Includes both 2005 and 2006 Session Actions)

| Excludes FY05 deficits | \$ Change over FY05 Base Year |  | Sum Total for the Biennium |
| :---: | :---: | :---: | :---: |
|  | FY2005-06 | FY2006-07 |  |
| TEEOSA Aid to Schools | 64,904,424 | 82,777,471 | 147,681,895 |
| Salaries \& Health Insurance (net) | 39,297,043 | 89,973,573 | 129,270,616 |
| Medicaid | 37,254,417 | 88,533,123 | 125,787,540 |
| Public Assistance | 16,523,327 | 40,766,818 | 57,290,145 |
| Special Education | 8,057,336 | 13,133,458 | 21,190,794 |
| Retirement, K-12 School/Judges/Patrol | 1,552,615 | 16,019,194 | 17,571,809 |
| Construction | 4,304,165 | 12,832,665 | 17,136,830 |
| Operating costs, utilities (University+Colleges) | 5,231,063 | 8,326,391 | 13,557,454 |
| Homestead Exemption | 4,081,900 | 7,634,900 | 11,716,800 |
| Water policy task force (DNR 2005+2006) | 6,000,000 | 5,149,318 | 11,149,318 |
| Behavioral health aid (net of reg center shifts) | 4,052,907 | 6,646,051 | 10,698,958 |
| Replace one-time cash, CPS workers, childrens task force) | 3,708,585 | 5,138,585 | 8,847,170 |
| Depreciation surcharge ( $0 \%$ to $1 \%$ ) | 3,865,662 | 4,440,359 | 8,306,021 |
| Community Colleges | 2,424,569 | 5,678,830 | 8,103,399 |
| Community Corrections programs | 1,250,000 | 5,625,000 | 6,875,000 |
| Developmental Disability (net) | 425,875 | 6,383,448 | 6,809,323 |
| Sex offender supervision \& treatment (LB1199) | 0 | 6,197,078 | 6,197,078 |
| Draw down cash/fed funds, BSDC (HHS) | $(3,250,000)$ | $(3,250,000)$ | $(6,500,000)$ |
| Base reduction, shift to cash (Corrections) | 0 | $(5,596,199)$ | $(5,596,199)$ |
| All Other | 14,672,457 | 26,357,990 | 41,030,447 |
| Total (combined 2005 and 2006 Session actions) | 214,356,345 | 422,768,053 | 637,124,398 |
| By Session: |  |  |  |
| 2005 Session | 214,356,345 | 404,714,511 | 619,070,856 |
| 2006 Session | deficits | 18,053,542 | 18,053,542 |
| Total | 214,356,345 | 422,768,053 | 637,124,398 |

Table 11 FY2006-07 General Fund Budget by Major Area

|  | w/o Deficits FY2005-06 | $\begin{gathered} 2006 \text { Session } \\ \text { FY2006-07 } \\ \hline \end{gathered}$ | $\begin{array}{\|c\|} \hline \text { Change over Prior Yr } \\ \hline \text { FY2005-06 } \end{array}$ |  | $\begin{array}{\|c\|} \hline \text { Change over Prior Yr } \\ \hline \text { FY2006-07 } \\ \hline \end{array}$ |  | Two Yr <br> Average Change | Five Yr <br> Average <br> Change | \% ofBudgetFY06-07 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | \$ | \% | \$ | \% |  |  |  |
| AGENCY OPERATIONS |  |  |  |  |  |  |  |  |  |
| University/Colleges | 466,463,538 | 495,353,972 | 32,686,634 | 7.5\% | 28,890,434 | 6.2\% | 6.9\% | 2.3\% | 15.6\% |
| Health/Human Services System | 201,830,849 | 218,236,466 | 3,894,173 | 2.0\% | 16,405,617 | 8.1\% | 5.0\% | 3.2\% | 6.9\% |
| Correctional Services | 136,154,964 | 136,796,113 | 4,015,786 | 3.0\% | 641,149 | 0.5\% | 1.7\% | 4.8\% | 4.3\% |
| Courts | 59,110,239 | 62,225,402 | 3,469,029 | 6.2\% | 3,115,163 | 5.3\% | 5.8\% | 2.9\% | 2.0\% |
| State Patrol | 44,463,228 | 48,010,563 | 2,923,278 | 7.0\% | 3,547,335 | 8.0\% | 7.5\% | 4.7\% | 1.5\% |
| Revenue | 21,730,099 | 22,567,557 | 743,430 | 3.5\% | 837,458 | 3.9\% | 3.7\% | 2.3\% | 0.7\% |
| Retirement Board | 17,797,165 | 32,203,573 | 748,454 | 4.4\% | 14,406,408 | 80.9\% | 37.4\% | 16.7\% | 1.0\% |
| Other 42 Agencies | 132,344,510 | 136,069,993 | 13,396,598 | 11.3\% | 3,725,483 | 2.8\% | 7.0\% | 1.8\% | 4.3\% |
| Total-GF Operations | $\overline{\text { 1,079,894,592 }}$ | 1,151,463,639 | 61,877,382 | 6.1\% | 71,569,047 | 6.6\% | 6.4\% | 3.1\% | 36.2\% |
| STATE AID TO INDIVIDUALS |  |  |  |  |  |  |  |  |  |
| Medicaid | 507,609,799 | 558,888,505 | 37,254,417 | 7.9\% | 51,278,706 | 10.1\% | 9.0\% | 7.2\% | 17.6\% |
| Public Assistance | 207,645,126 | 231,888,617 | 16,523,327 | 8.6\% | 24,243,491 | 11.7\% | 10.2\% | 9.9\% | 7.3\% |
| Developmental disabilities | 58,458,245 | 64,415,818 | 425,875 | 0.7\% | 5,957,573 | 10.2\% | 5.4\% | 4.8\% | 2.0\% |
| Behavioral Health aid | 39,939,037 | 44,577,915 | 9,019,907 | 29.2\% | 4,638,878 | 11.6\% | 20.1\% | 9.6\% | 1.4\% |
| Childrens Health Insurance (CHIP) | 11,573,536 | 10,842,937 | $(936,919)$ | -7.5\% | $(730,599)$ | -6.3\% | -6.9\% | na | 0.3\% |
| Higher Ed Student Aid programs | 6,966,815 | 5,766,815 | 1,200,000 | 20.8\% | $(1,200,000)$ | -17.2\% | 0.0\% | -3.7\% | 0.2\% |
| Aging Programs | 5,867,884 | 6,042,213 | 170,909 | 3.0\% | 174,329 | 3.0\% | 3.0\% | 2.1\% | 0.2\% |
| Water Conservation Fund | 2,688,454 | 2,688,454 | 0 | 0.0\% | 0 | 0.0\% | 0.0\% | -6.7\% | 0.1\% |
| Public Health Aid | 3,060,471 | 3,964,166 | 161,955 | 5.6\% | 903,695 | 29.5\% | 16.9\% | 6.4\% | 0.1\% |
| All Other Aid to Individuals/Other | 7,095,404 | 9,449,154 | 1,512,764 | 27.1\% | 2,353,750 | 33.2\% | 30.1\% | 3.3\% | 0.3\% |
| Total-GF Aid to Individuals/Other | 850,904,771 | 938,524,594 | 65,332,235 | 8.3\% | 87,619,823 | 10.3\% | 9.3\% | 7.7\% | 29.5\% |
| STATE AID TO LOCAL GOVT |  |  |  |  |  |  |  |  |  |
| State Aid to Schools (TEEOSA) | 683,473,181 | 701,346,228 | 64,904,424 | 10.5\% | 17,873,047 | 2.6\% | 6.5\% | 2.1\% | 22.0\% |
| Special Education | 169,204,057 | 174,280,179 | 8,057,336 | 5.0\% | 5,076,122 | 3.0\% | 4.0\% | 3.6\% | 5.5\% |
| Aid to Community Colleges | 65,312,215 | 68,566,476 | 2,424,569 | 3.9\% | 3,254,261 | 5.0\% | 4.4\% | 0.9\% | 2.2\% |
| Homestead Exemption | 52,920,000 | 56,473,000 | 4,081,900 | 8.4\% | 3,553,000 | 6.7\% | 7.5\% | 9.4\% | 1.8\% |
| Aid to ESU's | 10,696,975 | 11,546,488 | 132,062 | 1.3\% | 849,513 | 7.9\% | 4.5\% | -2.5\% | 0.4\% |
| Aid to Cities | 11,257,193 | 11,257,193 | 0 | 0.0\% | 0 | 0.0\% | 0.0\% | -7.7\% | 0.4\% |
| Aid to Counties | 4,965,866 | 4,965,866 | 0 | 0.0\% | 0 | 0.0\% | 0.0\% | -6.9\% | 0.2\% |
| Early Childhood programs | 3,680,471 | 3,680,471 | 1,583,291 | 75.5\% | 0 | 0.0\% | 32.5\% | 19.7\% | 0.1\% |
| County jail cost reimbursement | 3,501,405 | 3,910,000 | 0 | 0.0\% | 408,595 | 11.7\% | 5.7\% | -0.8\% | 0.1\% |
| Other Aid to Local Govt | 13,277,862 | 22,957,662 | 1,658,981 | 14.3\% | 9,679,800 | 72.9\% | 40.6\% | 0.9\% | 0.7\% |
| Total-GF Aid to Local Govt | 1,018,289,225 | 1,058,983,563 | 82,842,563 | 8.9\% | 40,694,338 | 4.0\% | 6.4\% | 2.3\% | 33.3\% |
| CAPITAL CONSTRUCTION | 23,350,481 | 31,878,981 | 4,304,165 | 22.6\% | 8,528,500 | 36.5\% | 29.4\% | 3.1\% | 1.0\% |
| TOTAL-GENERAL FUNDS | 2,972,439,069 | 3,180,850,777 | 214,356,345 | 7.8\% | 208,411,708 | 7.0\% | 7.4\% | 4.1\% | 100.0\% |




## AGENCY OPERATIONS

This area accounts for the costs of actually operating state agencies including employee salaries and benefits, data processing, utilities, vehicle and equipment purchases, fuel and oil, etc... In the FY06-07 budget, $36.2 \%$ of all General Fund appropriations are for agency operations. Although there are 51 state agencies that receive General Fund appropriations, higher education (University of Nebraska and State Colleges) and the six largest agencies (Health and Human Services, Corrections, Courts, State Patrol, Revenue and Retirement Board) account for 88\% of all state operations. The other 41 agencies account for only $12 \%$ of operations and only $4.3 \%$ of the total General Fund budget.

Operations show a net increase of $\$ 61.9$ million (6.1\%) in FY05-06 with a $\$ 71.6$ million increase (6.6\%) in FY06-07 compared to FY05-06. Over the 2 year period, funding for operations increased by

General Fund Operations FY2006-07

$\$ 195$ million an average increase of 6.4\%
Salary and health insurance contracts account for $66 \%$ of the total increase in operations funding. State employee salary increases were $3 \%$ for $\mathrm{FY} 05-06$ and $3.25 \%$ for $\mathrm{FY} 06-07$. Salary increases for higher education were funded at roughly $4 \%$ each year. After five years of single digit increases in health insurance costs, there was a $22 \%$ increase in the calendar year 2006 contract resulting in projected fiscal year increases of 16\% per year for FY05-06 and FY06-07.

The second largest item was $\$ 17.6$ million over the two year period for defined retirement benefit plans. Although this shows under operations, most of this increase is the states portion of the K-12 school retirement system. This does not show as "state aid" since the monies are placed directly in the retirement system administered by the state and not actually sent to the schools. Other major operations items include $\$ 8.3$ million for restoration of the LB1100 depreciation surcharge to $1 \%$ per current law ( $\$ 3.9$ million FY06, $\$ 4.4$ million $F Y 07$ ), and $\$ 8.8$ million ( $\$ 3.7$ million FY06, $\$ 5.1$ million $F Y 07$ ) to replace the one-time use of cash funds in FY04-05 to fund additional child protective services (CPS) staff. The budget includes several new and expanded items including additional staffing for probation and expansion of community corrections programs ( $\$ 2,196,576$ FY06 and $\$ 6,940,758$ FY07), $\$ 6.2$ million in FY06-07 for sex offender supervision and treatment per LB1199 passed in the 2006 Session, HHS eligibility workers to process people eligible for the new Medicare prescription drug coverage (\$968,975 FY06 and \$1,155,170 in FY07), and expanded funding for child advocacy centers ( $\$ 375,000$ in FY06 and $\$ 562,500$ FY07).

Significant reductions include utilization of cash and federal fund balances in lieu of General Funds at the Beatrice State Developmental Center ( $\$ 3.2$ million each year), and a $\$ 12$ million shift from operations to state aid to individuals for shifting savings from the regional center phase-down to behavioral health aid ( $\$ 4.9$ million FY06, $\$ 7.0$ million $F Y 07$ ). Also in the 2006 Session, there was a $\$ 5.6$ million reduction in funding for the Dept. of Correctional Services consisting of a $\$ 1.1$ million shift from General to Cash funds and a $\$ 4.5$ million base reduction mostly related to vacancy savings.

The budget includes a relatively large percent increases in General Funds for the University and State Colleges. To a great extent, this reflects the fact that the budget includes General Fund levels that will fund $100 \%$ of costs for assumed salary, health insurance and other increased costs such as utilities, operations and maintenance of new facilities, and restoration of the depreciation surcharge. By funding $100 \%$ of these costs with General Funds, no tuition increases should be required to fund basic cost increases as approved. This was deemed important considering budget reductions of the last several years and the fact that average annual tuition rate increases for the past four years have exceeded $10 \%$ for the University and have approximated $10 \%$ for the State Colleges.

| Agency Operations (change over FYO5 base yr) | FY2005-06 | FY2006-07 | Two Yr Total |
| :--- | ---: | ---: | ---: |
| Salaries \& health insurance cost increases | $39,297,043$ | $89,973,573$ | $129,270,616$ |
| Retirement, K-12 School/Judges/Patrol | $1,552,615$ | $16,019,194$ | $17,571,809$ |
| Utilities and operating costs | $6,443,584$ | $10,865,370$ | $17,308,954$ |
| Community Corrections programs, probation officers | $2,196,576$ | $6,940,758$ | $9,137,334$ |
| Replace cash, childrens task force (HHS) | $3,708,585$ | $5,138,585$ | $8,847,170$ |
| Depreciation surcharge (0\% to 1\%) | $3,865,662$ | $4,440,359$ | $8,306,021$ |
| Sex offender supervision \& treatment (LB1199-2006) | 0 | $6,197,078$ | $6,197,078$ |
| Water policy task force (Dept of Natural Resources) | $6,000,000$ | $(250,682)$ | $5,749,318$ |
| Medicare prescription drug assistance (dual eligibles) | 968,975 | $1,155,170$ | $2,124,145$ |
| DD quality assurance (HHS) | $1,000,000$ | $1,000,000$ | $2,000,000$ |
| Judges salary increase (Courts) | 450,595 | 953,383 | $1,403,978$ |
| New DD unit, BSDC/HRC (HHS) | 572,553 | 572,553 | $1,145,106$ |
| Regional center savings to behavioral health (HHS) | $(4,967,000)$ | $(7,012,734)$ | $(11,979,734)$ |
| Draw down cash/fed funds, BSDC (HHS) | $(3,250,000)$ | $(3,250,000)$ | $(6,500,000)$ |
| Base reduction, shift to cash (Corrections) | 0 | $(5,596,199)$ | $(5,596,199)$ |
| All Other | $4,038,194$ | $6,300,021$ | $10,338,215$ |
| Total Increase - Agency Operations |  |  |  |

## AID TO INDIVIDUALS

About 29.5\% of all General Fund appropriations are classified as state aid to individuals. Aid to individuals includes programs such as Medicaid, Temporary Assistance to Needy Families (TANF), student scholarships, etc. This area also includes aid to quasi-government units that are those local agencies that do not have the authority to levy property taxes such as area agencies on aging, mental health regions and developmental disability regions.

This area has the largest percentage growth in the budget with a net increase of $\$ 65.3$ million ( $8.3 \%$ ) in FY05-06 and an additional $\$ 87.6$ million (10.3\%) in FY06-07. Medicaid grows at $9.0 \%$ per year average including a $6 \%$ increase in nursing home provider rates, 2-3\% increase in other provider rates, and 10\% per year increase in drug and pharmacy costs. Also about $10 \%$ of this overall increase in Medicaid can be General Fund Aid to Individuals FY2006-07 attributed to a decline in the federal match rate as
 funded in the 2006 Session. Public Assistance programs (foster care, child welfare, childcare, etc...) increase at $8.6 \%$ in FY06 and $11.7 \%$ in FY07. About $40 \%$ of this increase is attributed to child care costs reflecting the combination of (1) relatively high increases in child care provider rates (held steady since 2001) and (2) flat federal funding causing the General Fund to absorb all cost increases..

| Aid to Individuals (change over FY05 base yr) | FY2005-06 | FY2006-07 | Two Yr Total |
| :--- | ---: | ---: | ---: |
| Medicaid | $37,254,417$ | $88,533,123$ | $125,787,540$ |
| Public Assistance | $16,523,327$ | $40,766,818$ | $57,290,145$ |
| Developmental Disability-rate equity + transition | $1,998,428$ | $7,956,001$ | $9,954,429$ |
| Developmental Disabilityy | $(1,000,000)$ | $(1,000,000)$ | $(2,000,000)$ |
| Developmental Disability assurance shift | $(572,553)$ | $(572,553)$ | $(1,145,106)$ |
| Behavioral health (rates and BSDC unit shift | $4,052,907$ | $6,646,051$ | $10,698,958$ |
| Behavioral health (reallocate regional center savings) | $4,967,000$ | $7,012,734$ | $11,979,734$ |
| Community health centers, local health dept | 437,500 | $2,675,000$ | $3,112,500$ |
| All Other | $1,671,209$ | 934,884 | $2,606,093$ |
| Total Increase - Aid to Individuals |  |  |  |

## AID TO LOCAL GOVERNMENTS

This area accounts for aid payments to local governments and accounts for $33.3 \%$ of all General Fund appropriations. This category includes those local entities that have the authority to levy a property tax such as cities, counties, and schools and includes programs such as state aid to schools (TEEOSA), special education, community colleges, and homestead exemption reimbursements. Statutorily required state payments for teacher and K-12 school employee retirement are not included under this category as those amounts are credited directly to the retirement fund and are not checks written to school districts nor do those amounts show up as a school revenue or subsequent expenditure.

Aid to local governments shows an $\$ 82.8$ million increase ( $8.9 \%$ ) in $\mathrm{FY} 05-06$ and an additional $\$ 40.7$ million increase ( $4.0 \%$ ) in FY06-07. The relatively
 large increase in FY05-06 is the result of increases in TEEOSA school aid ( $\$ 64.9$ million, $10.5 \%$ ) and Homestead Exemption reimbursement. The key reason for this large percentage increase in TEEOSA is the return of the basic allowable growth rate to the $2.5 \%$ level in school year $\mathrm{FY} 05-06$ after two years at $0 \%$. This results in an increase in the cost growth factor from $1.0 \%$ in FY04-05 aid year to $3.5 \%$ in FY05-06 and then $6 \%$ in FY06-07. For FY05-06, the increase in the cost growth factor of $2.5 \%$ results in an additional $2.5 \%$ increase in NEED above and beyond school spending growth. This $2.5 \%$ increase in "NEED" translates to a $7 \%$ increase in TEEOSA aid (TEEOSA aid is roughly $1 / 3$ of formula NEED). Excluding the impact of the cost growth factor, aid would have grown at $3.0 \%$.

| Aid to Local Governments (change over FY05 base yr) | FY2005-06 | FY2006-07 | Two Yr Total |
| :--- | ---: | ---: | ---: |
| TEEOSA Aid to Schools-to certified aid level | $64,904,424$ | $82,777,471$ | $147,681,895$ |
| Special Education | $8,057,336$ | $13,133,458$ | $21,190,794$ |
| Community Colleges | $2,424,569$ | $5,678,830$ | $8,103,399$ |
| Homestead Exemption | $4,081,900$ | $7,634,900$ | $11,716,800$ |
| Early Childhood program | $1,777,000$ | $1,777,000$ | $3,554,000$ |
| Governors Emergency Fund | $1,000,000$ | $1,000,000$ | $2,000,000$ |
| Water policy, compact compliance | 0 | $2,700,000$ | $2,700,000$ |
| Storm Water Management grants (LB 1226-2006) | 0 | $2,461,885$ | $2,461,885$ |
| NRD Water Management grants (LB 1226-2006) | 0 | $2,461,885$ | $2,461,885$ |
| All Other | 597,334 | $3,911,472$ | $4,508,806$ |
| Total Increase - Aid to Local Govt | $82,842,563$ | $\overline{123,536,901}$ | $\overline{206,379,464}$ |

## CAPITAL CONSTRUCTION

Capital construction accounts for only $1 \%$ of General Fund appropriations and includes costs for new construction and major repairs and renovation of state-owned facilities. The term "major" is used with respect to repair and renovations as relatively small or on-going projects are routinely done within agencies operating budgets. Road construction and maintenance is not included in this category. This is included under cash fund agency operations. Because construction is such a small portion of the total, additions of individual projects can cause large fluctuations in the percent change. This occurs in this case with the inclusion of two projects, renovation of the CPACS Engineering Building at UNO (\$14.2 million over four years), and renovation of Sparks Hall at Chadron State College (\$2.7 million in FY05-06) as authorized in the 2005 Session.

## HISTORICAL GENERAL FUND APPROPRIATIONS

| Excludes Deficits | Agency Operations | Aid to Ind/Other | Aid to Local Govt | Construction | Total | \% Change |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| FY1986-87 Approp | 408,294,337 | 161,365,037 | 261,349,671 | 1,874,529 | 832,883,574 | 2.7\% |
| FY1987-88 Approp | 433,985,912 | 175,226,580 | 271,923,379 | 5,556,592 | 886,692,463 | 6.5\% |
| FY1988-89 Approp | 480,627,905 | 191,593,375 | 295,016,924 | 8,225,128 | 975,463,332 | 10.0\% |
| FY1989-90 Approp | 544,560,284 | 221,182,663 | 422,495,453 | 25,001,066 | 1,213,239,466 | 24.4\% |
| FY1990-91 Approp | 628,674,380 | 240,400,698 | 520,530,440 | 25,493,478 | 1,415,098,996 | 16.6\% |
| FY1991-92 Approp | 636,491,819 | 250,284,030 | 628,828,141 | 17,318,861 | 1,532,922,851 | 8.3\% |
| FY1992-93 Approp | 662,252,737 | 320,457,672 | 608,472,921 | 4,976,777 | 1,596,160,107 | 4.1\% |
| FY1993-94 Approp | 676,413,141 | 346,829,183 | 597,466,962 | 7,264,678 | 1,627,973,964 | 2.0\% |
| FY1994-95 Approp | 695,515,177 | 384,690,537 | 632,796,916 | 5,954,449 | 1,718,957,079 | 5.6\% |
| FY1995-96 Approp | 725,857,466 | 410,620,962 | 652,868,725 | 20,831,107 | 1,810,178,260 | 5.3\% |
| FY1996-97 Approp | 750,780,005 | 440,564,731 | 674,622,322 | 19,843,088 | 1,885,810,146 | 4.2\% |
| FY1997-98 Approp | 781,597,662 | 461,238,934 | 695,680,295 | 41,250,742 | 1,979,767,633 | 5.0\% |
| FY1998-99 Approp | 818,104,542 | 489,445,789 | 860,034,724 | 60,994,066 | 2,228,579,121 | 12.6\% |
| FY1999-00 Approp | 877,214,679 | 523,395,392 | 868,657,713 | 54,676,163 | 2,323,943,947 | 4.3\% |
| FY2000-01 Approp | 928,262,744 | 598,336,773 | 885,742,858 | 46,446,858 | 2,458,789,233 | 5.8\% |
| FY2001-02 Approp | 989,205,923 | 646,333,088 | 944,027,473 | 27,384,852 | 2,606,951,336 | 6.0\% |
| FY2002-03 Approp | 1,003,728,744 | 647,793,727 | 951,729,511 | 18,044,257 | 2,621,296,239 | 0.6\% |
| FY2003-04 Approp | 999,655,261 | 705,616,238 | 929,503,078 | 20,515,031 | 2,655,289,608 | 1.3\% |
| FY2004-05 Approp | 1,018,017,210 | 785,572,536 | 935,446,662 | 19,046,316 | 2,758,082,724 | 3.9\% |
| FY2005-06 Approp | 1,079,894,592 | 850,904,771 | 1,018,289,225 | 23,350,481 | 2,972,439,069 | 7.8\% |
| FY2006-07 Approp | 1,151,463,639 | 938,524,594 | 1,058,983,563 | 31,878,981 | 3,180,850,777 | 7.0\% |
| Average Annual Growth |  |  |  |  |  |  |
| FY88/FY89 Biennium | 8.5\% | 9.0\% | 6.2\% | 109.5\% | 8.2\% |  |
| FY90/FY91 Biennium | 14.4\% | 12.0\% | 32.8\% | 76.1\% | 20.4\% |  |
| FY92/FY93 Biennium | 2.6\% | 15.5\% | 8.1\% | -55.8\% | 6.2\% |  |
| FY94/FY95 Biennium | 2.5\% | 9.6\% | 2.0\% | 9.4\% | 3.8\% |  |
| FY96 / FY97 Biennium | 3.9\% | 7.0\% | 3.3\% | 82.6\% | 4.7\% |  |
| FY98 / FY98 Biennium | 4.4\% | 5.4\% | 12.9\% | 75.3\% | 8.7\% |  |
| FY00 / FY01 Biennium | 6.5\% | 10.6\% | 1.5\% | -12.7\% | 5.0\% |  |
| FY02 / FY03 Biennium | 4.0\% | 4.1\% | 3.7\% | -37.7\% | 3.3\% |  |
| FY04 / FY05 Biennium | 0.7\% | 10.1\% | -0.9\% | 2.7\% | 2.6\% |  |
| FY06 / FY07 Biennium | 6.4\% | 9.3\% | 6.4\% | 29.4\% | 7.4\% |  |
| Avg FY87 to FY97 (10 yr) | 6.3\% | 10.6\% | 9.9\% | 26.6\% | 8.5\% |  |
| Avg FY97 to FY07 (10 yr) | 4.4\% | 7.9\% | 4.6\% | 4.9\% | 5.4\% |  |
| Avg FY87 to FY07 (20 yr) | 5.3\% | 9.2\% | 7.2\% | 15.2\% | 6.9\% |  |



## 2006 SESSION BUDGET ACTIONS

A summary listing of 2006 General Fund budget adjustments is contained in Table 12. These midbiennium budget adjustments increase FY05-06 and FY06-07 General Fund new appropriations by a total of $\$ 20.5$ million over the two year period. This equals $.3 \%$ of the original two-year appropriation. In addition, $\$ 4.2$ million of reappropriated FY04-5 appropriations are deleted.

| General Fund Adjustments-2006 Session | FY2005-06 | FY2006-07 | Two Yr Total |  |
| :--- | ---: | ---: | ---: | ---: |
| Mainline Adjustments | $2,402,234$ | $(2,197,167)$ | 205,067 |  |
| A Bills | 0 | $20,250,709$ | $20,250,709$ |  |
|  |  |  |  |  |
|  |  | $2,402,234$ | $18,053,542$ | $20,455,776$ |
| Change in General Fund New Appropriations | 0 | $(4,220,990)$ |  |  |
| Lapse excess unobligated GF reappropriations | $(4,220,990)$ |  |  |  |
| Grand Total General Fund Changes | $(1,818,756)$ | $18,053,542$ |  | $16,234,786$ |

There was virtually no change in mainline General Fund budget adjustments. Mainline budget adjustments relate to financing programs and services based on laws existing prior to the 2006 Session. A $\$ 2.4$ million increase in FY05-06 was offset by a $\$ 2.2$ million reduction in FY06-07 yielding a net $\$ 205,067$ increase over the two years. The largest individual item is a $\$ 32.7$ million General Fund reduction in TEEOSA school aid for $\mathrm{FY} 06-07$ when compared to the original amount budgeted last session. Even with this decline from the previous estimate, there is still a $2.5 \%$ increase in TEEOSA aid. This "savings" were offset by three large increase items, $\$ 21$ million to offset a decline in the Medicaid match rate, $\$ 7.7$ million for higher than projected health insurance rates, and $\$ 5.5$ million for higher utility costs in FY05-06.

While mainline budget adjustment related to "current law", "A" bills finance new legislation or changes in law enacted during the 2006 Session. Three bills passed in 2006 account for about $90 \%$ of the total A bill amounts; $\$ 6.6$ million for University of Nebraska and State Colleges capital facility projects financing (LB 605 ), $\$ 6.2$ million for expanded sex offender supervision and treatment (LB1199), and $\$ 5$ million for implementation of water policy changes including storm water management grants to cities and interrelated water management grants to NRD's. (LB 1226)

## General Fund Budget Increases

(\% of 2 Yr Total)


Table 12 General Fund Budget Adjustments - 2006 Session

|  | Change from 2005 Enacted Budget |  |  |
| :---: | :---: | :---: | :---: |
|  | FY2005-06 | FY2006-07 | Two Yr total |
| 1 SIGNIFICANT INCREASES: |  |  |  |
| 2 Fed Medicaid match rate-all programs | 0 | 21,364,102 | 21,364,102 |
| 3 Health insurance rate changes (all agencies) | 2,479,006 | 5,271,696 | 7,750,702 |
| 4 University/Colleges, capital projects financing (LB 605) | 0 | 6,625,000 | 6,625,000 |
| 5 Sex offender supervision \& treatment (LB1199) | 0 | 6,197,078 | 6,197,078 |
| 6 Instream appropriations, ground water mgmt (LB 1226) | 0 | 5,000,000 | 5,000,000 |
| 7 Higher utility costs (NETC, Colleges, NU, 24/7, DAS) | 5,180,373 | 329,247 | 5,509,620 |
| 8 Expand Community Corrections (LB 1258) (Crime Comm) | 0 | 4,375,000 | 4,375,000 |
| 9 Mead ARDC contamination investigation \& clean-up | 4,169,760 | 0 | 4,169,760 |
| 10 Water policy implementation, continue base funding, compact ( | 0 | 3,949,318 | 3,949,318 |
| 11 Homestead exemption | 907,000 | 907,000 | 1,814,000 |
| 12 Increase aid, Public Health departments | 0 | 1,800,000 | 1,800,000 |
| 13 Accelerate Capitol masonry project, shift to CRF interest | 0 | 1,700,000 | 1,700,000 |
| 14 Developmental disability aid, rate equity (LB852) | 0 | 1,675,145 | 1,675,145 |
| 15 Public safety communications system | 150,000 | 850,000 | 1,000,000 |
| 16 Fire/life safety projects, Norfolk Regional Center | 0 | 1,095,000 | 1,095,000 |
| 17 Behavioral health aid, provider rate increases | 0 | 855,616 | 855,616 |
| 18 Cntr for Women-York project, shift funding from Vacant Bldng t | 0 | 781,000 | 781,000 |
| 19 Ryan White AIDS program, additional funds | 0 | 750,000 | 750,000 |
| 20 Community Colleges aid, match higher ed FY07 increase | 0 | 748,847 | 748,847 |
| 21 Byrne/JAG grant funds, replace fed funds with General | 0 | 428,000 | 428,000 |
| 22 County jail reimbursement, to statutory cap | 0 | 408,595 | 408,595 |
| 23 Superfund sites, nonfederal cost share | 0 | 400,000 | 400,000 |
| 24 Law Enforcement Training Cntr, GF to offset fee loss | 0 | 290,000 | 290,000 |
| 25 Community Health Center aid, restore Gov 2005 veto | 0 | 218,750 | 218,750 |
| 26 Visually Impaired, replace federal funds | 25,000 | 100,000 | 125,000 |
| 27 Subtotal-Increases Listed | 12,911,139 | 66,119,394 | 79,030,533 |
| 28 SIGNIFICANT REDUCTIONS: |  |  |  |
| 29 TEEOSA aid, Sine Die Est vs certified level | 0 | $(32,709,035)$ | $(32,709,035)$ |
| 30 Corrections, projected dept budget savings | $(4,500,000)$ | $(4,500,000)$ | $(9,000,000)$ |
| 31 Medicaid, rebase based on year to date analysis | $(1,500,000)$ | $(5,700,000)$ | $(7,200,000)$ |
| 32 Corrections, revised cash est.based on actual FY05 revenues | $(3,448,923)$ | $(1,096,199)$ | $(4,545,122)$ |
| 33 Childrens Health (CHIP), rebase based on year to date analysis | $(900,000)$ | $(4,005,616)$ | $(4,905,616)$ |
| 34 Developmental disability aid, est unobligated funds | $(1,675,145)$ | 0 | $(1,675,145)$ |
| 34 Retirement, revised estimates, exclude LB503 extension | 0 | $(1,267,699)$ | $(1,267,699)$ |
| 35 Adjust base for one-time school litigation costs (AG) | 1,470,000 | $(1,470,000)$ | 0 |
| 36 Subtotal-Reductions Listed | (10,554,068) | $(50,748,549)$ | $(61,302,617)$ |
| 37 OTHER NOT LISTED (NET) | 45,163 | 2,682,697 | 2,727,860 |
| 38 GENERAL FUND NEW APPROPRIATIONS | 2,402,234 | 18,053,542 | 20,455,776 |
| 39 Corrections: Excess unobligated GF reappropriation | $(4,220,990)$ | 0 | $(4,220,990)$ |
| 40 TOTAL GENERAL FUND CHANGE | $(1,818,756)$ | 18,053,542 | 16,234,786 |

## DEPARTMENT OF EDUCATION

## TEEOSA School Aid

There were several changes in the TEEOSA school aid during the 2006 Session. While the FY06-07 certified aid, and estimates for $\mathrm{FY} 07-08$ and $\mathrm{FY} 08-09$, are significantly below the previous estimates, there is still an increase in aid in all three years. Although the FY06-07 certified aid is $\$ 32.4$ million below the estimate at Sine Die 2005, it's still $\$ 17.8$ million or $2.6 \%$ above the FY05-06 certified aid.

The relatively low growth in FY06-07 reflects a modest 4.1\% growth in spending (impacting the calculation of NEEDS) and a $6.5 \%$ growth in valuations (impacting the yield from local effort rate component of the formula).

The large 13\% growth in FY08-09 can be attributed to the expiration of the aid adjustment factor per existing law, and increase in the cost growth factor per LB1024 enacted during the 2006 Session. The return of the school levy limit from $\$ 1.05$ to $\$ 1.00$ that was originally scheduled for $\mathrm{FY} 08-09$ was eliminated as part of LB968.. However, LB1024 retained the levy limit at $\$ 1.05$.

| TOTAL TEEOSA AID | $\begin{aligned} & \text { Certified } \\ & \text { FY2005-06 } \end{aligned}$ | $\begin{aligned} & \text { Certified/Est } \\ & \text { FY2006-07 } \\ & \hline \end{aligned}$ | $\begin{aligned} & \text { Estimated } \\ & \text { FY2007-08 } \\ & \hline \end{aligned}$ | Estimated FY2008-09 |
| :---: | :---: | :---: | :---: | :---: |
| Estimated Dollars |  |  |  |  |
| Sine Die 2005 Session | 700,594,282 | 750,885,264 | 815,903,856 | 950,875,894 |
| Revised after joint meeting (Oct 05) | 700,594,282 | 735,315,272 | 773,961,018 | 908,419,127 |
| Certified TEEOSA aid (March 1) | 700,594,282 | 718,467,329 | 735,261,256 | 866,039,699 |
| Sine Die 2006 Session | 700,594,282 | 718,467,329 | 747,761,256 | 845,205,295 |
| Change over Prior Year |  |  |  |  |
| Dollar | 66,277,006 | 17,873,047 | 29,293,927 | 97,444,039 |
| Percent | 10.4\% | 2.6\% | 4.1\% | 13.0\% |
| Change from Prior Estimate |  |  |  |  |
| Revised after joint meeting | 0 | $(15,569,992)$ | $(41,942,837)$ | (42,456,767) |
| Per NDE letter and actual AFR | 0 | $(16,847,943)$ | $(38,699,762)$ | $(42,379,428)$ |
| Subtotal - data element changes | 0 | $(32,417,935)$ | $\overline{(80,642,600)}$ | $\overline{(84,836,195)}$ |
| LB 968 Ag land valuation (80\% to 75\%) | 0 | 0 | 12,500,000 | 13,000,000 |
| LB 968 retain \$1.05 school levy | 0 | 0 | 0 | $(59,664,404)$ |
| LB 1024 Learning communities-aid changes | 0 | 0 | 0 | 25,830,000 |
| Total Change Since Sine Die 2005 | 0 | $(\overline{32,417,935)}$ | $\overline{(68,142,600)}$ | $(\overline{05,670,599)}$ |
| Change Due to: |  |  |  |  |
| Cost Growth Factor (enrollment) | 0 | 18,151,439 | 545,265 | 572,629 |
| Federal Categorical grants | 0 | $(38,930,565)$ | $(41,144,308)$ | $(43,201,523)$ |
| Yield from Local Effort Rate | 0 | $(14,145,904)$ | $(28,816,535)$ | $(30,513,668)$ |
| Other Receipts (offsets to aid) | 0 | (4,662,712) | $(4,877,835)$ | $(5,590,770)$ |
| School Disbursements | 0 | 3,090,296 | $(8,760,400)$ | $(8,397,083)$ |
| All Other (formula adjust, lopoff, etc...) | 0 | 4,079,510 | 2,411,213 | 2,294,220 |
| Subtotal - data element changes | 0 | $(32,417,935)$ | $(80,642,600)$ | $(84,836,196)$ |
| LB 968 Ag land valuation (80\% to 75\%) | 0 | 0 | 12,500,000 | 13,000,000 |
| LB 968 retain \$1.05 school levy | 0 | 0 | 0 | $(59,664,404)$ |
| LB 1024 Learning communities-aid changes | 0 | 0 | 0 | 25,830,000 |
| Total Change Since Sine Die 2005 | 0 | $\overline{(32,417,935)}$ | $\overline{(68,142,600)}$ | $(105,670,600)$ |


| GENERAL FUNDS ONLY | $\begin{gathered} \text { Certified } \\ \text { FY2005-06 } \end{gathered}$ | Estimated FY2006-07 | Estimated <br> FY2007-08 | Estimated FY2008-09 |
| :---: | :---: | :---: | :---: | :---: |
| Estimated Dollars |  |  |  |  |
| Sine Die 2005 Session | 683,473,181 | 734,055,263 | 798,653,105 | 933,193,876 |
| Revised after joint meeting (Oct 05) | 683,473,181 | 718,194,171 | 756,411,890 | 890,431,270 |
| Certified TEEOSA aid (March 1) | 683,473,181 | 701,346,228 | 717,712,127 | 848,051,842 |
| Sine Die 2006 Session | 683,473,181 | 701,346,228 | 730,212,127 | 827,217,438 |
| Change from Prior Estimate |  |  |  |  |
| Revised after joint meeting | 0 | $(15,861,092)$ | $(42,241,215)$ | $(42,762,605)$ |
| Per NDE letter and actual AFR | 0 | $(16,847,942)$ | $(38,699,763)$ | $(42,379,429)$ |
| Subtotal - data element changes | 0 | $(32,709,035)$ | $(80,940,978)$ | $\overline{(85,142,034)}$ |
| LB 968 Ag land valuation (80\% to 75\%) | 0 | 0 | 12,500,000 | 13,000,000 |
| LB 968 retain \$1.05 school levy | 0 | 0 | 0 | $(59,664,404)$ |
| LB 1024 Learning communities-aid changes | 0 | 0 | 0 | 25,830,000 |
| Total Change | 0 | $(32,709,035)$ | $(68,440,978)$ | $(105,976,438)$ |

Change from Sine Die 2005 to Revised Estimates per Oct 2005 Joint Meeting: The most significant cause of the aid change in FY2006-07 was actual 2005 valuation growth of $6.5 \%$ compared to the previously estimated $5 \%$. Valuation growth relates directly to the yield from local effort rate which is a "resource" and offsets the need for state aid. For FY07-08 and FY08-09 the changes reflect continuation of the higher 2005 valuation plus estimates for 2006 valuation growth changed from $5 \%$ to $6.25 \%$ based on likelihood of Sarpy and Lancaster revaluations. Spending growth declined from (1) $5.50 \%$ plus specific adds for LB503 retirement contributions (\$10 million) and LB 577 early childhood programs (\$2.4 million) to (2) $5.54 \%$ "budgeted to budgeted" growth which included the retirement and early childhood monies.

Change from October 2005 Revision to FY2006-07 Aid Certification (3/1/06) Most of the aid change for FY2006-07 was due to lower NEEDS. Actual FY05 disbursements were slightly lower than estimated but more than offset by a higher cost growth factor due to the enrollment portion ( $\$ 18$ million). The October estimate assumed no enrollment factor increase. NEEDS were also reduced due to much higher then projected federal categorical grants per actual AFR data. These are included in disbursements but subtracted out to derive NEEDS. The increase is partially attributed to showing all of these disbursements as federal categorical grants rather than special education instruction disbursements as some were coded in prior years. Another $\$ 5$ million reduction is attributed to higher "Other Receipts" which are offsets to NEED. For FY07-08 and FY08-09, as the FY06-07 aid year (ie FY04-5 AFR data) is the basis on which the out years are projected, almost all the changes which affected FY06-07 aid are also carried forward into the out years except for the higher cost growth factor. While the cost growth factor is used in the calculation of NEED for the aid formula, the factors are not used to estimate disbursements for the out years. That is a separate estimate. Therefore, increases in NEED attributed to the cost growth factor do not affect the out year spending estimates.

LB 968 was the omnibus tax reduction bill and had two components which affected TEEOSA school aid. First, the reduction in the taxable value of agricultural land from $80 \%$ to $75 \%$ will result in an increase in school aid of \$12-\$13 million. Second, LB968 also continued the K-12 school property tax levy limit at $\$ 1.05$ rather than return to $\$ 1.00$ in $\mathrm{FY} 08-09$ per current law.

LB 1024 contained numerous provisions including creation of learning communities in response to the Omaha/Douglas County school boundary dispute. With respect to TEEOSA, the bill changes the application of the cost growth factor in the formula. First, the factor will be applied before allowances are subtracted. This in essence inflates the amount of the allowances for purposes of calculating NEEDS. LB1024 also provides for the cost growth factor to include the full optional allowable growth rather than half, resulting in a full one percentage point increase in the factor when counting the two year period
used. A model run by the Dept of Education (NDE) estimates these changes to increase state aid by $\$ 24.63$ million starting in FY08-09.

The bill also provides that the NEEDS calculation for a district shall be the greater of the calculated NEEDS or the prior year NEEDS. This provision is only applicable for school districts having general fund levies of at least \$.99. This provision stabilizes aid for school districts with declining enrollments. Calculations indicate that state aid will increase by an estimated $\$ 1.2$ million in FY2008-09, $\$ 3.3$ million in FY2009-10, and $\$ 5.4$ million in FY2010-11 pursuant to the change.

LB1024 eliminates net option funding for students attending another school in a learning community in which the student resides. The change will mean the majority of the funds currently distributed as net option funding to the eleven school districts in the learning community will be distributed as allocated income tax funds to all school districts beginning in FY2008-09. The overall amount of state aid distributed as net option/allocated income tax aid will not change since the total amount is capped, but aid for individual school districts will increase or decrease.

Major unknown significant fiscal impacts of the bill are provisions allowing school districts to exceed the applicable allowable growth rate in certain instances. School districts in a learning community may exceed the allowable growth rate for anticipated increases in transportation in the first year the district is a member of a learning community. The bill requires schools that are members of a learning community to provide free transportation to students who attend a school in the district other than their attendance center. The amount of increased transportation costs for school districts is unknown. Any increase in transportation spending will increase state aid two years after the spending increase occurs.

Schools may also exceed the allowable growth rate in 2008-09 if the sum of its poverty, elementary class size, focus school and limited English proficiency allowance exceed the poverty weightings plus the limited English proficiency weightings times the cost grouping cost per student in the 2007-08 state aid allocation. NDE is to compute the amount by which the allowable growth rate may be exceeded. In the following years, schools will be able to exceed the allowable growth rate if the growth in these allowances is greater than the applicable growth rate of the school district. These provisions allow school districts to increase spending with property tax dollars by the amount of exclusions. This will increase state aid two years later when the increased expenditures are included in the calculation of adjusted general fund operating expenditures. There will be an unknown fiscal impact for these provisions, which could be significant, beginning with aid distributed in 2008-09.

LB 1256 establishes an endowment fund to provide early childhood education grants to programs for atrisk children from birth to age three. After July 1, 2007, the Early Childhood Endowment Fund will consist of the greater of $\$ 40$ million, or $10 \%$ of the value of funds belonging to the state for educational purposes (Permanent School Fund), if the constitutional amendment contained in LB 1006 passes in November, 2006. Because interest and earnings from the Permanent School Fund are currently allocated to school districts as state apportionment on an annual basis, a $\$ 40$ million decrease in the Permanent School Fund decreases the amount of state apportionment distributed to school districts beginning in FY2007-08. The estimated decrease is about $\$ 1.8$ million per year. The reduction in apportionment aid decreases local school district resources for purposes of computing state aid (TEEOSA) beginning in FY2007-08. The reduction in local resources increases state aid by a like amount two years later. So, an additional $\$ 1.8$ million of general funds will be required for TEEOSA aid beginning in FY2009-10.

## 2006 Legislation Affecting K-12 Schools

Several bills enacted during the 2006 Session affected K-12 schools. Three bills impacted TEEOSA state aid (LB968, LB1024, and LB1256) and are described above. Another bill, LB 1208, made significant changes in the distance education area. This is described under the 2006 Session bills in the General Fund Revenue section (starts on page 19). Other bills not otherwise described include LB 690 which creates the Career Education Partnership Act. The bill provides for the State Department of Education
(NDE) to administer a program to provide grants to collaborative partnerships of two or more school districts that are collaborating on a project with an educational service unit, or a public postsecondary institution and an advisory group. Grants may not exceed \$75,000 per project and may be expended over a two year period. Career education includes curriculum, work ethics, general employability skills, technical skills, occupational specific skills, and applied learning that integrates academic knowledge and vocational skills taught through the following course areas: Agriculture education; business education; career education; family and consumer sciences; health occupations; industrial technology education; marketing education; and trade and industrial education.

## DEPARTMENT OF REVENUE

## Homestead Exemption

Based on 2005 property taxes levied, the total Homestead Exemption cost for FY05-06 is calculated at $\$ 53,827,000$. The current appropriation is $\$ 52,920,000$, thereby creating a deficit request of $\$ 907,000$. With the higher FY05-06 base, the same amount is also added to FY06-07 maintain an allowance for a $5 \%$ increase next year. Homestead payments to counties for the last five years were: FY00-01 \$37,801,613; FY01-02 \$40,801,558; FY02-03 \$46,429,602; FY04-05 \$50,262,031; FY05-06 \$53,821,000.

LB 968, the omnibus tax reduction bill also had a component which affected the Homestead exemption program. The bill increased both the exempt amount and the maximum value.

For eligible persons over 65, the bill changes the maximum amount of value that is eligible for exemption from $80 \%$ to $100 \%$ of the county average assessed value of a single family residential property or $\$ 40,000.00$, whichever is greater. For eligible veterans and others with disabilities, the maximum amount of value that is eligible for exemption would increase from $100 \%$ to $125 \%$ of the county average assessed value of a single-family residential property or $\$ 50,000.00$, whichever is greater.

The bill also changes the maximum value of an eligible homestead for qualified persons over 65 from $150 \%$ to $200 \%$ of the county's average assessed value of a single-family residence or $\$ 95,000.00$, whichever is greater. For eligible veterans and others with disabilities, the maximum value of an eligible homestead would increase from $175 \%$ to $225 \%$ of the county's average assessed value of a single-family residence or \$110,000, whichever is greater. Changes would become operative on January 1, 2007.

Projected reimbursement costs related to these two provisions amounts to \$6,894,000 in FY07-08 and \$7,068,000.

## HEALTH AND HUMAN SERVICES SYSTEM

## Base Adjustment, Medicaid and Children's Health Insurance

Year-to-date analysis of the Medicaid Program and the Children's Health Insurance Program (CHIP) shows slower growth than was projected last session when the biennial budget was originally enacted. Therefore, the Medicaid Program is reduced by $\$ 1,500,000$ general funds in FY06-07 and $\$ 5,700,000$ general funds in FY07-08, a $.3 \%$ and $1 \%$ reduction respectively. Similarly, CHIP is reduced by $\$ 900,000$ general funds in FY06 and \$1,250,000 general funds in FY 07. The percentage reductions are $8 \%$ and 9\%.

## Federal Medicaid Match Rate

The federal match rate for Nebraska will decline by $1.75 \%$, from $59.68 \%$ to $57.93 \%$ beginning in October, 2006. Costs for replacement of the lost federal funds are shown below by area. The FY06-07 number only reflects nine months impact while the full year impact is included in FY07-08. In FY05-06, \$628,250 of one-time federal fund balances is used to offset the drop in the Medicaid match rate at the Beatrice Developmental Center, however the full general fund impact is included in FY07-08.

| Agency | Program | Type | FY2005-06 | FY2006-07 | FY2007-08 | FY2008-09 |
| :--- | :--- | :--- | ---: | ---: | ---: | ---: |
| \#25 HHS-Services | Administrative program | Oper | 0 | 141,129 | 188,172 | 188,172 |
| \#25 HHS-Services | Regional Centers | Oper | 0 | 44,028 | 58,704 | 58,704 |
| \#25 HHS-Services | Beatrice Develop (BSDC) | Oper | 0 | 0 | 838,467 | 838,467 |
| \#25 HHS-Finance | Behavioral Health aid | Aid | 0 | 138,034 | 184,045 | 184,045 |
| \#26 HHS-Finance | Childrens Health (CHIP) | Aid | 0 | 578,361 | 771,148 | 771,148 |
| \#26 HHS-Finance | Public Assistance | Aid | 0 | 384,111 | 512,148 | 512,148 |
| \#26 HHS-Finance | Medicaid | Aid | 0 | $17,813,350$ | $23,751,133$ | $23,751,133$ |
| \#26 HHS-Finance | Developmental Disabilites aid | Aid | 0 | $2,265,089$ | $3,020,119$ | $3,020,119$ |
|  |  |  | -1 |  |  |  |
| Total |  | 0 | $21,364,102$ | $29,323,936$ | $29,323,936$ |  |

## Developmental Disability Aid

Last session, developmental disability aid was increased by $2 \%$ per year for provider rates consistent with rate increases for several other areas and the Governors recommendation. However this increase did provide adequate funds to achieve "rate equity" as state employee salary increases were $3 \%$ for FY05-06 and $3.25 \%$ for $\mathrm{FY} 06-07$. The budget increases General Fund aid by $\$ 1,675,145$ in FY06-07 to again achieve $100 \%$ rate equity.

The Governor vetoed a like amount of unused FY05-06 developmental disability aid funds to in essence "pay" for the higher amount funded in FY06-07 noted above.

## Behavioral Health Aid

Provider Rate Increases An additional \$547,307 of General Funds is included for FY2006-07 to provide funds for a $3 \%$ rate increase for the almost $\$ 18$ million of new behavioral health services developed and offered per the behavioral health reform initiative. This was not included last year when a $3 \%$ increase in FY06-07 was provided for services existing at that time. Also an additional $\$ 308,309$ of General Funds is included to increase the $3 \%$ provider rate increase to $3.25 \%$ in 2006-07. This includes $\$ 262,700$ for the previously existing services and $\$ 45,609$ for the new services noted above.

Base Transfers LB 425 (2005) authorizes the State Budget Administrator to transfer funds during 2005-06 and 2006-07 from the regional centers to the administration program in the Department of Health and Human Services and to the aid program for behavioral health services. The funds are to be transferred upon notification by the Director of HHS that funds may be reallocated. On November 30, 2005, HHS indicated that $\$ 2,720,500$ could be transferred from the Hastings Regional Center to Program 33 - Administration $(\$ 674,766)$ and to Program 38 - Behavioral Health Aid $(\$ 2,045,734)$ to develop and provide community-based services pursuant to LB 1083 (2004).

## Ryan White AIDS Program

Federal funding and the current level of state funding provided to cover treatment drugs for individuals who are HIV-positive or have AIDS are not sufficient to cover all eligible persons. There is currently a waiting list. The budget revisions provided $\$ 750,000$ in general funds to reduce the number of individuals on the waiting list.

## Public Health Departments

Additional $\$ 1.9$ million General Funds are provided for local public health. Each of the 18 public health departments will receive $\$ 100,000$ to reinforce communicable disease programs. The Department of Health and Human Services Regulation and Licensure is appropriated \$100,000 to provide technical assistance.

## Community Health Centers

In the 2005 session, the Legislature provided $\$ 875,000$ general funds for each year of the current biennium. The governor vetoed half of the amount ( $\$ 437,500$ ) in FY2005-06 and by one-fourth in FY2006-07 ( $\$ 218,750$ ). In the 2006 Session, these funds were restored by the Legislature and again vetoed by the Governor. However, the FY2006-07 amount of $\$ 218,750$ was overridden.

## LB 1199 Prosecution, treatment, and monitoring of sex offenders

LB 1199 revised a number of statutory sections relating to sex crimes, sex offenders and civil commitment. The bill makes changes in 5 areas relating to sex offenders: criminal offenses \& penalties, civil commitment, community supervision, the Sex Offender Registration Act and residency restrictions. Two provisions of the bill that result in substantial costs are lifetime supervision and civil commitment. LB 1199 provides for lifetime supervision after release from prison or civil commitment for repeat sex offenders and first time offenders convicted of rape of a child under twelve years of age or forcible rape of a person over twelve years of age. Cost estimates are as follows:

Dept of Correctional Services (DCS) and Parole Total DCS and parole costs are estimated at $\$ 703,910$ in FY06-07, $\$ 892,448$ in FY07-08, and $\$ 1,087,412$ in FY08-09. Supervision shall be provided by the office of parole administration. Each individual subject to supervision shall be evaluated by office of parole administration and have conditions of supervision imposed which are the least restrictive conditions that are compatible with public safety. It is estimated that $60-80$ individuals per year would be required to be under lifetime parole supervision. With a recommended caseload for high-risk sex offenders at 25 , an additional 3 FTE (2 officers \& 1 supervisor) would be required in FY07, an additional 3 officers in FY08, and an additional 2 officers and 2nd supervisor in FY09. It is also assumed that there will be 1 support staff added for every 7 officers and 1 supervisor. Two clinical psychologists, a staff assistant and interpreter are new positions to work on the requirements of the evaluation including primary testimony at the hearings. The Parole Administration shall review the conditions of community supervision on an annual basis. This review in most cases is assumed to be a formal assessment rather than an extensive re-evaluation. In most cases it would not involve a polygraph or other instrument except where \& when determined necessary. The cost of such yearly assessment is estimated at an average of $\$ 200$ per individual: $\$ 16,000$ in FY 07 ( 80 individuals), $\$ 32,000$ in FY 08 (160 individuals), $\$ 48,000$ in FY09 (240 individuals), etc...

The bulk of DCS costs relates to inmate evaluations, around $\$ 125,000$ per year. The initial testing of the inmates would include the following components: risk assessment, clinical interviews, testing, review of all records, \& polygraph administration. This is estimated to cost $\$ 1,300$ per offender ( 80 offenders per year). In terms of yearly evaluations, there would be an estimated 80 inmates per year that require an evaluation at estimated cost of $\$ 250$ per offender. Each evaluation would take between $8 \& 12$ hours. The evaluation would include an in-depth interview, testing, \& evaluation using a wide range of instruments, outside interviews, review of case files, etc.

Sex offender treatment, Norfolk Regional Center LB 1199 creates a separate legal standard for the commitment of sex offenders under the Mental Health Commitment Act. The standard requires the person to have a mental illness or personality disorder which makes the person likely to commit future acts of sexual violence and unable to control his or her conduct. This standard will allow the civil commitment of dangerous sex offenders who do not meet the traditional mentally ill and dangerous civil
commitment standard. LB 1199 also requires an agency with jurisdiction over a sex offender to provide a 90-day notice prior to the individual's release to the Attorney General, the county attorney in the county where the person will be released and the county attorney in the county of prosecution. A county attorney is also required to notify the attorney general within 45 days of receiving notice of a sex offenders release indicating whether or not he or she intends to civilly commit the offender. Also the bill mandates that civil commitment evaluations be conducted prior to the completion of a criminal sentence for violent offenders, repeat offenders and child predators who refuse treatment.

An additional 33 civil commitments per year are projected under the bill composed of two populations. Mentally ill and dangerous sex offenders are persons with a conviction for a sexual offense and are primarily persons diagnosed with pedophilia. DCS recommended civil commitments for 40 persons and based on this, Health and Human Services (HHS) estimates 8 additional civil commitments per year. Personality disorders with 2 or more convictions for sexual offenses are persons convicted primarily of rape. The 5 year average of these persons who are released from prison is approximately 27 , but usually 1 or 2 are currently

| Norfolk Estimated Population | FY2006-07 | FY2007-08 | FY2008-09 | FY2009-10 |
| :--- | ---: | ---: | ---: | ---: |
| Dollars |  |  |  |  |
| New Admissions (50\% FY07, 75\%) | $1,815,000$ | $2,722,500$ | $2,722,500$ | $2,722,500$ |
| Plus entire population from FY2006-07 | -- | $3,630,000$ | $3,630,000$ | $3,630,000$ |
| Plus entire population from FY2007-08 | -- | -- | $3,630,000$ | $3,630,000$ |
| Plus entire population from FY2008-09 | -- | -- | -- | $3,630,000$ |
| Total | $1,815,000$ | $6,352,500$ | $9,982,500$ | $13,612,500$ |
|  |  |  |  |  |
| Cumulative Population |  |  |  |  |
| New Admissions (50\% FY07, 75\%) | 17 | 25 | 25 | 25 |
| Plus entire population from FY2006-07 | -- | 33 | 33 | 33 |
| Plus entire population from FY2007-08 | -- | -- | 33 | 33 |
| Plus entire population from FY2008-09 | -- | -- | -- | 33 |
| Total | 17 | 58 | 91 | 124 | civilly committed, leaving 25 additional civil commitments per year. With these additional commitments, a sex offender treatment program is created at the Norfolk Regional Center site. Populations are projected to reach 124 after a four year phase-in period based on the 33 yearly commitments noted above. HHS anticipates that costs could continue to compound annually until after the fourth year because HHS estimates the average length of stay in the inpatient treatment program to last 4 years based on current commitments of sex offenders released from prison. Costs could then stabilize because sex offenders will be completing the treatment program and getting discharged.

## DEPARTMENT OF NATURAL RESOURCES

## Water Policy Implementation

Mainline budget adjustments include $\$ 3,949,318$ funding for the following functions in the Department of Natural Resources in FY2006-07: 1) \$849,318 General Funds for staffing and operating costs to continue implementation of the integrated water management provisions of LB 962-2004, 2) \$400,000 General fund for expenses related to the Platte River Cooperative Agreement, and 3) \$2,700,000 for costs relating to measures intended to facilitate compliance with interstate compact stipulations. Intent language specifies that this funding is of a one-time nature and shall not become a part of the Department of Natural Resources budget

## LB 1226 Interrelated Water Management Plan Program

LB 1226 made a variety of changes regarding instream water appropriations ground water and management areas.

Natural resources districts (NRDs) located in river basins or sub basins that have been determined to be fully appropriated or over appropriated are given the authority to levy an additional tax equal to the amount needed to administer and implement activities required by the Nebraska Ground Water Management and Protection Act. The NRDs meeting the designation contained in LB 1226 could level an additional tax not to exceed 3 cents on each $\$ 100$ of taxable property in FY06-07 and 2 cents in FY07-08 and FY08-09.

LB 1226 establishes the Interrelated Water Management Plan Program in the Department of Natural Resources. The program would function as a grant program administered by the Department under the direction of the Natural Resources Commission. Grants would be used to facilitate and fund the duties of NRDs under the Nebraska Ground Water Management and Protection Act. The Legislature appropriated $\$ 2.5$ million for the grant program and administrative expenses

LB 1226 also establishes the Storm Water Management Plan Program in the Department of Environmental Quality (DEQ) described in more detail on page 45

## DEPARTMENT OF CORRECTIONAL SERVICES

## Base Adjustment

Based on year to date spending, budget adjustments include a $\$ 4.5$ million base reduction each year. These savings, mainly for estimated vacancy savings, utilities, and per diems, still should leave some room for unexpected cost increases such as utilities.

## Fund Shift

An excess cash fund balance has accumulated and this is used to reduce the General Fund appropriation, $\$ 3,231,923$ in $\mathrm{FY} 05-06$ and $\$ 1,096,199$ in $\mathrm{FY} 06-07$. A large portion of these cash funds are generated by "safekeeper" fees and community corrections inmate room and board.

## County Jail Reimbursement

There were four bills introduced on county jail reimbursement in 2006 (LB's 922, 923, 1015, and 1025). Although none of these were enacted, budget adjustments included monies to fund this program at the statutory cap level of $\$ 3.91$ million by adding $\$ 408,595$ in FY2006-07.

## LB 1199 Prosecution, treatment, and monitoring of sex offenders

LB1199 also affected the Dept of Corrections Services and parole administration. See the narrative description of the bill under HHS on page 40.

## UNIVERSITY OF NEBRASKA

## Environmental Clean-Up Costs at ARDC (Mead)

The 2006 Session revisions provide \$4,169,760 General Funds for FY2005-06 and transfers \$2,760,760 from the Environmental Trust Fund to a University of Nebraska Cash Fund for FY2006-07 for one-time funding to assist with remedial investigation and clean-up expenses related to the Agricultural Research and Development Center (ARDC) near Mead. The Nebraska Ordinance Plant near Mead, NE was used for munitions production in WWII and the Korean Conflict. The federal government declared the plant
excess property in 1959 and the University subsequently purchased 9,600 acres between 1962 and 1971. The Army Corp of Engineers is responsible for clean-up within ARDC's 9,600 acres with the exception of four areas. In the 1970's, the University legally disposed of chemical and low-level radioactive waste in these four areas. Since that time the Environmental Protection Agency has ordered removal of the containers of chemical and low-level radioactive waste and clean-up of any contaminated soil. The University has hired MACTEC Engineering and Consulting for the project. The total project timeline is three years beginning in FY2004-05.

## $\underline{\text { Utilities }}$

See global issue utility increases on page 46

## DEPARTMENT OF ADMINISTRATIVE SERVICES

## Public Safety Communications System

New funding of $\$ 150,000$ General Funds and $\$ 150,000$ Federal Funds for FY2005-06 and $\$ 850,000$ General Funds and $\$ 1,350,000$ Federal Funds for FY 2006-07 was provided to begin funding for the Public Safety Communications System. This funding will address assessment needs of all available tower resources in the state, development of the coverage plan and production of the frequency plan for the system. In essence, the first two years of funding will lay the groundwork needed for implementation of an integrated, interoperable, scalable system of statewide communication.

In terms of future years, equipment costs are estimated at $\$ 9.1$ million in FY 2007-08 for tower equipment and $\$ 14.7$ million in FY2008-09 for radio equipment for state agencies. On-going operating costs are projected at $\$ 2.2$ million in $\mathrm{FY} 08-09$ and $\$ 2.9$ million thereafter and $\$ 2$ million for ongoing system operation.

In terms of financing, at this time, it is unknown whether or not there will be funding sources other than the General Fund beginning with FY2007-08. Although LB1060 includes intent language stating that "It is the intent of the Legislature that non-General Fund sources be maximized for the Nebraska Public Safety Communications System", for planning purposes it's assumed General Funds would be the financing source. Also, for planning purposes, it's assumed that the Master Lease program is utilized to pay the FY08 equipment costs over a 10 year timeframe (annual cost approximately $\$ 1.1$ million) and the FY09 equipment costs over a 5 year timeframe, the projected lifespan of the radio equipment (annual cost approximately $\$ 3.3$ million).

| Projected Annual Costs | FY2005-06 | FY2006-07 | FY2007-08 | FY2008-09 | FY2009-10 | FY2010-11 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| System Startup | 300,000 | 2,200,000 | 0 | 0 | 0 | 0 |
| 10 yr master lease (FY08 equipment) | na | na | 1,153,145 | 1,153,145 | 1,153,145 | 1,153,145 |
| 5 yr master lease (FY09 equipment) | na | na | na | 3,331,151 | 3,331,151 | 3,331,151 |
| Recurring system costs | 0 | 0 | 150,000 | 2,194,000 | 2,964,000 | 2,964,000 |
| Total Costs | 300,000 | 2,200,000 | 1,303,145 | 6,678,296 | 7,448,296 | 7,448,296 |
| General Funds | 150,000 | 850,000 | 803,145 | 6,678,296 | 7,448,296 | 7,448,296 |
| Homeland Security Fed Funds | 150,000 | 1,350,000 | 500,000 | 0 | 0 | 0 |
| Total Costs | 300,000 | 2,200,000 | 1,303,145 | 6,678,296 | 7,448,296 | 7,448,296 |

## COMMISSION ON LAW ENFORCEMENT AND CRIMINAL JUSTICE

## Expand Community Corrections Programs

2006 budget changes include an additional $\$ 4.375$ million in General Funds for FY2006-07 to fund expanded community corrections programs. This includes: specialized courts ( $\$ 2.0$ million), recidivism reduction treatment center study ( $\$ 45,000$ ), day and evening reporting centers ( $\$ 1.25$ million), and substance abuse evaluation and treatment of offenders at ( $\$ 1.08$ million). Although a $\$ 2.5$ million excess cash fund balance has accumulated in the probation and parole cash funds, these one-time excess funds remain unused and uncommitted for future use, possibly some or all for the recidivism reduction treatment center, depending on what the study recommends.

## Grand Island Training Center Fund Shift

Funds were shifted from cash funds to the General Fund in the amount of \$290,000 for FY2006-07 and $\$ 580,000$ in FY2007-08. The Training Center has been partially funded by a $\$ 2$ fee added to court costs in every criminal proceeding generating approximately $\$ 580,000$ per year in revenue ( $\$ 290,000$ for half of a fiscal year). This fee will terminate on January 1, 2007. Tuition was supposed to replace the court fee and it was set to begin on January 1, 2007, when the fee terminated. Tuition revenue is estimated at \$208,500 for FY2006-07, and \$417,000 in FY2007-08.

LB 746, enacted in the 2006 Session, reinstated $\$ 1$ of the $\$ 2$ court fee that was set to expire. However it It also delayed the charging of tuition at the Training Center until January 1, 2011. These changes require additional General Funds of $\$ 63,500$ for FY2006 07, and $\$ 127,000$ in FY2007-08. These amounts are in addition to the adjustment shown above..

## COMMUNITY COLLEGES

The Legislature originally included an additional $\$ 1,497,695$ for FY2006-07 community college aid. This adjustment was intended to provide a FY2006-07 rate of General Fund increase for community college aid comparable to that for the University of Nebraska and Nebraska State College System. The Governor vetoed half the amount leaving $\$ 748,847$.

## DEPARTMENT OF ENVIRONMENTAL QUALITY

## Superfund Cost-Share costs

The Department of Environmental Quality requested additional funding to provide the state's share of costs for the Superfund program. The Environmental Protection Agency requires that the state pay 20\% of Superfund site remediation costs. In recent years, all General Funds appropriated for this purpose were eliminated, and the department had funded the state's cost share expenses with a grant from the Nebraska Environmental Trust. The 2006 changes include cash funding resulting from a one-time use of funds from the Integrated Solid Waste Management Cash Fund and the re-establishment of a General Fund appropriation to the program. The total recommendation includes: $\$ 375,484$ Cash Funds for FY0506 and $\$ 400,000$ General Funds, and $\$ 1,009,000$ Cash Funds for FY07-08.

## LB 1226 Storm Water Management Plan program

In addition to a variety of changes regarding instream water appropriations ground water and management areas, LB 1226 establishes the Storm Water Management Plan Program. The program would exist as a grant program administered by DEQ and would provide funding to cities that have a plan in place for meeting the requirements of the National Pollutant Discharge Elimination System (NPDES) permit. Based upon the nature and projected cost of NPDES projects, a General Fund appropriation of $\$ 2,500,000$ is provided for grants and administrative costs.

Grant funds are split $80 \%$ to urbanized areas and $20 \%$ to non-urbanized areas and shall be distributed proportionately based on the population of applicants within each category. Any city or county receiving a grant shall contribute matching funds equal to twenty percent of the grant amount.

## RETIREMENT BOARD

## Defined Benefit Retirement Plans, State Contribution per Current Law

The budget changes include a net reduction of $\$ 1,267,699$ General funds for contributions to the three defined benefit plans; K-12 schools, judges, and State Patrol. Last session, there was a projected $\$ 32.9$ million shortfall for $\mathrm{FY} 06-07$ reduced to $\$ 15.7$ with the passage of LB503. This additional $\$ 15.7$ million was funded with General Funds. With the revised projections for the defined benefit plans, the shortfall is reduced to $\$ 14.4$ million allowing for the $\$ 1.3$ million reduction in contribution.

| Required General Funds | Biennial Budget |  | Following Biennium |  |
| :---: | :---: | :---: | :---: | :---: |
|  | FY2005-06 | FY2006-07 | FY2007-08 | FY2008-09 |
| Funding Needs - Sine Die 2005 |  |  |  |  |
| Fall 2004 Projected Shortfall (without 2005 action) | 17,009,167 | 32,913,033 | 34,319,456 | 21,378,931 |
| Impact of 2005 Bills | $(17,180,818)$ | $(17,238,926)$ | $(1,360,335)$ | $(1,360,335)$ |
| Total to Fund Remaining Shortfall | 0 | 15,674,107 | 32,959,121 | 20,018,596 |
| Funding Needs - Revised per 2006 Session |  |  |  |  |
| Fall 2005 Projected Shortfall (After 2005 Bills \& assumptions) | 0 | 13,927,587 | 16,905,000 | 23,188,000 |
| Deficit: 7/10 of 1\% + Class V annuity | 0 | 478,821 | 0 | 0 |
| Delete assumed extension of LB503 | 0 | 0 | 15,028,091 | 15,028,091 |
| Total to Fund Remaining Shortfall | 0 | 14,406,408 | 31,933,091 | 38,216,091 |
| Change in Projected Funding Needs | 0 | $(1,267,699)$ | $(1,026,030)$ | 18,197,495 |

For the following biennium, there's a net $\$ 17.2$ million increase in state contributions to these defined benefit plans, $\$ 1$ million savings in FY08 and $\$ 18.2$ additional costs in FY09. The revised projections for the plans show a two year reduction in the overall shortfall of $\$ 12.9$ million. This would normally result in a General Fund savings. However, the amount of General Fund contribution built into the projected financial status at Sine Die of the 2003 Session assumed that LB503 would have to be extended another two years mitigating the need for even more General Funds. However the impact of an extension of LB503 has been removed from the financial status because no legislation was introduced in 2006 to extend LB503 for another two years, and it would require the emergency clause if an extension was to be considered next session. Therefore, compared to the planning numbers, the $\$ 12.9$ million savings from the lower shortfall is more than offset by an additional $\$ 30$ million General Funds needed to replace the assumed extension of LB503 over the two year period.

## LB 1019 Miscellaneous retirement changes, 30 year amortization

Along with a variety of other changes, LB1019 changes the amortization period for unfunded actuarial accrued liabilities from the current 25-year period to a 30-year period for the Judges', State Patrol and School Employees Retirement Systems. The change would extend the time period over which plan liabilities are to be paid. Projections provided by Buck Consultants indicate unfunded actuarial liabilities will likely continue at least through FY2011-12. An actuarial analysis indicates that the change to the 30year amortization would reduce the required annual actuarial contributions by $\$ 5,224,000$ in $\mathrm{FY} 07-08$, $\$ 3,415,000$ in FY08-09, $\$ 1,704,000$ in FY09-10 and $\$ 499,000$ in FY10-11.

## LB 366 Membership/rate changes, state/county retirement

LB366 changes participation in the respective state and county retirement plans to immediately on employment rather than after 12 months of continuous service. According to the Nebraska Information System (NIS), and after adjusting for state patrol and judges retirement plan members, there were approximately 1,474 new hires with an average salary of \$27,285 in the past 11 months. Assuming a flat state/employer contribution rate of $7.5 \%$ (see section 2.) the estimated impact would be $\$ 3$ million all fund sources.

| LB 366 | Immediate <br> Participation | $7.5 \%$ rate on <br> first $\$ 19,954$ | Total |
| :--- | ---: | ---: | ---: |
| State Cost |  |  |  |
| General | $1,594,144$ | $1,097,996$ | $2,692,140$ |
| Cash | 771,886 | 531,650 | $1,303,536$ |
| Federal | 513,384 | 353,602 | 866,986 |
| Revolving | 136,943 | 94,322 | 231,265 |
| Total | $3,016,357$ | $2,077,570$ | $5,093,927$ |

The bill also increases the employer and employee contribution on the first $\$ 19,954$ from $6.8 \%$ to $7.5 \%$, the same as the current contribution rate on salary above \$19,954. The additional $.7 \%$ contribution would cost the state about $\$ 2.1$ million all fund sources.
The operative date for LB366 is January 1, 2007 therefore the fiscal impact of this provision for FY200607 is one-half the amount shown in the table above. As the amounts by agency and program are unknown, such increases would be financed as deficits next session rather than an A bill at this point.

## UTILITIES COST INCREASES (MULTtlle agencies)

The budget revisions include several funding adjustments for extraordinary increases in utility (primarily natural gas) costs as experienced since last fall. These adjustments took into account the latest utilities unit cost and consumption information available at the time. The Legislature originally included on-going funding but the Governor vetoed virtually all the FY06-07 amounts with any continued needed funding to be determined at a future time.

| Utility Cost Increases | FY2005-06 | FY2006-07 |
| :--- | ---: | ---: |
|  |  |  |
| DAS Energy Surcharge-24/7 facilities (HHS Services | 748,549 | 0 |
| Utilities for Air National Guard facilities (Military Dept | 42,400 | 0 |
| Utility costs (NETC) | 28,325 | 0 |
| Utility costs, WSC and PSC (State Colleges) | 257,917 | 226,065 |
| Utility costs (University) | $4,000,000$ | 0 |
| Utility costs-natural gas (Capital Commission) | 103,182 | 103,182 |
| General Fund Total | $5,180,373$ | 329,247 |

## HEALTH INSURANCE RATES (multiple agencies)

At Sine Die 2005, fiscal year health insurance cost increases were based on the actual calendar year 2005 rates, and projected rates for calendar year 2006 (+12\%) and calendar year 2007 (+12\%).

The actual calendar year 2006 rates have now been set and reflect a $22 \%$ increase rather than the budgeted $12 \%$. Most of this difference can be attributed to higher than projected claims as well as an addition to replenish reserves that had been drawn down. Increased General Fund costs for FY05-06 are
$\$ 2,479,006$ reflecting a six months impact (January through June) and $\$ 5,271,696$ for a full year impact. This only affects state agencies and does not apply to the University of Nebraska or State Colleges.

|  | $\begin{gathered} 2005 \\ \text { Session } \\ \hline \end{gathered}$ | Current <br> Estimate | Change | Agency Health Insurance Cost Increases | Per 2005 Session | $\begin{gathered} 2006 \\ \text { Change } \\ \hline \end{gathered}$ | Revised Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Total Monthly Premium Rates* |  |  |  |  |  |  |  |
| CY 2002 Actual (BC/BS PPO Family) | 939.48 | 939.48 | -- | FY2005-06 |  |  |  |
| CY 2003 Actual (BC/BS PPO Family) | 1,047.18 | 1,047.18 | -- | General | 5,402,702 | 2,479,006 |  |
| CY 2004 Actual (BC/BS PPO Family) | 1,084.78 | 1,084.78 | -- | Cash | 2,591,220 | 1,433,138 | 4,024,358 |
| CY 2005 Actual (BC/BS BlueChoice Family) | 1,184.82 | 1,184.82 | -- | Federal | 1,654,645 | 1,025,013 | 2,679,658 |
| CY 2006 Actual (BC/BS BlueChoice Family) | 1,327.00 | 1,445.10 | 118.10 | Revolving | 360,795 | 177,308 | 538,103 |
| CY 2007 Estimated (BC/BS BlueChoice Family) | 1,486.24 | 1,618.51 | 132.27 | Total | 10,009,362 | 5,114,465 | 15,123,827 |
| * Employee pays 21\%, the state pays 79\% |  |  |  |  |  |  |  |
|  |  |  |  | FY2006-07 |  |  |  |
| Projected Annual Increase (CY basis) |  |  |  | General | 12,056,034 | 5,271,696 | 17,327,730 |
| CY 2002 | 0.56\% | 0.56\% | -- | Cash | 5,782,261 | 3,023,981 | 8,806,242 |
| CY 2003 | 11.46\% | 11.46\% | -- | Federal | 3,691,254 | 2,179,720 | 5,870,974 |
| CY 2004 | 3.59\% | 3.59\% | -- | Revolving | 805,061 | 377,050 | 1,182,111 |
| CY 2005 | 9.22\% | 9.22\% | -- |  |  |  |  |
| CY 2006 | 12.00\% | 22.00\% | 10.00\% | Total | 22,334,610 | 10,852,447 | 33,187,057 |
| CY 2007 | 12.00\% | 12.00\% | 0.00\% |  |  |  |  |
| Projected Annual Increases (FY basis) |  |  |  |  |  |  |  |
| FY2005-06 (6 months CY2005, 6 months CY200 | 10.80\% | 16.10\% | 5.30\% |  |  |  |  |
| FY2006-07 (6 months CY2006, 6 months CY200 | 12.00\% | 16.60\% | 4.60\% |  |  |  |  |
| FY2006-07 (Biennial Basis) | 24.10\% | 35.30\% | 11.20\% |  |  |  |  |

## CAPITAL CONSTRUCTION

## Fire/Life Safety Projects, Norfolk Regional Center

The budget includes $\$ 1,095,000$ of state building funds for fire/life safety and ADA projects at the Norfolk Regional Center in order to keep 120 beds open for the mentally ill and sex offenders. Projects include standby generators for fire and emergency power; modifications of electrical systems, wastewater collection and the water supply connection; installation of fire dampers; and ADA modifications.

## Center for Women-York facilities project, fund shift

In the 2005 Session, the Legislature concurred with the Governor's recommendation to transfer amounts from the Vacant Building and Excess Land Cash Fund to the Nebraska Capital Construction Fund and to in turn appropriate the related amounts for renovation of facilities at the Nebraska Correctional Center for Women in York. This funding amounted to $\$ 1,403,000$ for 2005-06 and $\$ 781,000$ for 2006-07. Amounts to be available from the Vacant Building and Excess Land Cash Fund are projected to fall short of amounts required for demolition of vacant state buildings. As such, the budget adjustments include elimination of the scheduled 2006-07 transfer of $\$ 781,000$ from the Vacant Building and Excess Land Cash Fund to the Nebraska Capital Construction Fund in order that the amount be available to support vacant building demolition costs. The FY2006-07 appropriation for renovating the York correctional facilities is then revised to reflect State Building Fund (effectively the same as General Fund) as the source of funding rather than the Nebraska Capital Construction Fund.

## State Capitol Exterior Restoration Project

The mainline budget bills passed in the 2005 session contain appropriations and express legislative intent to appropriate funds for ongoing masonry and other exterior restoration of the Capitol for the next three
years ranging from $\$ 1.3$ million to $\$ 2.8$ million. The Nebraska Capitol Commission estimated that if funding for the restoration work continued beyond FY2008-09 at a rate of approximately $\$ 3,000,000$ annually, related funding would be required through FY2022-23. This would entail $\$ 42,040,785$ beyond amounts presently committed for the project over the 14 -fiscal year period beginning 2009-10 and continuing through 2022-23. The Capitol Commission has alternatively estimated funding needs for the restoration work if it were accelerated to accommodate the most efficient construction schedule possible. Under this estimate, appropriations for the project would be required through FY2010-11. This would entail $\$ 28,156,729$ beyond amounts presently committed for the project and would require the following appropriations:

The Legislature endorsed this accelerated plan by (1) providing additional General Funds of $\$ 4,372,000$ in FY0607 and $\$ 5,586,869$ in FY07-08, and (2) recommending that starting July 1, 2007, Cash Reserve Fund interest that was to start going to the 309 Task

|  | Reaffirmation <br> Per 2005 Session | Additional to <br> Accelerate Project | Governor <br> Veto | Revised <br> Total | Fund <br> Source |
| :--- | ---: | ---: | ---: | ---: | ---: |
| FY2005-06 | $3,940,000$ | 0 | 0 | $3,940,000$ | Gen |
| FY2006-07 | $1,300,000$ | $4,372,000$ | $(2,672,000)$ | $3,000,000$ | Gen |
| FY2007-08 | $2,800,000$ | $5,586,869$ | 0 | $8,386,869$ | Gen |
| FY2008-09 | $2,800,000$ | $6,565,420$ | 0 | $9,365,420$ | Cash |
| FY2009-10 | 0 | $7,359,687$ | 0 | $7,359,687$ | Cash |
| FY2010-11 | 0 | $4,272,753$ | 0 | $4,272,753$ | Cash |
| Total | $10,840,000$ | $28,156,729$ | $(2,672,000)$ | $36,324,729$ |  | Force per LB1090 (2004) be allocated to the Capitol exterior restoration project until completed. This lag would allow accumulation of funds during FY07-08 so that full accelerated funding from this source would be available at the start of FY08-09.

With a $\$ 2,672,000$ line item veto, the Governor reduced the additional FY2006-07 from \$4,372,000 to $\$ 1,700,000$. The other years remained as passed by the Legislature.

## LB 605 University/Colleges, capital projects financing

In 1998, the Legislature passed LB 1100 in order to provide the University of Nebraska and the Nebraska State Colleges with a long-term funding commitment that allowed for the maintenance, repair, renovation or replacement of selected facilities. With the funding obligations for LB1100 concluding in the next biennium, LB 605 establishes a second phase of long-term funding for additional projects for the University of Nebraska and the Nebraska State Colleges.

LB605 authorizes debt financing (bonds) for various University of Nebraska and Nebraska State College capital projects and directs the Legislature to appropriate amounts from the General Fund to the University of Nebraska and Nebraska State Colleges for each fiscal year beginning FY2006-07 and continuing through FY2019-20. The bill also provides for University and State College matching amounts, with limitations, to supplement these General Fund appropriations. Related General Fund appropriations and institutional matching funds would effectively represent sources of revenue to be drawn upon by the University and State Colleges to retire debt financing instruments (i.e. bonds) authorized under the bill. General Fund appropriations directed by LB605 and anticipated cash flow of University and State College matching funds under the bill's amended provisions are summarized below.

Based on the cash flow of state appropriations and institutional matching amounts, estimates can be made as to the level of proceeds that could be generated by bond issues authorized under LB605. Under current bond market conditions, State College bonds issued pursuant to LB605 could generate approximately $\$ 20$ to $\$ 21$ million of proceeds to be applied toward projects authorized under the bill. University bonds similarly issued could generate $\$ 170$ to $\$ 180$ million of proceeds to be applied toward projects authorized under the bill. Actual proceeds that ultimately could be generated (given the assumed revenue streams) would depend upon levels of interest rates prevailing at the time related bonds were issued. A listing of projects authorized by the bill and estimated costs are also shown below.

## LB 605 - Estimated Costs of Authorized Projects

## University of Nebraska

| UNL - Sheldon Memorial Art Gallery | $10,000,000$ |
| :--- | ---: |
| UNL - Behlen, Brace and Ferguson Halls (1) | $34,500,000$ |
| UNL - Keim Hall (1) | $14,000,000$ |
| UNL - Animal Science Complex | $20,000,000$ |
| UNMC - Poynter, Bennet, and Wittson Halls | $22,500,000$ |
| UNMC - Eppley Institute for Research, Cancer \& Allied Diseases | $5,500,000$ |
| UNMC - College of Dentistry | $9,500,000$ |
| UNO - Library | $14,500,000$ |
| UNO - Utilities infrastructure | $9,000,000$ |
| UNK - Bruner Hal | $14,000,000$ |
| UNK - Campuswide central utilities plant and system | $18,500,000$ |
| Total - University | $172,000,000$ |

## Nebraska State College System

| CSC - Academic/Administration Building | $4,681,357$ |
| :--- | ---: |
| PSC - Al Wheeler Activity Center (2) | $5,014,923$ |
| PSC - Install emergency power generator | 802,500 |
| WSC - Memorial Stadium \& Rice Auditorium | $3,610,671$ |
| WSC - Campus Services Building (2) | $4,981,587$ |
| Total - State Colleges | $19,091,038$ |

Project listing and estimates from floor debate handout compiled by NU
\& NSCS in March 2006. Projects are deferred maintenance, repair, and
renovation except for:
(1) project is repair/renovate OR replace the facility
(2) project includes an addition to the facility

| LB 605 | Nebr. State Colleges |  |  | University of Nebraska |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Cash Flow | General | Cash | Total | General | Cash | Total |
|  |  |  |  |  |  |  |
| FY2006-07 | $1,125,000$ | 200,000 | $1,325,000$ | $5,500,000$ | 0 | $5,500,000$ |
| FY2007-08 | $1,125,000$ | 400,000 | $1,525,000$ | $5,500,000$ | 0 | $5,500,000$ |
| FY2008-09 | $1,125,000$ | 600,000 | $1,725,000$ | $5,500,000$ | 0 | $5,500,000$ |
| FY2009-10 | $1,125,000$ | $1,200,000$ | $2,325,000$ | $11,000,000$ | $5,800,000$ | $16,800,000$ |
| FY2010-11 | $1,125,000$ | $1,200,000$ | $2,325,000$ | $11,000,000$ | $11,000,000$ | $22,000,000$ |
| FY2011-12 | $1,125,000$ | $1,200,000$ | $2,325,000$ | $11,000,000$ | $11,000,000$ | $22,000,000$ |
| FY2012-13 | $1,125,000$ | $1,200,000$ | $2,325,000$ | $11,000,000$ | $11,000,000$ | $22,000,000$ |
| FY2013-14 | $1,125,000$ | $1,200,000$ | $2,325,000$ | $11,000,000$ | $11,000,000$ | $22,000,000$ |
| FY2014-15 | $1,125,000$ | $1,200,000$ | $2,325,000$ | $11,000,000$ | $11,000,000$ | $22,000,000$ |
| FY2015-16 | $1,125,000$ | $1,200,000$ | $2,325,000$ | $11,000,000$ | $11,000,000$ | $22,000,000$ |
| FY2016-17 | $1,125,000$ | $1,200,000$ | $2,325,000$ | $11,000,000$ | $11,000,000$ | $22,000,000$ |
| FY2017-18 | $1,125,000$ | $1,200,000$ | $2,325,000$ | $11,000,000$ | $11,000,000$ | $22,000,000$ |
| FY2018-19 | $1,125,000$ | $1,200,000$ | $2,325,000$ | $11,000,000$ | $11,000,000$ | $22,000,000$ |
| FY2019-20 | $1,125,000$ | $1,200,000$ | $2,325,000$ | $11,000,000$ | $11,000,000$ | $22,000,000$ |
| FY2020-21 | 0 | 0 | 0 | 0 | $5,200,000$ | $5,200,000$ |
| Total | $15,750,000$ | $14,400,000$ | $30,150,000$ | $137,500,000$ | $121,000,000$ | $258,500,000$ |

## GOVERNOR VETOES AND OVERRIDES

| Agency | Item | Amount To Governor FY2005-06 FY2006-07 |  | Governor Veto |  | Veto Override FY2005-06 FY2006-07 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Courts | Increased costs, mileage reimbursement rates | 59,986 | 59,986 | 0 | $(59,986)$ | 0 | 0 |
| Courts | Increased costs, mileage reimbursement rates | 34,262 | 34,262 | 0 | $(34,262)$ | 0 | 0 |
| Courts | Increased costs, TSB mileage rate | 22,951 | 34,487 | 0 | $(34,487)$ | 0 | 0 |
| Education | State employee teacher retirement | 7,022 | 7,210 | $(7,022)$ | $(7,210)$ | 0 | 0 |
| Education | American Indian Education staff (2.0 FTE) | 0 | 146,094 | 0 | $(146,094)$ | 0 | 0 |
| Education | Visual \& Performing Arts Consultant (1.0 FTE) | 0 | 86,385 | 0 | $(86,385)$ | 0 | 0 |
| Education | Hispanic/Latino Education Consultant (1.0 FTE) | 0 | 86,084 | 0 | $(86,084)$ | 0 | 0 |
| HHS-Services | DAS Energy Surcharge | 748,549 | 748,549 | 0 | $(748,549)$ | 0 | 0 |
| HHS-Finance | Rebase based on year to date analysis-CHIP | $(900,000)$ | $(1,250,000)$ | 0 | $(2,755,616)$ | 0 | 0 |
| HHS-Finance | Developmental disability aid, rate equity | 643,436 | 1,675,145 | $(643,436)$ | 0 | 0 | 0 |
| HHS-Finance | Developmental disability aid, est unobligated funds | 0 | 0 | $(1,675,145)$ | 0 | 0 | 0 |
| HHS-Finance | Community Health Center aid, restore 2005 veto | 437,500 | 218,750 | $(437,500)$ | $(218,750)$ | 0 | 218,750 |
| HHS-Finance | Alcohol-related birth defects prevention programs | 0 | 100,000 | 0 | $(100,000)$ | 0 | 0 |
| Nat Resources | Reduction in General Fund authority | 0 | 0 | $(23,343)$ | $(49,640)$ | 0 | 0 |
| Library Comm | Statewide license fees, online databases | 0 | 325,000 | 0 | $(325,000)$ | 0 | 0 |
| Corrections | Draw down of SCAAP funds, one-time GF savings | 0 | 0 | $(217,000)$ | 0 | 0 | 0 |
| NETC | Utility costs | 28,325 | 56,650 | 0 | $(56,650)$ | 0 | 0 |
| Coord Comm | Nebr Scholarhip Program, restore 2005 veto | 0 | 1,200,000 | 0 | $(1,200,000)$ | 0 | 0 |
| State Colleges | Utility costs, WSC and PSC | 257,917 | 441,465 | 0 | $(215,400)$ | 0 | 0 |
| University | Utility costs | 4,000,000 | 4,000,000 | 0 | $(4,000,000)$ | 0 | 0 |
| DAS | Utility costs-natural gas (Capital Commission) | 343,939 | 343,939 | $(240,757)$ | $(240,757)$ | 0 | 0 |
| DAS | Accelerate Capitol masonry project funding | 0 | 4,372,000 | 0 | $(2,672,000)$ | 0 | 0 |
| Crime Comm. | Expand Community Corrections programs | 0 | 5,750,000 | 0 | $(1,375,000)$ | 0 | 0 |
| Vis Impaired | Replace federal funds | 50,000 | 200,000 | $(25,000)$ | $(100,000)$ | 0 | 0 |
| Comm Colleges | Increased state aid, match higher ed FY07 increase | 0 | 1,497,695 | 0 | $(748,848)$ | 0 | 0 |
|  | Vetoes / Overrides - Mainline Budget |  |  | $(3,269,203)$ | $(15,260,718)$ | 0 | 218,750 |
| Line Item | LB 542 Tax Policy Reform Commission | 0 | 250,000 | 0 | $(150,000)$ | 0 | 0 |
| Vetoes | LB 746 Grants to free civil legal service providers | 0 | 263,500 | 0 | $(145,000)$ | 0 | 0 |
|  | LB 872 Provide for emissions trading programs | 0 | 80,187 | 0 | $(41,635)$ | 0 | 0 |
|  | LB 965 Long-Term Care Savings Plan Act | 0 | 140,620 | 0 | $(20,620)$ | 0 | 0 |
|  | LB 1248 Medicaid reform, planning / implementation | 0 | 192,000 | 0 | $(83,500)$ | 0 | 0 |
| Veto Bill | LB 366 Retirement membership / rate changes | 0 | 1,346,070 | 0 | $(1,346,070)$ | 0 | 1,346,070 |
| and A Bill | LB 817 Change salaries, constitutional officers | 0 | 143,522 | 0 | $(143,522)$ | 0 | 143,522 |
| Signed Bill and | LB 990 Beginning Farmer Tax Credit changes | 0 | 7,315 | 0 | $(7,315)$ | 0 | 0 |
| Veto A Bill | LB 1086 Prostitution Intervention and Treatment | 0 | 750,000 | 0 | $(750,000)$ | 0 | 0 |
|  | Vetoes / Overrides - A Bills |  |  | 0 | $(2,687,662)$ | 0 | 1,489,592 |
|  | Total General Fund Vetoes |  |  | $(3,269,203)$ | $(17,948,380)$ | 0 | 1,708,342 |

## TOTAL APPROPRIATIONS ALL FUND SOURCES

## TOTAL APPROPRIATIONS ALL FUNDS

Table 9 shows the total appropriation from all fund sources as enacted in the 2005 legislative session with the budget revisions enacted during the 2006 Session. While a complete listing of all items is contained in Appendix A, the major cash and federal items are shown in Table 14 below.

NOTE THAT IN MOST CASES, THE CASH AND FEDERAL AMOUNTS ARE RELATED TO A GENERAL FUND ISSUE DESCRIBED IN THE GENERAL FUND SECTION.

Table 13 Total Appropriations - All Funds

| FY2004-05 | General | Cash | Federal | Rev/Other | Total |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Adjusted Per 2004 Session | 2,758,082,724 | 1,348,606,437 | 2,150,399,990 | 538,811,896 | 6,795,901,047 |
| 2005 Session Deficits | $(6,544,531)$ | 5,402,102 | 158,000 | $(480,355)$ | $(1,464,784)$ |
| 2005 Session State Claims | 598,959 | 258,727 | 209,896 | 0 | 1,067,582 |
| 2005 Session "A" bills | 0 | 0 | 0 | 0 | 0 |
| Final per 2005 Session | 2,752,137,152 | $\overline{\text { 1,354,267,266 }}$ | 2,150,767,886 | 538,331,541 | 6,795,503,845 |
| FY2005-06 | General | Cash | Federal | Rev/Other | Total |
| Total Per 2005 Session | 2,972,439,069 | 1,599,561,441 | 2,183,758,870 | 546,381,840 | 7,302,141,220 |
| 2006 Session-Legislature | 2,333,317 | 20,280,965 | $(7,029,955)$ | 3,529,286 | 19,113,613 |
| 2006 Session State Claims | 68,917 | 150,000 | 0 | 0 | 218,917 |
| 2006 Session "A" bills | 0 | 0 | 0 | 0 | 0 |
| 2006 Deficits | 2,402,234 | 20,430,965 | $(7,029,955)$ | 3,529,286 | 19,332,530 |
| Final per 2006 Session | 2,974,841,303 | 1,619,992,406 | 2,176,728,915 | 549,911,126 | 7,321,473,750 |
| Change over prior year (without deficits) |  |  |  |  |  |
| Dollar | 214,356,345 | 250,955,004 | 33,358,880 | 7,569,944 | 506,240,173 |
| Percent | 7.8\% | 18.6\% | 1.6\% | 1.4\% | 7.4\% |
| FY2006-07 | General | Cash | Federal | Rev/Other | Total |
| Total Per 2005 Session | 3,162,797,235 | 1,432,968,123 | 2,285,836,199 | 542,698,627 | 7,424,300,184 |
| 2006 Session-Legislature | 12,844,801 | 17,631,711 | $(32,030,383)$ | 2,099,396 | 545,525 |
| 2006 Session Vetoes | (15,260,718) | $(23,707)$ | 0 | $(432,607)$ | $(15,717,032)$ |
| 2006 Session Overrides | 218,750 | 0 | 0 | 0 | 218,750 |
| 2006 Session "A" bills | 20,250,709 | 7,802,552 | 1,000,707 | 78,486 | 29,132,454 |
| Post 2006 Session | 0 | 0 | 0 | 0 | 0 |
| 2006 Session Actions | 18,053,542 | 25,410,556 | (31,029,676) | 1,745,275 | 14,179,697 |
| Total Per 2006 Session | $\overline{3,180,850,777}$ | $\overline{\text { 1,458,378,679 }}$ | $\overline{2,254,806,523}$ | 544,443,902 | 7,438,479,881 |
| Change over prior year (without deficits) |  |  |  |  |  |
| Dollar | 208,411,708 | (141, 182,762) | 71,047,653 | $(1,937,938)$ | 136,338,661 |
| Percent | 7.0\% | -8.8\% | 3.3\% | -0.4\% | 1.9\% |

Table 14 Significant Cash and Federal Fund Adjustments - 2006 Session

| Major Items - Cash Funds | FY2005-06 | FY2006-07 | 2 Yr Total |
| :---: | :---: | :---: | :---: |
| PSC-Increased aid, Enhanced Wireless 911 reimbursements | 11,000,000 | 0 | 11,000,000 |
| Courts-Cash fund authority, Community Corrections allocation | 0 | 5,650,000 | 5,650,000 |
| Health insurance rate changes (All agencies) | 1,433,138 | 3,023,981 | 4,457,119 |
| Corrections-Adjust appropriation based on actual FY05 cash revenue | 3,231,923 | 1,096,199 | 4,328,122 |
| LB 1208 Distance education services | 0 | 2,711,969 | 2,711,969 |
| LB 1256 Nebraska Early Childhood Endowment | 0 | 1,988,000 | 1,988,000 |
| LB 1222 Change provisions \& fees, Enhanced Wireless 911 Services | 0 | 1,586,400 | 1,586,400 |
| Roads-Mass transit aid, restore vetoed amounts | 0 | 1,500,000 | 1,500,000 |
| Courts-Cash fund authority, fee voucher system \& SSAS fees | 1,200,000 | 1,200,000 | 2,400,000 |
| University-Mead ARDC contamination investigation \& clean-up | 0 | 2,760,760 | 2,760,760 |
| DEQ-Superfund sites, nonfederal cost share | 375,484 | 1,009,000 | 1,384,484 |
| Motor Vehicles-License plate production, cash flow | 1,100,000 | 0 | 1,100,000 |
| Treasurer-Convention Center Support Fund | 450,389 | 0 | 450,389 |
| All Other | 1,640,031 | 2,884,247 | 4,524,278 |
| TOTAL CASH FUNDS | 20,430,965 | 25,410,556 | 45,841,521 |


| Major Items - Federal Funds | FY2005-06 | FY2006-07 | 2 Yr Total |
| :---: | :---: | :---: | :---: |
| HHS-Fed Medicaid match rate change | 0 | $(20,594,123)$ | (20,594,123) |
| HHS-Rebase based on year to date analysis-CHIP \& Medicaid | $(4,132,738)$ | $(10,505,097)$ | (14,637,835) |
| Corrections-Strike obsolete reference to Prog 875-Hastings INS | $(4,839,393)$ | $(5,435,736)$ | $(10,275,129)$ |
| Health insurance rate changes (All agencies) | 1,025,013 | 2,179,720 | 3,204,733 |
| HHS-Developmental disability aid, rate equity (LB852) | 688,730 | 1,793,064 | 2,481,794 |
| All Other | 228,433 | 1,532,496 | 1,760,929 |
| TOTAL FEDERAL FUNDS | $(7,029,955)$ | (31,029,676) | (38,059,631) |

## Enhanced Wireless 911 Enhancements (PSC)

The 2006 budget adjustments included an increase of $\$ 11$ million Cash Funds for state aid in the Public Service Commission's Enhanced Wireless 911 program for fiscal year 2005-06. This funding will be used to reimburse valid applications for cost recovery filed with the Commission. The demand on fund resources is anticipated to increase dramatically as Phase I work is being completed. The $\$ 11$ million represents an amount slightly less than the fund balance. No fees will be raised to meet this increased appropriation level. Any unexpended aid dollars are reappropriated to FY2006-07

## Cash fund authority, Community Corrections allocation (Courts)

The additional General Funds appropriated for expansion of community corrections programs (see page 44) is appropriated to the Community Corrections Council under the Crime Commission. However, when the Council approves allocation of the funds, the bulk of the monies will likely fall under the Courts either Probation or a new program for specialized courts. The cash fund authorization here provides the Courts the spending authority for any allocations and/or contracting with the Community Corrections Council. The amounts shown here are based on the original appropriations prior to the Governors veto. While he vetoed General Fund amounts, the cash funds remained unchanged.

## Mass Transit Aid (Roads)

The budget revisions includes an increase in funding for transit operating assistance of $\$ 1,500,000$ Cash in FY06-07, bringing total aid funding to $\$ 2,923,900$ from the Roads Operations Cash Fund. This aid program provides state grants of up to $50 \%$ of eligible transit system operating costs and gives priority to projects that serve the needs of the elderly and handicapped.

The amount of funding for transit aid is lower now than it was 29 years ago in FY1976-77. In addition, due to the Department of Roads' policy of funding the rural systems at $100 \%$ of their request, the amount of aid provided to Omaha and Lincoln has fallen from $93 \%$ of available funding in the first year of the aid program (FY75-76), to $30 \%$ in FY04-05. This percentage will keep declining as the needs of the rural systems increase, unless additional funding is provided.

In the 2005 session, the Legislature made room in the Department of Road's budget for an increase in transit aid by reducing the department's request for Capital Facilities (buildings) by $\$ 1,500,000$ each year. This action allowed an increase in transit funding to occur with no impact on highway construction or the variable fuel tax. The Governor vetoed the transit aid increase, but could not move the $\$ 3,000,000$ (2yr. total) back into Capital Facilities. Technically, the $\$ 1,500,000$ is still available for transit aid funding and if used for transit aid, it will not decrease the amount of state money available for highway construction below the department's request for the current biennium.

This increase in transit aid, which can only be used for operating assistance, not capital items, will be distributed to the transit systems serving Omaha and Lincoln to help compensate them for the services and reduced fares they provide to elderly and handicapped patrons. The aid requests from the rural systems will continue to be fully funded.
General Fund Items

| General Fund Items |  |  |  |  | Current Biennium |  | Following Biennium |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Type | FY2005-06 | FY2006-07 | FY2007-08 | FY2008-09 |
| 3 | Leg Council | 122 | Term limit impacts, orientation and training | Oper | 0 | 50,000 | 50,000 | 50,000 |
| 3 | Leg Council | 122 | Complete furniture replacement per 1989 renovation plan | Oper | 147,000 | 0 | 0 | 0 |
| 3 | Leg Council | 122 | LB 542 Tax Policy Reform Commission | Oper | 0 | 100,000 | 0 | 0 |
| 3 | Leg Council | 126 | LB 956 Legislative Audit and Research Office, Legislative Auditor | Oper | 0 | 15,000 | 15,000 | 15,000 |
| 5 | Supreme Court | 52 | Leave payouts | Oper | 113,181 | 0 | 0 | 0 |
| 5 | Supreme Court | 52 | Increased costs, mileage reimbursement rates | Oper | 59,986 | 0 | 0 | 0 |
| 5 | Supreme Court | 52 | Court interpreter services | Oper | 30,100 | 30,100 | 30,100 | 30,100 |
| 5 | Supreme Court | 52 | County court recording equipment | Oper | 29,583 | 0 | 0 | 0 |
| 5 | Supreme Court | 52 | LB 746 Grants to providers of free civil legal services | Oper | 0 | 55,000 | 0 | 0 |
| 5 | Supreme Court | 67 | Leave payouts | Oper | 12,424 | 0 | 0 | 0 |
| 5 | Supreme Court | 67 | Increased costs, mileage reimbursement rates | Oper | 34,262 | 0 | 0 | 0 |
| 5 | Supreme Court | 67 | Increased costs, TSB mileage rate | Oper | 22,951 | 0 | 0 | 0 |
| 5 | Supreme Court | 67 | Transfer 10 FTE to probation community corrections | Oper | $(294,086)$ | $(604,914)$ | $(604,914)$ | $(604,914)$ |
| 5 | Supreme Court | 435 | Transfer community corrections funds from \#78 Crime Commission | Oper | 81,032 | 168,122 | 168,122 | 168,122 |
| 5 | Supreme Court | 435 | Transfer 10 FTE from probation program | Oper | 294,086 | 604,914 | 604,914 | 604,914 |
| 7 | Governor | 2 | LB 817 Change salaries of state constitutional officers | Oper | 0 | 10,985 | 21,970 | 21,970 |
| 8 | Lt. Governor | 8 | LB 817 Change salaries of state constitutional officers | Oper | 0 | 8,637 | 17,274 | 17,274 |
| 9 | Sec of State | 9 | LB 817 Change salaries of state constitutional officers | Oper | 0 | 11,626 | 23,252 | 23,252 |
| 9 | Sec of State | 22 | LB 1024 Provide for learning communities | Oper | 0 | 36,260 | 1,650 | 0 |
| 10 | State Auditor | 10 | LB 817 Change salaries of state constitutional officers | Oper | 0 | 14,505 | 29,010 | 29,010 |
| 11 | Attorney Gen | 11 | LB 817 Change salaries of state constitutional officers | Oper | 0 | 11,295 | 22,590 | 22,590 |
| 11 | Attorney Gen | 507 | Reimburse costs, Ameriquest litigation | Oper | 0 | $(100,000)$ | 0 | 0 |
| 11 | Attorney Gen | 508 | Adjust base for one-time litigation costs | Oper | 1,470,000 | $(1,470,000)$ | $(1,470,000)$ | $(1,470,000)$ |
| 11 | Attorney Gen | 507 | LB 1113 Various judiciary and law enforcement changes | Oper | 0 | 150,000 | 150,000 | 150,000 |
| 12 | Treasurer | 12 | LB 817 Change salaries of state constitutional officers | Oper | 0 | 14,505 | 29,010 | 29,010 |
| 12 | Treasurer | 659 | LB 965 Long-Term Care Savings Plan Act | Oper | 0 | 120,000 | 100,000 | 100,000 |
| 13 | Education | 25 | LB 1024 Provide for learning communities | Oper | 0 | 114,200 | 282,600 | 259,600 |
| 13 | Education | 158 | TEEOSA aid, fund certified level | Aid | 0 | $(32,709,035)$ | $(80,940,978)$ | $(85,142,034)$ |
| 13 | Education | 158 | LB 1024 Provide for learning communities | Aid | 0 | 0 | 202,800 | 202,800 |
| 13 | Education | 158 | LB 1024 Provide for learning communities | Aid | 0 | 0 | 0 | 25,830,000 |

559,800
450,000
$(46,664,404)$

50,000
100,000
0
10
$\infty$
0
0
N

NOO
N-
o
O
$0-8$
ल
ल



$0 \infty$
0
0
0
$\infty$
$\cdots$

50,000
100,000
0
$\infty$
$\infty$
®
-
N

ल

$\mathrm{O}^{\circ}$
0
N
Ǹ
N $\begin{array}{lll}\hat{0} & 0 & 0 \\ 0 & 0 \\ 0 & N \\ & N \\ \infty & 0 \\ & 0 & 0\end{array}$

714,150
450,000
0

8
8
0
0
100,000
12,168
20,385
141,129
674,766
$(577,585)$
30,000
217,280
22,500
$1,162,105)$
45,000
$(62,598)$
0




| 13 | Education | 158 | LB 1208 Distance education services | Aid |
| :---: | :---: | :---: | :---: | :---: |
| 13 | Education | 158 | LB 690 Career Education Partnership Act | Aid |
| 13 | Education | 158 | LB 968 Sales / income / property / EPIC changes | Aid |
| 14 | PSC | 14 | LB 817 Change salaries of state constitutional officers | Oper |
| 16 | Revenue | 102 | LB 872 Provide for emissions trading programs | Oper |
| 16 | Revenue | 102 | LB 968 Sales / income / property / EPIC changes | Oper |
| 16 | Revenue | 102 | LB 1189 Change a sales tax exemption for molds and dies | Oper |
| 16 | Revenue | 108 | Homestead exemption | Aid |
| 16 | Revenue | 108 | LB 968 Sales / income / property / EPIC changes | Aid |
| 18 | Agriculture | 63 | LB 856 Change poultry disease control provisions | Oper |
| 20 | HHS-Regulation | 177 | Technical support, local health depts, communicable disease response | Oper |
| 20 | HHS-Regulation | 177 | LB 1199 Change provisions, sex offenders | Oper |
| 21 | Fire Marshal | 193 | SLEBEC / management salary compression pay equity | Oper |
| 25 | HHS-Services | 33 | Fed Medicaid match rate change-xxx | Oper |
| 25 | HHS-Services | 33 | HRC base transfer, behavioral health | Oper |
| 25 | HHS-Services | 33 | Part D Eligibility Determination | Oper |
| 25 | HHS-Services | 33 | Operating funding for the Volunteer Service Commission | Oper |
| 25 | HHS-Services | 33 | LB 1069 Change HHS transportation reimbursements | Oper |
| 25 | HHS-Services | 33 | LB 1113 Various judiciary and law enforcement changes | Oper |
| 25 | HHS-Services | 33 | LB 994 Misc HHS changes, rural health training | Oper |
| 25 | HHS-Services | 33 | LB 994 Misc HHS changes, rural health training | Oper |
| 25 | HHS-Services | 35 | LB 994 Misc HHS changes, rural health training | Oper |
| 25 | HHS-Services | 250 | DAS Energy Surcharge-Juvenile Services | Oper |
| 25 | HHS-Services | 365 | Fed Medicaid match rate change-Regional Centers | Oper |
| 25 | HHS-Services | 365 | HRC base transfer, behavioral health | Oper |
| 25 | HHS-Services | 365 | DAS Energy Surcharge-Regional Centers | Oper |
| 25 | HHS-Services | 421 | Fed Medicaid match rate change-BSDC | Oper |
| 25 | HHS-Services | 421 | DAS Energy Surcharge-BSDC | Oper |
| 25 | HHS-Services | 519 | DAS Energy Surcharge-Veterans Homes | Oper |
| 25 | HHS-Services | 870 | LB 1199 Change provisions, sex offenders | Oper |
| 25 | HHS-Services | 870 | LB 1199 Change provisions, sex offenders | Oper |
| 26 | HHS-Finance | 38 | Fed Medicaid match rate change-Behavioral Health aid | Aid |
| 26 | HHS-Finance | 38 | Rate increases, behavioral health services | Aid |
| 26 | HHS-Finance | 38 | HRC base transfer, behavioral health | Aid |

General Fund Items (continued) Aid 0
$00008^{\circ}$
$\mathrm{O}^{\circ}$
®
-




 ○



## $\frac{\square}{4} \frac{0}{4}$

 HRC base transfer, behavioral health$\underset{\sim}{\infty} \sim_{\sim}^{\infty} \underset{\sim}{\infty}$

[^0]General Fund Items (continued)

|  | Current |  | Biennium | Following Biennium |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Type | FY2005-06 | FY2006-07 | FY2007-08 | FY2008-09 |  |

ood nd
 ${ }_{\text {oper }}$ ${ }_{\text {oper }}$ ${ }^{\circ} \mathrm{pope}$ $\substack{0 \\ \text { ond } \\ \text { ond } \\ \text { ond } \\ \text { ade } \\ \text { ade }}$
ad 176 LB 962 Remove restriction, Nursing Faculty Student Loan Medicaid reform initiatives implementation costs Medicaid reform initiatives implementation costs LB 994 Misc HHS changes, rural health training ed Medicaid match rate change-CHIP -CHIP Fed Medicaid match rate change-Public Assistance LB 1069 Change HHS transportation reimbursements

Fed Medicaid match rate change-Medicaid Rebase based on year to date analysis-Medicaid Medicaid reform initiatives implementation costs LB 85 Increase irrevocable burial trust amount, Medicaid LB 1069 Change HHS transportation reimbursements Fed Medicaid match rate change-Develop Disabilites aid Developmental disability aid, rate equity (LB852)
Developmental disability aid, est unobligated funds Qualified Community Health Center aid, restore Gov Qualified Community Health Center aid, restore Gov veto
Increase aid, Public Health departments
Establish a citizen advocacy program in Omaha

$$
\text { LB } 996 \text { State veteran cemetery system changes }
$$

Water policy implementation, continue base funding Water policy implementation, interstate compact compliance LB 1226 Instream appropriations, ground water mgmt LB 1226 Instream appropriations, ground water mgmt Reduction in General Fund authority

## Utilities for Air National Guard facilities

응앙
176
341
341
341
344
344
347
347
348
348
348
348
348
424
424
424
502
502
514
37
 $\qquad$ 26 HHS-Finance 26 HHS-Finance 26 HHS-Finance 26 HHS-Finance 26 HHS-Finance 26 HHS-Finance 26 HHS-Finance HHS-Finance HHS-Finance HHS-Finance $\stackrel{\text { O }}{\stackrel{0}{0}}$





28 Vets Affairs

|  |
| :---: |
|  |  |
|  |  | $(49,640)$

$(4,500,000)$

$(1,096,199)$ | 8 |
| :---: |
| -8 |
| -8 |
| - |

家

$$
\begin{aligned}
& \text { Establish a citizen advocacy program in Omaha } \\
& \text { Ryan White AIDS program, additional funds (LB1028) }
\end{aligned}
$$




| $\begin{aligned} & 0 \\ & \underset{\sim}{N} \\ & \infty \\ & \stackrel{0}{0} \end{aligned}$ |
| :---: |
|  |  |
|  |  |


| $\bigcirc$ |
| :---: |
|  |  |

O
N
N

N | O |
| :--- |
| 8 |
| 0 |
| 0 |
| 0 |

 000‘001
 06
0
15
5 009‘ح 226,065
$(226,065)$
 ल

 $\begin{array}{r}10 \\ 0 \\ 0 \\ 0 \\ 0 \\ 10 \\ \hdashline N\end{array}$ O N | N |
| :--- |
| － |
| － |
|  | $\infty$

$\underset{\sim}{\circ}$
ले
$\infty$ $\infty$
$\underset{\sim}{N}$
$\underset{\sim}{N}$

 $\circ ᄋ$
$0<$
0
0
0
0

 | 8 |
| :--- |
| 8 |
| - |

 098
006
100
5 226,065
$(226,065)$
 O
คे
ले
 －N N
－
－
－ 8
0
0
0
0 ○ $\infty$ ®
N
N
N ○O
NO
－
N
N 오
O
Nin
N





 1,311
9,596 ล
ぶ
ஸ゙
部
（ิ̀̀̀ $\qquad$ $\underset{\substack{\text { Oper } \\ \text { Oper }}}{ }$ oer
$\substack{\text { oper } \\ \text { oof } \\ \text { oper } \\ \text { oper } \\ \text { oper }}$
oper oerer
one
one
oned
oper
oper
oper喑离䔒 Aid品部憵

General Fund Items（continued）

$$
\begin{aligned}
& \text { Utility costs } \\
& \text { Closed captioning, expanded FCC requirements (oper+equip) } \\
& \text { Updated depreciation charges, Carpenter Center renovation }
\end{aligned}
$$

$$
\begin{aligned}
& \text { Utility costs, WSC and PSC } \\
& \text { Lower than projected health insurance rates }
\end{aligned}
$$

Utility costs
Mead ARDC contamination investigation \＆clean－up
Nebraska P－16 initiative
LB 994 Misc HHS changes，rural health training Skeletal remains consultations

Increased gasoline costs
Sex Offender Registry staff－replace federal funds SLEBEC／management salary compression pay equity Utilize one－time excess cash fund balances
LB 385 State DNA Data Base，missing persons Correct fund allocation，Capital Security transfer

응ㅇㅇㅇ으으

Public safety communications system State Claims－Misc．（LB1226）
Utility costs－natural gas（Capital Commission）
Health insurance，coverage change
Computer replacements
Computer replacements
Retrocession of jurisdiction，Santee Sioux Nation
Replace federal Byrne／JAG grant funds with general
Training Center，replace loss of LEIF fees
LB 746 Grants to providers of free civil legal services
Expand Community Corrections programs（LB 1258）
LB 1113 Various judiciary and law enforcement changes
Replace federal funds

səбə
səбə
חم
648
326
326
196
198
199
N 스N
N
ペ

81 Visually Impaired
83 Comm Colleges
هِ
69 Arts Council
78 Crime Comm．忘

78 Crime Comm．


 DEQ

さ ড 寸

| General Fund Items (continued) |  |  |  | Type | Current Biennium |  | Following Biennium |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | FY2005-06 |  | FY2006-07 | FY2007-08 | FY2008-09 |
| 85 | Retirement | 515 |  | Defined benefit plans, revised estimates | Oper | 0 | $(1,267,699)$ | $(16,054,121)$ | 3,169,404 |
| 85 | Retirement | 515 | Defined benefit plans, remove assumed LB503 extension | Oper | 0 | 0 | 15,028,091 | 15,028,091 |
| 85 | Retirement | 515 | LB 366 Membership/rate changes, state/county retirement ** | Oper | 0 | (2007 deficit) | 2,692,140 | 2,692,140 |
| 85 | Retirement | 515 | LB 1019 Misc retirement changes, 30 year amortization | Oper | 0 | 0 | $(5,224,000)$ | $(3,415,000)$ |
| 99 | Construction | 900 | HHS juvenile facilities improvements plan (LB 983) | Const | 0 | 75,000 | 0 | 0 |
| 99 | Construction | 900 | Fire/life safety projects, Norfolk Regional Center | Const | 0 | 1,095,000 | 0 | 0 |
| 99 | Construction | 900 | LB 996 State veteran cemetery system changes | Const | 0 | 75,000 | 0 | 0 |
| 99 | Construction | 900 | Program Statement, drug treatment facility (meth study) | Const | 0 | 45,000 | 0 | 0 |
| 99 | Construction | 900 | South Sioux City facility planning (Colleges) | Const | 0 | 132,450 | 0 | 0 |
| 99 | Construction | 900 | LB 605 Capital projects financing (State Colleges) | Const | 0 | 1,125,000 | 1,125,000 | 1,125,000 |
| 99 | Construction | 900 | LB 605 Capital projects financing (University) | Const | 0 | 5,500,000 | 5,500,000 | 5,500,000 |
| 99 | Construction | 900 | Accelerate State Capitol masonry project funding, shift to CRF interest | Const | 0 | 1,700,000 | 5,586,869 | $(2,800,000)$ |
| 99 | Construction | 900 | Shift NCW-York funding from NCCF (Vacant Bldng transfer) to SBF | Const | 0 | 781,000 | 0 | 0 |
| All | All Agencies | -- | Health insurance rate changes | Oper | 2,479,006 | 5,271,696 | 5,271,696 | 5,271,696 |
|  |  |  | General Funds - Operations |  | 3,580,137 | 10,822,917 | 11,000,951 | 41,708,940 |
|  |  |  | General Funds - State Aid |  | $(1,177,903)$ | $(3,297,825)$ | $(27,243,637)$ | $(64,575,597)$ |
|  |  |  | General Funds - Construction |  | 0 | 10,528,450 | 12,211,869 | 3,825,000 |
|  |  |  | General Funds - Total |  | 2,402,234 | 18,053,542 | $(4,030,817)$ | $(19,041,657)$ |

Cash Fund Items

| Cash Fund Items |  |  |  | Type | Current Biennium |  | Following Biennium |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  | FY2005-06 | FY2006-07 | FY2007-08 | FY2008-09 |
| 3 | Leg Council | 122 | LB 1248 Medicaid reform, planning and implementation | Oper | 0 | 50,000 | 0 | 0 |
| 5 | Supreme Court | 52 | Increased costs, mileage reimbursement rates | Oper | 13,626 | 13,626 | 13,626 | 13,626 |
| 5 | Supreme Court | 52 | Cash fund authority, Supreme Court Education Cash Fund | Oper | 100,000 | 150,000 | 150,000 | 150,000 |
| 5 | Supreme Court | 52 | LB 746 Grants to providers of free civil legal services | Aid | 0 | 145,000 | 290,000 | 290,000 |
| 5 | Supreme Court | 435 | Cash fund authority, fee voucher system \& SSAS fees | Oper | 1,200,000 | 1,200,000 | 1,200,000 | 1,200,000 |
| 5 | Supreme Court | 420 | Cash fund authority, Community Corrections allocation | Oper | 0 | 2,000,000 | 2,000,000 | 2,000,000 |
| 5 | Supreme Court | 435 | Cash fund authority, Community Corrections allocation | Oper | 0 | 3,650,000 | 3,650,000 | 3,650,000 |
| 9 | Sec of State | 51 | LB 647 Biennial reports, limited liability companies | Oper | 0 | 40,500 | 29,500 | 29,500 |
| 11 | Attorney Gen | 290 | Reimburse costs, Ameriquest litigation | Oper | 0 | 100,000 | 0 | 0 |
| 11 | Attorney Gen | 507 | Tobacco enforcement litigation | Oper | 0 | 100,000 | 100,000 | 100,000 |
| 12 | Treasurer | 665 | Convention Center Support Fund | Aid | 450,389 | 0 | 0 | 0 |
| 13 | Education | 25 | LB 1256 Nebraska Early Childhood Endowment | Oper | 0 | 10,000 | 8,000 | 8,000 |
| 13 | Education | 158 | LB 1256 Nebraska Early Childhood Endowment | Aid | 0 | 1,978,000 | 2,242,000 | 2,692,000 |
| 13 | Education | 161 | LB 1208 Distance education services | Oper | 0 | 25,000 | 25,000 | 25,000 |
| 13 | Education | 161 | LB 1208 Distance education services | Aid | 0 | 0 | 3,533,000 | 3,741,000 |
| 13 | Education | 161 | LB 1208 Distance education services | Aid | 0 | 250,000 | 500,000 | 500,000 |
| 14 | Public Svs Com. | 583 | Increased aid, Enhanced Wireless 911 reimbursements | Aid | 11,000,000 | 0 | 0 | 0 |
| 14 | Public Svs Com. | 686 | Legal services, billed services from Attorney General | Oper | 0 | 29,986 | 29,986 | 29,986 |
| 14 | Public Svs Com. | 790 | Legal services, billed services from Attorney General | Oper | 0 | 2,677 | 2,677 | 2,677 |
| 14 | Public Svs Com. | 583 | LB 1222 Change provisions \& fees, Enhanced Wireless 911 Services | Aid | 0 | 1,586,400 | 1,665,600 | 1,665,600 |
| 16 | Revenue | 102 | LB 968 Sales / income / property / EPIC changes | Oper | 0 | 33,150 | 0 | 0 |
| 19 | Banking | 65 | Multi-state settlement, Ameriquest Mortgage Company. | Oper | 200,000 | 0 | 0 | 0 |
| 20 | HHS-Regulation | 178 | LB 994 Misc HHS changes, rural health training | Oper | 0 | 1,044 | 1,044 | 1,044 |
| 20 | HHS-Regulation | 178 | LB 994 Misc HHS changes, rural health training | Oper | 0 | 118,000 | 140,163 | 140,163 |
| 20 | HHS-Regulation | 178 | LB 994 Misc HHS changes, rural health training | Oper | 0 | 5,573 | 0 | 0 |
| 21 | Fire Marshal | 193 | SLEBEC / management salary compression pay equity | Oper | 0 | 2,040 | 2,040 | 2,040 |
| 24 | Motor Vehicles | 70 | License plate production, cash flow | Oper | 1,100,000 | 0 | 0 | 0 |
| 24 | Motor Vehicles | 70 | LB 454 Concealed Handgun Permit Act | Oper | 0 | 30,000 | 0 | 0 |
| 24 | Motor Vehicles | 70 | LB 1008 Change expiration date, MV license, vision restrictions | Oper | 0 | 19,500 | 0 | 0 |
| 25 | HHS-Services | 250 | DAS Energy Surcharge-Juvenile Services | Oper | 4,175 | 4,175 | 4,175 | 4,175 |
| 25 | HHS-Services | 365 | DAS Energy Surcharge-Regional Centers | Oper | 34,567 | 34,567 | 34,567 | 34,567 |


|  |  |  | Following Biennium |
| :--- | :--- | :--- | :--- | :--- | ---: | ---: | ---: | ---: | ---: |
| FY2008-09 |  |  |  |


|  | Current Biennium |  | Following Biennium |  |
| :--- | :---: | :---: | :---: | :---: |
| Type | FY2005-06 | FY2006-07 | FY2007-08 | FY2008-09 |


| Cash Fund Items (cont |  |  | Type | FY2005-06 | FY2006-07 | FY2007-08 | FY2008-09 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 82 Deaf/Hard Hrng | 578 | LB 87 Change provisions relating to deaf and hard of hearing persons | Oper | 0 | 0 | 4,500 | 4,500 |
| 84 DEQ | 513 | Superfund sites, nonfederal cost share | Aid | 375,484 | 1,009,000 | 0 | 0 |
| 85 Retirement | 41 | Contract with DAS Info Technology, PIONEER System Review | Oper | 14,817 | 0 | 0 | 0 |
| 93 TERC | 115 | Costs for replacement of an existing commissioner | Oper | 15,500 | 0 | 0 | 0 |
| 93 TERC | 115 | Allocation for retaining appeals referees | Oper | 20,000 | 0 | 0 | 0 |
| 94 Public Advocacy | 425 | Correct error, repeal LB348A section 6 | Oper | $(74,481)$ | $(74,481)$ | $(74,481)$ | $(74,481)$ |
| 99 Construction | 900 | LB 996 State veteran cemetery system changes | Const | 0 | 75,000 | 0 | 0 |
| 99 Construction | 900 | LB 605 Capital projects financing (State Colleges) | Const | 0 | 200,000 | 400,000 | 400,000 |
| All All Agencies | -- | Health insurance rate changes | Oper | 1,433,138 | 3,023,981 | 3,023,981 | 3,023,981 |
|  |  | Cash Funds - Operations |  | 8,555,092 | 18,607,156 | 13,802,686 | 13,802,686 |
|  |  | Cash Funds - State Aid |  | 11,875,873 | 6,528,400 | 9,810,600 | 10,468,600 |
|  |  | Cash Funds - Construction |  | 0 | 275,000 | 400,000 | 400,000 |
|  |  | Cash Funds - Total |  | 20,430,965 | 25,410,556 | 24,013,286 | 24,671,286 |


| Federal Fund Items |  |  | Type | Current Biennium |  | Following Biennium |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | FY2005-06 | FY2006-07 | FY2007-08 | FY2008-09 |
| 25 HHS-Services | 33 | Fed Medicaid match rate change-xxx | Oper | 0 | $(141,129)$ | $(188,172)$ | $(188,172)$ |
| 25 HHS-Services | 33 | Part D Eligibility Determination | Oper | $(242,244)$ | $(577,585)$ | $(577,585)$ | $(577,585)$ |
| 25 HHS-Services | 33 | LB 994 Misc HHS changes, rural health training | Oper | 0 | $(605,675)$ | 0 | 0 |
| 25 HHS-Services | 35 | LB 994 Misc HHS changes, rural health training | Oper | 0 | $(323,164)$ | 0 | 0 |
| 25 HHS-Services | 33 | LB 1069 Change HHS transportation reimbursements | Oper | 0 | 18,894 | 17,234 | 17,234 |
| 25 HHS-Services | 250 | DAS Energy Surcharge-Juvenile Services | Oper | 6,979 | 6,979 | 6,979 | 6,979 |
| 25 HHS-Services | 365 | Fed Medicaid match rate change-Regional Centers | Oper | 0 | $(44,028)$ | $(58,704)$ | $(58,704)$ |
| 25 HHS-Services | 365 | DAS Energy Surcharge-Regional Centers | Oper | 68,978 | 68,978 | 68,978 | 68,978 |
| 25 HHS-Services | 421 | Fed Medicaid match rate change-BSDC | Oper | 0 | 628,850 | $(838,467)$ | $(838,467)$ |
| 25 HHS-Services | 421 | DAS Energy Surcharge-BSDC | Oper | 137,635 | 137,635 | 137,635 | 137,635 |
| 25 HHS-Services | 519 | DAS Energy Surcharge-Veterans Homes | Oper | 62,428 | 62,428 | 62,428 | 62,428 |
| 26 HHS-Finance | 38 | Fed Medicaid match rate change-Behavioral Health aid | Aid | 0 | $(138,034)$ | $(184,045)$ | $(184,045)$ |
| 26 HHS-Finance | 341 | Medicaid reform initiatives implementation costs | Oper | 50,000 | 492,500 | 492,500 | 492,500 |
| 26 HHS-Finance | 341 | LB 994 Misc HHS changes, rural health training | Oper | 0 | 928,839 | 0 | 0 |
| 26 HHS-Finance | 344 | Fed Medicaid match rate change-CHIP | Aid | 0 | $(578,361)$ | $(771,148)$ | $(771,148)$ |
| 26 HHS-Finance | 344 | Rebase based on year to date analysis-CHIP | Aid | $(1,912,500)$ | $(2,656,250)$ | $(2,656,250)$ | $(2,656,250)$ |
| 26 HHS-Finance | 347 | Fed Medicaid match rate change-Public Assistance | Aid | 0 | $(384,111)$ | $(512,148)$ | $(512,148)$ |
| 26 HHS-Finance | 347 | LB 1069 Change HHS transportation reimbursements | Aid | 0 | $(333,046)$ | $(346,667)$ | $(346,667) 26$ |
| 26 HHS-Finance | 348 | Fed Medicaid match rate change-Medicaid | Aid | 0 | $(17,813,350)$ | $(23,751,133)$ | $(23,751,133)$ |
| 26 HHS-Finance | 348 | Rebase based on year to date analysis-Medicaid | Aid | $(2,220,238)$ | $(7,848,847)$ | $(7,848,847)$ | $(7,848,847)$ |
| 26 HHS-Finance | 348 | Medicaid reform initiatives implementation costs | Aid | $(50,000)$ | $(492,500)$ | $(492,500)$ | $(492,500)$ |
| 26 HHS-Finance | 424 | Fed Medicaid match rate change-Develop Disabilites aid | Aid | 0 | $(2,265,089)$ | $(3,020,119)$ | $(3,020,119)$ |
| 26 HHS-Finance | 424 | Developmental disability aid, rate equity (LB852) | Aid | 688,730 | 1,793,064 | 1,793,064 | 1,793,064 |
| 26 HHS-Finance | 348 | LB 1069 Change HHS transportation reimbursements | Aid | 0 | $(117,437)$ | $(122,240)$ | $(122,240)$ |
| 26 HHS-Finance | 348 | LB 85 Increase irrevocable burial trust amount, Medicaid | Aid | 0 | 82,296 | 145,312 | 145,312 |
| 31 Military Dept | 544 | Utilities for Air National Guard facilities | Oper | 127,200 | 0 | 0 | 0 |
| 46 Corrections | 200 | Strike obsolete progam classification 875-Hastings INS | Oper | $(4,839,393)$ | $(5,435,736)$ | $(5,435,736)$ | $(5,435,736)$ |
| 65 DAS | 245 | Public safety communications system | Oper | 150,000 | 1,350,000 | 1,350,000 | 1,350,000 |
| 81 Visually Impaired | 357 | Replace federal funds | Oper | $(82,543)$ | $(375,517)$ | $(375,517)$ | $(375,517)$ |
| 99 Construction | 967 | LB 996 State veteran cemetery system changes | Const | 0 | 1,350,000 | 0 | 0 |
| All All | -- | Health insurance rate changes | Oper | 1,025,013 | 2,179,720 | 2,179,720 | 2,179,720 |

$\begin{array}{rrr}(1,628,011) & (3,158,707) & (3,158,707) \\ (30,751,665) & (37,766,721) & (37,766,721) \\ 1,350,000 & 0 & 0 \\ (31,029,676) & (40,925,428) & (40,925,428)\end{array}$

| $(3,535,947)$ |
| ---: |
| $(3,494,008)$ |
| 0 |
| $(7,029,955)$ |


| Revolving / Other Fund Items |  |  | Type | Current Biennium |  | Following Biennium |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | FY2005-06 | FY2006-07 | FY2007-08 | FY2008-09 |
| 11 Attorney Gen | 507 | Legal services for state agencies |  | Oper | 43,893 | 86,810 | 86,810 | 86,810 |
| 65 DAS | 180 | Gasoline costs (TSB) | Oper | 551,689 | 827,533 | 827,533 | 827,533 |
| 65 DAS | 560 | Utility costs, various SBD run state facilities (Building Division) | Oper | 1,156,396 | 1,156,396 | 1,156,396 | 1,156,396 |
| 65 DAS | 560 | Deferred maintenance projects/ equipment (Building Division) | Oper | 1,600,000 | 0 | 0 | 0 |
| 65 DAS | 49 | LB 1208 Distance education services | Oper | 0 | 31,045 | 31,045 | 31,045 |
| 65 DAS | 172 | LB 1208 Distance education services | Oper | 0 | 47,441 | 47,441 | 47,441 |
| 99 Construction | 900 | Shift NCW-York funding from NCCF (Vacant Bldng transfer) to SBF | Const | 0 | $(781,000)$ | 0 | 0 |
| All All Agencies | -- | Health insurance rate changes | Oper | 177,308 | 377,050 | 377,050 | 377,050 |
|  |  | Revolving Funds - Operations |  | 3,529,286 | 2,526,275 | 2,526,275 | 2,526,275 |
|  |  | Revolving Funds - State Aid |  | 0 | 0 | 0 | 0 |
|  |  | Revolving Funds - Construction |  | 0 | $(781,000)$ | 0 | 0 |
|  |  | Revolving Funds - Total |  | 3,529,286 | 1,745,275 | 2,526,275 | 2,526,275 |


|  |  | FY2004-05 <br> w/o deficits | FY2005-06 |  |  | FY2006-07 |  |  | Change over Prior Year (excludes deficits) |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | 2005 Sess | 2006 Deficits | With Deficits | 2005 Sess | 2006 Changes | Revised | FY06 \$ and \%r |  | FY07 v\$ and \%s |  |
| \#03 Legislative Council | Oper | 14,230,041 | 15,645,765 | 200,587 | 15,846,352 | 16,107,784 | 278,956 | 16,386,740 | 1,415,724 | 9.9\% | 740,975 | 4.7\% |
| \#03 Legislative Council | Total | 14,230,041 | 15,645,765 | 200,587 | 15,846,352 | 16,107,784 | 278,956 | 16,386,740 | 1,415,724 | 9.9\% | 740,975 | 4.7\% |
| \#05 Supreme Court | Oper | 55,641,210 | 59,110,239 | 678,864 | 59,789,103 | 61,344,118 | 881,284 | 62,225,402 | 3,469,029 | 6.2\% | 3,115,163 | 5.3\% |
| \#05 Supreme Court | Total | 55,641,210 | 59,110,239 | 678,864 | 59,789,103 | 61,344,118 | 881,284 | 62,225,402 | 3,469,029 | 6.2\% | 3,115,163 | 5.3\% |
| \#07 Governor | Oper | 1,400,915 | 1,478,136 | 6,177 | 1,484,313 | 1,596,777 | 24,120 | 1,620,897 | 77,221 | 5.5\% | 142,761 | 9.7\% |
| \#07 Governor | Total | 1,400,915 | 1,478,136 | 6,177 | 1,484,313 | 1,596,777 | 24,120 | 1,620,897 | 77,221 | 5.5\% | 142,761 | 9.7\% |
| \#08 Lt. Governor | Oper | 117,304 | 117,627 | 695 | 118,322 | 120,315 | 10,114 | 130,429 | 323 | 0.3\% | 12,802 | 10.9\% |
| \#08 Lt. Governor | Total | 117,304 | 117,627 | 695 | 118,322 | 120,315 | 10,114 | 130,429 | 323 | 0.3\% | 12,802 | 10.9\% |
| \#09 Secretary of State | Oper | 712,672 | 695,207 | 3,162 | 698,369 | 714,420 | 54,609 | 769,029 | $(17,465)$ | -2.5\% | 73,822 | 10.6\% |
| \#09 Secretary of State | Total | 712,672 | 695,207 | 3,162 | 698,369 | 714,420 | 54,609 | 769,029 | $(17,465)$ | -2.5\% | 73,822 | 10.6\% |
| \#10 State Auditor | Oper | 1,945,375 | 2,300,453 | 7,114 | 2,307,567 | 2,369,419 | 29,633 | 2,399,052 | 355,078 | 18.3\% | 98,599 | 4.3\% |
| \#10 State Auditor | Total | 1,945,375 | 2,300,453 | 7,114 | 2,307,567 | 2,369,419 | 29,633 | 2,399,052 | 355,078 | 18.3\% | 98,599 | 4.3\% |
| \#11 Attorney General | Oper | 6,290,405 | 6,637,393 | 1,488,957 | 8,126,350 | 7,429,635 | $(1,368,392)$ | 6,061,243 | 346,988 | 5.5\% | $(576,150)$ | -8.7\% |
| \#11 Attorney General | Total | 6,290,405 | 6,637,393 | 1,488,957 | 8,126,350 | 7,429,635 | $(1,368,392)$ | 6,061,243 | 346,988 | 5.5\% | $(576,150)$ | -8.7\% |
| \#12 State Treasurer | Aid | 17,768,561 | 17,768,561 | 0 | 17,768,561 | 17,768,561 | 0 | 17,768,561 | 0 | 0.0\% | 0 | 0.0\% |
| \#12 State Treasurer | Oper | 1,554,653 | 1,573,471 | 4,703 | 1,578,174 | 1,599,851 | 144,507 | 1,744,358 | 18,818 | 1.2\% | 170,887 | 10.9\% |
| \#12 State Treasurer | Total | 19,323,214 | 19,342,032 | 4,703 | 19,346,735 | 19,368,412 | 144,507 | 19,512,919 | 18,818 | 0.1\% | 170,887 | 0.9\% |
| \#13 Education | Aid | 797,988,790 | 872,734,644 | 0 | 872,734,644 | 929,178,211 | $(31,544,885)$ | 897,633,326 | 74,745,854 | 9.4\% | 24,898,682 | 2.9\% |
| \#13 Education | Oper | 14,145,323 | 14,727,924 | 33,076 | 14,761,000 | 15,125,264 | 184,537 | 15,309,801 | 582,601 | 4.1\% | 581,877 | 4.0\% |
| \#13 Education | Total | 812,134,113 | 887,462,568 | 33,076 | 887,495,644 | 944,303,475 | $(31,360,348)$ | 912,943,127 | 75,328,455 | 9.3\% | 25,480,559 | 2.9\% |
| \#14 Public Service Comm | Oper | 2,184,286 | 2,276,907 | 9,582 | 2,286,489 | 2,382,664 | 92,345 | 2,475,009 | 92,621 | 4.2\% | 198,102 | 8.7\% |
| \#14 Public Service Comm | Total | 2,184,286 | 2,276,907 | 9,582 | 2,286,489 | 2,382,664 | 92,345 | 2,475,009 | 92,621 | 4.2\% | 198,102 | 8.7\% |
| \#15 Parole Board | Oper | 697,955 | 723,288 | 2,444 | 725,732 | 751,933 | 5,197 | 757,130 | 25,333 | 3.6\% | 33,842 | 4.7\% |
| \#15 Parole Board | Total | 697,955 | 723,288 | 2,444 | 725,732 | 751,933 | 5,197 | 757,130 | 25,333 | 3.6\% | 33,842 | 4.7\% |
| \#16 Revenue | Aid | 48,838,100 | 52,920,000 | 907,000 | 53,827,000 | 55,566,000 | 907,000 | 56,473,000 | 4,081,900 | 8.4\% | 3,553,000 | 6.7\% |
| \#16 Revenue | Oper | 20,986,669 | 21,730,099 | 90,072 | 21,820,171 | 22,198,681 | 368,876 | 22,567,557 | 743,430 | 3.5\% | 837,458 | 3.9\% |
| \#16 Revenue | Total | 69,824,769 | 74,650,099 | 997,072 | 75,647,171 | 77,764,681 | 1,275,876 | 79,040,557 | 4,825,330 | 6.9\% | 4,390,458 | 5.9\% |
| \#18 Agriculture | Oper | 5,487,050 | 5,606,644 | 24,756 | 5,631,400 | 5,811,355 | 102,643 | 5,913,998 | 119,594 | 2.2\% | 307,354 | 5.5\% |
| \#18 Agriculture | Total | 5,487,050 | 5,606,644 | 24,756 | 5,631,400 | 5,811,355 | 102,643 | 5,913,998 | 119,594 | 2.2\% | 307,354 | 5.5\% |
| \#20 HHS-Regulation | Oper | 5,659,114 | 6,426,843 | 20,952 | 6,447,795 | 6,591,516 | 156,723 | 6,748,239 | 767,729 | 13.6\% | 321,396 | 5.0\% |
| \#20 HHS-Regulation | Total | 5,659,114 | 6,426,843 | 20,952 | 6,447,795 | 6,591,516 | 156,723 | 6,748,239 | 767,729 | 13.6\% | 321,396 | 5.0\% |


|  |  | FY2004-05 <br> w/o deficits | FY2005-06 |  |  | FY2006-07 |  |  | Change over Prior Year (excludes deficits) |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | 2005 Sess | 2006 Deficits | With Deficits | 2005 Sess | 2006 Changes | Revised | FY06 \$ and \%r |  | FY07 v\$ and \%s |  |
| \#21 Fire Marshal | Oper | 3,370,188 | 3,534,018 | 15,387 | 3,549,405 | 3,762,567 | 53,106 | 3,815,673 | 163,830 | 4.9\% | 281,655 | 8.0\% |
| \#21 Fire Marshal | Total | 3,370,188 | 3,534,018 | 15,387 | 3,549,405 | 3,762,567 | 53,106 | 3,815,673 | 163,830 | 4.9\% | 281,655 | 8.0\% |
| \#23 Labor | Oper | 527,473 | 534,429 | 2,167 | 536,596 | 550,381 | 4,608 | 554,989 | 6,956 | 1.3\% | 20,560 | 3.8\% |
| \#23 Labor | Total | 527,473 | 534,429 | 2,167 | 536,596 | 550,381 | 4,608 | 554,989 | 6,956 | 1.3\% | 20,560 | 3.8\% |
| \#25 HHS-Services | Oper | 158,945,500 | 161,495,372 | $(753,808)$ | 160,741,564 | 171,557,494 | 3,803,568 | 175,361,062 | 2,549,872 | 1.6\% | 13,865,690 | 8.6\% |
| \#25 HHS-Services | Total | 158,945,500 | 161,495,372 | $(753,808)$ | 160,741,564 | 171,557,494 | 3,803,568 | 175,361,062 | 2,549,872 | 1.6\% | 13,865,690 | 8.6\% |
| \#26 HHS-Finance | Aid | 774,075,595 | 835,404,066 | $(2,079,411)$ | 833,324,655 | 906,504,821 | 17,752,818 | 924,257,639 | 61,328,471 | 7.9\% | 88,853,573 | 10.6\% |
| \#26 HHS-Finance | Oper | 33,332,062 | 33,908,634 | 132,327 | 34,040,961 | 34,126,390 | 2,000,775 | 36,127,165 | 576,572 | 1.7\% | 2,218,531 | 6.5\% |
| \#26 HHS-Finance | Total | 807,407,657 | 869,312,700 | $(1,947,084)$ | 867,365,616 | 940,631,211 | 19,753,593 | 960,384,804 | 61,905,043 | 7.7\% | 91,072,104 | 10.5\% |
| \#27 Roads | Oper | 16,394 | 18,184 | 0 | 18,184 | 18,184 | 0 | 18,184 | 1,790 | 10.9\% | 0 | 0.0\% |
| \#27 Roads | Total | 16,394 | 18,184 | 0 | 18,184 | 18,184 | 0 | 18,184 | 1,790 | 10.9\% | 0 | 0.0\% |
| \#28 Veterans Affairs | Oper | 723,929 | 742,140 | 3,691 | 745,831 | 771,002 | 7,848 | 778,850 | 18,211 | 2.5\% | 36,710 | 4.9\% |
| \#28 Veterans Affairs | Total | 723,929 | 742,140 | 3,691 | 745,831 | 771,002 | 7,848 | 778,850 | 18,211 | 2.5\% | 36,710 | 4.9\% |
| \#29 Natural Resources | Aid | 6,300,582 | 6,276,822 | 0 | 6,276,822 | 6,276,822 | 5,161,885 | 11,438,707 | $(23,760)$ | -0.4\% | 5,161,885 | 82.2\% |
| \#29 Natural Resources | Oper | 8,346,787 | 14,989,597 | 4,094 | 14,993,691 | 7,320,438 | 1,296,139 | 8,616,577 | 6,642,810 | 79.6\% | $(6,373,020)$ | -42.5\% |
| \#29 Natural Resources | Total | 14,647,369 | 21,266,419 | 4,094 | 21,270,513 | 13,597,260 | 6,458,024 | 20,055,284 | 6,619,050 | 45.2\% | $(1,211,135)$ | -5.7\% |
| \#31 Military Dept | Aid | 828,000 | 1,828,000 | 0 | 1,828,000 | 1,828,000 | 0 | 1,828,000 | 1,000,000 | 120.8\% | 0 | 0.0\% |
| \#31 Military Dept | Oper | 3,271,868 | 3,402,370 | 53,185 | 3,455,555 | 3,507,189 | 22,934 | 3,530,123 | 130,502 | 4.0\% | 127,753 | 3.8\% |
| \#31 Military Dept | Total | 4,099,868 | 5,230,370 | 53,185 | 5,283,555 | 5,335,189 | 22,934 | 5,358,123 | 1,130,502 | 27.6\% | 127,753 | 2.4\% |
| \#32 Ed Lands \& Funds | Oper | 400,125 | 408,700 | 1,675 | 410,375 | 423,389 | 3,563 | 426,952 | 8,575 | 2.1\% | 18,252 | 4.5\% |
| \#32 Ed Lands \& Funds | Total | 400,125 | 408,700 | 1,675 | 410,375 | 423,389 | 3,563 | 426,952 | 8,575 | 2.1\% | 18,252 | 4.5\% |
| \#33 Game \& Parks | Aid | 40,986 | 50,000 | 0 | 50,000 | 50,000 | 0 | 50,000 | 9,014 | 22.0\% | 0 | 0.0\% |
| \#33 Game \& Parks | Oper | 8,968,566 | 9,159,742 | 26,974 | 9,186,716 | 9,423,995 | 60,419 | 9,484,414 | 191,176 | 2.1\% | 324,672 | 3.5\% |
| \#33 Game \& Parks | Total | 9,009,552 | 9,209,742 | 26,974 | 9,236,716 | 9,473,995 | 60,419 | 9,534,414 | 200,190 | 2.2\% | 324,672 | 3.5\% |
| \#34 Library Commission | Aid | 1,196,792 | 1,213,042 | 0 | 1,213,042 | 1,229,292 | 0 | 1,229,292 | 16,250 | 1.4\% | 16,250 | 1.3\% |
| \#34 Library Commission | Oper | 2,232,745 | 2,328,472 | 9,933 | 2,338,405 | 2,419,641 | 21,124 | 2,440,765 | 95,727 | 4.3\% | 112,293 | 4.8\% |
| \#34 Library Commission | Total | 3,429,537 | 3,541,514 | 9,933 | 3,551,447 | 3,648,933 | 21,124 | 3,670,057 | 111,977 | 3.3\% | 128,543 | 3.6\% |
| \#35 Liquor Control | Oper | 909,498 | 810,394 | 4,155 | 814,549 | 838,883 | 8,835 | 847,718 | $(99,104)$ | -10.9\% | 37,324 | 4.6\% |
| \#35 Liquor Control | Total | 909,498 | 810,394 | 4,155 | 814,549 | 838,883 | 8,835 | 847,718 | $(99,104)$ | -10.9\% | 37,324 | 4.6\% |
| \#38 Status of Women | Oper | 0 | 200,000 | $(29,793)$ | 170,207 | 200,000 | 440 | 200,440 | 200,000 | na | 440 | 0.2\% |
| \#38 Status of Women | Total | 0 | 200,000 | $(29,793)$ | 170,207 | 200,000 | 440 | 200,440 | 200,000 | na | 440 | 0.2\% |
| \#46 Correctional Services | Aid | 3,501,405 | 3,501,405 | 0 | 3,501,405 | 3,501,405 | 408,595 | 3,910,000 | 0 | 0.0\% | 408,595 | 11.7\% |
| \#46 Correctional Services | Oper | 132,139,178 | 136,154,964 | $(7,343,817)$ | 128,811,147 | 140,286,379 | $(3,490,266)$ | 136,796,113 | 4,015,786 | 3.0\% | 641,149 | 0.5\% |
| \#46 Correctional Services | Total | 135,640,583 | 139,656,369 | $(7,343,817)$ | 132,312,552 | 143,787,784 | $(3,081,671)$ | 140,706,113 | 4,015,786 | 3.0\% | 1,049,744 | 0.8\% |


|  |  | $\begin{gathered} \text { FY2004-05 } \\ \text { w/o deficits } \\ \hline \end{gathered}$ | FY2005-06 |  |  | FY2006-07 |  |  | Change over Prior Year (excludes deficits) |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | 2005 Sess | 2006 Deficits | With Deficits | 2005 Sess | 2006 Changes | Revised | FY06 \$ and \%r | FY07 v\$ an | d \%s |
| \#47 NETC | Oper | 8,677,302 | 9,187,982 | 80,928 | 9,268,910 | 9,474,008 | 94,874 | 9,568,882 | 510,680 5.9\% | 380,900 | 4.1\% |
| \#47 NETC | Total | 8,677,302 | 9,187,982 | 80,928 | 9,268,910 | 9,474,008 | 94,874 | 9,568,882 | 510,680 5.9\% | 380,900 | 4.1\% |
| \#48 Coordinating Comm | Aid | 5,766,815 | 6,966,815 | 0 | 6,966,815 | 5,766,815 | 0 | 5,766,815 | 1,200,000 20.8\% | $(1,200,000)$ | -17.2\% |
| \#48 Coordinating Comm | Oper | 1,113,254 | 1,182,965 | 3,830 | 1,186,795 | 1,220,010 | 8,144 | 1,228,154 | 69,711 6.3\% | 45,189 | 3.8\% |
| \#48 Coordinating Comm | Total | 6,880,069 | 8,149,780 | 3,830 | 8,153,610 | 6,986,825 | 8,144 | 6,994,969 | 1,269,711 18.5\% | $(1,154,811)$ | -14.2\% |
| \#50 State Colleges | Oper | 35,159,799 | 38,304,336 | 257,917 | 38,562,253 | 40,867,931 | 0 | 40,867,931 | 3,144,537 8.9\% | 2,563,595 | 6.7\% |
| \#50 State Colleges | Total | 35,159,799 | 38,304,336 | 257,917 | 38,562,253 | 40,867,931 | 0 | 40,867,931 | 3,144,537 8.9\% | 2,563,595 | 6.7\% |
| \#51 University of Nebraska | Oper | 398,617,105 | 428,159,202 | 8,169,760 | 436,328,962 | 454,186,041 | 300,000 | 454,486,041 | 29,542,097 7.4\% | 26,326,839 | 6.1\% |
| \#51 University of Nebraska | Total | 398,617,105 | 428,159,202 | 8,169,760 | 436,328,962 | 454,186,041 | 300,000 | 454,486,041 | 29,542,097 7.4\% | 26,326,839 | 6.1\% |
| \#52 State Fair Board | Oper | 153,104 | 0 | 0 | 0 | 0 | 0 | 0 | $(153,104)-100.0 \%$ | 0 | na |
| \#52 State Fair Board | Total | 153,104 | 0 | 0 | 0 | 0 | 0 | 0 | $(153,104)-100.0 \%$ | 0 | na |
| \#54 Historical Society | Oper | 3,843,474 | 4,056,277 | 40,491 | 4,096,768 | 4,187,725 | 60,196 | 4,247,921 | 212,803 5.5\% | 191,644 | 4.7\% |
| \#54 Historical Society | Total | 3,843,474 | 4,056,277 | 40,491 | 4,096,768 | 4,187,725 | 60,196 | 4,247,921 | 212,803 5.5\% | 191,644 | 4.7\% |
| \#64 State Patrol | Oper | 41,539,950 | 44,463,228 | $(50,470)$ | 44,412,758 | 47,028,201 | 982,362 | 48,010,563 | 2,923,278 7.0\% | 3,547,335 | 8.0\% |
| \#64 State Patrol | Total | 41,539,950 | 44,463,228 | $(50,470)$ | 44,412,758 | 47,028,201 | 982,362 | 48,010,563 | 2,923,278 7.0\% | 3,547,335 | 8.0\% |
| \#65 Admin Services (DAS) | Oper | 8,288,306 | 8,644,116 | 341,681 | 8,985,797 | 8,873,487 | 994,825 | 9,868,312 | 355,810 4.3\% | 1,224,196 | 14.2\% |
| \#65 Admin Services (DAS) | Total | 8,288,306 | 8,644,116 | 341,681 | 8,985,797 | 8,873,487 | 994,825 | 9,868,312 | 355,810 4.3\% | 1,224,196 | 14.2\% |
| \#67 Equal Opportunity | Oper | 1,207,639 | 1,228,933 | 5,238 | 1,234,171 | 1,266,173 | 11,139 | 1,277,312 | 21,294 1.8\% | 48,379 | 3.9\% |
| \#67 Equal Opportunity | Total | 1,207,639 | 1,228,933 | 5,238 | 1,234,171 | 1,266,173 | 11,139 | 1,277,312 | 21,294 1.8\% | 48,379 | 3.9\% |
| \#68 Mexican-American | Oper | 191,898 | 191,936 | 619 | 192,555 | 197,682 | 1,315 | 198,997 | 38 0.0\% | 7,061 | 3.7\% |
| \#68 Mexican-American | Total | 191,898 | 191,936 | 619 | 192,555 | 197,682 | 1,315 | 198,997 | 38 0.0\% | 7,061 | 3.7\% |
| \#69 Arts Council | Aid | 619,517 | 819,517 | 0 | 819,517 | 769,517 | 0 | 769,517 | 200,000 32.3\% | $(50,000)$ | -6.1\% |
| \#69 Arts Council | Oper | 499,180 | 548,361 | 12,215 | 560,576 | 566,598 | 14,626 | 581,224 | 49,181 9.9\% | 32,863 | 6.0\% |
| \#69 Arts Council | Total | 1,118,697 | 1,367,878 | 12,215 | 1,380,093 | 1,336,115 | 14,626 | 1,350,741 | 249,181 22.3\% | $(17,137)$ | -1.3\% |
| \#70 Foster Care Review | Oper | 1,087,946 | 1,159,254 | 6,692 | 1,165,946 | 1,210,353 | 14,230 | 1,224,583 | 71,308 6.6\% | 65,329 | 5.6\% |
| \#70 Foster Care Review | Total | 1,087,946 | 1,159,254 | 6,692 | 1,165,946 | 1,210,353 | 14,230 | 1,224,583 | 71,308 6.6\% | 65,329 | 5.6\% |
| \#72 Economic Development | Aid | 361,350 | 2,061,350 | 0 | 2,061,350 | 2,211,350 | 0 | 2,211,350 | 1,700,000 470.5\% | 150,000 | 7.3\% |
| \#72 Economic Development | Oper | 3,629,109 | 4,025,454 | 12,688 | 4,038,142 | 4,151,618 | 26,980 | 4,178,598 | 396,345 10.9\% | 153,144 | 3.8\% |
| \#72 Economic Development | Total | 3,990,459 | 6,086,804 | 12,688 | 6,099,492 | 6,362,968 | 26,980 | 6,389,948 | 2,096,345 52.5\% | 303,144 | 5.0\% |
| \#76 Indian Commission | Oper | 175,290 | 182,089 | 858 | 182,947 | 189,590 | 1,825 | 191,415 | 6,799 3.9\% | 9,326 | 5.1\% |
| \#76 Indian Commission | Total | 175,290 | 182,089 | 858 | 182,947 | 189,590 | 1,825 | 191,415 | 6,799 3.9\% | 9,326 | 5.1\% |
| \#77 Industrial Relations | Oper | 222,537 | 254,041 | 1,177 | 255,218 | 261,010 | 2,503 | 263,513 | 31,504 14.2\% | 9,472 | 3.7\% |
| \#77 Industrial Relations | Total | 222,537 | 254,041 | 1,177 | 255,218 | 261,010 | 2,503 | 263,513 | 31,504 14.2\% | 9,472 | 3.7\% |


|  |  | FY2004-05 <br> w/o deficits | FY2005-06 |  |  | FY2006-07 |  |  | Change over Prior Year (excludes deficits) |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | 2005 Sess | 2006 Deficits | With Deficits | 2005 Sess | 2006 Changes | Revised | FY06 \$ and | d \%r | FY07 v\$ and | d \%s |
| \#78 Crime Commission | Aid | 695,798 | 2,188,298 | $(5,492)$ | 2,182,806 | 2,188,298 | 406,030 | 2,594,328 | 1,492,500 | 214.5\% | 406,030 | 18.6\% |
| \#78 Crime Commission | Oper | 2,158,497 | 3,544,458 | $(75,866)$ | 3,468,592 | 3,632,503 | 4,574,764 | 8,207,267 | 1,385,961 | 64.2\% | 4,662,809 | 131.6\% |
| \#78 Crime Commission | Total | 2,854,295 | 5,732,756 | $(81,358)$ | 5,651,398 | 5,820,801 | 4,980,794 | 10,801,595 | 2,878,461 | 100.8\% | 5,068,839 | 88.4\% |
| \#81 Blind \& Visually Impaired | Aid | 149,261 | 149,261 | 0 | 149,261 | 149,261 | 0 | 149,261 | 0 | 0.0\% | 0 | 0.0\% |
| \#81 Blind \& Visually Impaired | Oper | 381,807 | 495,504 | 28,724 | 524,228 | 508,581 | 107,920 | 616,501 | 113,697 | 29.8\% | 120,997 | 24.4\% |
| \#81 Blind \& Visually Impaired | Total | 531,068 | 644,765 | 28,724 | 673,489 | 657,842 | 107,920 | 765,762 | 113,697 | 21.4\% | 120,997 | 18.8\% |
| \#82 Deaf \& Hard of Hearing | Oper | 690,904 | 709,616 | 2,180 | 711,796 | 730,362 | 4,636 | 734,998 | 18,712 | 2.7\% | 25,382 | 3.6\% |
| \#82 Deaf \& Hard of Hearing | Total | 690,904 | 709,616 | 2,180 | 711,796 | 730,362 | 4,636 | 734,998 | 18,712 | 2.7\% | 25,382 | 3.6\% |
| \#83 Community Colleges | Aid | 62,887,646 | 65,312,215 | 0 | 65,312,215 | 67,817,629 | 748,847 | 68,566,476 | 2,424,569 | 3.9\% | 3,254,261 | 5.0\% |
| \#83 Community Colleges | Total | 62,887,646 | 65,312,215 | 0 | 65,312,215 | 67,817,629 | 748,847 | 68,566,476 | 2,424,569 | 3.9\% | 3,254,261 | 5.0\% |
| \#84 Environmental Quality | Aid | 0 | 0 | 0 | 0 | 0 | 2,861,885 | 2,861,885 | 0 | na | 2,861,885 | na |
| \#84 Environmental Quality | Oper | 3,635,398 | 3,400,809 | 17,571 | 3,418,380 | 3,456,127 | 75,480 | 3,531,607 | $(234,589)$ | -6.5\% | 130,798 | 3.8\% |
| \#84 Environmental Quality | Total | 3,635,398 | 3,400,809 | 17,571 | 3,418,380 | 3,456,127 | 2,937,365 | 6,393,492 | $(234,589)$ | -6.5\% | 2,992,683 | 88.0\% |
| \#85 Retirement Board | Oper | 17,048,711 | 17,797,165 | 0 | 17,797,165 | 33,471,272 | $(1,267,699)$ | 32,203,573 | 748,454 | 4.4\% | 14,406,408 | 80.9\% |
| \#85 Retirement Board | Total | 17,048,711 | 17,797,165 | 0 | 17,797,165 | 33,471,272 | $(1,267,699)$ | 32,203,573 | 748,454 | 4.4\% | 14,406,408 | 80.9\% |
| \#87 Account/Disclosure | Oper | 397,433 | 380,175 | 2,343 | 382,518 | 394,867 | 4,983 | 399,850 | $(17,258)$ | -4.3\% | 19,675 | 5.2\% |
| \#87 Account/Disclosure | Total | 397,433 | 380,175 | 2,343 | 382,518 | 394,867 | 4,983 | 399,850 | $(17,258)$ | -4.3\% | 19,675 | 5.2\% |
| \#90 Railway Council | Oper | 2,726 | 0 | 0 | 0 | 0 | 0 | 0 | $(2,726)$ | -100.0\% | 0 | na |
| \#90 Railway Council | Total | 2,726 | 0 | 0 | 0 | 0 | 0 | 0 | $(2,726)$ | -100.0\% | 0 | na |
| \#93 Tax Equal/Review | Oper | 673,621 | 718,373 | 2,471 | 720,844 | 742,046 | 5,254 | 747,300 | 44,752 | 6.6\% | 28,927 | 4.0\% |
| \#93 Tax Equal/Review | Total | 673,621 | 718,373 | 2,471 | 720,844 | 742,046 | 5,254 | 747,300 | 44,752 | 6.6\% | 28,927 | 4.0\% |
| \#96 Property Assess/Tax | Oper | 4,384,935 | 4,523,306 | 21,779 | 4,545,085 | 4,674,873 | 46,315 | 4,721,188 | 138,371 | 3.2\% | 197,882 | 4.4\% |
| \#96 Property Assess/Tax | Total | 4,384,935 | 4,523,306 | 21,779 | 4,545,085 | 4,674,873 | 46,315 | 4,721,188 | 138,371 | 3.2\% | 197,882 | 4.4\% |
| Construction-Total | Total | 19,046,316 | 23,350,481 | 0 | 23,350,481 | 21,350,531 | 10,528,450 | 31,878,981 | 4,304,165 | 22.6\% | 8,528,500 | 36.5\% |
| OPERATIONS |  | 1,018,017,210 | 1,079,894,592 | 3,580,137 | 1,083,474,729 | 1,140,640,722 | 10,822,917 | 1,151,463,639 | 61,877,382 | 6.1\% | 71,569,047 | 6.6\% |
| STATE AID |  | 1,721,019,198 | 1,869,193,996 | $(1,177,903)$ | 1,868,016,093 | 2,000,805,982 | $(3,297,825)$ | 1,997,508,157 | 148,174,798 | 8.6\% | 128,314,161 | 6.9\% |
| CONSTRUCTION |  | 19,046,316 | 23,350,481 | 0 | 23,350,481 | 21,350,531 | 10,528,450 | 31,878,981 | 4,304,165 | 22.6\% | 8,528,500 | 36.5\% |
| TOTAL GENERAL FUNDS |  | 2,758,082,724 | 2,972,439,069 | 2,402,234 | 2,974,841,303 | 3,162,797,235 | 18,053,542 | 3,180,850,777 | 214,356,345 | 7.8\% | 208,411,708 | 7.0\% |

Appendix C
General Fund Appropriations by State Aid Program

|  |  | $\begin{gathered} \text { FY2004-05 } \\ \text { w/o Deficits } \\ \hline \end{gathered}$ | FY2005-06 |  |  | FY2006-07 |  |  | Change over Prior Year (exclude deficits) |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 2005 Sess | 2006 Deficits | Revised | 2005 Sess | 2006 Change | Revised | FY06 \$ and \%r |  | FY07 v\$ and \%s |  |
| Treasurer | Aid to NRD's |  | 1,545,502 | 1,545,502 | 0 | 1,545,502 | 1,545,502 | 0 | 1,545,502 | 0 | 0.0\% | 0 | 0.0\% |
| Treasurer | Aid to Cities | 11,257,193 | 11,257,193 | 0 | 11,257,193 | 11,257,193 | 0 | 11,257,193 | 0 | 0.0\% | 0 | 0.0\% |
| Treasurer | Aid to Counties | 4,965,866 | 4,965,866 | 0 | 4,965,866 | 4,965,866 | 0 | 4,965,866 | 0 | 0.0\% | 0 | 0.0\% |
| Education | State Aid to Education (TEEOSA) | 618,568,757 | 683,473,181 | 0 | 683,473,181 | 734,055,263 | $(32,709,035)$ | 701,346,228 | 64,904,424 | 10.5\% | 17,873,047 | 2.6\% |
| Education | Special Education | 161,146,721 | 169,204,057 | 0 | 169,204,057 | 174,280,179 | 0 | 174,280,179 | 8,057,336 | 5.0\% | 5,076,122 | 3.0\% |
| Education | Aid to ESU's | 10,564,913 | 10,696,975 | 0 | 10,696,975 | 10,832,338 | 714,150 | 11,546,488 | 132,062 | 1.3\% | 849,513 | 7.9\% |
| Education | High ability learner programs | 2,336,921 | 2,336,921 | 0 | 2,336,921 | 2,336,921 | 0 | 2,336,921 | 0 | 0.0\% | 0 | 0.0\% |
| Education | Early Childhood program | 2,097,180 | 3,680,471 | 0 | 3,680,471 | 3,680,471 | 0 | 3,680,471 | 1,583,291 | 75.5\% | 0 | 0.0\% |
| Education | School Lunch | 421,087 | 421,087 | 0 | 421,087 | 421,087 | 0 | 421,087 | 0 | 0.0\% | 0 | 0.0\% |
| Education | Textbook loan program | 351,259 | 420,000 | 0 | 420,000 | 420,000 | 0 | 420,000 | 68,741 | 19.6\% | 0 | 0.0\% |
| Education | School Breakfast reimbursement | 271,378 | 271,378 | 0 | 271,378 | 271,378 | 0 | 271,378 | 0 | 0.0\% | 0 | 0.0\% |
| Education | Adult Education | 230,574 | 230,574 | 0 | 230,574 | 230,574 | 0 | 230,574 | 0 | 0.0\% | 0 | 0.0\% |
| Education | Rural Education Transition funds | 0 | 0 | 0 | 0 | 650,000 | 0 | 650,000 | 0 | na | 650,000 | na |
| Education | Vocational Education | 0 | 0 | 0 | 0 | 0 | 450,000 | 450,000 | 0 | na | 450,000 | na |
| Education | Vocational Rehabilitation | 2,000,000 | 2,000,000 | 0 | 2,000,000 | 2,000,000 | 0 | 2,000,000 | 0 | 0.0\% | 0 | 0.0\% |
| Revenue | Homestead Exemption | 48,838,100 | 52,920,000 | 907,000 | 53,827,000 | 55,566,000 | 907,000 | 56,473,000 | 4,081,900 | 8.4\% | 3,553,000 | 6.7\% |
| HHS-Finance | Behavioral Health Aid | 30,919,130 | 39,939,037 | 2,045,734 | 41,984,771 | 41,538,531 | 3,039,384 | 44,577,915 | 9,019,907 | 29.2\% | 4,638,878 | 11.6\% |
| HHS-Finance | Medical student assistance/RHOP | 662,068 | 662,068 | 0 | 662,068 | 662,068 | 0 | 662,068 | 0 | 0.0\% | 0 | 0.0\% |
| HHS-Finance | Nursing student/faculty assistance | 0 | 0 | 0 | 0 | 0 | 150,000 | 150,000 | 0 | na | 150,000 | na |
| HHS-Finance | Juvenile predisposition detention | 386,400 | 150,400 | 0 | 150,400 | 150,400 | 0 | 150,400 | $(236,000)$ | -61.1\% | 0 | 0.0\% |
| HHS-Finance | County Juvenile Services aid | 1,492,500 | 0 | 0 | 0 | 0 | 0 | 0 | $(1,492,500)$ | -100.0\% | 0 | na |
| HHS-Finance | Childrens Health Insurance | 12,510,455 | 11,573,536 | $(900,000)$ | 10,673,536 | 14,270,192 | $(3,427,255)$ | 10,842,937 | $(936,919)$ | -7.5\% | $(730,599)$ | -6.3\% |
| HHS-Finance | Public Assistance | 191,121,799 | 207,645,126 | 0 | 207,645,126 | 232,237,721 | $(349,104)$ | 231,888,617 | 16,523,327 | 8.6\% | 24,243,491 | 11.7\% |
| HHS-Finance | Medicaid | 470,355,382 | 507,609,799 | $(1,550,000)$ | 506,059,799 | 547,322,696 | 11,565,809 | 558,888,505 | 37,254,417 | 7.9\% | 51,278,706 | 10.1\% |
| HHS-Finance | Developmental disabilities | 58,032,370 | 58,458,245 | $(1,675,145)$ | 56,783,100 | 60,475,584 | 3,940,234 | 64,415,818 | 425,875 | 0.7\% | 5,957,573 | 10.2\% |
| HHS-Finance | Community health centers | 0 | 437,500 | 0 | 437,500 | 656,250 | 2,018,750 | 2,675,000 | 437,500 | na | 2,237,500 | 511.4\% |
| HHS-Finance | Public Health Aid | 2,898,516 | 3,060,471 | 0 | 3,060,471 | 3,149,166 | 815,000 | 3,964,166 | 161,955 | 5.6\% | 903,695 | 29.5\% |
| HHS-Finance | Care Management | 1,771,558 | 1,824,705 | 0 | 1,824,705 | 1,878,915 | 0 | 1,878,915 | 53,147 | 3.0\% | 54,210 | 3.0\% |
| Nat Resources | Small Watershed Fund | 23,760 | 0 | 0 | 0 | 0 | 0 | 0 | $(23,760)$ | -100.0\% | 0 | na |
| Nat Resources | Nebr Water Conservation Fund | 2,688,454 | 2,688,454 | 0 | 2,688,454 | 2,688,454 | 0 | 2,688,454 | 0 | 0.0\% | 0 | 0.0\% |
| Nat Resources | Resources Development Fund | 3,588,368 | 3,588,368 | 0 | 3,588,368 | 3,588,368 | 0 | 3,588,368 | 0 | 0.0\% | 0 | 0.0\% |
| Nat Resources | Water Resource Development | 0 | 0 | 0 | 0 | 0 | 2,700,000 | 2,700,000 | 0 | na | 2,700,000 | na |
| Nat Resources | NRD Water Management grants | 0 | 0 |  |  | 0 | 2,461,885 | 2,461,885 | 0 | na | 2,461,885 | na |
| Military Dept | Governors Emergency Fund | 0 | 1,000,000 | 0 | 1,000,000 | 1,000,000 | 0 | 1,000,000 | 1,000,000 | na | 0 | 0.0\% |


|  |  | FY2004-05 <br> w/o Deficits | FY2005-06 |  |  | FY2006-07 |  |  | Change over Prior Year (exclude deficits) |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 2005 Sess | 2006 Deficits | Revised | 2005 Sess | 2006 Change | Revised | FY06 \$ and \%r |  | FY07 v\$ and \%s |  |
| Military Dept | Guard tuition assistance |  | 828,000 | 828,000 | 0 | 828,000 | 828,000 | 0 | 828,000 | 0 | 0.0\% | 0 | 0.0\% |
| Game \& Parks | Niobrara Council | 40,986 | 50,000 | 0 | 50,000 | 50,000 | 0 | 50,000 | 9,014 | 22.0\% | 0 | 0.0\% |
| Library Comm | Local libraries | 1,196,792 | 1,213,042 | 0 | 1,213,042 | 1,229,292 | 0 | 1,229,292 | 16,250 | 1.4\% | 16,250 | 1.3\% |
| Corrections | County jail cost reimbursement | 3,501,405 | 3,501,405 | 0 | 3,501,405 | 3,501,405 | 408,595 | 3,910,000 | 0 | 0.0\% | 408,595 | 11.7\% |
| Coord. Comm | Nebr Scholarship Program | 5,717,065 | 6,917,065 | 0 | 6,917,065 | 5,717,065 | 0 | 5,717,065 | 1,200,000 | 21.0\% | $(1,200,000)$ | -17.3\% |
| Coord. Comm | Community Scholarship Foundation | 49,750 | 49,750 | 0 | 49,750 | 49,750 | 0 | 49,750 | 0 | 0.0\% | 0 | 0.0\% |
| Arts Council | Aid to arts programs | 536,654 | 636,654 | 0 | 636,654 | 586,654 | 0 | 586,654 | 100,000 | 18.6\% | $(50,000)$ | -7.9\% |
| Arts Council | Council on Humanities | 82,863 | 182,863 | 0 | 182,863 | 182,863 | 0 | 182,863 | 100,000 | 120.7\% | 0 | 0.0\% |
| Econ Develop | Microenterprise Development Act | 247,500 | 497,500 | 0 | 497,500 | 497,500 | 0 | 497,500 | 250,000 | 101.0\% | 0 | 0.0\% |
| Econ Develop | Ag Opportunities/Value-Added | 0 | 850,000 | 0 | 850,000 | 850,000 | 0 | 850,000 | 850,000 | na | 0 | 0.0\% |
| Econ Develop | Managing Mainstreet | 113,850 | 113,850 | 0 | 113,850 | 113,850 | 0 | 113,850 | 0 | 0.0\% | 0 | 0.0\% |
| Econ Develop | Tourism matching grant program | 0 | 350,000 | 0 | 350,000 | 500,000 | 0 | 500,000 | 350,000 | na | 150,000 | 42.9\% |
| Crime Comm | County Juvenile Services aid | 0 | 1,492,500 | 0 | 1,492,500 | 1,492,500 | 0 | 1,492,500 | 1,492,500 | na | 0 | 0.0\% |
| Crime Comm | Juvenile services grants | 587,812 | 587,812 | 0 | 587,812 | 587,812 | 0 | 587,812 | 0 | 0.0\% | 0 | 0.0\% |
| Crime Comm | Law Enforce-Indian affairs | 21,970 | 21,970 | $(5,492)$ | 16,478 | 21,970 | $(21,970)$ | 0 | 0 | 0.0\% | $(21,970)$ | -100.0\% |
| Crime Comm | Byrne Incentive Grant | 0 | 0 | 0 | 0 | 0 | 428,000 | 428,000 | 0 | na | 428,000 | na |
| Crime Comm | Crimestoppers program | 13,457 | 13,457 | 0 | 13,457 | 13,457 | 0 | 13,457 | 0 | 0.0\% | 0 | 0.0\% |
| Crime Comm | Victim Witness assistance | 52,559 | 52,559 | 0 | 52,559 | 52,559 | 0 | 52,559 | 0 | 0.0\% | 0 | 0.0\% |
| Crime Comm | Crime Victims reparations | 20,000 | 20,000 | 0 | 20,000 | 20,000 | 0 | 20,000 | 0 | 0.0\% | 0 | 0.0\% |
| Blind \& Vis Imp | Blind rehabilitation | 149,261 | 149,261 | 0 | 149,261 | 149,261 | 0 | 149,261 | 0 | 0.0\% | 0 | 0.0\% |
| Comm Colleges | Aid to Community Colleges | 62,887,646 | 65,312,215 | 0 | 65,312,215 | 67,817,629 | 748,847 | 68,566,476 | 2,424,569 | 3.9\% | 3,254,261 | 5.0\% |
| Environ Cntrl | Superfund cleanup | 0 | 0 | 0 | 0 | 0 | 400,000 | 400,000 | 0 | na | 400,000 | na |
| Environ Cntrl | Storm Water Management grants | 0 | 0 | 0 | 0 | 0 | 2,461,885 | 2,461,885 | 0 | na | 2,461,885 | na |
|  | Individuals/Other | 785,572,536 | 850,904,771 | (2,079,411) | 848,825,360 | 920,771,776 | 17,752,818 | 938,524,594 | 65,332,235 | 8.3\% | 87,619,823 | 10.3\% |
|  | Local Government | 935,446,662 | 1,018,289,225 | 901,508 | 1,019,190,733 | 1,080,034,206 | $(21,050,643)$ | 1,058,983,563 | 82,842,563 | 8.9\% | 40,694,338 | 4.0\% |
|  | Total General Fund State Aid | 1,721,019,198 | 1,869,193,996 | (1,177,903) | 1,868,016,093 | 2,000,805,982 | $(3,297,825)$ | 1,997,508,157 | 148,174,798 | 8.6\% | 1 | 6.9\% |


|  |  | FY05-06 General | $\begin{gathered} \text { FY05-06 } \\ \text { Cash } \\ \hline \end{gathered}$ | FY05-06 Federal | FY05-06 Revolving | $\begin{gathered} \hline \text { FY05-06 } \\ \text { Total } \\ \hline \end{gathered}$ | FY06-07 General | $\begin{gathered} \text { FY06-07 } \\ \text { Cash } \\ \hline \end{gathered}$ | FY06-07 Federal | FY06-07 Revolving | $\begin{gathered} \text { FY06-07 } \\ \text { Total } \\ \hline \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 03 | Legislative Council | 53,587 | 241 | 0 | 0 | 53,828 | 113,956 | 512 | 0 | 0 | 114,468 |
| 05 | Supreme Court | 295,345 | 3,170 | 702 | 0 | 299,217 | 628,062 | 6,741 | 1,493 | 0 | 636,296 |
| 07 | Governor | 6,177 | 1,115 | 4,268 | 0 | 11,560 | 13,135 | 2,371 | 9,076 | 0 | 24,582 |
| 08 | Lt. Governor | 695 | 0 | 0 | 0 | 695 | 1,477 | 0 | 0 | 0 | 1,477 |
| 09 | Secretary of State | 3,162 | 6,162 | 0 | 2,796 | 12,120 | 6,723 | 13,106 | 0 | 5,945 | 25,774 |
| 10 | Auditor | 7,114 | 1,154 | 0 | 0 | 8,268 | 15,12 | 2,454 | 0 | 0 | 17,582 |
| 11 | Attorney General | 18,957 | 2,516 | 2,403 | 3,122 | 26,998 | 40,313 | 5,350 | 5,110 | 6,640 | 57,413 |
| 12 | Treasurer | 4,703 | 3,739 | 7,059 | 0 | 15,501 | 10,002 | 7,951 | 15,011 | 0 | 32,964 |
| 13 | Education | 33,076 | 3,058 | 107,787 | 2,431 | 146,352 | 70,337 | 6,503 | 229,210 | 5,169 | 311,219 |
| 14 | Public Service Comm | 9,582 | 7,381 | 0 | 0 | 16,963 | 20,376 | 15,698 | 0 | 0 | 36,074 |
| 15 | Parole | 2,444 | 0 | 0 | 0 | 2,444 | 5,197 | 0 | 0 | 0 | 5,197 |
| 16 | Revenue | 90,072 | 26,027 | 0 | 0 | 116,099 | 191,541 | 55,345 | 0 | 0 | 246,886 |
| 17 | Aeronautics | 0 | 7,916 | 0 | 0 | 7,916 | 0 | 16,833 | 0 | 0 | 16,833 |
| 18 | Agriculture | 24,756 | 18,473 | 5,476 | 1,287 | 49,992 | 52,643 | 39,280 | 11,644 | 2,737 | 106,304 |
| 19 | Banking | 0 | 19,693 | 0 | 0 | 19,693 | 0 | 41,877 | 0 | 0 | 41,877 |
| 20 | HHS-Regulation | 20,952 | 47,463 | 67,877 | 0 | 136,292 | 44,555 | 100,931 | 144,341 | 0 | 289,827 |
| 21 | Fire Marshal | 15,387 | 5,988 | 0 | 0 | 21,375 | 32,721 | 12,733 | 0 | 0 | 45,454 |
| 22 | Insurance | 0 | 28,617 | 396 | 0 | 29,013 | 0 | 60,855 | 841 | 0 | 61,696 |
| 23 | Labor | 2,167 | 3,206 | 119,118 | 0 | 124,491 | 4,608 | 6,818 | 253,308 | 0 | 264,734 |
| 24 | Motor | 0 | 3,636 | 1,951 | 0 | 55,587 | 0 | 114,059 | 49 | 0 | 118,2 |
| 25 | HHS-Services | 785,621 | 93,523 | 515,478 | 0 | 1,394,622 | 1,670,653 | 198,877 | 1,096,183 | 0 | 2,965,713 |
| 26 | HHS-Finance | 82,327 | 6,367 | 90,578 | 0 | 179,272 | 175,072 | 13,541 | 192,617 | 0 | 381,230 |
| 27 | Roads | 0 | 767,697 | 0 | 0 | 767,697 | 0 | 1,632,537 | 0 | 0 | 1,632,537 |
| 28 | Veterans Affairs | 3,691 | 0 | 0 | 0 | 3,691 | 7,848 | 0 | 0 | 0 | 7,848 |
| 29 | Natural Resources | 27,437 | 1,710 | 833 | 0 | 29,980 | 58,346 | 3,637 | 1,771 | 0 | 63,754 |
| 30 | Electrical Board | 0 | 7,913 | 0 | 0 | 7,913 | 0 | 16,828 | 0 | 0 | 16,828 |
| 31 | Military Dept | 10,785 | 1,818 | 28,455 | 0 | 41,058 | 22,934 | 3,866 | 60,511 | 0 | 87,311 |
| 32 | Ed Lands \& Funds | 1,675 | 9,275 | 0 | 0 | 10,950 | 3,563 | 19,724 | 0 | 0 | 23,287 |
| 33 | Game and Parks | 26,974 | 149,596 | 2,501 | 0 | 179,071 | 57,361 | 318,124 | 5,319 | 0 | 380,804 |
| 34 | Library Commission | 9,933 | 160 | 1,483 | 0 | 11,576 | 21,124 | 341 | 3,154 | 0 | 24,619 |
| 35 | Liquor Control | 4,155 | 0 | 0 | 0 | 4,155 | 8,835 | 0 | 0 | 0 | 8,835 |
| 36 | Racing Commission | 0 | 1,881 | 0 | 0 | 1,881 | 0 | 3,999 | 0 | 0 | 3,999 |
| 37 | Workers Comp | 0 | 15,977 | 206 | 0 | 16,183 | 0 | 33,975 | 438 | 0 | 34,413 |
| 38 | Status of Women | 207 | 0 | 0 | 0 | 207 | 440 | 0 | 0 | 0 | 440 |
| 39 | Brand Committee | 0 | 21,920 | 0 | 0 | 21,920 | 0 | 46,614 | 0 | 0 | 46,614 |
| 40 | Motor Vehicle | 0 | 2,076 | 0 | 0 | 2,076 | 0 | 4,415 | 0 | 0 | 4,415 |
| 41 | Real Estate Comm | 0 | 3,368 | 0 | 0 | 3,368 | 0 | 7,163 | 0 | 0 | 7,163 |


|  |  | FY05－06 General | $\begin{gathered} \text { FY05-06 } \\ \text { Cash } \end{gathered}$ | FY05－06 <br> Federal | FY05－06 <br> Revolving | $\begin{gathered} \text { FY05-06 } \\ \text { Total } \end{gathered}$ | FY06－07 General | $\begin{gathered} \text { FY06-07 } \\ \text { Cash } \end{gathered}$ | FY06－07 <br> Federal | FY06－07 <br> Revolving | $\begin{aligned} & \text { FY06-07 } \\ & \text { Total } \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 45 | Barber Examiners | 0 | 642 | 0 | 0 | 642 | 0 | 1，365 | 0 | 0 | 1，365 |
| 46 | Corrections | 605，106 | 0 | 2，626 | 23，480 | 631，212 | 1，286，780 | 0 | 5，585 | 49，932 | 1，342，297 |
| 47 | NETC | 21，870 | 0 | 0 | 0 | 21，870 | 46，508 | 0 | 0 | 0 | 46，508 |
| 48 | Postsecond Coord Comm | 3，830 | 0 | 100 | 0 | 3，930 | 8，144 | 0 | 213 | 0 | 8，357 |
| 53 | Real Estate Appraisers | 0 | 290 | 0 | 0 | 290 | 0 | 617 | 0 | 0 | 617 |
| 54 | Historical Society | 17，491 | 3，072 | 2，175 | 0 | 22，738 | 37，196 | 6，532 | 4，626 | 0 | 48，354 |
| 56 | Wheat Board | 0 | 449 | 0 | 0 | 449 | 0 | 955 | 0 | 0 | 955 |
| 57 | Oil \＆Gas Comm | 0 | 1，849 | 58 | 0 | 1，907 | 0 | 3，931 | 123 | 0 | 4，054 |
| 58 | Engineers／Architects | 0 | 1，253 | 0 | 0 | 1，253 | 0 | 2，664 | 0 | 0 | 2，664 |
| 60 | Gasohol | 0 | 1，290 | 0 | 0 | 1，290 | 0 | 2，743 | 0 | 0 | 2，743 |
| 63 | Public Accountancy | 0 | 1，450 | 0 | 0 | 1，450 | 0 | 3，085 | 0 | 0 | 3，085 |
| 64 | State Patrol | 186，332 | 28，536 | 10，593 | 0 | 225，461 | 396，242 | 60，682 | 22，527 | 0 | 479，451 |
| 65 | Admin Services | 19，582 | 4，300 | 0 | 144，192 | 168，074 | 41，643 | 9，143 | 0 | 306，627 | 357，413 |
| 67 | Equal Opportunity Comm | 5，238 | 0 | 5，268 | 0 | 10，506 | 11，139 | 0 | 11，203 | 0 | 22，342 |
| 68 | Mexican－American Comm | 619 | 0 | 0 | 0 | 619 | 1，315 | 0 | 0 | 0 | 1，315 |
| 69 | Arts Council | 1，308 | 0 | 305 | 0 | 1，613 | 2，782 | 0 | 648 | 0 | 3，430 |
| 70 | Foster Care | 6，692 | 0 | 1，074 | 0 | 7，766 | 14，230 | 0 | 2，284 | 0 | 16，514 |
| 72 | Economic Development | 12，688 | 3，608 | 5，395 | 0 | 21，691 | 26，980 | 7，674 | 11，473 | 0 | 46，127 |
| 74 | Power Review Brd | 0 | 1，427 | 0 | 0 | 1，427 | 0 | 3，035 | 0 | 0 | 3，035 |
| 75 | Investment Council | 0 | 2，479 | 0 | 0 | 2，479 | 0 | 5，272 | 0 | 0 | 5，272 |
| 76 | Indian Commission | 858 | 0 | 0 | 0 | 858 | 1，825 | 0 | 0 | 0 | 1，825 |
| 77 | Industrial Relations | 1，177 | 0 | 0 | 0 | 1，177 | 2，503 | 0 | 0 | 0 | 2，503 |
| 78 | Crime Commission | 5，166 | 3，737 | 2，353 | 0 | 11，256 | 10，986 | 7，947 | 5，003 | 0 | 23，936 |
| 81 | Blind \＆Visually Impaired | 3，724 | 370 | 12，469 | 0 | 16，563 | 7，920 | 787 | 26，515 | 0 | 35，222 |
| 82 | Hearing Impaired | 2，180 | 0 | 0 | 0 | 2，180 | 4，636 | 0 | 0 | 0 | 4，636 |
| 84 | Environmental Quality | 17，571 | 36，528 | 26，026 | 0 | 80，125 | 37，365 | 54，040 | 55，344 | 0 | 146，749 |
| 85 | Retirement Board | 0 | 12，706 | 0 | 0 | 12，706 | 0 | 27，020 | 0 | 0 | 27，020 |
| 86 | Dry Bean Board | 0 | 121 | 0 | 0 | 121 | 0 | 258 | 0 | 0 | 258 |
| 87 | Accountability／Disclosure | 2，343 | 167 | 0 | 0 | 2，510 | 4，983 | 355 | 0 | 0 | 5，338 |
| 88 | Corn Board | 0 | 1，829 | 0 | 0 | 1，829 | 0 | 3，889 | 0 | 0 | 3，889 |
| 92 | Grain Sorghum Brd | 0 | 422 | 0 | 0 | 422 | 0 | 897 | 0 | 0 | 897 |
| 93 | TERC | 2，471 | 0 | 0 | 0 | 2，471 | 5，254 | 0 | 0 | 0 | 5，254 |
| 94 | Public Advocacy | 0 | 2，983 | 0 | 0 | 2，983 | 0 | 6，343 | 0 | 0 | 6，343 |
| 96 | Property Assess／Tax | 21，779 | 794 | 0 | 0 | 22，573 | 46，315 | 1，689 | 0 | 0 | 48，004 |


| Ltロ「てS8＇01 | OGO＇LLE | 0ZL＇6Lト＇て | 186＇£z0‘غ | 969＇เLて＇G | s9t＇tト｢s | 808＇LL1 | عเ0＇¢ ${ }^{\text {co＇}}$ | 8ع1＇¢とt＇ | 900＇6くガて |  | ｜ełOP |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |  | IS |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |  | 0 G |
| Ltロ「てS8＇01 | OGO＇LLE | 0ZL＇6Lト＇て | 186＇દz0‘¢ | 969‘เLて＇S | s9ャ＇ャレト＇s | 808＇LL1 | عเ0＇¢ ${ }^{\text {co＇}}$ | 8عト＇¢とt＇ | 900＇6くカ‘ |  | elozans |


[^0]:    
    $\stackrel{\circ}{\sim} \stackrel{+}{\sim}$

